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#### ABSTRACT

This publication presents comprehensive, comparative expenditure data by local school system for the whole United States for the 1969-70 year and compares four decades of progress in school finance. The analysis in the document permits a view of State and national progress toward reducing or eliminating financial inequality and of the magnitude of the equalization task. The report considers such questions as: How many additional dollars would be needed to support all children in a State or the nation at the expenditure level where a quarter, half, or three-quarters of the children of the nation are now supported? Has the task of raising low expenditure school districts to a standard such as the U.S. median expenditure level become easier or more difficult over the past 10, 20, 30, or 40 years? Do variations in expenditures relate to school system enrollment size? How do the States vary in financial ability or educational load? Numerous graphs and tables appear throughout the document. (Author/DN)



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# Profiles in School Support, 1969-70

by
Eugene P. McLoone
University of Maryland

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U.S. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

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National Center for Education Statistics

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## **Foreword**

This publication Profiles in School Support, 1969-70 is the fifth in a series, which is the only comprehensive and comparative attempt to present expenditure data by local school system for the whole Nation. Four decades of progress in financing schools are compared.

In this report several questions are considered; for example: How many additional dollars would be needed to support all children in a State or the Nation at the expenditure level where a quarter, half, or three-quarters of the children of the Nation are now supported? What percent are these additional amounts of present spending, State personal income, property valuations? Has the task of raising low expenditure school districts to a standard such as the U.S. median expenditure level become easier or more difficult over the past 10, 20, 30, or 40 years? Do variations in expenditures relate to school system enrollment size? How do the States vary in financial ability, or educational load? This report of expenditure data by local school system for 1969—70 is directed at these questions.

Interest in the variations in school expenditures among States and among local school systems within States has greatly intensified in recent years. Dr. Arthur Wise in Rich Schoots, Poor Schools: The Promise of Equal Educational Opportunity called attention to the possibility of a legal challenge, under the Fourteenth Amendment to the U.S. Constitution, to State plans for distributing funds to local schools. His argument was based on data for 1959—60 presented in the previous U.S. Office of Education series of decennial reports on the inequalities in the financial support of public elementary and secondary education in the United States. Serrano vs. Priest in the California Courts brought the possibility to an actuality that made the general public aware of the variations in school expenditure among States and among school systems within States.

Although some States have changed their finance plans since 1969 70 and although major attention is being devoted to financial plans different from the traditional foundation program, the analysis herein permits a view of State and National progress toward reducing or eliminating financial inequality and of the magnitude of the equalization task.

Dorothy M. Gilford
Assistant Commissioner for
Educational Statistics





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### **CHAPTER I**

# Variations in Expenditures for Public Elementary and Secondary Education

Variations in school expenditures have long concerned the public, school officials, and school finance experts. The mability of local school systems to provide equal, or at least comparable, funds per child for equivalent needs has been a major barrier to the goal of equal educational opportunit. Reports and studies of school finance have devoted considerable attention to the development of plans to alleviate these differences. Awareness of them and of changes from year to year have been important tools in achieving a more equitable distribution of school funds within the States.

Disparities among States and school systems in the ability to finance schools were pointed out by U.S. Commissioner of Education William T. Harris in 1905. Harris measured State ability by the reported valuation of all real and personal property per capita and the daily earnings per inhabitant to reflect the differences in capacity to pay. John K. Norton, 2 in a study for the National Education Association, combined two major series in measuring the relative economic abilities of the States. The 1922 census figures on State tangible wealth and the 1919–21. National Bureau of Economic Research estimates of State income.

The National Survey of School Finance<sup>3</sup>, charged by the Congress to examine carefully variables in the financing of education, undertook to measure not only the variation in ability but also the variations in effort and in school expenditures. This survey did much to develop the techniques used to evaluate school expenditures and the methods of presenting them. The Office of Education has continued on a 10-year cycle since 1929–30 to provide similar data to interested citizens, school officials, and school finance researchers. This publication, with data for 1969–70, is the fifth in the series.

The National Survey of School Finance publication indicated rather large variations in expenditures that existed in 1929-30 and in 1931-32 for the 33 States included. In the later studies, data for all States were included. The 1939-40 volume, which showed the situation before World War II, revealed that though there was decreased reliance on the property tax and a large shift to State support, substantial variations still existed. The 1949-50 study charted the effect of the war years and the lessening of variations among States as income of the States became more equal and State support

as a percentage of total funds continued to increase. In these three publications, the change in the number of pupils and class-rooms varied State by State but the national totals remained about the same. The period from 1949 50 to 1959 60 showed a growth in school-age population, the percentage of funds from the State remained constant, and local school systems were under constant pressure to provide more classrooms in which to house these pupils. Percentagewise, within-State variation continued to decline, but the dollar difference between the high and low expenditure school systems increased.

This study for 1969-70 covers a period which saw a dra natic increase in funds from Federal sources through The Elementary and Secondary Education Act of 1965, large increases in the amount and percent of funds from State sources for some States, court challenges to State fund distributions citing that equal provision of funds was not achieved, and special attention devoted to provision of education to minority and inner-city youths equal in quality to that provided in suburban schools.

The main purpose of the studies cited above is to show the variations in expenditures among States and school systems in order to encourage more adequate support and fairer distribution of funds. Not every



<sup>133 1</sup> Parris The Political Economy of School Emances? Iducational Review 29 486 503 May 1905 2John K. Sorton The Utility of the States to

<sup>&</sup>lt;sup>2</sup>John K. Sorton The Oblity of the States to Support Advisation Washington, D.C. National Education Association, 1928–88 p.

<sup>&</sup>lt;sup>3</sup>Paul R. Mort and Research Staff, National Survey of School Linance, American Council on Education. State Support for Public Education New York. Bureau of Publications, Teachers College, Columbia University, 1933, p. 44, 89.

school system or every State, has the same financial resources per child to provide for elementary and secondary education, nor does every school system and every State make the same financial effort. Both factors account for the observable differences in expenditures. Variations in expenditures among States and among city school systems were presented in the Biennial Survey of Education from 1917 onward, but it was not until the National Survey of School Finance in 1933 that variations in expenditures among school systems within a State were presented for most of the school systems in the United States. That survey concentrated on developing measures of need and translating expenditures into comparable units for comparisons among States.

The presentations of the National Survey of School Finance unified many of the major concepts of school finance and the methods of providing funds for schools. The development of the classroom unit, or the weighted pupil unit, as the standard for measuring school expenditures was a significant contribution. The classroom unit not only allows an examination of the variation in school expenditures but, as a measure of educational load in distributing State funds, provides a test of the adequacy of established. State support plans as well as a method for revising these plans.

The classroom unit or weighted pupil unit as a measure of educational load of local school districts has proved to be best on a number of counts, of which the following are among the most significant. (1) It takes into account variations in costs due to differences in aze of school systems, (2) it measures need equitably for systems in the same size group, and (3) it considers that under prevailing practice secondary education has greater unit expenditures than elementary education.

The National Education Finance Project, I developed weightings for pupil groups that have larger costs than the normal elementary and secondary groups, but lack or data for school systems precludes the use of these weightings. The President's Com-

mission on School Finance<sup>5</sup> called attention to the need for a more refined cost-ofeducation index for States and school systems across the Nation but since none exists, no allowance for cost differentials can be made in this study.

Expenditures for transportation and for school buildings were excluded from the comparison since they do not contribute directly to activities in the classroom. Transportation expenditures, necessary to ensure that pupils living beyond walking distance from the school are brought safely to the classroom, vary according to the density of population, number transported, and system organization in a State. Variables in the physical characteristics of local school systems will directly account for differences in transportation expenditures.

Although the housing of pupils is an important aspect of the operation of schools, expenditures for constructing school plants, either in the form of debt service or direct outlays for constructing buildings, are excluded because they occur irregularly. A school plant may last for 50 years, and a new plant may not be built more than once in 50 years. Expenditures for the provision of school facilities may vary from zero for some years to the full cost of a building in a single year under a pay-as-you-go plan.

These considerations lead not only to the examination of variations among school systems in terms of current expenditures per classroom unit, but also to the separation of State support for education into three classes, general current expenditures, transportation, and capital outlay. It is easier to device standard methods of apportioning funds for each type of expenditure and to take into account local variations beyond the control of the local school board than to consider total expenditures of school systems without such separation. Expenditures for these three classes are more meaningful than total expenditures in the sense of a partnership financing of local education.

Plans whereby State governments in partnership with local school systems provide funds for a basic program constitute a major attempt to achieve relatively comparable education in every community. Such plans seem in part to derive from and answer deeply-held public expectations. Parents—wherever they may live expect their children to have progressed to some defined academic level as he finishes each grade. College-entry requirements emphasize that children are expected to achieve some standard level in public elementary and secondary education.

While public education is held to be a standard form of activity to be provided equally in each State or community, public elementary and secondary school programs in practice vary almost as much as the communities that fund and offer them. State finance plans are greatly designed to reduce these differences by assuring a certain amount of funds per child for a basic program in every system of the State. This entails the provision of proportionately more State money for the less wealthy school systems. This basic program, frequently called the minimum or foundation program, is intended to provide a standard amount and quality of instructional services for all the children of the State, by guaranteeing a basic amount per unit of educational need from combined State and local sou ces in each system in the State.

These State school finance plans recognize a measure of need in calculating allotments to the local school systems. Educational need may be measured in terms of numbers of pupils, teachers, school buildings, salaries, and costs; but the weighted and technically defined classroom unit is probably the potentially most equitable measure of need for State and local revenues for the public school systems.

Plans for distribution of State school funds usually are predicated on a presumed relationship between expenditure level and quality. Studies over the years have shown this relationship to be high

hxpenditure level has proved to bear the most consistently high relationship to school quality of any single measure that has yet been identified.<sup>6</sup>



So. 38 Schools, Prophe and Mones. The Nord for Educational Reform. The President's Commission on School Emance, Final Report, Washington, D.C. 1972.

Owiliam S. Vincent, Quality Control A Rationale for Analysis of a School System," IAR Research Bulletin, New York Institute of Admin istrative Research, Teachers College, Columbia University, January 1961, Vol. 1, No. 2.

As stated, previous and current studies of expenditures per classroom unit reveal wide differences. Implied in these differences is a corresponding variation in the quality of the educational program of the communities and States. However, such generalizations should be avoided as a test of individual school system performance. The public may pay relatively low salaries yet secure the services of well-qualified teachers, receiving much more than normal value for its money. In other instances, some of the variation in expenditures can be traced to price-level differences, as in Alaska where prices are high. Price differences may account in part for the relatively high expenditure of large city school systems such as the District of Columbia, compared with overall State estimates. A combination of unsatisfactory conditions may produce a high expenditure, yet the quality of the program may be low. However, it is generally recognized that a higher expenditure is a concomitant of a better quality education program.

Variations in expenditures in a State and in identifying possible lows and high-quality program systems and give information about the effectiveness of the State plan for financing education. Hence, an objective for this kind of study is to assess whether each State's educational finance program assures to each child, wherever he may live, equal education opportunity. When data for local school systems throughout the Nation are analyzed, differences among the States as well as differences, within the States can be examined.

In this study, the Strayer-Haig-Mort foundation program has been assumed as the essential model of State-local partnership financing. In recent years, the adequacy of this foundation model to equalize educational opportunity has been challenged in studies and in court cases. Some school finance experts have proposed full-State funding as preferable, others have proposed "power equalization" or "equalized percentage matching;" still others have called for "resource equalization." Despite the widely varying terminology and the real differences among hese varied proposals. the essential elements required for analysis of State aid plans and the proposing of new plans remain approximately the same. The similarity of the plans can be shown mathematically, and inv inadequacy prolaably comes because of the funding levels of the plans. When the basic elements are kept comparable, the amounts of funds computed by these plans are equal.

All the plans require that the State legislature establish an expenditure level which it will support fully in the full-State support model, or which it will support at some percentage in the foundation program—"Power equalization," "resource equalization," or "equalized percentage matching." The State's share of total expenditure will vary under each of these plans for the State as a whole and under any one of these plans for each of the school systems within a State.

Under tull-State support, there is no local contribution. Under the typical Strayer-Haig-Mort foundation plan, the local contribution is specified as a single tax rate on local property. The tax rate is established (if complete equalization is the goal of State support) as the rate which provides the foundation program level in the wealthiest school system of sufficient enrollment size for the State, when school systems are arranged by property valuation per unit of educational need from lowest to highest. The foundation plan provides the established foundation level if the local school system levies the prescribed local tax rate. The foundation plan places the statewide average property valuation per unit of educational need behind each pupil in every school system to the extent of the foundation level.

"Equalized percentage matching" places the statewide average property valuation per unit of educational need behind each pupil for his education in every school system, but to any expenditure level that the State cares to provide support. Expenditure levels within the State-local partnership can differ considerably with variation in local effort. "Equalized percentage matching" has the same components as a Strayer-Haig-Mort foundation plan but expresses them in the State-local partnership as a State and local share. Neither a foundation level nor a local tax rate is established. Nonetheless, for any given foundation level, a local tax rate is implied in the local share and the implied local tax rate is identical to that of the Strayer-Haig-Mort foundation plan for that toundation level. Under "equalized percentage matching," the local school system by the tax rate it levies, establishes the

expenditure level of the State-financed program.

"Resource equalization" begins with a guaranteed amount of property valuation per unit of educational need which results in a given foundation level at a given tax rate. State funds are limited to school systems with property valuations below the guaranteed amount. "Resource equalization" differs from the foundation plan and "equalized percentage matching" in that redistribution of funds by the State is based upon the "guaranteed amount" instead of being based upon the statewide average property valuation per unit of educational need as the redistribution does in the foundation plan. "Resource equalization" will be the same as "equalized percentage matching" if the "guaranteed amount" is equal to the statewide average property valuation per unit of educational need.

"Power equalization" establishes a schedule of expenditure, or foundation levels, which the State will support if the local school system levies the corresponding required local tax effort. If the schedule of expenditure levels and corresponding local required tax rates increase or decrease proportional to the local required tax rate on the statewide average property valuation per unic of educational need, "power equalization" is identical to "equalized percentage matching." "Power equalization," however, need not assume a linear relationship between local required tax rate and foundation level as "equalized percentage matching" does. The major contribution of "power equalization" is the breaking of this linear relationship, and the supporting of services or "resource equalization" with each local required tax rate having its own "guaranteed valuation."

Under "power equalization," the redistribution of State funds takes place around the statewide average revenue, that is, the average statewide local tax rate times the statewide average valuation per unit of educational need. Thus, the expenditure level supported by State and local fund; is that expenditure level which corresponds to statewide average revenue. For that expenditure level, there is a corresponding required local tax rate and "guaranteed amount" of property valuation per unit of educational need. Using the guaranteed amount of valuation and the local tax rate, an equivalent



toundation plan at statewide average valuation can be determined.

The variations in fmance plans discussed above permit States to tailor their participation in the State-local partnership. While advocates of proposals more recent than the foundation plan hope that their variation will provide more equal resources per child than the foundation plan does, no empirical analysis can be made at present because of the small number of adoptions. Nonetheless, the data on expenditure levels and their variation provide a benchmark from which to make such studies in the future. Furthermore, the range of expenditure levels provides information useful to developing "power equalization" schedules if such are desired. Amounts required to raise school system expenditures to certain levels indicate the magnitude of the task if full-State funding is undertaken at other than the average expenditure level. The median expenditure level per classroom unit serves foundation plan advocates, and that level and its corresponding percentage of revenue from local sources indicate "guaranteed amounts" of property valuation for "resource equalization" plans. The majority of the discussion in this study is directed toward the expenditure level required for an adequate foundation level of support for socal school systems because that is the more ramiliar term to school officials and because such a foundation level, or a series, is implied in almost all proposals for State-aid plan reform. The logic of the Strayer-Haig-Mort foundation plan called for the median exper diffuse level as the appropriate level of State support because that was the minimum iesel that half of the State's citizens found adoquate for their children, and therefore is a level that should be adopted for all children. In other words, the norm was based on average practice but the median rather than the mean was used so that raising Fower expenditure school systems would not art on the average, on the goal which State support sought to attain However, this theoretical norm was modified in actual practice in a number of States over time.

Many persons today advocate State spending on all children at a much higher. I orthose persons and for others, State spending by the 75th, 90th, and 98th percentiles as well as the entire distribution of expenditures are given In addition, funds required to take school

systems to selected national percentiles and selected thousand dollar amounts are given. While the text of this study follows more traditional lines of the foundation plan, the data can be useful to persons with different perspectives of appropriate State finance plans.

#### Scope of the Study

Data on classroom unit expenditures presented in this study were obtained from the responses of 4,904 operating school systems representing a stratified random sample of the 17,432 operating systems identified for the Nation in the 50 States and District of Columbia in 1969 70.7 Information on staff positions, pupil attendance, expenditure, and revenue receipts was gathered and processed as further detailed in the appendix. Care was taken in the design of this study to assure that the data would permit the development of an accurate national summary of school expenditure levels and also make it possible to extend the data so as a obtain the State-py-State profiles of school expenditures required to continue this series of decennial reports.

The sampling plan and the precision of the sample are presented briefly in the appendix. The reader should recognize that the data presented are subject to sampling variation. The degree of sampling variation is presented in the appendix and not with each table.

"Current expenditure per classroom unit," as used in this study and the earlier studies in this series, includes only current expenses of school systems for the operation of the instructional program including expenditures for local district administration, instruction, attendance and health services, maintenance and operation of plant, and district contributions to employee retirement and other "fixed charges." Amounts for pupil garsportaion, school functies, community services and fution payments to other systems are excluded, as are amounts for capital outlay and debt service. This modified expenditure base has been adopted because some school system obligations for other than classrocin operation may at times be quite extensive. In some systems they actually limit the funds available for classroom instruction. Since educational quality is usually related to the amount expended for instructional services, amounts not directly related to these are omitted in the calculation of expenditures per classroom unit.

This study provides an analysis of the estimated \$30.2 billion expended for class-room operation in the Nation's public schools operating during the 1969 70 school year.

# Variations in Classroom Unit Expenditures

Expenditures per classroom unit vary both within and between school systems. Since educational statistics are not available for individual classrooms, calculation on this basis is impossible. Averages for school systems are used and no information is given about averages for school buildings or amounts for individual classrooms.

The number of classroom units to be assigned to a school system was based upon national standards applied to the average daily attendance of the individual school system. The expenditure per classroom unit was derived by dividing the amount expended for the operation of the instructional program by the calculated number of classroom units. Classroom units are based on the prevailing practice of average number of pupils per teacher for elementary schools and for secondary schools with a further allowance for schools with fewer than 700 pupils. Prevailing pupil-teacher ratios for the Nation by enrollment size and type of pupil was used.

Since the methods for computing class-room units are basically the same as those that Mort developed or 1929 30 data, this series of decennial studies provides a longitudinal analysis at the State level with reasonable validity. As more refined measures of educational need are developed, later decennial reports may adopt them and show differences between new methods and the traditional methods of measurement. Data available for 1969 70 on handicapped pupils would permit separate calculation of class room units for the handicapped. Such



<sup>&</sup>lt;sup>7</sup>U.S. Department of Commerce, Public School Systems in 1960. State and Local Government Special Studies. 44, G.SS. No. 44. November 3, 1960, 34 p.

separate calculation for 1969. 70 of handicapped classroom units would show the effect of more refined cost allowances.

Classroom units derived in this way for the sample school systems were inflated according to the sampling formula to obtain State and national totals, such as those for the total classroom units shown in the tollowing United States profile and in column 3 of the accompanying table. More information about this procedure is given in the appendix.

Figures in the tables and charts are averages and like all averages, derive from higher and lower amounts. The averages, therefore, cover up differences within systems. Extensive variation in actual expenditures for any one classroom unit may exist within any one school system as systems allow for special classes for handrcapped, vocational, or other special instruction and course work. Some schools and classfooths in a system may also require extensive psychologic service, in sual maintenance expenses or my combination of many other requirements. Though these differences exist the mability to disclose such variation represents no real loss in this study, ance the purpose is to survey school system wide average classroom unit expenditures.

Profiles of average expenditures per classroom unit were constructed using a scale of dollars expended per dassroom unit along one axis, and cannilative percentage of classroom units along the other Average expenditure amounts per classroom unit for the school distance of the Nation are presented in the accompanying summary profile. Both sisual and numerical evidence. of the support lifterences for the children in local school systems are presented.

#### **United States Profile**

This protect shows that the school system. of the median classic one in the expenditure level expended \$13.531 per mit, but the average classroom unit expenditure for individual systems in the study ranges from as low as \$1,949 to ashield as \$50,218 (See)  $\Phi_{ij} = \{ p_i \mid p_i \neq p_j \mid p_j \neq p_j \} \quad \forall i \in \{1, \dots, p_j\} \in \Phi_{ij} \quad \forall i \in \{1, \dots, p_j\} \in \Phi_{ij} \}$ expenditure per classificant and could be beyond the range of sames obtained from a sample

The 2 percent of the classroom units of the United States with the lowest support level are below \$7,045, while the 2 percent with the highest support level are above \$25,381. The average expenditure for the middle 50 percent of the classroom units of the Nation ranged from \$11,035 to \$16,289. It these dollar differences reflect quality differences, parches would naturally prefer to have their children attend classrooms supported at higher expenditure levels.

The position of the largest cities can be clearly seen on the U.S. profile, since they contribute to a taller riser for the steps at which they tall. For instance, New York City (and several small school systems) are within the \$22,500-to-\$22,749 level, between 93,74 percent, and 96,58 percent. Separate profiles showing the expenditures per classroom unit and supporting tables are included in this report for all continental States, Hawaii and the District of Columbia, having only one school system, and, without variation of expenditure level are not reported separately, since averages were calculated for school systems.

The general format of the U.S. profile has been adopted for profiles throughout the report. In these displays of data, intervals of \$1,000 are indicated, a finer distribution with intervals of \$250 is used in charting the data and in presenting the tabular data which accompany the State profiles.

#### Meaning and Use of the Profile

The US profile on page 6 includes a typical profile of school expenditures per classroom unit and the data used in its preparation, as well as a presentation of 14 Selected Items of information helpful in the interpretation of the profile. Each step along the horizontal scale is equal to 8250 per classroom unit. The vertical distance of the rises the height of each step above the one below) is proportional to the total classroom units within each 8250 group, Risers are located at the beginning of each category. for example, all systems having a current Selected Items of imparable the professible expenditure, per classroom, and between Sir and the same of the same of the same with the flowest and highest system \$16,000, the beginning value for the

> Perhaps an anderstanding of the i.S. profile may best be obtained by considering

each step as a part of a stairway. Of course, this is a rather unusual stairway, since the height of the risers (proportional to the number of classroom units) for each of the steps can vary widely. At the \$16,000 \$16,249 category, a downward look indicates that 72,20 percent of the classición units lie at lower levels. An upward look indicates that 27.80 percent of the classroom units lie above. This particular step represents 2.53 percent of the classroom units of the Nation. Horizontal and vertical lines drawn on the U.S. profile give a ready reference in the identification of selected points and values and the distribution of classroom unit expenditure levels.

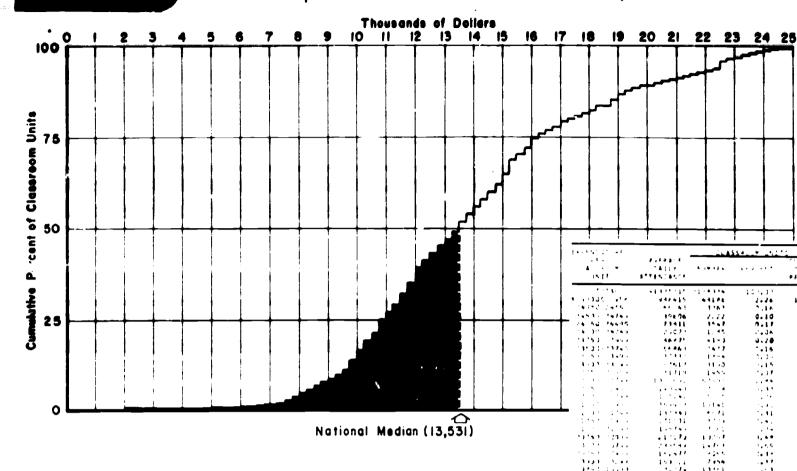
labular data to the right of the profile present the expenditure level data used in the profile (the cumulative percent of classroom units which he below a designated interval), as well as the average daily attendance of the classroom units at the various levels, the number and percent of classroom units of the Nation which he within each respective expenditure interval, and the average ratio of the revenue from local and intermediate sources to the total revenue for public school support for school systems with classroom unit expenditures reported at the specified levels.

The last column in this table gives the percentage of funds from local including intermediate sources in comparison with total revenue from all sources, including Federal support and State grant distributions. Unlike the expenditure figures which are limited to expenditures for the operation of the instructional program, the revenue percentages are based on revenue received tor any school services such as capital outlay, debt service, pupil transportation, and school funch, but exclude receipts such as those from borrowed funds, sales for food services, incomes from student-body activities, funds from incoming transfers, and sales of school property and insurance adjustments.

One important aspect of each stairway is the steepness of the steps. The national profile represents a long stairway which stretches out over a long range of expendifure levels. This, of course, means that dissroom and expenditure in the school systems of the Nation range from very low to very high amounts. Where the steps are steep, the range in expenditures is relatively narrow



# United States Current Expenditure Per Classroom Unit, 1969-1970



#### Selected Items

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The profile also graphically indicates the relative additional financial effort required if expenditure levels below the median (that level at which there is an equal number of classroom units both above and below) are to be raised to the median level. Such additional requirement is illustrated by the shaded area of the profile located to the left of the median expenditure level and under the stairway. Of course, the extra financial effor required to raise 1969 - 70 classroom unit expenditures which are below any specified level to that level may easily be ascertained by dropping a vertical line from the point of that level on the stairway to the base line. Located between this vertical line and the stairway is the area which corresponds to the added financial requirement.

# State Median Levels of Support

The median expenditure per classroom unit for the school systems in the States ranged from a high of \$22,663 in New York to a low of \$7,861 in Alabama. (These and the other State figures are given in the table which accompanies chart 1.) Thus the median classroom unit expenditure in New York was 2.9 times that for Alabama. Previous studies show that these ratios from high to low State niedian were 3.4 to 1 for 1959 60, 5.3 to 1 for 1949 50, and 9.2 to 1 for 1939 40. It is apparent that the relative difference between high and low State medians is shrinking.

This apparent improvement does not warrant complacency. Although the ratios speak eloquently of progress, dollar amounts give testimony of growing disparity. For 1939–40, the dollar spread from the low to the high State median was about \$3,700 per classroom onit, for 1949–50, nearly \$6,200, for 1959–60, about \$8,900, and for 1969–70, \$14,800. Or, interpreting these data in other terms, for the period from 1939–40 to 1949–50, the lowest State median classroom unit expenditure increased about \$1,900, while the highest State or share ancreased approximately \$3,500, for the period from 1949–50 to 1989–60, the

lowest median increased about \$2,200, while there was an increase at the highest of nearly \$4,600; for the period 1959-60 to 1969 70, the low median recreased \$4,200 and the high median, \$10,100.

The general format of chart is similar to that of the profiles shown throughout this report, with the level of expenditure per classroom unit indicated by the scale at the top of the chart and the percent of classroom units noted on the vertical scale at the left. Variations in the height of the step risers for chart I give a visual picture of the relative proportion of the Nation's classroom units in each of the States. Unlike the typical profile, the median expenditure level for each of the States is charted as close to the precise State median value as possible. rather than at the beginning of an expenditure level step. Also included with the chart are figures giving median expenditures in the States together with numbers and percents of classroom units for the States, and a map showing median expenditure levels for the States.

Colorado, the State nearest the national median expenditure level in 1949-50, moved up the scale, relinquishing this position to Indiana which moved down in 1959-60. Both Colorado and Indiana moved down between 1959-60 and 1969-70, and Arizona, which also moved down from 1959-60, became the State nearest the national median expenditure level for 1969-70.

The 13 highest State expenditure medians are in six hastern States (Connecticut, Maryland, Massachusetts, New Jersey, New York, and Rhode Island), three Western States (California, Oregon, and Washington), two in North Central States (Illinois, Michigan), and in Alaska and Hawaii. Generally, the lowest State medians are in the Southeast. Exceptions include Louisiana and Florida, which have medians higher than their neighbors, and Idaho, Oklahoma, South Dakota, and Texas, where the median expenditures are in the same general class as those of the Southeast.

Table I gives the comparative gams in State median expenditure per classroom unit 1959 60 to 1969 70. All of the States show increases in median expenditures.

Twenty-eight States show greater percentage gains in their State median than the notional median, which increased 80 percent. The largest gain is in Kentucky which increased its median expenditure 166 percent. Arkansas, Georgia, Hawaii, Kentucky, Maine, Mississippi, Nebraska, North Carolina, South Carolina, Vermont, and West Virginia have a 1969-70 median expenditure more than twice the 1959-60 median expenditure. Nevada, with an increase of 31 percent, has the smallest increase. Eleven States-Arkansas, Georgia, Hawaii, Kentucky, Maine, Mississippi, Nebraska, North Carolina, South Carolina, Vermont, and West Virginia increased their State medians by 20 percentage points or more than the national median percentage increase. All of the States with a minus figure in column 5 had percentage increases in their State medians less than the percentage increase in the national median.

#### Changes in State Medians

The tabular data accompanying chart I list the States in decending order of expenditure per classroom unit. Thus, the States may be assigned ranks from 1 to 51, beginning with New York having the highest amount per classroom unit and ending with Alabama. When these ranks for the States are compared with corresponding ranks 10 years earlier, success or failure to keep pace with trends in expenditures per classroom unit becomes apparent.

In such comparison, the States which have moved eight places or more to a lower numerical rank because of relatively higher median expenditure per classroom unit include Hawaii. Iowa, Maine, Michigan, Nebraska, North Carolina, and Washington. States which have dropped eight places or more to a larger numerical rank because of relatively lower median expenditures per classroom unit include Colorado, Delaware, Louisiana, Nevada, New Mexico, Oklahoma, Texas, and Wyoming. These States have lost considerable ground when compared to achievements in other States.



#### Thousands of dollars

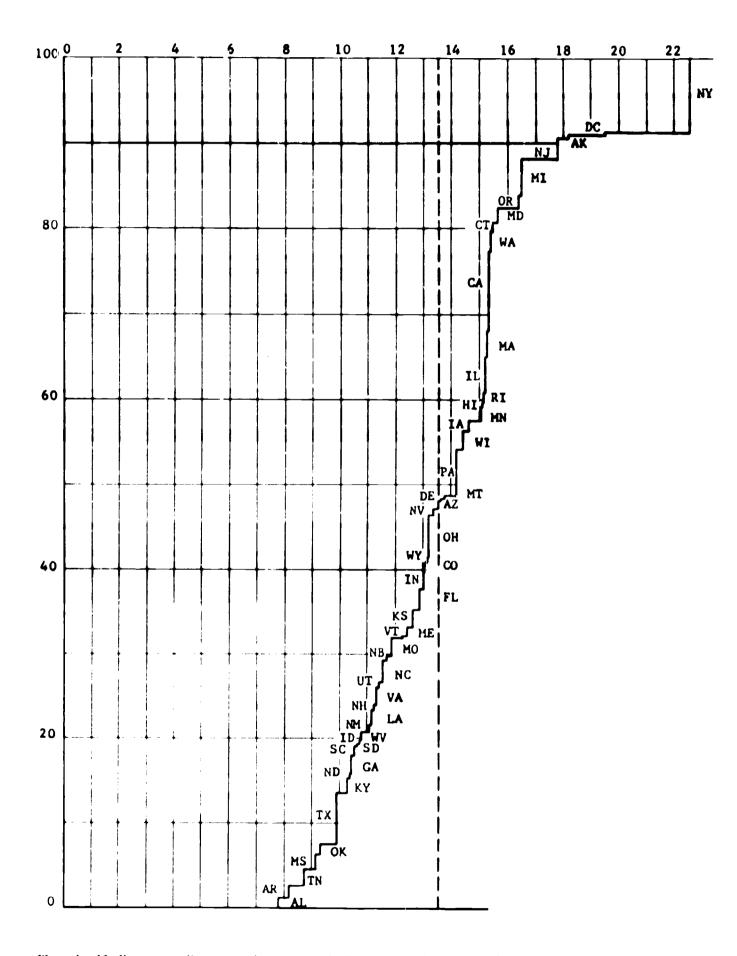
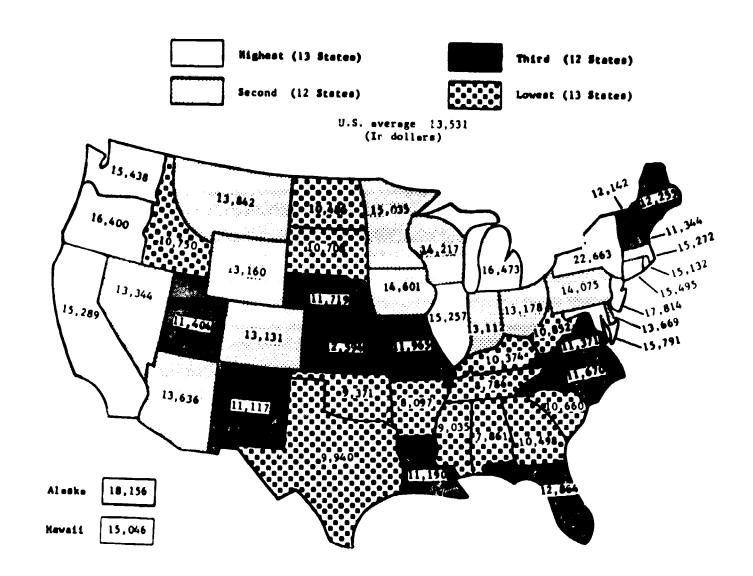


Chart 1. Median expenditure per classroom unit, by State, ordered by rank: 1969-70, United States





		c	lasar <b>oom</b> uni	ta
State	Hedi <b>dh</b> expenditure	Humber	Percent	Completive percent
l		)	4	5
UNITED STATES	\$13,531	2,128,934	100.00	•
New York	22,663	174,624	8.20	100.00
District of Columbia	19.543	6,773	. 32	91.80
Aleska	18, 156	2,984	. 14	91.48
New Jerney	17,814	63,269	2.97	91.34
Michigan	16,473	98,495	4.63	88.37
ÚT € gon	16,400	22,424	1.05	83.74
Maryland	15,791	41,950	1.97	82.69
Connecticut	15,495	30,480	1 43	80.72
dashington	15.438	38,190	1.79	79.29
California	15,289	201,297	9.46	11.50
Meggachusetts	15,.72	55,459	2.61	48.04
lllinois	15,257	110,915	5.21	65.43
Shode Island	15,132	8,631	.4i	60.22
Hawai i	15,046	8,750	.41	59.81
Minna sot a	15,035	44,873	2.11	59.40
lova	14,601	31,724	1.49	57.29
discondin	14,217	44,812	2.20	55.80
Penneylvanis	14,075	108,760	5.11	53.60
Montana	13,342	4.363	. 19	48.49
Delaware	13,56+	6,147	. 29	48.10
Ar 1 zona	13,636	20,008	. 94	47.81
Revada	13,344	5,901	. 24	46 87
Ohlo	13,176	111,484	5.24	46.59
Myoming	15,160	4,443	. 21	41.35
Colorado	13,131	25,865	1.21	41.14

	M- 14-	Cleatrodm unita				
State	Median expenditure	Humber	Percent	Cumulative		
	2	3	4	5		
Indiana	\$13,112	55.658	2.61	39.93		
Plorida	12,864	67,255	3.16	37.32		
Kanasa	12,594	26,223	1.23	34.16		
Maine	12,255	10,865	. 51	32.93		
Vermont	12,147	4,723	. 22	32.42		
Missouri	11,965	48,576	2.28	32.20		
Hebraska	11,719	17,272	.81	29.92		
Morth Carolina	11,670	53,661	2 52	29.11		
Utah	11.404	14,137	. 67	26.59		
Virginia	11,371	49,559	2.33	25.42		
New HampShire	11,344	7,612	36	23.59		
Louisiana	11,190	33,046	1.79	23.23		
Hew Mexico	11 117	13,215	.62	21.44		
West Virginia	10.852	18,516	. 8.8	20.22		
Idaho	10,750	6,834	.42	19.94		
South Dakota	10,706	8,577	.40	19.52		
South Carolina	10,660	30,169	1.42	19.12		
Georgia	10.498	47,232	2.22	17.70		
Korth Dakota	10.446	7,380	. 35	15.48		
Lentucky	10,374	33,557	1.58	15.13		
Texas	9,940	124,983	6,06	13.55		
Ok lahoma	9.171	30.51A	1.43	7,49		
Mississippi	9,055	45,225	1.18	6.06		
Tennessee	8,786	41,812	1.95	4.88		
Arkangaa	8,0 <del>9</del> 7	22,626	1.06	2.92		
Alabama	7.861	39.67.	1.86	1.86		

MOTR. -- Detail may not add to totals due to rounding.



Table 1. Median current expenditure per classroom unit, by State: 1959-60 and 1969-70, United States

(Ranked by amount in col. 3)

	Median currer per class	Ratio of 1969-70 median to 1959-60 median			
\$'Ate	1959-60	1969-70	Value	As percent of national ratio	
1	5	3		5	
UNITED STATES	\$7,528	\$13,531	1.80	100	
New York	12,215	22,663	1.86	103	
District of Columbia Alaska	10,648	19,543	1.84	102	
New Jersey	12,542	18,156	1.45	81	
Michigan	9,785 8 <b>,</b> 382	17,814 16,473	1. <b>82</b> 1.97	101 109	
Oregon	8,796	16,400	1.86	103	
Maryland Connecticut	8,638	15,791	1.83	102	
Vashington	9,060 8,272	15,495 15,438	1.71	<b>9</b> 5	
California	9,697	15,289	1.87 1.58	104 <b>88</b>	
Massachusetts	8,238	15,272	1.85	103	
Illinois Rhode Island	9,164	15,257	1.66	92	
Savali	8,563 7,393	15,132 15,046	1.77 2.04	98 112	
Minnesota	8,190	15,035	1.84	113	
Iova	7,386	14,601	1.98	110	
Visconsin Pennsylvania	8,102	14,217	1.75	97	
Houtana	7,999 7,225	14,075 13,842	1.76	.98	
Delavare	8,655	13,669	1. <b>92</b> 1.58	107 88	
Arizona	8,434	13,636	1.62	90	
Nevada Ohio	10,163	13,344	1.31	73	
Wyoming	7,299 8,446	13,178 13,160	1.81	101	
Colorado	8,320	13,131	1.56 1.58	87 88	
Indiana	7,458	13,112	1.76	98	
Florida Kansas	6,639	12,864	1.94	108	
Maine	7,052 5,380	12,594 12,255	1.79 2.28	.99	
Vermont	6,019	12,112	2.02	127 112	
Missouri Mahamaha	6,917	11,965	1.73	96	
Hebraska North Carolina	5,780	11,719	2.03	113	
Utah	4,698 7,1 <b>8</b> 4	11,670 11,404	2.48	138	
Virginia	5,870	11,371	1.59 1.94	88 108	
Nev Sampshire	6.636	11,344	1.71	95	
Louisiana New Mexico	7,2%	11,190	1.54	<b>8</b> 6	
West Virginia	7,616 5,141	11,117	1.46	81	
Idaho	5,469	10,852 10,750	2.11 1.97	117 109	
South Dakota	6,084	10,708	1.76	98	
South Carolina Georgia	4,090	10,660	2.61	145	
Worth Dakota	4,615 5,90 <b>3</b>	10,498	2.27	126	
Kentucky	3,900	10,486 10,374	1.78 2.66	99 148	
Texas	6,858	2,940	1.45	81	
Oklahoma Mississippi	5,965	9,371	1.57	87	
Tennessee	3,756 4,735	9,035 8,7	2.41	134	
Arkansas	3,645	8,	1.86 2.22	103 <b>123</b>	
Alabama	4,221	7,861	1.86	103	



Chart 2.—Rankings of the States on median expenditure per classroom unit: 1939-40, 1949-50, 1959-60, and 1969-70, United States

lant	1939-40	1949-50	1959-60	1969-70 Re
1 #4	ew York	New York	A) soka	Hew York
2 A	lasks	Aleska	New Yark	District of Columbia
) C	alifornia	Hev Jareay	District of Columbia	Alsoka
	ew Jeresy-	Illinois	Hevada	New Jareay
5 D	istrict of Columbia	Orcjon	New Jersey	Michigan
	panecticut	District of Columbia	California	Oragon
	LBBOChydd L CB	California .	111inoio	Haryland
-	hode Island	Connecticut	Connecticut	Connecticut
9 B	tvada	Washing ton	Oragon	Woohington
U D	o Lavara	Massachuas tts	De l aver e	Califainia
1 W	ashington .	Rhods Island	Horyland	Massachusetts
1	llinois	Arlzona	Rhode Island	Illinoia
3 A	ritent	Nevada	/ Wyeni ag	Shode Island
. H	ichi <b>gen</b>	Hontana	Arizona	Have11
5 P	seneylvanie	Michigan	Michigan	Minnesata
<b>O</b>	hlo	Delaware	Colorado	Iova
	isconsin	Wyoning	Weehington	Miscousin
. 0	7.000	Minnesate	Massachusatts	Pennay I vania
	yoming	Haveli	Minnesota	Hontona
	w Henothire	Ohio	Vi econo in	De l'avore
	edies	Penneylvania	Pennsy ivania	Arisona
	wall	Indiana	New Nextce	Herada
	innesate	Nov Hanshire	Indiana	Ohio
		Meryland	Hove! !	Wysmins
	olorado	Hey Mexico	Iove	Colorado
	tah	Louisiana	Ohio -	Indiana
	ery land	Viscensia	Louisiana	71 <b>o</b> rida
	4900	Taxaa	Montana	Konsos
	ove	Kendad	Uzah	Maine
_	ev Mexico	Utah	Kanasa	Verment
	daho	Colorado	Missouri	Missouri
	ermont	lova	Toxon	Nebraaka
	2244	Florida	Florida	North Caralina
-	eet Virginia	Ot labona	New Manoshire	'It ah
	ebraska	Nebraeka	South Behote	Virginio
-	lorida	1daho	Verment	New Hampshire
	entetana	South Behote	Ch.) shows	Louisiana
_	isseur i	Hisacuri	Horth Dakets	New Mexica
	ki ahana	Vernee t	Virginia	Vest Virginia
	a ine	North Dahota	Nebrasko	1daho
	outh Dakots	North Carolina	Idaho	South Dekots
	outh Carolina	West Virginia	Maine	South Caralina
	orth Carolina	Virginie	West Virginia	Ceargia
	orth Dakota	Maine	Tennessa	Horth Baketa
	irainis	Tennesses	North Carolina	Kentucky
	erginio Gergio	Georgia	Georgia	Tenes
	eergie 'anneeee	South Carelina	Alebone	Gklahana
		Alabana	South Caralina	Mississippi
	al abana	Arkana sa	Lentucky	Tennessee
	entucky-		Mississi	Arkenses
	r kanses	Matucky	Arkanece	Alabana
51 N	11001001991	Mississippi	WE PRINCE	~(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,

Chart 2 graphically portrays the shifts in rank of the States from 1939-40 to 1949-50, from 1949-50 to 1959-60, and from 1959-60 to 1969-70. For example, New Jersey rose from No. 4 in 1939-40 to No. 3 in 1949-50, declined to No. 5 in 1959-60, and rose to No. 1 in 1969-70. Ohio moved from 16th to 20th to 26th and then rose to the 23d position in the latter 10 years. New Hampshire dropped from 20th to 36th in the 30-year period Maryland made important gains by moving from rank 27 to rank 24 to rank 11, then up to rank 7. Similar analyses can be made for other States.

#### Range of Expenditures

The fact that the State median is an expression of average practice should be continuously kept in mind. States may have a large or small range for their school systems. Table 2 gives the proportion of classroom units within \$4,000 intervals. For some States Idaho, Kentucky. North Carolina. South Carolina, and West Virginia large proportions of the classroom units are within only one of the \$4,000 ranges shown in columns 3 through 14; that is, these States have 80 percent or more of

their classroom units within one \$4,000 interval. Each of these States has large administrative units. Other States—Missouri, New Jersey, New York, and Vermont—have substantial numbers of classroom units in two or more of the \$4,000 ranges, indicating a wide range of expenditures. Each of these States has a large number of school systems, many of which are small. This study indicates that the make up of a State's school systems (few but relatively large school systems, or many small school systems) reflects significantly on the State's expenditure profile, based as it is on average practice in each school system.



Median current expenditure per classroom unit, and number and percent of classroom units within selected expenditure ranges, by State: 1969-70, United States

Part	Stote	Median						<del>espend</del> i sur c	- po	reem unit					_
	***************************************	espandi tura			\$8,000 to	\$11,999	\$12,000 (	10 \$15.999	\$14,000	to \$19,999	\$2 7,000	10 \$23,999	\$24.00	) 01 (01)	Totol closere
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1978. -- Detail may not add to totals due to rounding.



# Number of Classroom Units at Various Support Levels

Tables 3 and 4 show numbers of pupils and classrooms supported below and above several significant levels of expenditure. The last row of these tables indicates the total numbers included in the study, since all are supported above the zero level.

Iwenty-five one-thousand dollar levels were selected for listing the figures in the tables and five calculated percentile levels 2d 28th 80th, 75th and 98th 8ince the percentiles were calculated on the basis of the system which contains the median class-room unit approximately 50 percent of the classroom units are below and above \$13.531, the median expenditure per classroom unit to the Unified States.

Table 3. Number and percent of average daily attendance in classroom units supported below and above selected expenditures: 1969-70. United States

Table 4. Number and percent of classroom units supported below and above selected expenditures: 1969-70, United States

	Classrows units								
Expenditure									
Det Classfoom	No. 1		Aho	ve-					
unit		_							
	Number	Per: ent	Number	Percent					
,	2	1	4	\$					
526 percent	2,0001,322	98, 31	37,612	1,77					
\$25, and 1'	2,086,286	47,44	42,728	2.01					
525, 100	2,080,691	97, 74	48.237	2,26					
124.	2,1170, 240	47.25	58,854	2,25					
321,000	2,457,549	96.65	11,335						
\$22,000	1,987,114	11,15	145,760	1, 15 6 , 3°					
		•	• • • • • • • • • • • • • • • • • • • •						
*: <b>*.</b>	1, 4, 1, 11	**, (**	197,697	9.81					
· · ·	1, 100, 154	49.76	224,240	10,74					
	1, 4, 6, 214	44 . 1 .	242, 115	11,28					
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116.24 · 6									
	• - • •	<b>.</b>	5.36.4.1.	25.23					
116	وداوله دوا	22,20	541,780	27.#					
411	1, 11, 16,	62, 51	741,765	37.1*					
114, 201 311,531 4	1,149,144	51, 45	982,586	46,15					
,,,,,,,, <del>4</del>	1, 32,437	49, 77	1,069,457	50.21					
511,000	+34,137	44.07	1,190,777	55,93					
411, mil	110,494	14, 14	1,199	65.26					
1179 Av. 4	5.00	24, 6	1,518,444	75,10					
		29,13	1,608,858	-					
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: ·•	16.0	. **	2,112,115	99,74					
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	563		2,128,171	44.74					
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Not shown completely by the tables but partly apparent by inspection and available by calculation is the fact that the upper 25 percent of the classroom units (those above the 75th percentue) were supported with approximately 36 cents of every school dollar spent for all classroom units in the Nation. At the lower end of the distribution, the lower 25 percent of the classroom units were supported with only about 16 cents of the total school dollar for current expenditure. The middle 50 percent of the classroom umts in the Nation (those supported at expenditure levels between the 25th percentile of \$11,035 and the 75th percentile a \$16,289 per classroom units received approximately 48 cents of the school dollar. or their proportionate share.

In 1969, 70, the 10 percent of the classrooms with the highest expenditures had 17 cents of the school dollar, I cent more than the 25 percent of the lowest expenditure classrooms and more than one and one-half times their equal share.

This is a vast improvement over 1939 40, when 10 percent of the class-rooms with the highest expenditures had 20 cents of the school dollar, almost double the 11 cents of the school dollar spent on the lowest quarter of the classrooms; but only a slight change from 1959 50, when the 10 percent of the classrooms with the highest expenditures had 16 cents of the school dollar, I cent more than the 15 cents of the school dollar spent on 25 percent of the classrooms with the lowest expenditures.

## Appraisal of School Finance Plans

State profiles of expenditure per classroom unit provide bases for the evaluation of State-school finance plans. As will be evident from the State profiles in chapter II. State foundation programs for raising local school system classroom support to more acceptable levels of expenditure through the distribution of State grants have been effective. Figures accompanying these State profiles show that school systems with row expenditures per classroom unit receive proportionately more funds from the State than do higher expenditure school systems. The extent of the range of expenditures, however, suggests that the further raising of low-level expenditures through State distributions should continue to be a major objective. The chapters which follow provide further consideration of the effect of the State finance program on the State expenditure profile.

Foundation program laws set a level that all systems must maintain or exceed. This implies that the expenditure per classroom in the lower ranges should coincide with, or slightly exceed, the defined foundation program for the State. Thus the 2d percentiles for all the States and the Nation become important in measuring the basic State foundation program Classroom units below the 2d percentile are disregarded, since this is an area where unusual circumstances could produce unusual averages.



The foundation program laws of the States are variously stated. Some establish a level of educational expenditure per child, and others state the number of dollars per classroom. Still others do not state an overall amount, but determine what might be regarded as a foundation program through the summation of several appropriations for various categories of public school services. Those concerned with financing the schools in each State should compare the amount

generally regarded as the basic level of support with the 2d-percentile expenditure level, given among the Scienced Items listed with the State profiles in chapter H. This comparison will measure the success of the operation of foundation program enactments in securing a basic amount of educational service for each pupil.

hven though 2d percentile gives a measure of the foundation level maintained in each State, an analysis of what this dollar

amount purchases is necessary to determine its adequacy.

The 2d percentile for the Nation, as reported among the Selected Items on the profile for the United States, is \$7,045. As a foundation level for education in the United States, this is unacceptable, actually falling below the median for Alabama (\$7,861), the lowest among the States.



#### CHAPTER II

# Expenditure per Classroom Unit in the States

. 57

Average amounts expended per classroom unit for the more than 17,000 school systems of the United States were presented in a summary profile in chapter I. In a similar way, chapter II presents 49 separate State pages which include profiles, basic supporting data, and 14 Selected tems of information concerning the number of classroom, units supported at various levels of expenditure, total current expenditures, the amount required to raise classroom units in the State to the national and State median, and these amounts as a percentage of total current expenditures.

No profile is presented for Hawaii which reports a single statewide system with an expenditure of \$15,046 per classroom unit. 167,444 pupils in average daily attendance (ADA), and 8,750 classroom units. The local and intermediate revenue as a percentage of total revenue was reported to be less than 1.5 for Hawan Also not included among these State profiles is the District of Columbia, which had 6,773 classroom units. an ADA of 140,224, an expenditure of \$19,543 per classroom unit, and local revenue fincluding some General Fund receipts from the Federal government) calculate to to be 80 percent of the total revenue receipts

Among the States, median expenditures range from over \$22,663 for the State of New York to \$7.861 for Alabama, a ratio of

2.9 to 1. Within some States, the average amount expended for the 1969-70 school year in the high expenditure school systems (98th percentile) was three or more times the average amount expended in the low-support areas (2d percentile). This within-State variation in expenditure per classroom unit is the principal topic for discussion in this chapter.

In a comparison of State median and other percentile measures, certain State differences should be considered. For example, an evaluation of differences in State medians should indicate that a variety of economic conditions prevail in the separate States. Also, the median expenditure for one State may actually be the average expenditure for a large city because the city contains almost half the classroom units of the entire State and its average expenditure level stretches across the 50th percentile for the State. This is true of the influence of New York City on the New York State profile. In contrast, the classroom units of another State may be well scattered among many different school systems. The expenditure level shown at various points in the Selected Items is the average for the school system at that point, and may be similarly influenced by the presence or absence of such proportionately large systems.

#### State Profiles

Average expenditures and the number of classroom units for each school system are graphically illustrated in the State profiles on succeeding pages. Classroom units are grouped according to the unit expenditure amounts within expenditure level intervals of \$250 each, and accumulated group by group to a total of 100 percent, as shown in the supporting data accompanying each profile. These cumulative percents determine the profile for each State. In addition to the basic data used in constructing the profiles, a few "Selected Items" of information about the levels of expenditure are also given.

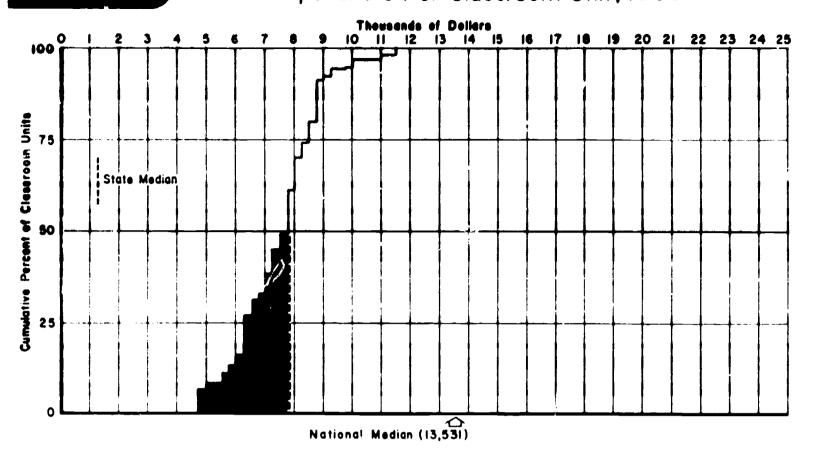
Particularly noteworthy on these profiles is the shaded area to the left of the vertical line that identifies the State median level of expenditure. This area reveals the extent to which children in the low-support class-rooms are defined school services that are supplied, on the average, to other children in the State.

The State responsibility for the education of all children includes those in the low-support classiconis. State officials might well examine finance plans that allow levels of support far below the State median and

(Text continued on p. 65)



Alabama

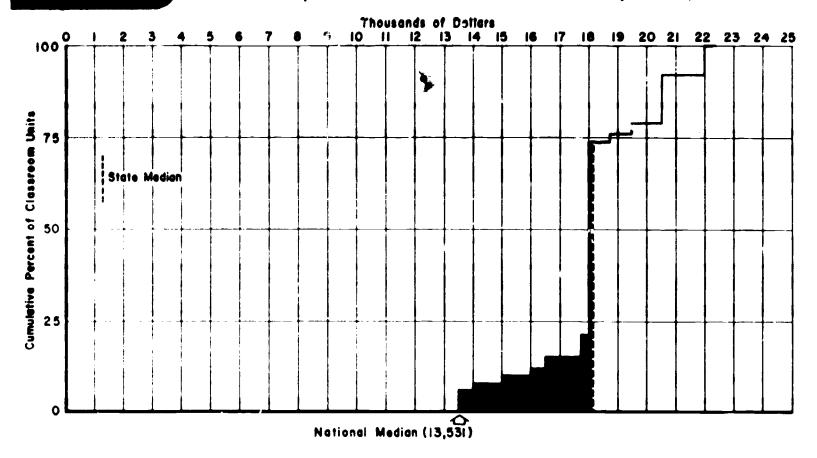


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Alaska

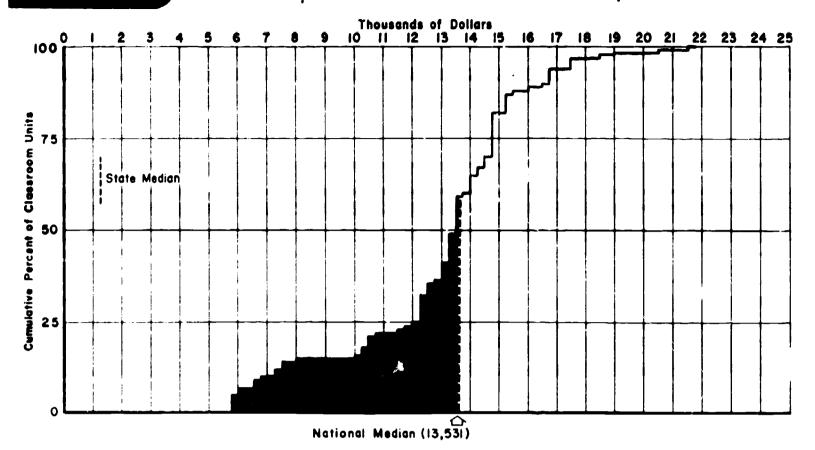


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## Arizona



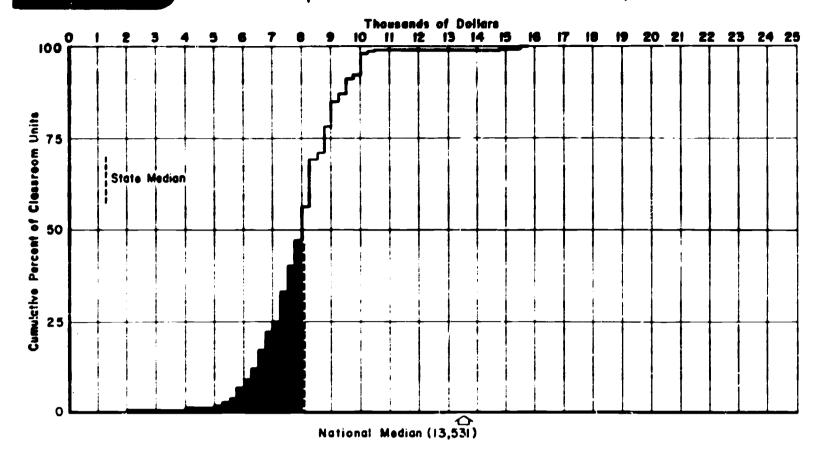
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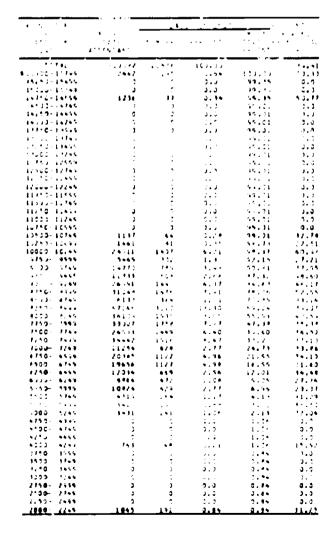
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Arkansas

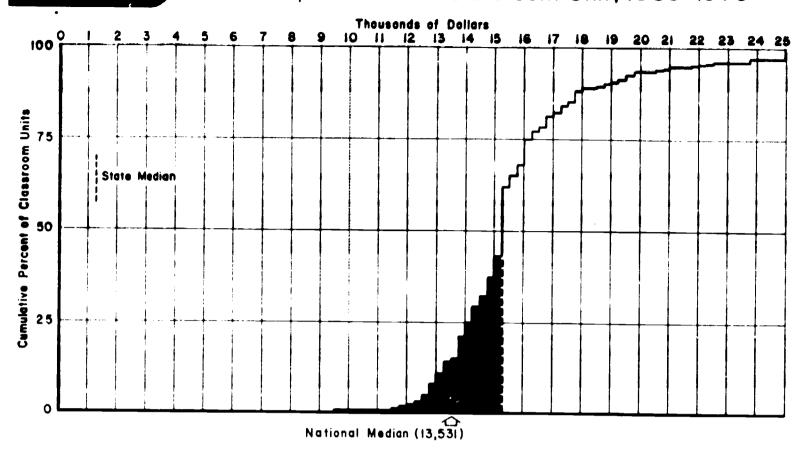


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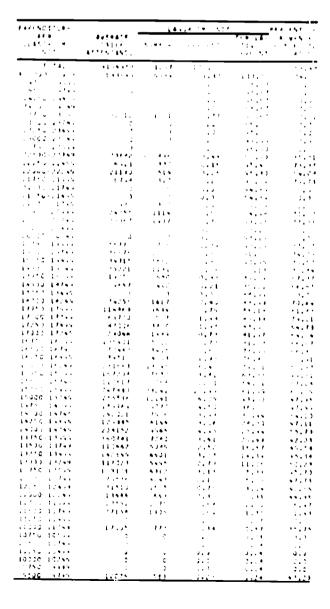




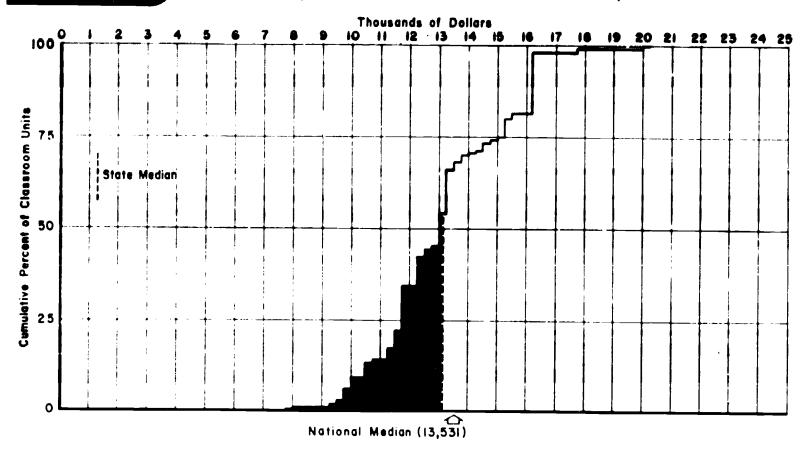
# California Current Expenditure Per Classroom Unit, 1969-1970



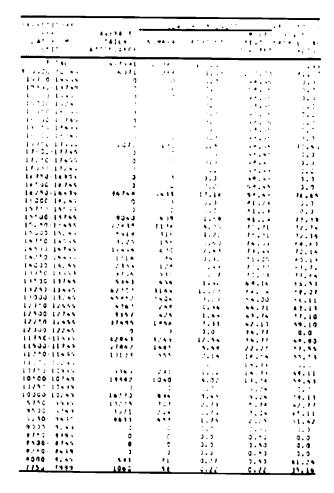
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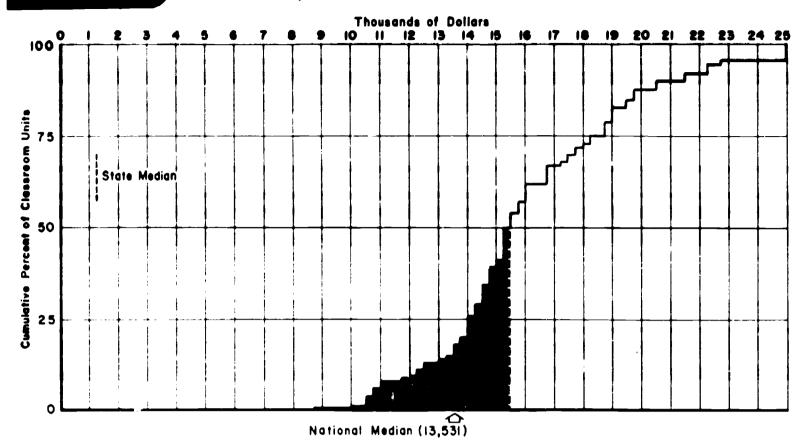


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# Connecticut Current Expenditure Per Classroom Unit, 1969-1970



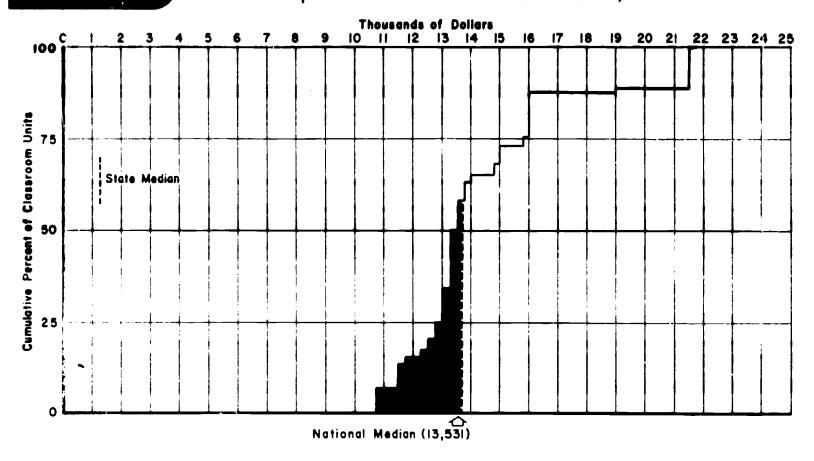
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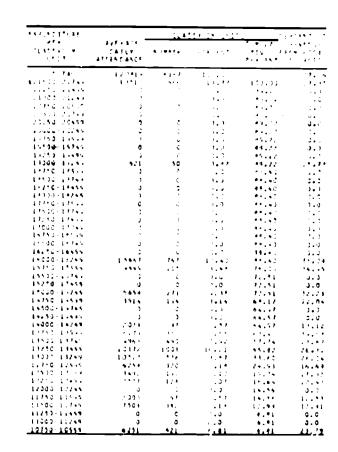
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Delaware

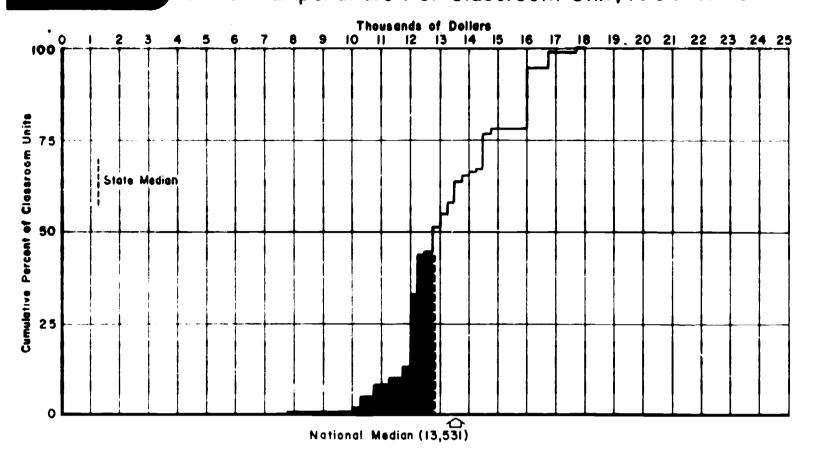


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Florida

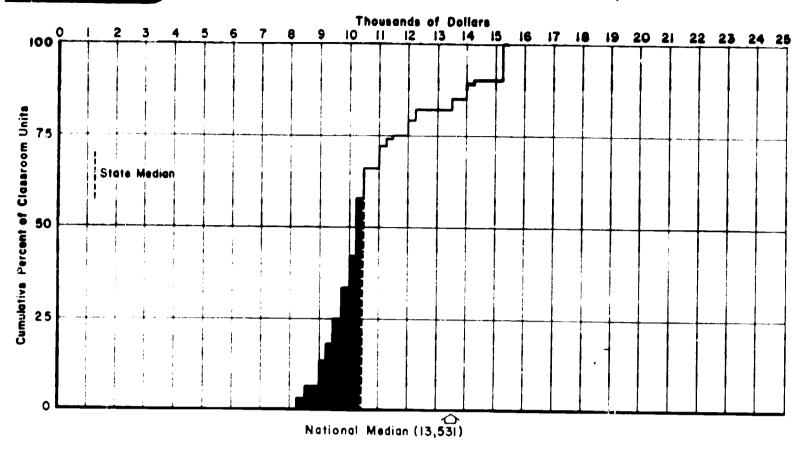


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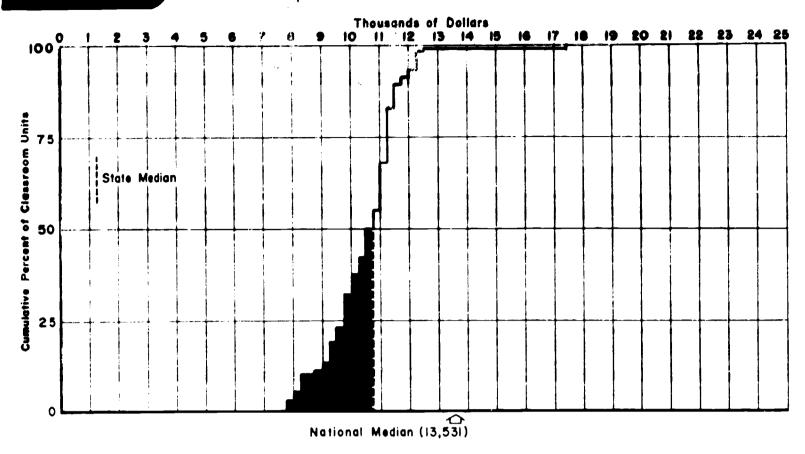


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Idaho



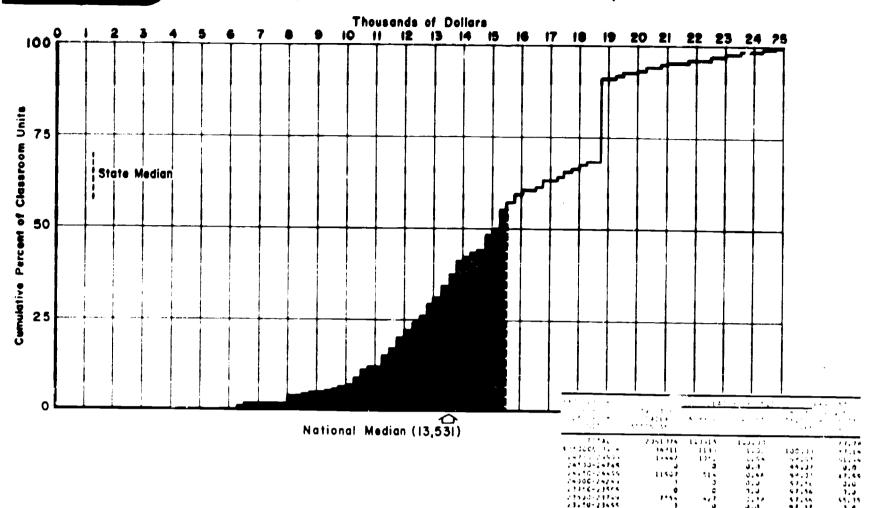
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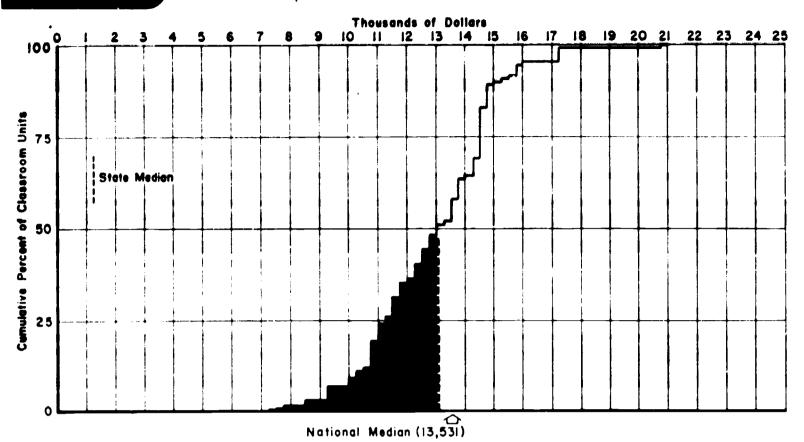
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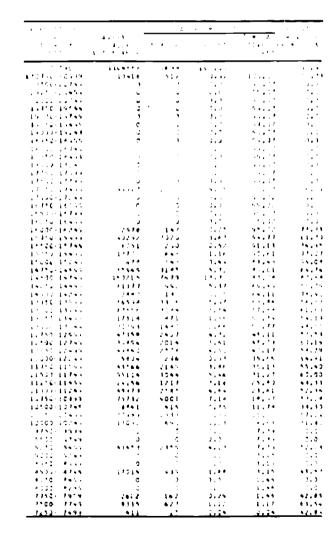
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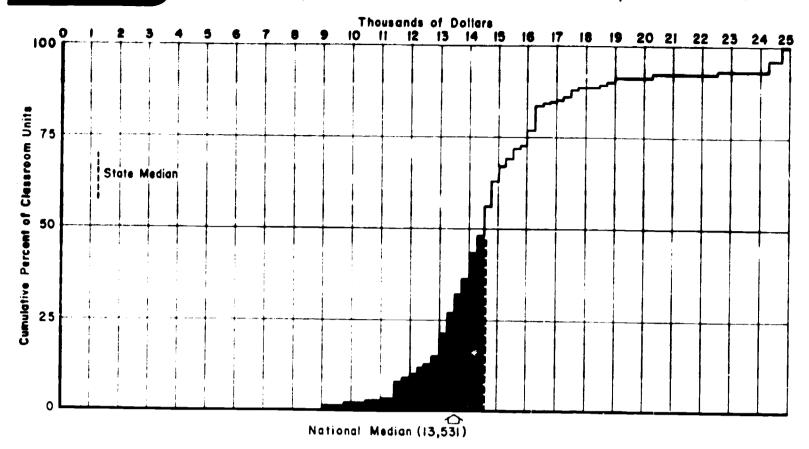


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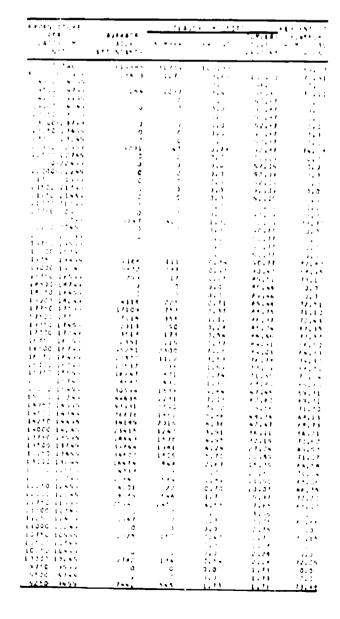


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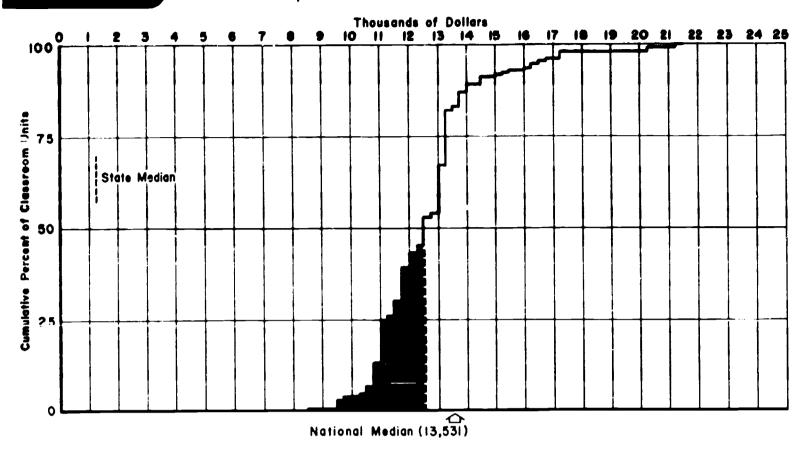
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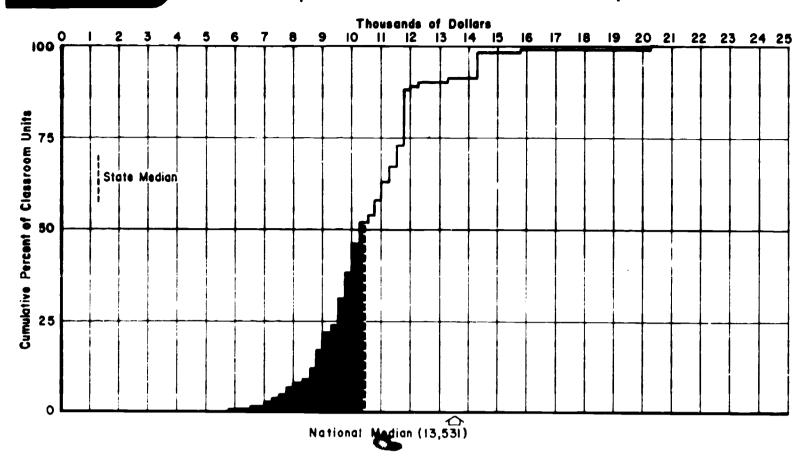


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Kentucky

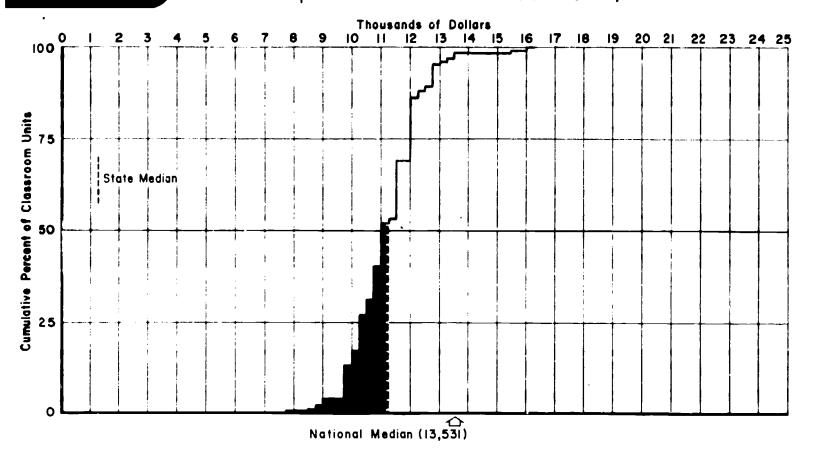


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14250-14491	19521	2003	7.31	54.61	1,1
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11116-11555	ง	<b>ે</b> ડ	3.1	\$1.33	č. 3
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11450-11455	225	11.6	3.45	91.33	27.9
1 +310-132-9	0	3	0.3	50.15	c.0
1,150-12556	0	J	).)	(4). 15	C.,
12130-12744	)	J	3.3	50.15	0.0
12710-12655	7314	435	1.21	50.15	***
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11.30 1174	*2*15	2127	1.13	****	• 1 • 2
11240-11445	23104	1185	9.59	16.41	20.4
10150-10555	25415	1111	4.03	50.01	25.1
13533 13144	13681	546	٠	11.10	13.3
10.10-10455	34726	2014	6.36	11.91	10.7
13330-10244	51592	24.54	4.10	45.14	20.1
1153- 9949	41 36 7	2240	4.57	11.74	
4530 - 5744	40355	2442	1.21	31.36	23.4
5250- 1449	14947	165	2.2€	23.75	15.5
4606- 4544	25713	1.421	4.24	21.53	15.00
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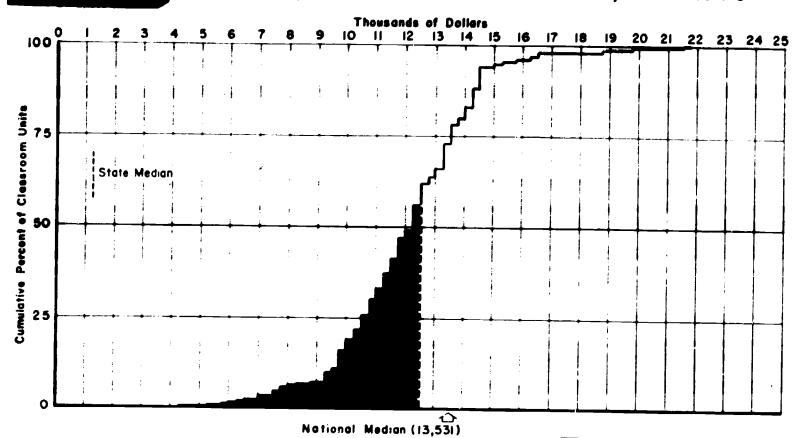


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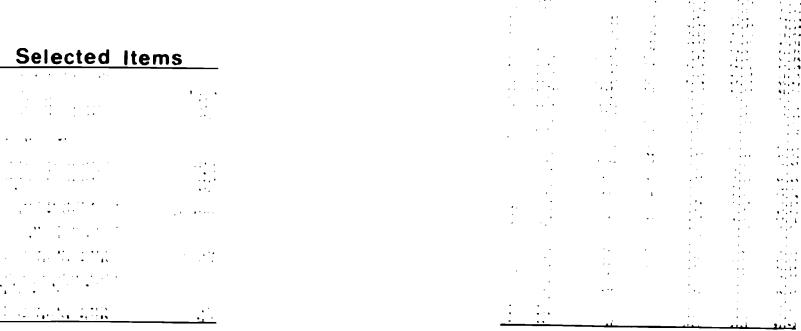
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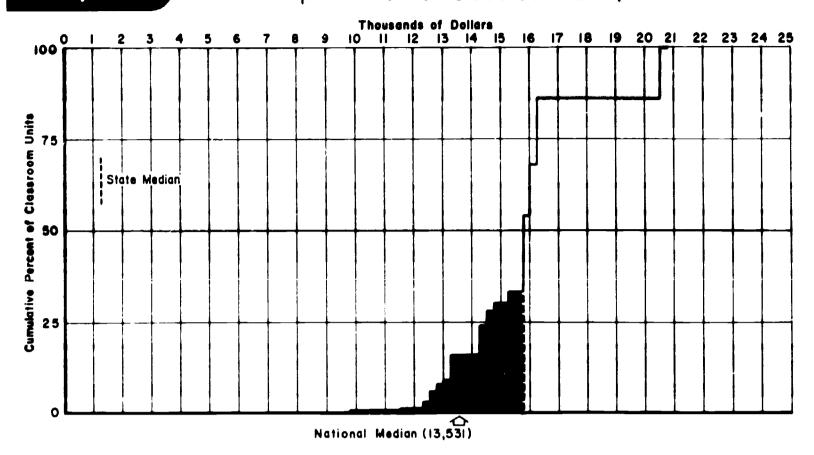
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Maryland

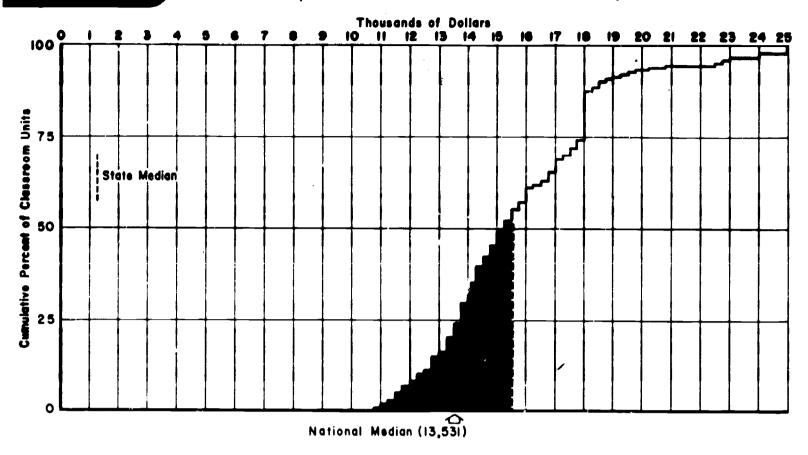


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14.10-10149	0	c	8.0	*4 . 17	1. 2
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17156-17555	3	,	7.7	*4.61	\$.4
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14730-14547	22254	1111	2.45	.3.10	12.43
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14703-14745	*****	3741	4.66	15.50	3.0
11110-1155	,	3	3.3 3.3	15.50	3.0
13503-13749	3	í	3.3	11.40	3.3
11220-11495	14373	2740	6.44	13.50	15.44
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12770-12555	15711	41.7	1.75	9.39	14.44
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11122-11245	-3	2	2.1	1.71	2.3
10110-10111	•	э	0.0	3.40	3.3
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Massachusetts Current Expenditure Per Classroom Unit, 1969-1970

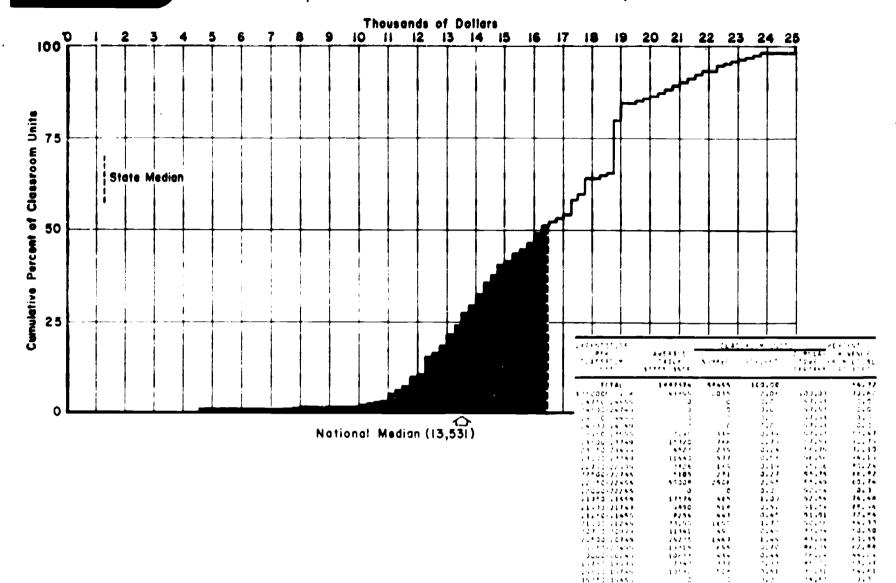


Selected Item	18
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241-9-54664	•	ę.	a. 3	94.13	3.1
24530-24749	2	ي	9.0	10.13	3.6
74216-2444			٠.٠	59.13	3.3
2:150-23559	*143	*1 6	5.84 J.O	97.24	98.71
21:46-21749	ĭ	i	3.3	47.24	3.4
21250-23444		i	3.0	57.26	4.4
21608-:3249	14591	457	1.54	\$1.20	40.12
22710-22111	9431	*14	C. 10	95.71	99.13
11.60-11144	7444	435	0.71	94.92	75.11
13140-33466	0	J	3.3	14.14	2.2
77303-77249	į	?	3.0	56.16	5.3
11500-11569	ა ა	2	).1 ).7	74.14	٠.١
11,10-1199	š	á	3.3	90.14	0.3
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13153-20445	4131	163	3.24	34.14	16.41
26-00-20144	0	¢	3.5	\$3.45	1.3
10151-20455	904 L	**C	2.15	57.05	10.15
19966-161-4	•	٥	J.0	93.05	0.0
19710-1999	4/41	236	6. 11	11.45	12.52
19500-15745	10791	550	9.95	42.44	11.10
19250-19659	) 7] 4 108 2	241	J.43 J.46	\$1.65	40.47
10718-18555	1129	113	0.14	51.21 90.75	11.11
11934-19744	3252	1951	1.04	16.00	10.42
10/54-18695	4915	239	0	04,15	70.21
10033 10244	134687	1422	13.14	41.11	11.15
17743-17499	19729	911	1.44	71.54	74.10
17:00-11744	22475	1157	2.09	12.34	*1.55
1/253 1/635	14241	419	1.41	70.25	71.14
17333-17245	41302 27468	2311 1461	1.14	49.77	19.47
10500-10105	7979	133	9.19	12.35	9.00
10.450-10055	2709	100	0.21	61.63	47.54
18333 18299	4/113	2117	1.05	41.11	77.55
14133-15999	24344	1372	2.41	57.44	10.72
1 * * 0 0 - 1 7 7 4 5	12134	1742	3.17	54.76	41.01
11718-1145	30770	1773	3.14	74.79	14.18
14000-19244	41593	1091	1.17	48.55	10.12
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117*0-11455	44425	2544	4.49	20.92	12.13
11393 11244	10603	171	1.37	11.71	71.31
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12403-12744	11'47	111	1.97	11.27	71.44 47.44
17000-177-0	20204	1003	1.40	4,37	47.44
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11300-11745	15201	160	1.30	4.92	19.59
11210-11466	10413	1034	1.07	1.44	10.44
11391-11.49	11102	+41	1.00	1.44	44.34
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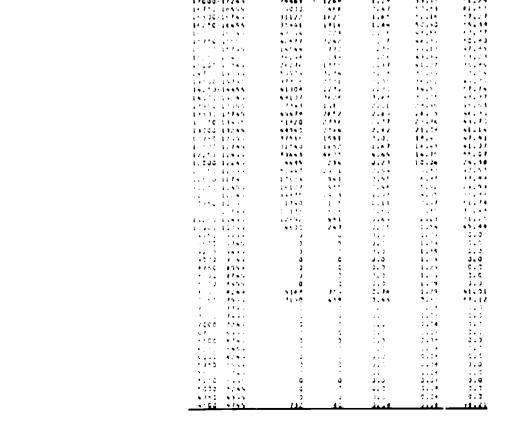


# Michigan



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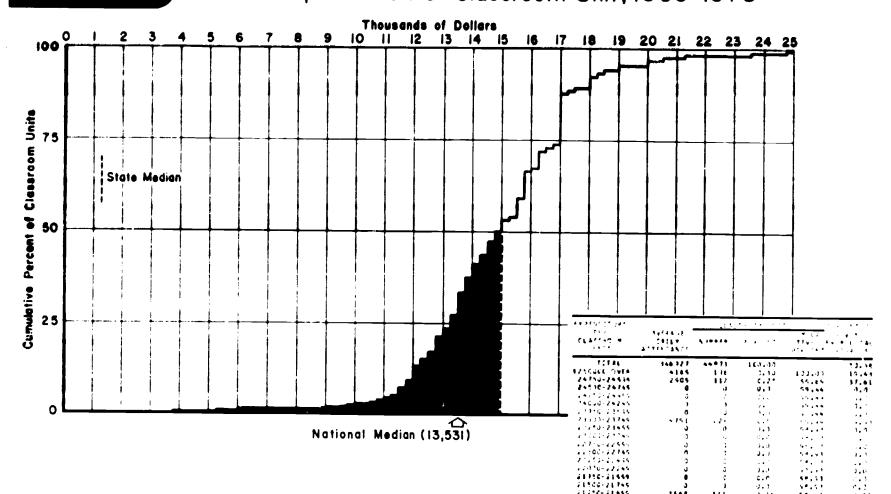
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#### Minnesota

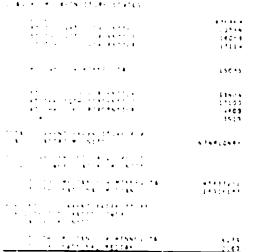
# Current Expenditure Per Classroom Unit, 1969-1970



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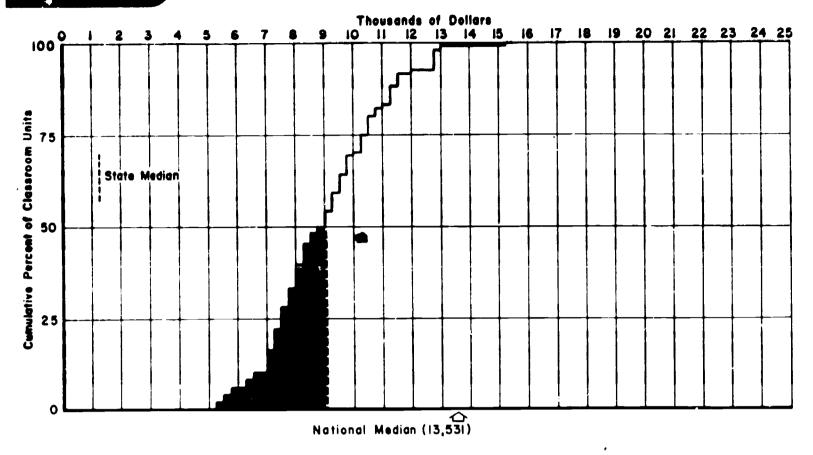
#### Selected Items

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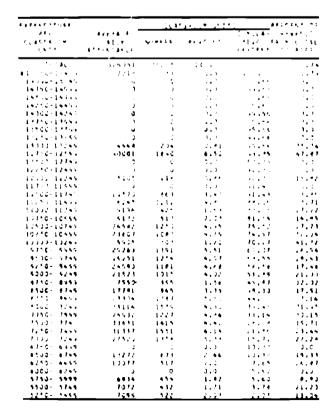




# Mississippi Current Expenditure Per Classroom Unit, 1969-1970

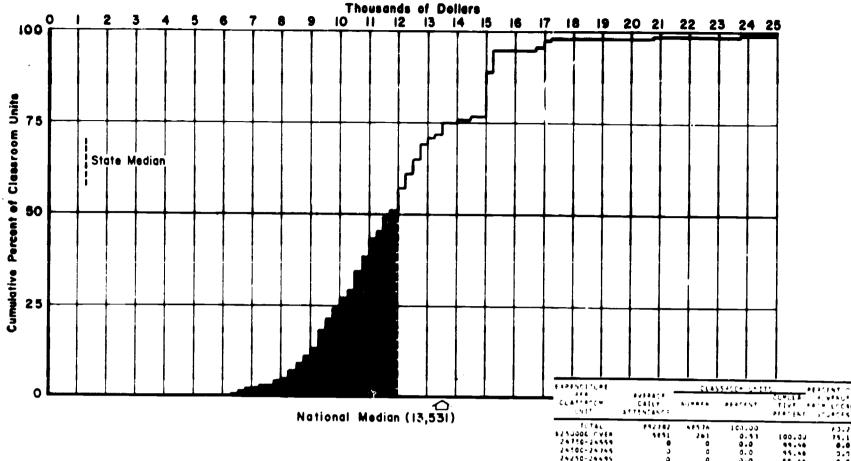


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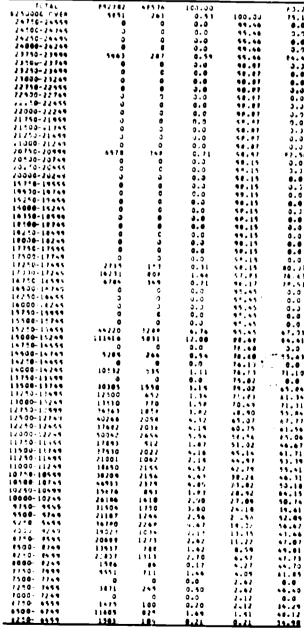


#### Missouri



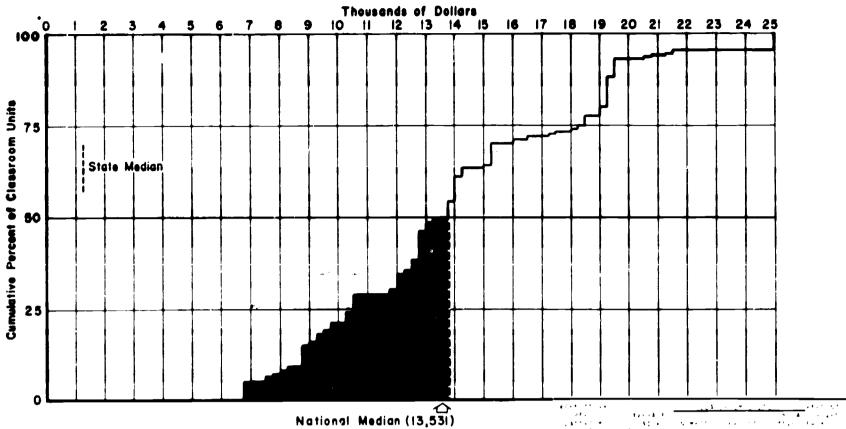
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## Montana



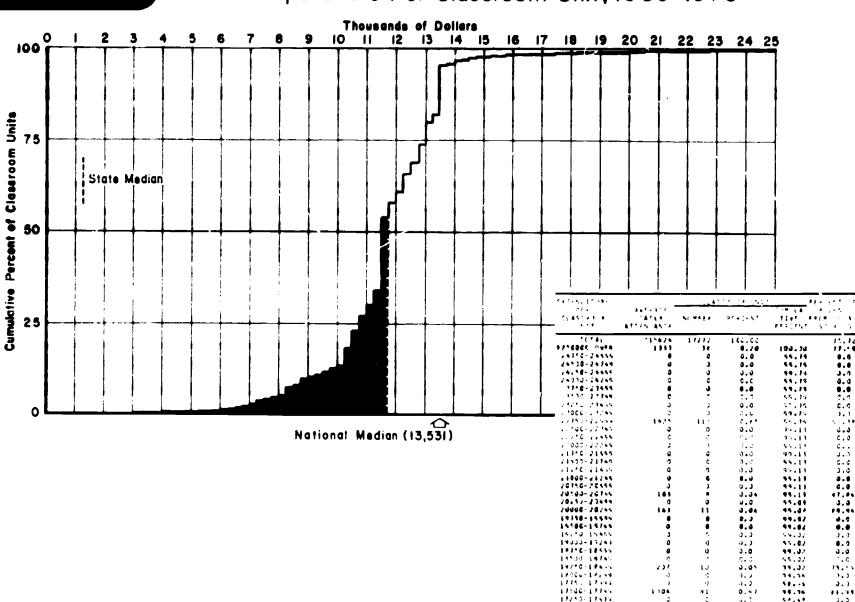
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11210-21455	•	J	9.3	55.22	1.0
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22942-22551	2	3	0.3 0.3 0.3 0.7 0.8 2.3	4	3.1
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1112-1111	3	<b>c</b>	• • • •		6.5
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21.00.21455	6783	3 <b>6</b> 1 3 3 7	3.56	14.57	6 * . 1. )
21300-717×4	•	)	),)	34.22	3.0
	1151			50.33	• .11
13-33-13164	1024	<u> </u>	3.3 3.5 3.5 3.7 3.7 3.7 3.8 3.3 3.3 3.3 3.3	****	* 1. * 7
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16152.11616	ĭ	ن ت	4.3	51.14	
15:20:15745	12712	41.	9.32	11.14	49.23
11/53-19495	14937	443	7.56	40.21	44.75
11006-15745	14937 4574 0	277	2.71	40.10	47.50
13310-16555	¢	¢	6.4	77. * *	1.3
16130-14749	+291	215	2.93	11. • •	11.10
1.10307 1972 .0750-2073 .0750-2073 2000-2074 2000-2046 .0300-2046 .1310-21743 .1311-21743 .1311-21743 .1311-21743 .1311-21743 .1311-21743 .1310-21743 .1310-21743 .1310-21743 .1310-21744	1215	0 2 1 4 4 5 1 2	7.56 2.78 0.3 2.83 0.56 0.4 3.3 0.1 1.27 3.1	71.44 91.23 90.23 90.23 90.23 77.44 74.76 74.77 71.17 71.17 71.17 71.18 70.24 70.25 84.76 84.76 84.76	# 1. # 7 3.0 0.0 2.2 # 6.25 # 6.25 # 7. # 6 1.0 1.01 * 1.17 2.0 * 1.21 1.17 2.0 * 1.21 6.0 1.0 * 1.0 *
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15502-15769	š	j	3.3	10.25	6.6
15210-15455	7944	444	5.90	10.25	15.57
19333-19249	1153	41	C. 73	44.70	29, 34
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10430-10100	0		ა.ი	41.44	7.3
10730-10033	4415	710	7.73	41.45	
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1.750-12555	10-12	675	4.31		75.15
15233-15104	+4+1		2.59	14 , 25	14.44
17710-17455	2429	110	1.47	11.24	47-19
13/30 13/44 1,730 13/44 1,750-12/55 12/30-12/55 12/30-12/65 13/50-12/65 11/50-12/65 11/50-12/65 11/50-12/65 11/50-12/65 11/50-13/65 13/50-13/65 13/50-13/65 13/50-13/65	5025	334	3. 18	77.11	47.19 11.71 10.12 3.3 0.3
11-00-11755	4-7	• 6	3.3	1	3.3
11740-11495	ò	Č	0.0	25.47	0.3
11008-11144	•	•	0.0	23.41	3.3
10/50-18555	•	G	3.)	25.67	
10500-10749	1170	457	5.44	(5.61	• • • • •
18710-16999	1111	140	1.77	24.70	47.04
10000-10245	1 *76		3.3	20.44	41.7
9130 5749	1111	, ,	0.14	15.24	45.55
5752 9555	2356	6 112 12 157	7.14	14.01	11.11
9000- 5245	675	4.0	2.16 F.20 6.17 0.3 0.76 7.47 8.37 7.18 7.35 7.18 7.30 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	11.77	44.43
4/50- 8959	5775	.55	4. 14	18.75	10.17
1.00 41**	0	٠	0.0	00.48 11.48 49.77 60.52 47.70 63.11 14.26 31.81 7.47 24.67 25.67 25.67 26.67 2	0.0 0.0 17.71 0.5 0.0 17.71 0.17 0.17 0.17 0.27 0.49
8250- 8499	701	4.7	0.44	1.31	45.77
#0C0- #2.9	0.75	14	0.11	4.23	
1190- 1949 1503- 1165	417	104	1.12	7.31	44.44
	į 10 <b>4</b>	107	1.77	4.47	3.3
22.00- 10-4		a.	0.0	4 . 14	4.3
7218- 7445 7220 7249	0	6	0.0	5.3e 5.3e	3.3 3.6 14.41



# Nebraska Current Expenditure Per Classroom Unit, 1969-1970



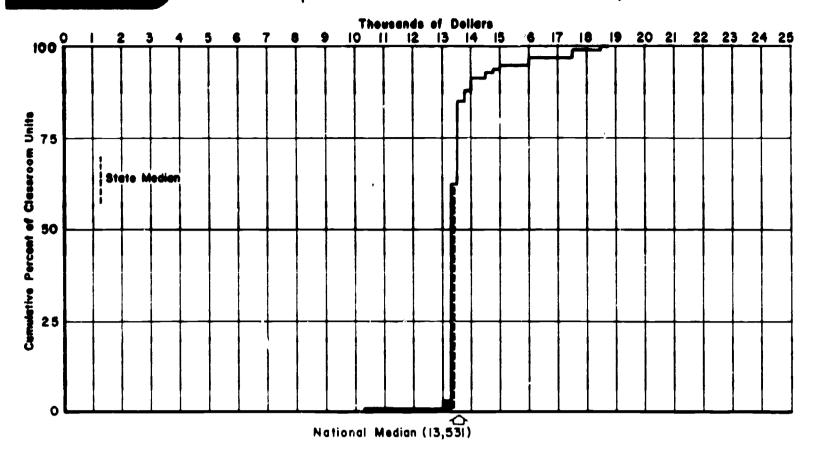
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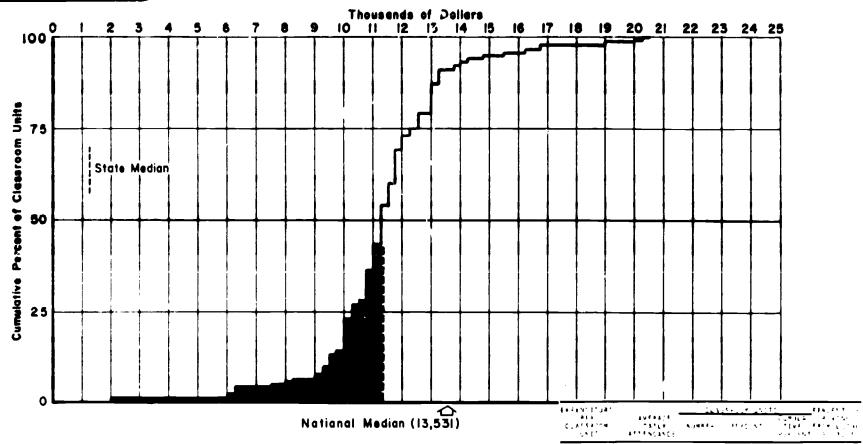


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618530-18749	458	33	0.40	100.30	55.62
11250-18499	•	· · · ·	0.0	95.41	0.0
14000-11245	•	•	3.0	99.41	. 0.0
11110-11955	8	٥	6.0	45.41	9.0
17500-17749	2519	100	1.90	99.41	10.72
11250-11455	•	٥	3.0	47.40	3.0
17300-172-9	9	0	0.0	\$1.40	9.9
16716-16159	C	0	0.0	97.60	0.0
14130-14749	0		3.3	41.40	0.0
14250 14455	3	٥	3.3	97.60	0.0
10000-10249	1429	172	2.52	61.40	43.44
15750-15559	٥	٥	0.0	14.41	9.6
15500-15349	٥		0.0	94.00	0.0
19250-19455	ō	a	3.0	14.44	0.0
11000-15249	1190	44	1.13	44.44	47.48
14750-14454	195	• )	0.49	93.54	29.49
14500-10745	1594		1.51	92.45	54.50
14230-14499	•	•	0.0	91.17	0.0
14300-14344	1544	107	1.21	91.11	37.54
11156-11959	1751	171	2.90	87.51	41.40
11500-11745	27414	1459	24.72	85.31	41.78
11210 14455	44142	1175	47.11	60.28	42.69
13000-13249	2570	137	7.32	1.17	37.43
12150-12594	G	G	0.9	0.04	0.0
12500-12749	0	•	0.0	0.44	0.0
12250-12455	٥	٥	0.0	0.44	3.3
12000-12244	٥	3	0.0	0.44	0.0
117:0-11555	0	۰	0.0	0.44	3.3
11530-11744	•	c	0.0	0.04	a. a
11250-11459	•	0	0.0	0.44	0.0
11000-11244	0	9	3 3	0.44	3.0
10750-10999	ė	•	0.0	0.44	0.3
10100-10749	•	•	0.6	0.84	9.0
10259-10499	474	4.5	9.45	1.11	44.18



# New Hampshire Current Expenditure Per Classroom Unit, 1969-1970

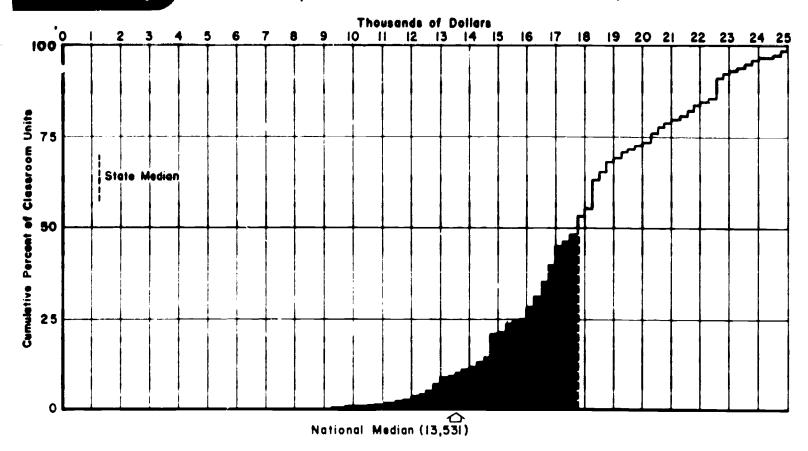


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9/U2/C-2C44 20U30-23249 14798-14499 15300-1546 19750-16499 10008-15249 10750-10499 10750-10499	1130	44	0.56	100.30	84.00
200.30-23269	100	4.5	C. 55	55.41	
14114-14444	•	•	ð. n	10.12	F4 . 28 7 . 54 9 . 3 3 . 6 8 . 54 6 . 9 9 . 9 9 . 9 0 . 10 3 . 0
15300-15745	•	j	0.0	91.02	1.3
19250-19496	1 <b>50</b> 9		3.0	30.02	3.6
19448-15744	1500	14	J.0	40.42	24.54
10754-10599		6	3.0	47,43	0.0
14444-10744	9	ě	6.6	\$7.63	
14112-1444	ă	i	J. 3	97.03	3.3
143:3-1444	š	ō	3.3	57.43	a :
12156-12555	ě	š	2.0	\$7.43	4.4
11510-17144	j.	ě	0.0	57, 6)	3.0
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10750-16665	1774	45	1.17	47. 23	56.61
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107:0-10455	1540	71	0.54	50.71	41.03
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11100-11744	135	52	J.) <b>0.⊕1</b>	51,74	0.0 0.0
1:256-15455	9	•	0.0	55.39	3.1
19400-19249	Š	ě	¢. d	54,00	0.6
14758-14555	1170	• •	0,71	45.44	\$4.54
14100-14745		0	0.0	44.21	3.3
14/10-14495	1477	17	1.01	44.29	
14400-14744	1400		1.17	93.26	93.22
17750-17644	2242	114	1.17	47.04	93.22 10.57
11130-11749	J	•	0.3	53.52	3.6
1702-17245 18750-18765 18750-18765 18270-18765 18270-18765 15270-18765 15270-18765 15270-18765 15270-18765 15270-18765 15270-18765 15270-18765 15270-18765 16270-18765 16270-18765 16270-18765 17370-18766 17370-18766	144.7	246	3.67	40.44	55.52
11331-13244	10.42	376	0.0		11.44
12710-12555		e	0.7	15.51	3.3
13250-13444 13337-13245 12750-12555 12509-12749	6 17 5	117	4, 17	96.46 75.41 75.41	\$5.52 27.44 2.3 53.45 85.94 50.39 45.92
12250-12455	2542	123	1.97	74.31	44.94
	4152	124	4.25	71.41 .	50.19
11756-11759	13110	6.05	9.00	73.41 · 65.12	45.42
11:00-1:102	4348	434	5.74	63.11 56.66 67.61	45.99
11253-11459	10 198	643	4.78	54.46	* 9 . 35
11330-11244	4971	472	4.70	42.41	.7.41
13796-16555	10536	417	8.17	14.43	52.55
10100-10745	2015	117	1,47	20.53 20.49 27.67	
10250-16454	5382	350	3.42	20.45	#3.43
1 3300 - 10244	11474	643	1,44	22.67	45.30
5156- 9559	1511	41	1.17	14.23	45.43
5936- 5745	4771	254	7. 14	17.05	11.46
5240- 5484	2791	145	2.14	4.48	51.00
5006- 5245	7173	107	1.30	1.12	45.30 45.43 45.43 47.40 51.40
4750- 8955	J	G	c.c	4 - 17	G.C
2103- 8745	٥	0	0.0	0.13 2.11 3.51 5.32 5.32 5.02 6.66 6.66 6.66	0.0 35.63 51.34 3.3
#210- E455	407	4.	0. 44	4.13	55.61
*600- 12-7	445	39	0.51	5.53	51.14
1190- 1559	9	٥	J.)	5.32	3.3
1533- 1144	9.34	••	6.44	1.02	44.74
1216- 1455	•	•	0.0	4.44	6.0
1000- 1244	3	4	9.3	4,44	0.0
e 15C- 6999	3	3	3.0	4.44	0.9
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6230- 6444	1797	157	2.C1 1.14 0.0	4.44	10.51
4000 4745	153	••	1.14	2.42	<b>61.43</b>
1110- 1955	•	9	0.0	1.20	3.0
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3210- 3455	•	9	9.3	1.20	3.0
1003- 1249	•	6	0.0	1.20	•. •
6/40 4555	ą	3	0.3	1.36	0.0
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4000- 4245	0	¢	0.0	1.24	3.3
3710- 34 7	٥	¢	3.3	1.24	9.0
3500 3755	0		0.0	1.25	0.0
1250- 3455	3	0	0.3	1.20	0.0
1003- 12-4	9	9	0.0	1.24	0.0
		G	3.3	1.24	3.0
2140- 2455			Α -		
2100-2744	٥	c	0.0	1.43	c.0
2199- 2455 2199- 2465 2258- 2465 2000- 2245			9.9 <b>9.8</b>		6.0 6.0 12.64



# New Jersey Current Expenditure Per Classroom Unit, 1969-1970

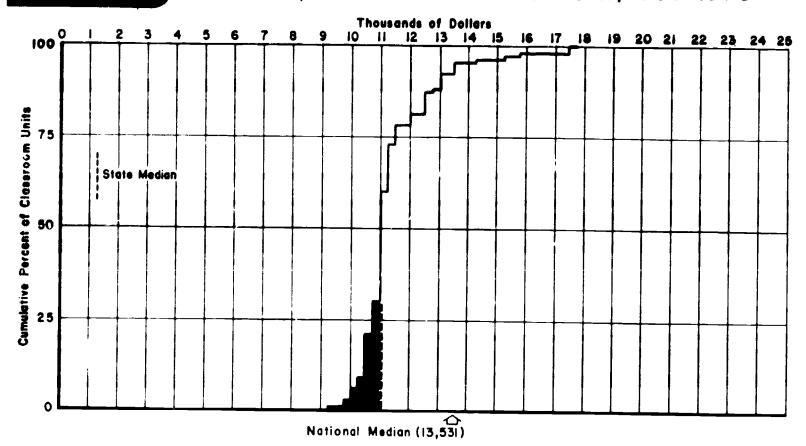


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24756 24999	30552 11517	1 4 3 5	2.77	100.00	14.75
24500-24749		5.40	3.74	57.73	50.22
	4471	217	0.94	14.60	40.01
24253-2445+	0		0.0	30.53	0.0
25753-25999	1848	1 80 592	0.29	96.53	66.73
11400-21749			1.57	96+25	85.97
73250-23435	12658	556	0	94.44	84.02
.1003-212-6	14460	6.79	1.37	99.74	53-13
22756-22555	7373	440	0.16	92.86	14.85
22500-22749	78945	344	0.55	91.97	97.90
12150-11495	1993	3708	5.14	91.41	41.40
22330-22249		315	3.59	85.55	95.27
21750-21999	17224	. 152	1.35	84.54	82.47
21508-21744	[444]	876	1.19	63,41	87.15
21253-21455	21072	1027	1.67	97.73	91.44
	11031	1.54	0.88	83.00	w ! . 9 1
\$1999-51544	13504	• 10	1.91	19.11	13.19
20110-20144	15762	111	1.17	10.12	10.56
20100 20149 20250 20449	23945	943	1.56	11.55	#1.2 M
	14042	1451	2.08	16.00	42,59
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14417 14749	***	131	7.44	12.15	74.14
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1 1 3 3 3 - 1 3 2 4 4	11532	1 484	2.35	10.94	75.90
19790-14999	14943	257	2.41	64.65	11.75
14100-1444		1 9 2 9	2.99	49.21	77.95
14253-14434	24599	1.30.	2.15	65.34	*5.44
14330-14744	106403	5017	7.33	69.15	10.11
17753-17999	324.05	1925	2.41	55.26	13.10
17530-17741	55514	2014	4.45	32.83	12.49
17250-17459	32274	1516	2.40	40.40	65.00
17030 17749	13153	417	0.99	44.00	11.09
		3500	5.55	49.02	15.40
14750-14539	49146	2 9 30	4.50	19.40	12.43
15. 52 155 -	11731	2110	3.45	94.90	78.15
11022-14743	11723	1450	1.62	11	
15751-1595	63.63	127	2.16 0.45	27.43	14.47
1 15 2 2 1 2 7 4 4	1.74.7	6.86	1.34		11.50
15257 15499	11060	1588	2.51	25.19	44.13
15213 1 161	13.43	403	0.44		93.42
14/13 (4)/11	**3 * 2	+119	4.54	21.19	13.42
14532 14743	15714	197	1.25	23,55	54.77
1 5 1 4 4 9	17175	417	1.29	12.76	67.75
1 - 27 1 - 2 - 1	4479	113	7,13	11.47	59,97
11750 11157	11947	501	7.99	11.47	44.55
11-25 11749	15005	7-4	1.10	12.75	41.41
11/52 1345	4191	275	0.35	9.07	47.63
11033-112-5	21733	491	1.57	9.77	49.37
12750 12974	21.494	114	1.99	7.15	45.75
12530 12749	15957	1.2	1.17	5.26	41.44
17750 17659	3443	133	2.25	. 03	71.34
1/11)	14407	777	1.22	1.24	17.04
11/22 114.5		21	2. 14		70.45
11522 11745	1947	11	2. 23	2.62	54.41
11/17 1.455	11	1 1 4	3.3	,.99	3.3
117 1 117	1441	240	2. • 3	1.99	11.75
13756 124.4	1473	121	3.41	1.55	47.52
10500 10740			3.70	1.33	49,19
13, 52 , 2493		1	3.3	0.44	0.0
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10100 10244 1110 11244	4376	245	3. 45	0.44	34.81
1120 1741	-//5		3.0	2.21	0.0
1252 1-19	2992	140	2.43	7.23	· · · · · · ·
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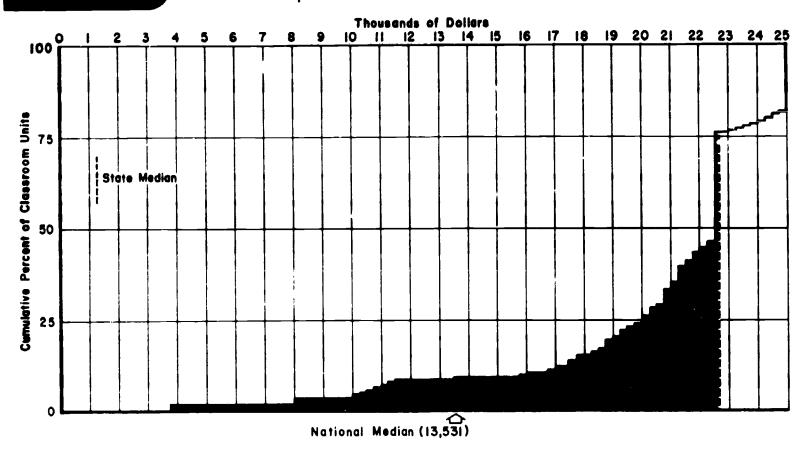
# New Mexico Current Expenditure Per Classroom Unit, 1969-1970



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TOTAL	257994	13215	1(0.00		70.51
117500-17749	4415	240	1.41	150.01	1.9
17210-17455	٥	٥	0.0	90.11	ر , د
11000-11244	J	э	3.0	98.14	6.0
16750-16555	٥	•	0.0	99.19	5. 1
14530-16749	0	5	0.0	59.10	0.0
14290-14455	ა	c	3.0	94-14	5.3
14300-14249	ú	9	0.1	99.19	3.3
15 750-15599	1784	103	0.14	54.19	11.61
15100-11745	Q	٥	0.5	57.42	3.3
15293-15695	1254	144	1.24	57.52	44.42
11000-112-4	٥	ن	0.0	96.17	0.0
14750-14555	٥	ō	0.0	50.17	0.0
14530-14745	٥	٥	0.0	96.17	0.0
14240-14495	1110	7.0	0.55	90 . 17	21.45
14300-14244	٥	a	0.6	55.59	0.0
13750-13555	0	٥	3.0	95.54	0.0
13500-13749	7552	151	2.56	95.58	10.41
13250-13469	٥	à	0.0	92.41	0.0
11000-11249	12795	6 12	4.74	12.41	30.57
12750-12559	٥		0.0	47.12	0.0
12400-12749	14432	114	5.55	47,43	18.49
12210 12455	ā	Ċ	2.2		٠
12000-12249	1411	390	2.9.		70.47
11750-11555	0		0.0	79.10	0.0
11500-11749	1 1 2 0 3	4.5.5	9.99	79.19	12.01
11240-11455	33762	1724	13.05	73.22	20.14
11000-11249	11002	.07	10. 44	00.17	22.16
10750-10559	21559	1143	9.95	29.70	14.*0
10530-10744	29816	1214	11.45	20.75	23.45
10250-10445	1243	417	3.31	5.25	15.13
10000-10249	4842	337	2.76	5.50	
9750- 9999	2431	240	2.14	1.70	16.40
1100- 1144	0		6.0	1.09	
1210-5451	2622	111		1.02	0.0

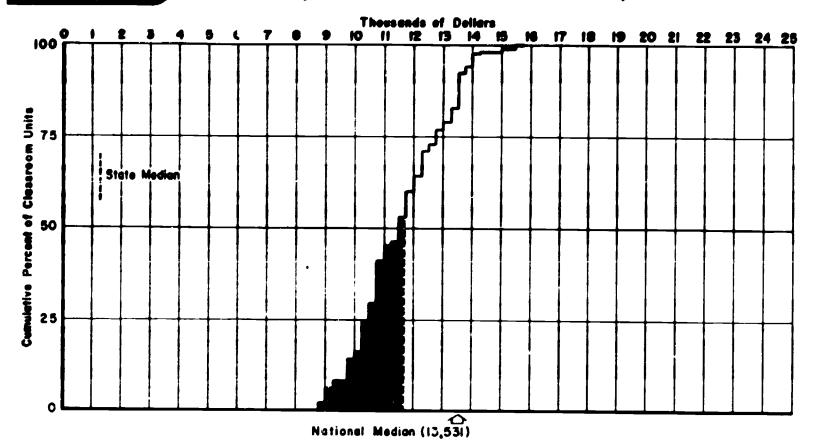




	EXPONDITURE		íl á	SSECC- LAI	:5 21	EACENT TE	*********		CL A	553637 UNI	*! **	-C+NT
	### #(%##\$\***\ UNIT	AYFRAGF CAFLY ATTENZANCE	AUPPER	mesci?,	CLPLLA-	PEVENUE CM LTCAL	PER CLASSEGEM SAIT	OATLY CATERCANCE	X 144 E4	PFRCHNT		BEWENUE CM-LCCPL
	TOTAL	3072034	174424	100.00		50.79	816500-18745	65525	3336	1.91	17.41	38.34
	\$293606 AVER 24750-24555	613018 5672	32510	10.61	100.00	59.03	18240-18455	13061	747	3, 42 3.3	15.50	??.el J.a
	24530-24149	14583	2005	0-27	61.38 81.10	€2.50	17/50-17599	41619	2257	1.25	15.07	23,58
	24.50-24455	29223	1932	1.10	79.95	47.42	17106-17745	61 340	3312	1.89	13.76	49.36
	24G00-24245 2375C-23559	1881	510	0.29	70.05	63.77	17250-17495			0.0	11.98	0.0 42.22
	21100-21144	20580 20497	1309	0.11	78.55 77.57	42.37 50.47	17020-17245	18515 27484	1148	0.65	11.22	30.40
	27210-23499	18350	965	0.55	77.10	48.52	10500-10749	0	0	3.0	13.25	0.0
	23006-23746	• 791	26)	0.19	76.63	33.14	10250-10455			3.0	10.39	0.0 35.14
	22190-22999 22500-22149	0 \$1#396	54084	0.0 3 <b>0.9</b> 7	74.47 76.47	18.42	16000-16249	18097 15367	575 957	0.55	5.93	27.17
	22410-22455	44507	2415	1.36	45.50	47.32	15306-15745	0	Ġ	0.0	4.25	3.0
	55300-55544	55430	2025	1.91	44.12	42.61	15250+15459	0	٥	0.0	4.28	0.0
	21750-21555 21500-21749	69418 56209	3459 3064	2.00 1.70	40.50	44.27	15000-15245	0	0	0.0	9.24	J.0
	21250-21495	12985)	6716	3.84	32.73	35.78	14500-14749	ŏ	ŏ	0.0	9.25	5.0
	21000-21245	45912	3430	L. 96	34.20	42.94	14210-14455	0	0	0.0	9.20	0.0
	2015C-20559 2015C-20149	120024	2719	3.53	32.52	57.01	14000-14249	0	0	0.0 0.0	9.28	0.0 0.0
	20257-20499	46534	3455	1,97	25.38 27.83	39.19	13710-13555	16325	1052	0.62	5 . 2 .	25.60
	20300-20249	93411	2677	1.53	25.05	32.52	13210-13455	0	0	0.0	4-45	0.0
	16753-16666	34428	1025	1.04	24.31	22.41	13000-13245	0	Ģ	0.0	1.65	3.0
	15500-1574 <b>5</b> 1525 <b>0-</b> 1545 <b>9</b>	28356 89311	1024	0.81	23,27 22,45	46.32 33.59	12750-12699	0	S O	0.0	7.65 8.65	0.0
	19000-19249	20124	1015	0.16	15.75	35.40	12:00-12745	ŏ	ŏ	0.0	1.15	0.0
Calaakad is	19776-18555	<b>*1538</b>	3147	1.80	14.21	31.40	12000-12249	ō	Ó	0.0	0.45	0.0
Selected it	ems						11790-11555	0 1041	5 6 5	0.0	8.65 5.65	0.0 37.53
TILLESPEND FIRENCETURE LEVELS							11500-11749	21421	2144	1.24	8.33	31.04
							11000-11249	1043€	1004	0.57	7.05	18.24
Fi H	\$ +3   1   6						10150-10546	11474	1711	0.70	5.80	?4.11 17.63
at the sath PERCENTILE	31131 27130						10290-10745	9052	672 1315	0.49	5.30	20.17
AT THE MOTH PERCENTILE AT THE PATH PERCENTILE	22463						10000-10245	16971	1404	0.91	4.55	17.32
							9750- 9999	0	J	0.0	3.63	0.0
	22963						5530- 5749 5250- 9455	2	0	0.0 0.0	3.63 3.63	0.0
मदार्थक हरण कृष्य १८ <b>०</b> ०	2290)						5000- 5249	งั	ŏ	0.0	3.43	0.0
							8150- 8559	٥	C	٥.٥	3.63	0.0
AT THE 25TH REACEMPLLE	20107						6500- 6749	0	0	0.0	3.63	0.0 0. <b>0</b>
AT THE LOTH PERCENTELE. AT THE ZNC PERCENTALE	16097 #212						8210- 8495	27940	2885	1.65	1.63	20.61
Fig.	1004						7750- 7999	0	٥	0.0	1.46	0.0
							7500- 7749	0	0	0.0	1.98	0.0
TOTAL CHARENT EXPENDITURE FOR	374505 €349						7250- 7499 7000- 7249	ŏ	٥	0.0 <b>0.0</b>	1.90	0.0
ALL TLASSPECE UNITS	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,						e750- 6555	ō	ō	0.0	1.58	0.0
CONTRACTOR AND SHIP AFE THE TO							6500- 674"	3	0	0.0	1.98	0.0
ABIRE LOWER CLARSHOOM UNITS							4210- 6455 4000- <b>62</b> 49	0	0	0.0	1.90	0.0
THE WEDIAN FOR NEW SCRE	185129562						5150- 5959	ŏ	ŏ	0.0	1.98	0.5
THE MATTONAL PROTAN	72523374						5500- 5749	0	0	0.0	1.90	0.0
							5250- 5455	0	0	0.0	1.98 1.98	0.0
PROCENT IN GLORENT EXPENDITURE - REQUIRED TO RAISE LOWER							5000- 5249 4750- 4999	Ö	٥	3.0 0.0	1.55	0.0
CLASSACON SMITS							4500745	ŏ	ō	0.(	1.98	0.0
							4250- 4455	0	0	0.0	1.48	0.0
IT THE MESTAN TO ARM YER	10.23						4000- 4249 3770- 3999	13005	3102	0.0	1.75	وتنتد
TO THE NATIONAL PECIAL							1100 1111	1444	7.11			



# North Carolina Current Expenditure Per Classroom Unit, 1969-1970

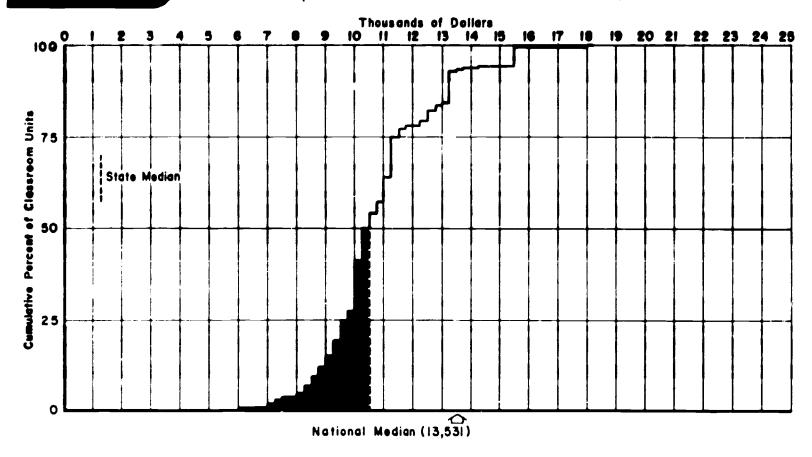


Selected Item	15
CLASSACOM FERFACTIVAL LEVELS	
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miller ale aless confiles	11676
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TOTAL CUMARAY EMPLOYETUMS AND ALL CLASSES AND INSTER	4211/741
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Process on Cheeses seems toles PECULOSS TO ABISE LOVES CLOSSOCIP UNITS	
TO THE RECIAN TOO NORTH CONCLINE THE NATIONAL PERSON	9,61 <u>18-41</u>

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CL 4 \$ 5 4014	C411+	A1;#40	****		
1917	ATT ENDANCE			****	1.0444
TOTAL	1114314	13061	163.90		29.89
311106-11749	15787	56.3	1.45	130.33	13.94
19259-15455	•	•	9.0	50.54	0.3
15000-11245	7454		0.14	14.14	41.21
14796-14555		e	3.4	14.20	4.0
14500-14749	•	•	0.0	50,20	0.0
14210-14455	5507	197	0.14	94.20	14.67
14003-14144	47451	1855	3.54	\$7.63	14.25
13790-13599	24444	1077	1.00	14.29	11.91
11100-11144	184488	4574	9.27	92.11	10.55
11398-13499	44177	1101	9.10	83.85	37.1
13000-17749	19824	457	1 - 15	78.95	24.54
1379#-13999	94284	2107	٠.٠:	11.11	il.01
121 <b>00</b> -12749	70774	100	1.02	12.94	17.99
12210-12444	15845	491	1.00	71.17	29.01
17306 17245	131241	4487	9.75	45.45	21.34
21750 11565	79314	3445	4.41	40.17	13.24
11590-11749	70 50 1	170 L	0.85	11.14	21.90
117:0-11044	12574	574	1.07	44.44	. 1 . 50
11000-11745	4991	2214	4.17	41.34	24.20
10750-10555	1 54194		12.41	41.74	29,30
10500-10749	47144	2310	4.18	20.01	21.00
10/10-10409	90164	4929	1.44	24.52	21.95
10000-10749	23242	1266	2.21	14.00	17.00
9190- 9999	41125	1140	5.38	13.00	10.23
1100- 1141	•	•	•.•	7.94	
9278- 5459	20 M	901	1.42	3.94	21.00
9000- 9249	41 10	2015	1.75	4.11	74.39
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# North Dakota Current Expenditure Per Classroom Unit, 1969-1970



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Selected Items

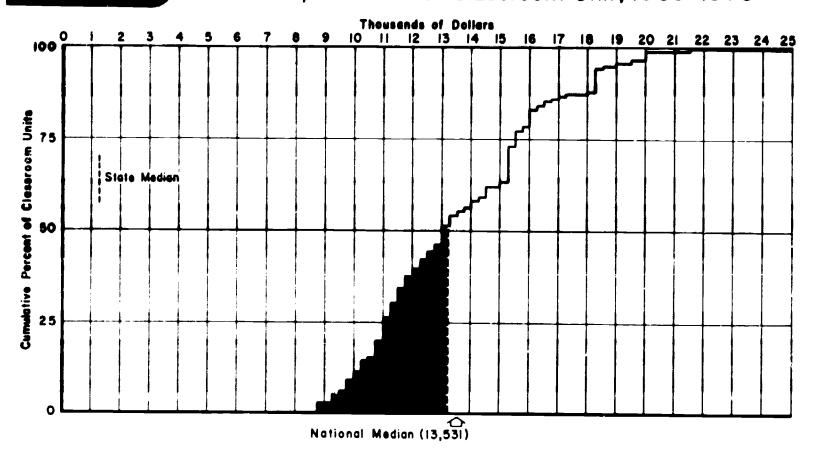
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14/59/11/05		- CANADA			
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1 . 7 41	114787	1197	143.51		41,55
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111 -11555	•		9.0	44.14	1.1
11710-11141	3	¢	÷.4	44.74	1.1
17250-17493	3	a	3.0	15.34	1.1
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10-36-10741	7	e e	2.9	51.51	).)
16/13 1645.	;		2.0	5 5 5 5 5 F	٠.٠
14666-16744	•	J	3.3	47.54	1.1
14770 11445	G	c	3.0		3.3
11400-14745	19271	415	* . 1 *	19.50	14.27
15/56-15455	•	•	3.3	43.42	3.1
19303-11249	•	¢	4.5	59.47	3. )
14710-14555	•	•	J.#	41.07	J. 6
14136-14145	J	•	6.3	17.42	1.0
14212 14455	4.1	•	2.31	*****	\$1.75
1.606 14/.1	3	9	3.0	41.14	3. ;
43712-11119	111	,	4.64	69,50	14.15
11110-11141	11.4	2.5	3.14	31.43	14.13
11/10-11444	11141	4 9 1	4.47	44.12	
1 1939-13265	4 3 7	• 1	3.4 *	14.71	.1.01
12119-1755	2244	1 2 €	1.47	41.41	/1.77
12500 12705	1400	197	2.57	•/.::	11.75
14.70 12.55		1 3 *	1.07	19.54	* * * * *
12337 17249	3	;	١.	11.5	).:
11796-11997	1174	• •	0,1,	11,11	41.41
11116 11745	2244	110	1.44	14 . 4 ?	41.41
112"3 11474	14 12 1	16.	19.07	79.19	42.19
11306-11745	1/11	574	7.14	44.22	76 - 70
12710 14515	4314	225	1.11	11.45	4 2 . 2 9
13404 10749	4/11	100	1.04	11.11	11.11
10, 10 - 1 6444	13444	415	2.43	12.11	49.57
13323-13469	12401	100+	13.41		44.11
1116- 4111	2330	143	2.20	17.00	41.77
3130- 9749	4144	471	4.44	14.75	47.44
1,10 14.11	* * 14	753	1. • 1	14.92	16.10
9111 9799	1555	4.2.	1.44	13.35	44.24
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Ohio

# Current Expenditure Per Classroom Unit, 1969-1970

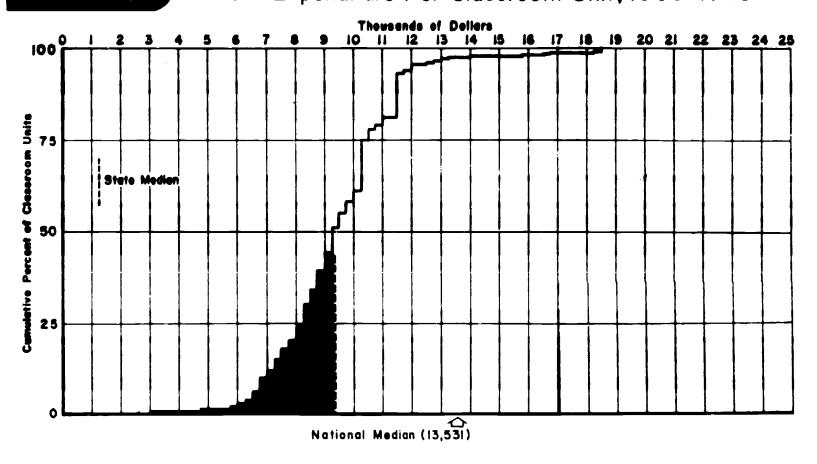


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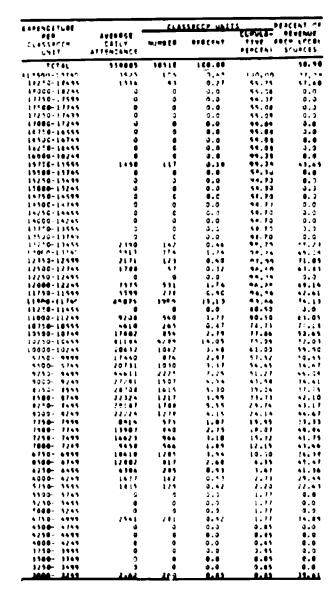
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1116-71411	3		u.o	14.44	0.0
11636-11246		;	3.3	45.64	3.3
12756-22550	4	3	3.4	55.44	6.3
72130-72145	J	q	3.3	95.64	3.3
2/253-22635	3	6	3.9	55.00	4.4
./000 .// 49	•	•	3.3	55.44	9.4
.1116 .1994	3	,	: 0	15.44	0.0
21-44 21749	17372	547	0.1.	11.44	**. **
21+16-41444	•		3.3	11.14	0.0
11100-11149	· ·	3		*****	
26716-16155			0.1	25.46	6.4
11440 1444		3	9.3	45.54	0.3
14160-11149	0	•	9.0	99.10	
101-0-16444	,	,	0.0	99.14	6.3
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15106 15744	10444	111	0.44	44.44	**.44
19/51-19435	٤	:	2.0	30.44	3.3
14300-15745	13151	1357	1.39	31 41	12.23
10710-10556	,	i i	3.5	45.57	١.,
18500-18759	9796	4 / 4		17.62	
10210-11455	10/047	74 1 1	3.47	17.67	10.47
				14.19	15.34
14000-14749	1135e	457	0.44	41.71	11.11
11130-11435	•	•	3.3	41.12	
17566-17745	9	6	0.3	41.12	9.0
17250-17459	19910	411	9.92	41.12	16.71
17000-17245	8227	411	0.47		07.55
14/50 14959	7040	141		14.67	15.44
14100 14743			1.41	45.74	14.41
142:0-14455	15513	541	0.01	41.47	62.11
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15530-15749				11.45	77.01
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15216 15555	502114	14143	9.11	72,74	71.76
11066-11144	35557	1784	1.40	41.47	73.71
14750 14545	,	,	3.3	41.97	€.0
14500 14744	15204	2657	7.41	41.67	14.13
14/10-14494	29710	1976	1.77	11.46	44.52
14660-14744	44732	2174	1.95	54.11	74.94
11750 11999	11101	1073	1.10	14.17	45.44
11500-11749	114/0	447	3.49	11.00	12.33
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1:000-13249	107170	1177	4.11	10.76	11.71
12750-12559	17071	7511			
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			1.74	43.54	44.42
155 40-35444	71044	116)	1.14	42	44.18
11000-13144	14843	7447	2.37	19.59	44.47
11/57 11999	575/4	2361		34.72	. 4 . 1 4
1156 11745	44117	4141	1.11	14.34	43.43
11/10-11495	101477	5161	4.47	10.15	42.41
11000 11244	132434	4474	1.11	23.37	41.44
13150-10555	92421	4474	• . 10	15.57	
10100 10749	23.125	1957	3.95	12.32	41.03
10.50 10.55	7/196	1554			41.45
			1.19	14:44	11.11
10000-10747	40174	254.	2.66	11.24	41.10
1710 9111	****	2561	4.17	1.47	*4.19
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1250- 9699	1174	1502	7.31	1.85	14.17
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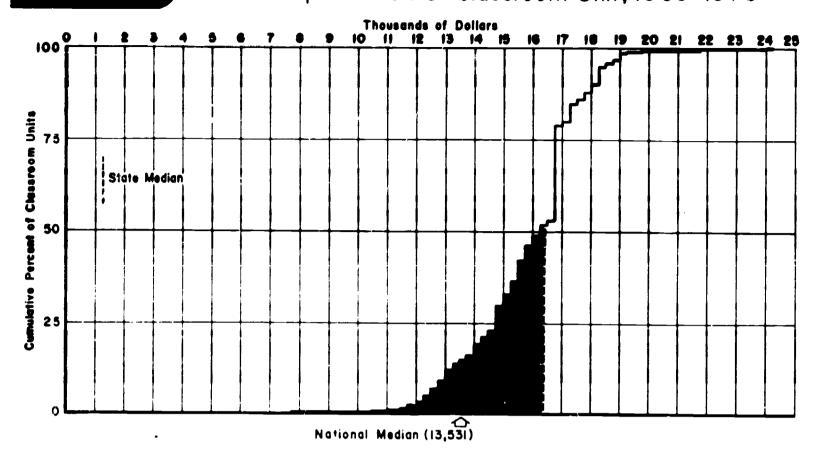


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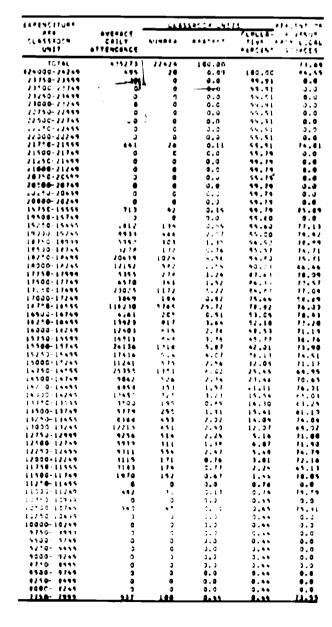




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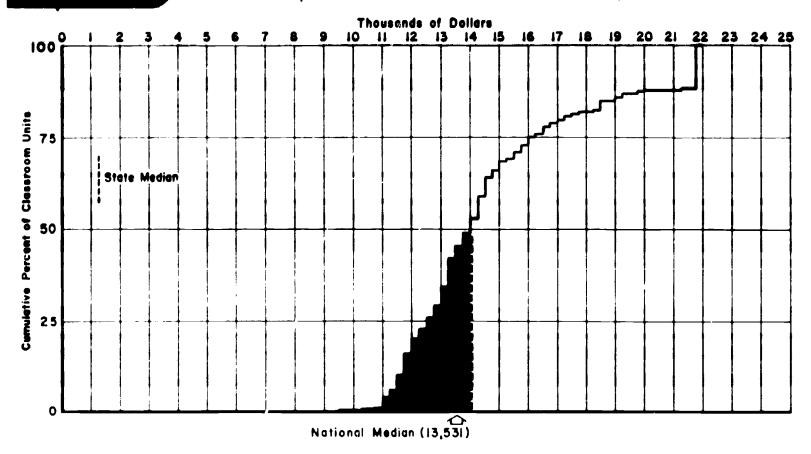


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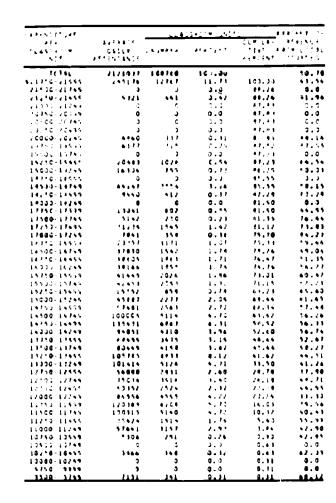


# Pennsylvania Current Expenditure Per Classroom Unit, 1969-1970



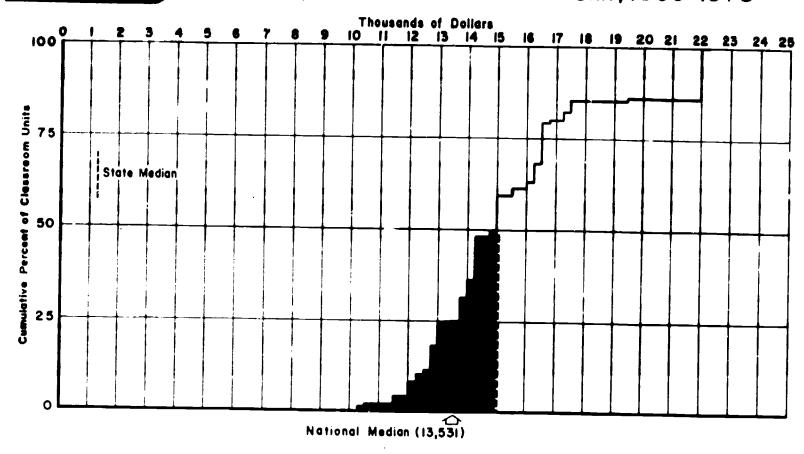
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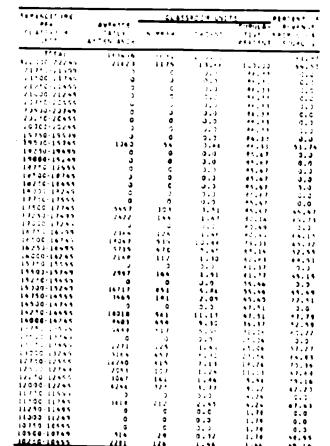


# Rhode Island Current Expenditure Per Classroom Unit, 1969-1970



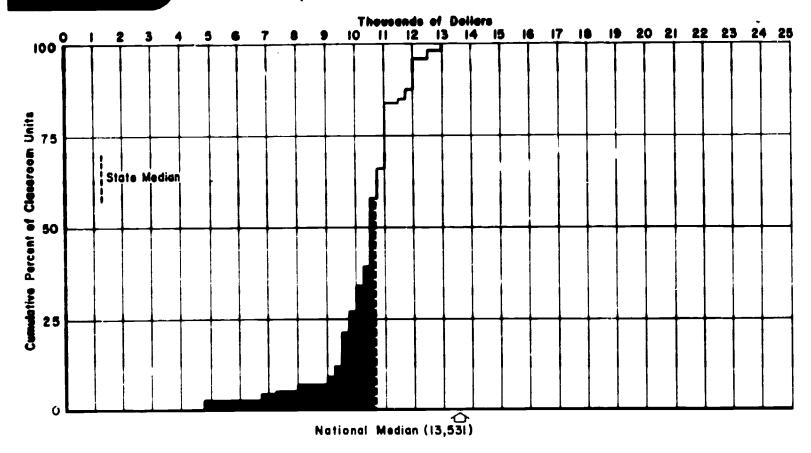
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# South Carolina Current Expenditure Per Classroom Unit, 1969-1970

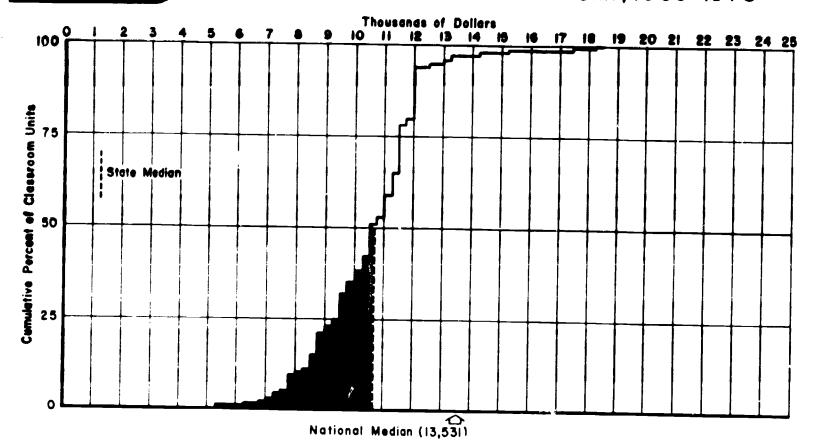


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# South Dakota Current Expenditure Per Classroom Unit, 1969-1970



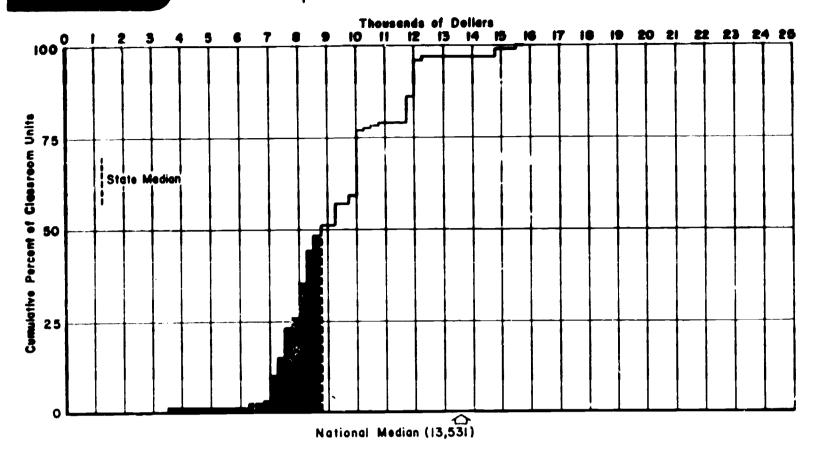
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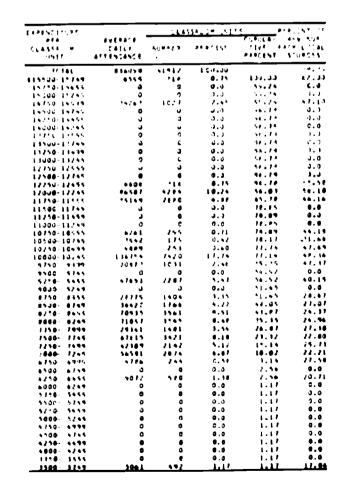
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10710-10444	1004	157	1.43	12.45	73.49
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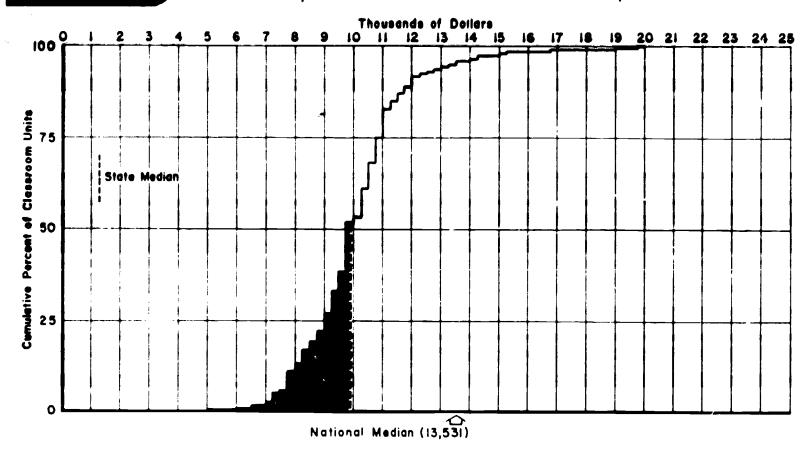


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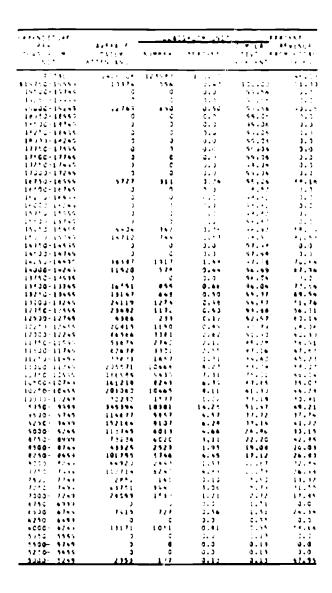


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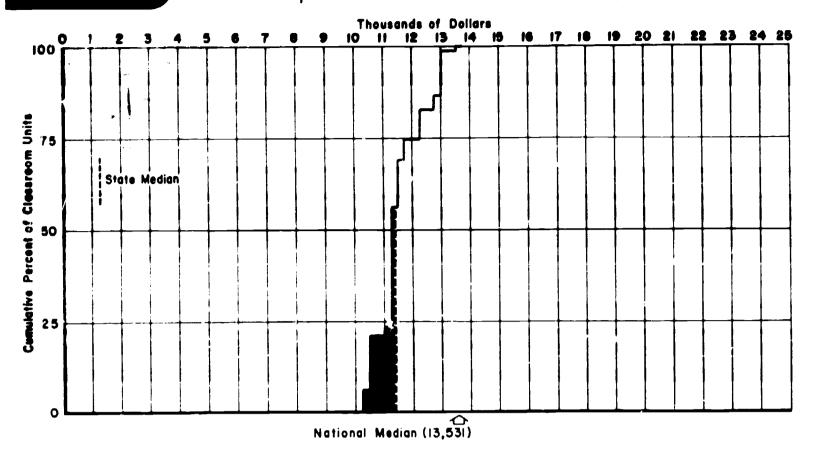
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Utah

#### Current Expenditure Per Classroom Unit, 1969-1970



#### Selected Items

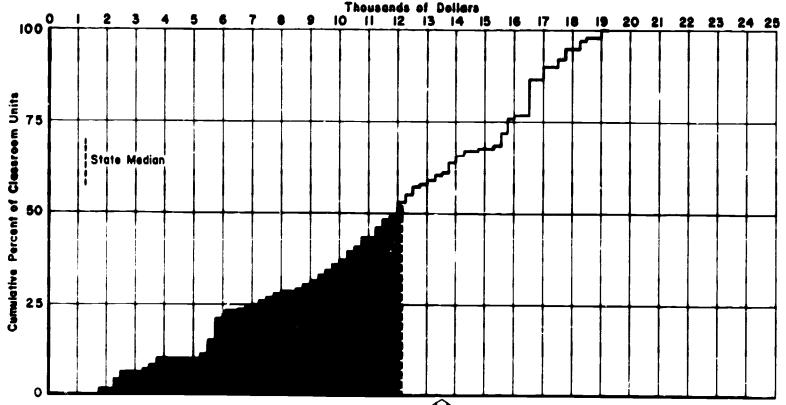
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11753-11555	14253	118	1.44	15.51	*3.7
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11360-11449	8105	121	2.26	21.51	24.41
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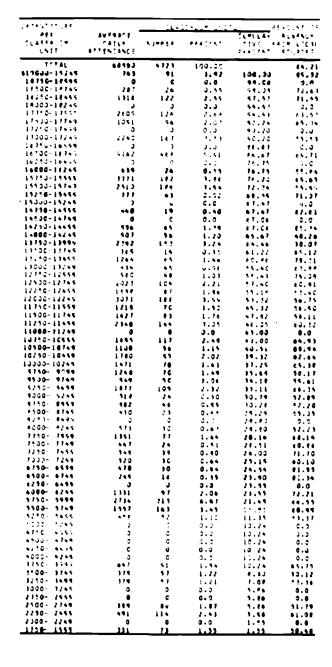
Vermont

#### Current Expenditure Per Classroom Unit, 1969-1970



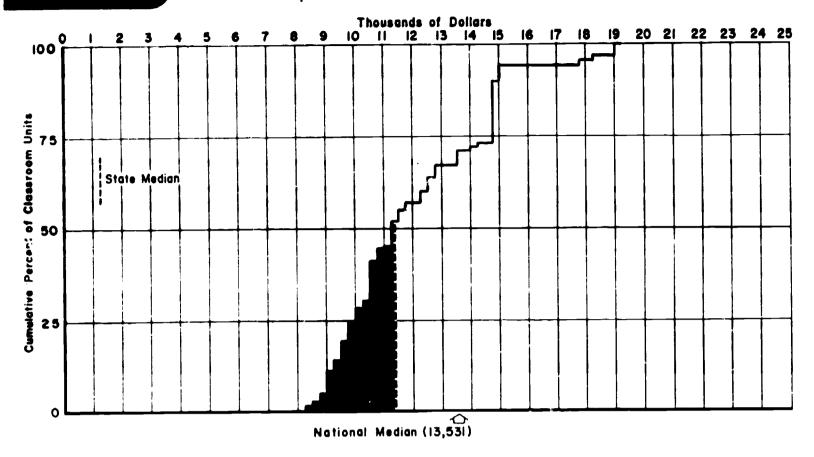
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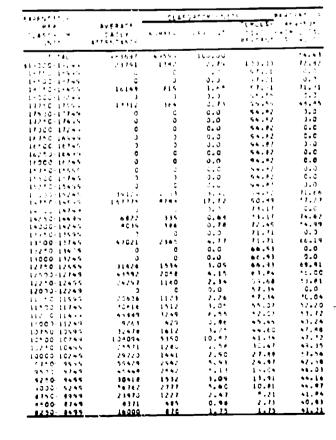




Virginia

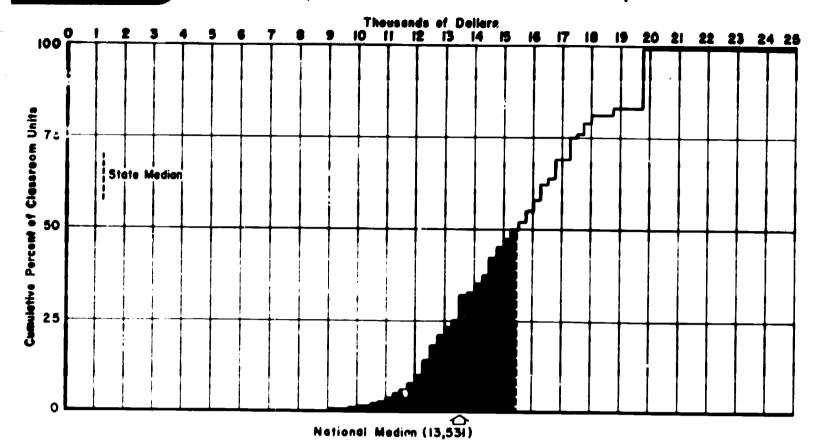


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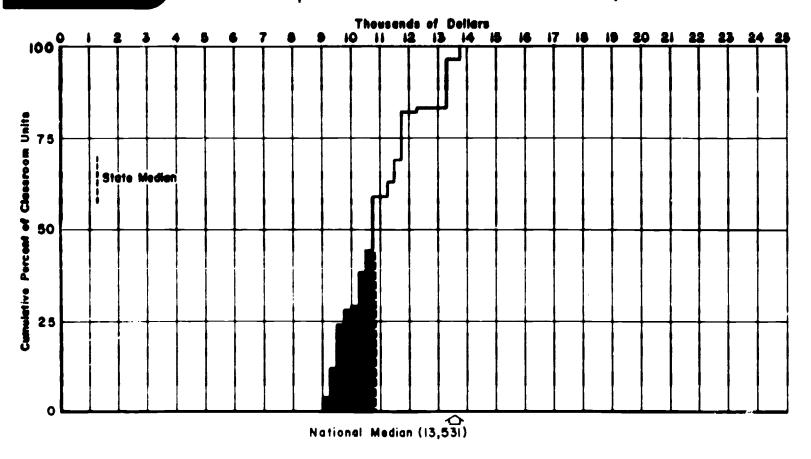


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West Virginia Current Expenditure Per Classroom Unit, 1969-1970

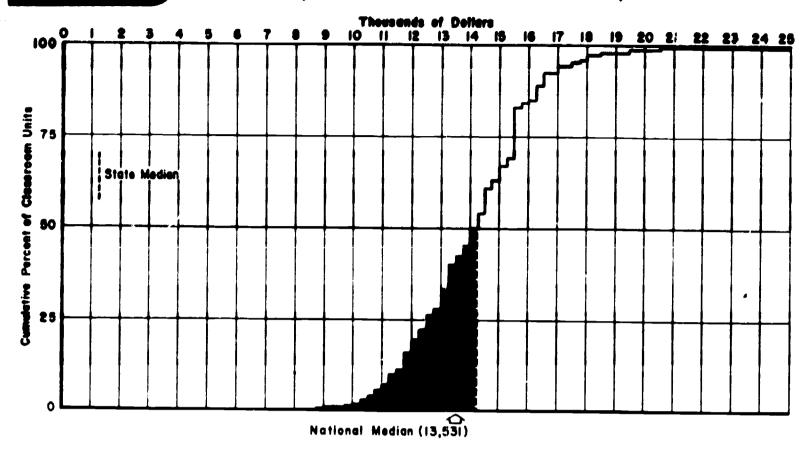


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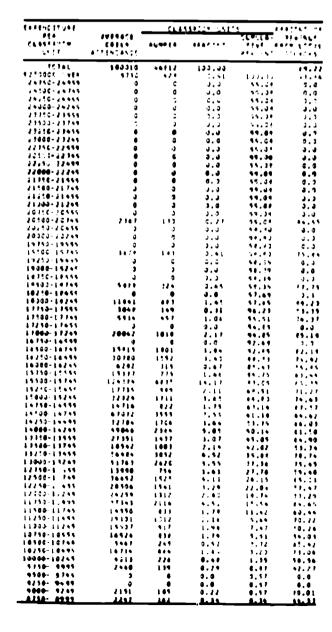
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Wisconsin



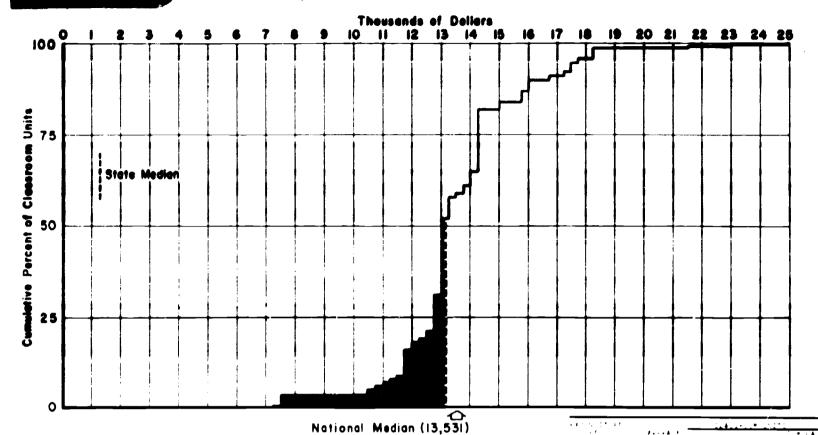
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Wyoming

Current Expenditure Per Classroom Unit, 1969-1970



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determine why these classrooms lack funds necessary to support education at the median level which represents the basic amount not only generally acceptable but also available to the citizens of the State for the provision of education.

The Alabama State profile shows that about 10 percent of the classroom units were supported at levels above \$9,000 for the 1969 70 school year. At the lower end of the expenditure line, about 11 percent of the classrooms expended less than \$5,750. This indicates that classroom units in Alabama are generally supported near the median and within the rather narrow limits of \$5,750 to \$9,000. The range between the \$4.924 expenditure for the system at the 2d percentile and the \$11,503 at the 98th percentile is \$6,579, or approximately one and one-third the amount expended at the 2d percentile level. The range from the 25th percentile of \$6,357, the middle of the lower half, to the 75th percentile of \$8,596. he middle of the higher half, is \$2,239.

Only eight States had differences as low as \$1,600 between the 25th and 75th percentiles. These were Arkansas, Idaho, New Mexico, South Carolina, and Utah, which have comparatively low-support levels, and Alaska and Wyoming which support classrooms near or above the national median. States with extensive ranges between the 25th and 75th percentiles were Connecticut, Illinois, Michigan, Montana, New Jersey, Vermont, and Virginia. For each of these States this interquartile range was more than \$4,500 per classroom, representing great differences of support in various school districts over these States

Compared to the profiles of many other States, the area to the left of the Alabama profile line is small, indicating that relatively small amounts were expended for education. None of the districts in the State had average expenditures per classroom unit as high as \$12,500 for the 1969-70 school year. Only 549 of the State's almost 40,000 classroom units had a support level greater than \$11,750

The area to the left of the profile expenditure line for Alaska and the spread in the amounts per classroom unit are greater than those shown for Alabama, but corresponding features for Arizona also show a greater expenditure area and a far more extensive classroom unit expenditure range.

The range between the Arizona 2d and 98th percentiles is \$12,784 compared to \$8.527 for Alaska, and \$4,924 indicated for Alabama. Similarly, the range between the 25th and 75th percentiles for Arizona is \$2,857, \$2,239 for Alabama, and \$856 for Alaska.

Noteworthy in examining the profile expenditure lines is their position in relation to the expenditure level scale along the top of the profile and the national median. In States such as Alabama, Arkansas, Georgia, Idaho, Kentucky, Mississippi, Nebraska, North Carolina, Oklahoma, South Carolina, South Dakota, Tennessee, Texas, and West Virginia, the expenditure lines are almost completely to the left of the \$13,531 national median expenditure. These are the States with low average expenditures per classroom unit. Conversely, profiles for Alaska, California, Connecticut, Nevada, New Jersey, New York, and Oregon are almost entirely to the right of the national median indicating that these States have large proportions of their classroom units supported at levels in excess of the national

## **Typical Profiles**

State profiles generally resemble one of the three patterns illustrated in chart 3. The triangular pattern is typical of States in which the ranges between low and high expenditures is great. This illustrative profile shows a median of \$14,000 per classroom unit with expenditure levels ranging from \$3,500 to \$24,500. Patterns of this kind indicate relatively large numbers of classroom units at levels considerably below the State median, and illustrate unsatisfactory State equalization. In such instances, a greater emphasis on State equalization aid for education is recommended.

Some other States have profiles similar to the rectangular pattern. Here the range from low to high expenditure levels is slight, and all classrooms of the State are supported at levels close to the State average. Generally, this kind of State program does not allow systems to be supported at low levels, but at the same time, revenue constraints prevent the more wealthy school systems from establishing expenditure levels far in excess of the median. However, the pattern may also suggest that system taxable valuations are relatively constant over a State, that the State has a large-system type of organization, or that the former and latter conditions are combined. Only the District of Columbia and Hawaii, both one school system governments, are actually "rectangular."

Analysis of the school finance plans which produce these two kinds of profiles reveals that features producing both the upper half of the triangular pattern and the lower half of the rectangular pattern are desirable. This suggests the combination

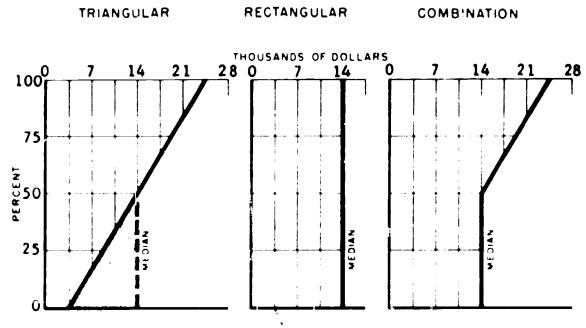


Chart 3. Patterns of State profiles



profile, also shown in chart 3. Sound principles of school finance indicate that the upper portion of the profile should extend to the higher expenditure levels representing school systems which are willing to provide more than the usual amounts per classroom unit. These school systems are in the position of leadership. School revenue laws make it possible for these systems, where there is great local interest, mitiative, and financial resource to finance a superior type of educational service. The school systems not only desire better-than-average services for their own pupils, but also perform important developmental and leadership services for the educational program of the entire State, which are essential to the growth and improvement of education. Full-state funding advocates deny, first, that these benefits of high-expenditure school districts happen; second, that these benefits spilldown to low-expenditure districts; and finally, that these benefits should be a local responsibility; as State responsibility is preferred.

Here, also, in agreement with foundation program principles, this combination type of profile indicates that the State recognizes its obligation to children in the less wealthy parts of the State, and allocates funds to supplement those derived from inadequate local resources. Funding of this type ensures that no child need attend a classroom that is supported at a level which is significantly lower than the State median. However, a fixed level of school support will not be found in this lower portion of the profile, since some variations will be produced by leeway tax levies applied to varying taxable valuations. Evidence on the situation in any State with reference to these general patterns may be noted by comparing the State profiles with chart 3. The data on percent of revenue from local and intermediate sources reveal that State aid plans the location of classrooms along the generally achieved in 1969-70 the combination pattern of support similar to that on. States have median expenditure levels near chart 3.

assumes as a goal of State policy a founda- medians above \$16,000 and other support tion program at the median expenditure levels considerably above or below this le of Under this prescription of State and figure under the Strayer-Haig-Mort plan, the combination plan is most likely. The triange ture intervals of \$4,000 yields the figures equalization" or "equalized percentage clusters of classroom units in specified matching" and would be acceptable if the expenditure categories. The largest percents

percentage of funds from local sources were approximately equal at all expenditure levels under "equalized percentage matching" or if the percentage of funds from local sources followed the schedule of the "power equalization" model for local tax rate, and foundation expenditure level. The combination pattern would arise under a "resource equalization" plan with the median at the level of the foundation expenditure implied by the "guaranteed amount" of property valuation. The rectangular pattern would always describe full-State funding with no local leeway permitted.

"Equalized percentage matching" and 'power equalization" could yield a series of expenditure levels corresponding to the local tax rate adopted by the local school systems so that 0 to 25 percent of the classroom units may be supported at \$7,000; 25 to 50 percent, at \$14,000; 50 to 75 percent, at \$21,000; and 75 to 100 percent may be supported at \$28,000. The support pattern is indicated by a series of rectangular lines. The length of these is determined by the number of school systems choosing an option; the distance from the origin, by the expenditure levels allowed for given tax rates. Under ('power equalization'' "equalized percentage matching," the pattern of expenditures described above would be acceptable if the percentage of funds from local sources were equal at each expenditure level or did not vary more than the percentage given by the schedule of expenditures and tax rates in "power equalization."

### Classrooms Supported at Various Levels

The State profiles show wide variation in financial scale of school support. Some 58,000 per classroom unit and support their The preceding discussion of profiles classrooms near this figure; others have

Grouping the classroom units by expendiulai pattern could arise under "power included in table 2 of chapter I and shows

for any category in this table are the 100 percents for the District of Columbia and Hawaii, both of which operate a single school system. Other than these, extremely high percents are noted as follows: Idaho, Kentucky, South Carolina, and West Virginia with over 80 percent reported in the \$8,000 to \$11,999 interval. In contrast, other States such as Michigan and Missouri have substantial numbers of classroom units in several expenditure intervals, extending from relatively low support to amounts much higher than the national median.

### Relationship to the National Median

Chart 4 presents the percentages of the classroom units of the States which were supported at specified expenditures for the 1959 60 and 1969 70 school years. Here the placement and change of the State's educational support pattern along the finance scale is made readily apparent. Some States-such as Arizona, Colorado, Delaware, Indiana, Montana, Nevada, Ohio, and Wyoming finance their classrooms at amounts which closely reflect the average for the Nation. Other States-Alabama, Arkansas, Mississippi, South Carolina, and Tennessee-spend lower amounts and their graphs are to the left of the national median. Still other States-including Alaska, New Jersey, and New York report higher expenditures and thus their graphs are to the right of the national median. The national median expenditures are indicated by means of vertical lines located at \$4,391 (1949-50), \$7,528 (1959-60), and **\$13,531** (1969 - 1970).

From 1959 60 to 1969 70, the total number of operating school systems in the United States decreased from 35,000 to 17,000. In this decade, Kansas, Michigan, Minnesota, Nebraska, South Dakota, and Wisconsin each eliminated over 1,000 school systems; California, Illinois, Indiana Iowa, Missouri, North Dakota, and Oklahoma each eliminated between 501 and 1,000; Colorado, Maine, Montana, New York, Ohio, Oregon, Pennsylvania, and Texas between 101 and 500; and Delaware, New Hampshire, Washington, and Wyoming each eliminated more than 50 school systems.



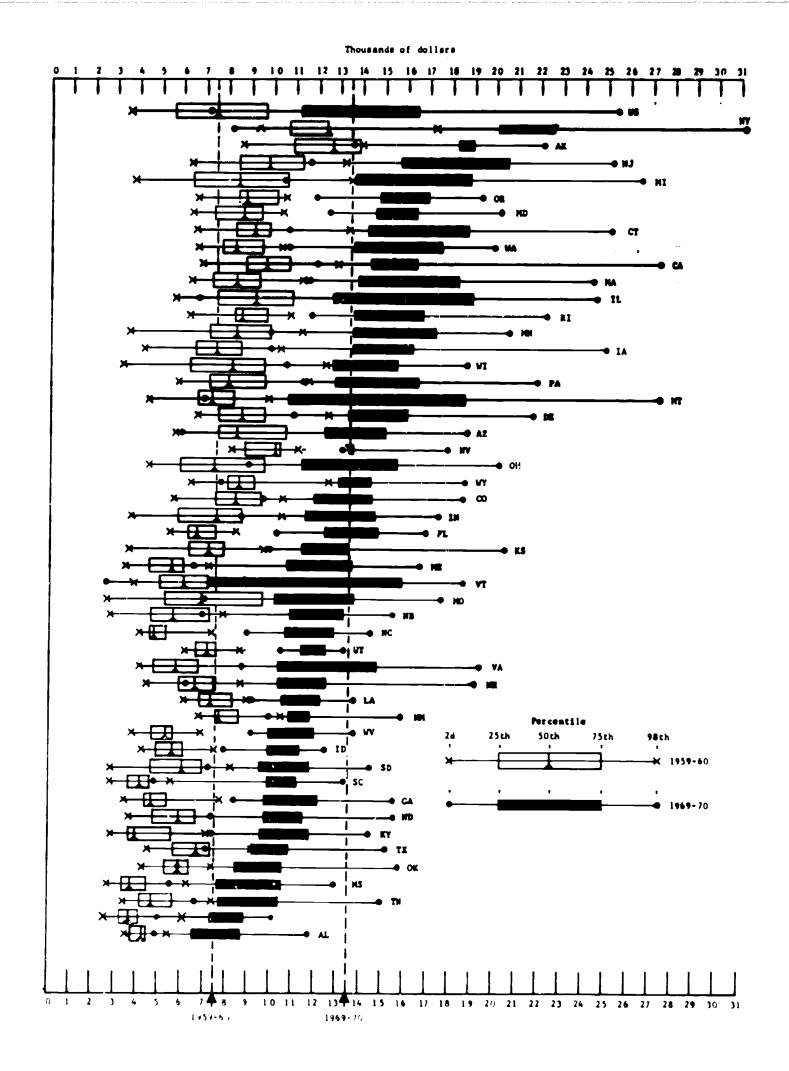


Chart 4. Ranges of expenditure per classroom unit, by State: 1959-60 and 1969-70, United States



One of the purposes of States in consolidating small school systems into larger ones is to secure more equitable tax bases. Unification of wealthy and significantly less wealthy areas will accomplish some equalization locally; further uniformity in financial resources and expenditures is made available throughout the enlarged school systems.

The amount of variation among expenditures per classroom unit is a measure of the degree of equalization of school funds within the State, and is information useful in planning for improvements in the State system for financing schools. Restricted or small variation may be produced by limitations on the local tax rates for schools, by almost equal valuations of taxable property, and by a high degree of equalization in the State plan for distributing aid to the local school systems.

Whatever the cause of variations in support, the breadth of expenditures revealed among school systems is significant for what it implies about educational services that can be provided throughout the range from low to high expenditures. It is also significant for the guidance it gives in suggesting deficiencies and possibilities for improving State school finance plans. Ordinarily, a well-equalized State school finance system allows the least wealthy systems to support education at levels just above the State-defined foundation level; though expenditures per classroom unit in the most wealthy systems of the State extend well beyond this foundation level.

#### Significant Fercentile Points

Expenditures at the 2d, 25th, 50th, 75th, and 98th percentiles for the 1969-70 school year are listed in table 5 for each State, and similar figures are graphically presented in chart 4 for the 1949-50, 1959-60, and 1969-70 school years. States are arranged in descending order by median expenditures for 1969-70, the States with the highest expenditures at the top.

The bar graphs for the States (chart 4) are limited to the range from the 2d to the 98th percentiles, regarded as the practicable and conservative range between lows and highs for this study. The actual low and high amounts expended per classroom unit are given in the basic data supporting the State profiles.

Table 5.—Expenditures per classroom unit at selected percentiles, by State: 1969-70, United States

(Rached by amount in cel. 4)

State			eted percent!	les	
	24	2545	5015	754	9865
1		3		5	6
UNITED STATES	\$7,045	\$11,035	\$13,531	\$16,289	\$25,381
New York	8,212	20,107	22,663	22,663	31,131
Alacin San Sanan	13,559	18,109	18,156 17,814	18,965 20,414	25,102
New Jersey Michigan	11,550 10,4 <b>3</b> 6	15,7 <b>8</b> 7 13,634	16,473	18,973	26,500
Oregon	11,943	14,760	16,400	16,950	19,205
Haryland	12,416	14,506	15,791	16,382	20,707
Connecticut	10,745	14,172	15,495	18,782	25,025
Washington	10,624	13,494	15,438	17,418	19,925
California Maccachusetts	11,969 11,393	14,225 13,847	15,289 15, <b>272</b>	16,320 18,011	27,182 24,247
Illinois	6,581	12,612	15,257	18,973	24,453
Rode Island	11,594	14.391	15,132	16,666	22,134
Maneorte	9,800	13,604	15,035	17,114	22,134 20,584
Ion	9,860	13,410	14,601	16,092	24,977
Viocensia	10,446	12,672	14,217	15,531	18,507
Fennsylvania	11,133	12,736	14,075	16,370	21,809
Montana	6,926	10,577	13,842	18,509	27,144
Delaware	10,800	13,104	13,669	15,905	21,535
Arisona Nevada	5,812 1 <b>3,09</b> 7	12,108 13,344	13,636 13,344	14,965 13,515	18,596 17,708
Qie	8,939	11,185	13,178	15,524	20,005
Wyoming	7.5 <b>77</b>	12,938	13,160	14,310	18,458
Calorado	9,446	11,848	13,131	15,058	16,300
Indiana	8,642	11,414	13,112	14,565	17,386
Florida	10,076	12,242	12,864	14,698	16,933
Fances	9 <b>,643</b> 6,647	11,371	12,594 12,255	<b>13,316</b> 13,511	20,414 16,723
Maine Vermont	2,465	10,71 <b>8</b> 7,071	12,142	15,811	18,610
Miseouri	6,962	10,058	11,965	13,730	17,446
Nebraska	6,946	10,869	11,719	13,126	15,357
North Carolina	8,912	10,558	11,670	12,918	14,437
Utah	10,317	11,383	11,404	12,259	13,133
Virginia	8,667	10,18	11,371	14,754	19,163
Nov Enapohire Louisiana	6,210 8,914	10,334 10,436	11,344 11,190	12,403 12,053	19,0 <b>2</b> 0 13,702
New Mexico	9,934	10,829	11,117	11,681	15,974
West Virginia	9,118	9,862	10,852	11,919	13,775
Idaho	7,902	9,830	10,750	11,256	12,358
South Dakota	7,112	9,454	10,708	11,706	14,493
South Carolina	4,794	9,971	10,660	11,075	12,548
Georgia	8, 166	9,777	10,498	12,056	15,453
North Dakota	7,316	9,734	10,486	11,492	15,552
Kentucky	7,218 7,212	9,5 <del>9</del> 5 9,161	10,374 9,940	11,781 10,992	14,276 15,054
Tema Orlahama	5,984	8,305	9,371	10,423	13,139
Miccissippi	5,455	7,656	9,035	10,508	12,941
Tennessee	6,375	7,762	8,786	10,139	14,875
Arkanses	5,081	7,291	8,097	8,871	10,136
Alabama	4,924	6,357	7,861	8,596	10,006

HOTE. -- The District of Columbia and Hawaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.

In chart 4, the shaded bars indicate the interquartile ranges for 1969-70, the unshaded bar shows the 1959-60 interquartile range. Short bars for States (such as those for Arkansas and Nevada) represent

narrow ranges of expenditures; relatively long bars (such as those of Illinois and Montana) show wide ranges. The length of the solid line represents the amount of the range between the 2d and 98th percentiles.



There appears to be little relationship between the range of expenditures within a State and the State median expenditure per classroom unit. Long and short lines and bars are found with both low and high median expenditures. In 1969 70, for instance, Alaska, the second highest State, has a considerably shorter bar than the next State, New Jersey, Also, both New York and New Jersey, the States above and below Alaska, have a considerably greater range in expenditures than Alaska.

Similarly, at the bottom of the chart, Arkansas (appearing between Alabama and Tennessee) has a rather narrow range while the other two States have a substantial range. Despite these differences among neighboring States in chart 4, there is a somewhat greater range in dollar amounts at the higher expenditures than at the lower expenditures. The average range for the upper half of the States is \$11,972; for the lower, \$7,898. In relative terms, both the lower half and the upper half have almost the same range according to the ratio of the range to the median: for the lower half of the States, it is 0.73; for the upper half, 0.79

The median expenditure level for the Nation in 1969-70 is just above the 98th percentile in 1959-60; and the median expenditure for the Nation in 1959-60 is just above the 2d percentile in 1969-70.

There is relatively little overlapping of 1959-60 and 1969-70 expenditure levels for the States. As can be observed from the bars for the various States, only one State, Vermont, has the 75th percentile for 1959-60 overlapping with the 25th percentile for 1969-70. Furthermore, 15 States Florida, Georgia, Idaho, Kansas, Kein tucky, Louisiana, Maryland, Massachusetts, Nevada, North Carolina, Oregon, Rhode Island, Utah, Washington, and West Virginia have no overlap between the range for 1959-60 and 1969-70. In these States, the 2d percentile for 1959-60.

The degree to which the range in expenditures has increased from 1959-60 to 1969-70 can also be observed from the that: As the line brightens, the range in expenditures increases. Only Wisconsin reduced the total range, that is, from the 2d to the 98th percentile Except for Alaska, Arizona, Maryland, Mississippi, Nebraska, Nevada, New Mexico, North Dakota, South

Dakota, and Wisconsin, the States also exhibited increases in the middle range; that is, from the 25th to the 75th percentile.

The reasons for the increase of range in the expenditures in the States should be examined in the evaluation of State aid plans.

### Range of Support Levels

Improvements in equalization could bring much greater uniformity into the finance program and raise the support levels for the low-wealth areas. A foundation program could be designed to provide higher expenditure levels for systems with classroom units financed below the median.

#### Interquartile Range

The designations  $Q_1$ ,  $Q_2$ , and  $Q_3$  are frequently used to label the points at which statistical distributions are divided into fourths. They are designated as first, second (or median), and third quartile,  $Q_1$  and  $Q_3$ , marking the limits of the lower and upper quarters of items, may be considered as the medians of the lower and upper halves of the total distribution. These points are important in the consideration of a statistical distribution since they constitute a measure of the range or spread of the statistics being studied.

When the values of  $Q_1$  and  $Q_3$  are close to the median, items in the distribution are quite similar and are said to vary within narrow limits. If the  $Q_1$  and  $Q_3$  values are far below and above the median, the items range widely and differ considerably from each other. The extent of this range is significant in estimating the relative effectiveness of the State school finance plan. The range itself is often called the interquartile range, and the range divided by two is referred to as  $Q_1$ , or the quartile deviation.

Column 2 of table 6 gives for the States — Some recognition the value of  $Q_1$  to  $Q_3$ , or the interquartile second factor by calculated a second factor by calculated and the second factor by calculated and s

the classroom units. These States are supporting a substantial number of their classroom units at levels more than \$4,300 above the 25th percentile, the median for the lower half of the classroom units. Such States and the amounts of their interquartile ranges are listed in the tabulation below. For the United States, the interquartile range is \$5,254.

At the opposite extreme, some States have relatively small interquartile ranges. These States tend to support the schools at levels which are near the averages, and display narrow variations between the amounts expended per classroom unit in the various parts of the State. The eight States with the smallest variation, less than \$1,600 between  $Q_1$  and  $Q_3$ , (the medians of the upper and lower halves of the classroom units), are also listed in the tabulation below.

States having interquartile ranges of more than 54,300		States having interquartile ranges of less than \$1,600.		
Male	Range	State	Range	
Vermont	54,740	Arkansas	\$1.580	
Montana	7.032	Idaho	1.426	
Himm	6,361	Wymmeng	1.372	
Michigan	5,740	South Carolina	1,104	
New Jersey	4,617	Liah	876	
Connecticut	4 640	Alaska	850	
Virginia	4,570	New Mexico Nevada	45.	
<b>Ch</b> iro	4 2 29	Sexula	17)	

Interpretations of the meanings of these wide and narrow ranges between  $Q_1$  and  $Q_3$  must recognize two factors. The first is the influence of school system organization upon school system average expenditure levels. In all States, the differences between  $Q_1$  and  $Q_3$  are less than expected if expenditures per classroom were calculated for smaller areas or by school buildings.

The second factor is the variation in the significance of the interquartile range at different points along the school finance scale. For instance, a range of \$3,000 between  $Q_1$  and  $Q_3$  may, be relatively less significant in the educational services offered where the average expenditure per classroom unit is \$20,000 than would be a range of \$1,500 where the average classroom expenditure is near \$8,000.

Some recognition can be given to this second factor by calculating ratios of interquartile ranges to the medians for the States. Ranges are then evaluated in terms of the State medians. These ratios are listed in column 3 of table 6.



On the basis of these ratios, the eight States with the largest differences between  $Q_1$  and  $Q_3$ , more than 30 percent of the median, are listed below. These States have relatively wide variations among the expenditure levels per classroom unit. For the United States, the interquartile range is 40 percent of the national median.

States having ratios of more than 0,300		States having ratios of less than 0-120		
State	Ratio	State	Ratio	
Vermont	9720	Maryland	0.119	
Montana	(7)	New York	.113	
Illineis	11.7	Wyoming	104	
Virgonia	102	South Carolina	104	
Ohio	(20)	t tah	077	
Michigan	-24	New Mexico.	077	
Mississippi	11m	Alaska	047	
Missouri	10"	Nevada	013	

The eight States for which the interquartile ranges are most narrow, less than 12 percent of the medians, indicate high degrees of equalization for their classroom unit expenditures.

# Ratios of $Q_3$ to $Q_1$

Ratios of  $Q_3$  to  $Q_1$  values have been calculated to determine the comparative levels of educational support between the central tendency of the upper half and that of the lower half of classroom units. In some States, the classroom units at the  $Q_3$  level are spending more than 1.35 times the amount expended by those at the  $Q_1$  level. However, in other States where support levels vary only slightly from the median, ratios would indicate that medians of the upper halves are less than 1.15 times the medians of the lower halves.

These ratios are listed in column 4 of table 6. States listed in the tabulation below are the eight with the widest variations in expenditure levels and the eight with the narrowest variations. High ratios in the tabulations represent States with insufficient equalization in their State distribution formulas; small ratios represent those with more effective equalization. For the United States, the  $Q_3$  value is 1.48 times the  $Q_1$  expenditure level. Note that the same States appear in this and the previous selected listings.

States having ratios of more than 1.35		States having ratios of less than 1.15		
State Ratio		State	Ratio	
Vermont	2.24	Maryland	111	
Montana	1.75	New York	113	
Binus	1.50	South Carolina		
Virginia	1 45	Wyoming		
Michigan	1 39	New Mexico	1.08	
Ohio	1 39	Utah	1.08	
Mississippi	1.37	Alaska	1.05	
Missouri	1.37	Nevada	1 01	

#### Ratio of High to Low

The ratio between the 98th and 2d percentile expenditure levels is another measure of the variations within the distributions. These ratios are listed in column 2 of

Table 6.—Interquartile range of classroom unit expenditures as an amount and as a ratio of the median expenditure, by State: 1969—70, United States

State	Interquetile range (25th to 75th percentile)	Natio of inter- quartile range to the median	Partie of the 75th to 25th percentile
1	2	3	4
UNITED STATES	\$5,254	0.388	1.48
Alabam	2,239	.265	1.35
Aleeba	856	.OA7	1.05
Arison	2,857	.210	1.24
Arimacae	1,580	.195	1.22
California	2,095	.137	1.15
Celerado	3,210	.244	1.27
Connecticut	4,610	.298	1.33
Delaware	2,801	.205	1.21
Florida	2,456	.191	1.20
Georgia	2,279	.217	1.23
Idehe	1,426	.133	1.15
Illinois	6,361	.417	1.50
Indiana	3,151	.240	1.26
Ion . Thomas	2,602	.18	1.80
100000	1,945	.154	1.17
Kestucky	2,186	.211	1.23
Louisiana	1,617	.144	1.15
Maine	2,793	.228	1.26
Haryland Hasschusetts	1,876	.119	1.13
	4,164	·2 <b>7</b> 3	1.30
Hichigan	5,339	. 324	1.39
Maneosta	3, <u>7</u> 10	.247	1.28
Mesissippi	2,852	.316	1.37
Misocuri Hontana	<b>3,672</b> 7,932	. <b>307</b> .573	1.37 1.75
			2.17
Nebraska Nevada	2,257	.193	1.21
New Hampshire	171 2,069	.013	1.01
New Jersey	4,627	.182 .260	1.20
New Mexico	852	.000 .077	1.29 1.08
New York	2.556	***	
Borth Carolina	2,360	.113 .202	1.13
Herth Dakota	1,758	.168	1.22 1.18
Chie	4,339	.329	1.39
Oklahema	2,118	.226	1.25
Oregon	2,198	.134	1.15
Pennsyl vania	3,634	.258	1.29
Rhode Island	3,275	.216	1.24
South Carolina	1,104	.104	1.11
South Dakota	2,252	-210	1.24
Tennessee	2,377	.271	1.31
Teme	1,831	.184	1.20
Utah	876	.077	1.08
Vermont	8,740	.720	2.24
Virginia	4,570	. 402	1.45
Vashington	3,92₺	.254	1.29
West Virginia	2,057	.190	1.21
Visconsin	2,859	.201	1.23
Wyoming	1,372	.104	1.11
	<b>~</b> = ·	-	

NOTE .-- The District of Columbia and Mavaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in late for the United States.



table 7. They indicate that the 98th percentile expenditure level is more than three times the 2d percentile level for some of the States.

The eight highest and eight lowest ratios are listed in the tabulation below. High ratios here mean that the States have classroom units supported at more than 2.60 times the amount at the 2d percentile. States with low ratios have their highest support levels less than 1.63 times the lowest levels. For the United States, the ratio of the 98th to the 2d percentile is 3.60.

States having levels at the 18th percentile 2 (6) of more times those at the 2d percentile		Ntares having levels at the 18th percentile less than 1.63 times those at the 2d percentile	
State	Katio	State	Ratio
Vermont	* 55	North Carolina	1.62
Montana	192	Oregon	1.61
New York	1.70	New Mexico	1.61
Directs	; ~ ;	Idah -	1 50
Arizona	1.70	Louistana	1.54
New Hampshire	. 11	West Virginia	, 31
South Carolina	2.3	Nevada	1.33
Oklah mia	200	1 tab	127

## Financing Education Leadership

The range of expenditure levels above the State median indicates, to some extent, leadership opportunities among the school systems of the State. Every State should have some school systems able to pioneer in the educational field. These systems should have the interest, the initiative, and the financial resources to support programs of public education at levels which permit experimentation as a means toward advancement. These leadership systems must forge ahead and provide the remainder of the State systems with experimental evidence on improved educational methods. Such experimentation requires substantial financial support. Opinions vary on the desirable magnitude for this kind of advantage.

The ratio of the expenditure per classroom at the 98th percentile to the median for the State indicates the extent to which some districts support programs that exceed normal expenditures for educational services. Ratios between these highs and the medians are listed in column 3 of table 7. hight States having the highest ratios are included in data for the United States.

listed in the accompanying tabulation. These States probably benefit by having school systems with average classroom unit expenditure levels which are sufficiently high in relation to other systems of the State to allow for experimentation with improved educational methods.

A number of States have high ratios because their urban centers, either the central city or suburban systems, finance education at levels beyond that for the State generally. Although the "lighthouse" or leadership effect of these systems ma; not be as great in such instances as the numbers

Table 7.-Ratios of classroom expenditures at one selected percentile to another, by State: 1969-70, United States

State	Ratio of high to low (95th to 2d percentile)	Natio of high to median (98th to 50th percentile)	Patie of modian t low (50th to 2d percentile)
1	2	3	4
UNITED STATES	3.60	1.88	1.92
Alabama	2.03	1,27	1.60
Alaska	1.63	1.22	1.34
Arisona	3.20	1.36	2.35
Arianese	1.99	1.25	1.59
California	2.27	1.78	1.28
Colorado	1.73	1.24	1.39
Connecticut	2.33	1.61	1.44
Delaware	1.99	1.58	1.27
Florida	1.68	1.32	1.28
Georgia	1.85	1.47	1.25
Idaho	1.56	1.15	1.36
Illinois	3.72	1.60	2.32
Indiana	2.01	1.33	1.52
Iova	2.52	1.71	1.48
Kagase	2.12	1.62	1.31
Kentucky	1.98	1 28	1.1.
Louisiana	1.54	1.38 1.22	1.44 1.26
Maine	2.52	1.36	1.84
Maryland	1.67	1.31	1.27
Massachusetts	2.13	1.59	1.34
Michigan	2 El.		
Minnesota	2.54 2.10	1.61	1.58
Mississippi	2.37	1.37 1.43	1.53
Missouri	2.51	1.46	1.66
Hontana	3.92	1.96	1. <b>72</b> 2.00
Nebra ska	2.23		
Nevada	2.21 1.35	1.31	1.69
Nev Hampshire	3.06	1.33	1.02
Nev Jersey	2.17	1.68 1.41	1.83
Nev Mexico	1.61	1.44	1.54 1.12
New York	2.70		
North Carolina	3.79	1.37	2.76
North Dakota	1.62 2.13	1.24	1.31
Ohio	2.13	1.48	1.43
Oklahoma	2,20	1.52 1.40	1.47 1.57
O			
Oregon Pennsylvania	1.61	1.17	1.37
Rhode Ir and	1.96	1.55	1.26
South Carolina	1.91	1.46	1.31
South Dakota	2.62 <b>2.04</b>	1.18 1.35	2.22 1.51
		_	
Temessee Tems	2.33	1.69	1.38
Utah	2.09	1.51	1.38
Vermont	1.27 7.55	1.15	1.11
Virginia	2.21 2.21	1.53 1.69	4.93 1.31
Unablance on		•	-
Washington	1.88	1.29	1.45
West Virginia Wisconsin	1.51	1.27	1.19
Wisconsin	1.78	1.31	236
A LAME TO A STATE OF THE STATE	2.44	1.40	174

NOTE .-- The District of Columbia and Hawaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit.



may imply, these higher expenditure systems may still offer a program beyond that of most systems of the State.

States having levels at the P8th percentile that are more than I rsI times the State and an expenditure		States having levels at the 18th percentile that are less than 1.28 times the State 1960han expenditure		
Stre	Rati.	State	Ratio	
Montana	6.	Commad	1.24	
California	1.3	North Carolina	1.24	
towa.	i i i	South Carolina	1.24	
Tennessee	169	Louisiana	1 22	
Chlahoma	1.69	Alaska	1:2	
Virginia	1.60	Oregon	117	
New Hampshire	·	l tah	115	
Kansas	102	Maho	. 18	

hight states at the other extreme, with the 98th percentile somewhat smaller in terms of the State medians, are also listed in the tabulation given above. For the entire United States, the ratio of the 98th percentile to the national median is 1.88.

#### **Equalization Below the Median**

While a substantial difference betwen the high and the median may be desirable, the opposite is true for the ratio between the median and the low expenditure level. It appears unjust that some classroom units should be supported at levels considerably lower than the median—the lower end of the expenditure distribution for the top half the State's classroom units.

Variations in expenditure levels may be due, in part, to the application of a State salary schedule in the determination of State foundation program amounts. However, most of the range in expenditure levels is probably due to variations in the proceeds of local tax levies, which are in addition to the local levy required as a condition for participating in State funds. Variations occurring at levels above the State median appear to be acceptable and even desirable, but variations occurring below the median justify concern. Since the financially less able systems at these expenditure levels are unable to obtain substantial amounts from leeway levies, their support level cannot exceed the foundation program level by any significant amount. Consequently, the variation in expenditure levels for these systems below the State median will probably be small and, under the typical foundation program plan of financing schools, an amount more than 10 percent

below of the State median expenditure level merits State review and study.

The foundation concept of educational support, guarantees to all pupils in the State the right to attend classrooms supported at levels which will provide the basic services defined by the legislature as essential for all children. Advantages of classrooms supported at higher levels than the foundation level may be regarded as a privilege for those who happen to live in the favored areas whose resources provide the funds required to finance this difference between the State median and the higher levels of support.

Ratios of median to low expenditures or of 50th to 2d percentile levels are listed in column 4 of table 7. Special attention is directed to States having high ratios as well as to those having small differences at these support levels. High ratios indicate inadequate equalization. For the United States, the median is 1.92 times the 2d-percentile level of expenditure. Exclusive of Hawaii and the District of Columbia, only Nevada, New Mexico, and Utah have ratios near or below 1.10. The largest figure 4.93, is for Vermont

In all of these measures of range, States which make the better showing are generally those having large school systems, such as the county unit system, or States having very substantial proportions of State aid to local school systems. This implies that the situation generally can be improved if small and inefficient school systems are consolidated, and if the States increase the proportions of State assistance and apply the funds toward the support of a foundation program defined by the legislature.

# Historical Changes in Degree of Variation

The previous sections of this chapter have dealt with comparisons among the States for 1969-70. This section considers comparisons of the performance of each State in 1959-60 and 10 years later examining the degree of progress in reducing variations in expenditures among the classrooms of the States through the position of State funds.

#### Interquartile Range

When the values of the first and third quartiles are close to the median, the several items in a distribution are quite similar and vary within narrow limits. If the first and third quartile values are considerably below and above the value of the median, there is a wide range and considerable difference among the items of the distribution. The extent of this range is significant in estimating the relative effectiveness of State school finance plans.

From 1959 -60 to 1969 70, 27 States-Alabama, Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Illinois, Iowa, Maine, Massachusetts, Minnesota, Mississippi, Montana, New Hampshire, New Jersey, New York, North Carolina, Oklahoma, Pennsylvania, Rhode Island, South Carolina, Tennessee, Vermont, Virginia, Washington, and West Virginiaincreased their interquartile range more than the interquartile range for the Nation increased, as shown by table 8. These States are easily identified in column 3 of table 8, where each State's increase in interquartile range is compared with the national increase. A value greater than 100 indicates States in which the interquartile range increased more than the national range. It would generally be expected that the interquartile range would increase in all States because the median expenditure for 1969-70 is greater than that for 1959 60. However, this is not true in ten States, which have values less than 1.00 (see col. 2, table 8). Fourteen of the 27 States which increased their interquartile range had an increase in the ratio of the interquartile range to the State median.

#### Other Selected Percentiles

Table 9 compares the ratio of the 98th to the 2d percentile for 1969-70 to that for 1959-60. It also gives the ratio for these 2 years of the 98th percentile to the median and the median to the 2d percentile. A ratio of 1.00 or greater indicates an increase over



Table 8. Ratio of 1969 - 70 to 1959 - 60 for selected statistics of expenditures per classroom unit, by States: United States

State	1969-70 to t	interquartile range hat for 1959-60	Patio of 1969-70 to 1959-60 for-		
	Ratio	As percent of national ratio	Interquartile range to median	75th to 25th percentile	
1	2	3	4	5	
UNITED STATES	1.32	100	0.73	0.87	
<b>Liebens</b>	3.54	268	1.90	1.16	
Alaska	.29	22	.20	.83	
Arizona	.91	69	.56	.88	
Artmoss	1.85	140	.83	-97	
California	1.10	83	.70	.94	
Colorado	1.57	119	.99	1.00	
Connecticut	2.79	211	1.63	1.11	
Delavare	1.41	107	.89	.96	
Piorida	1.78	135	.92	.98	
Georgia	2.40	182	1.06	1.01	
Idaho	1.29	98	.65	.94	
Illinois	1.79	136	1.06	1.01	
Indiana	1.13	86	.64	.87	
Iova	1.35	102	.68	.92	
Kansas	1.19	90	.66	.93	
Kentucky	1.14	36	.43	.80	
Louisiana	1.19	90	.77	.96	
Maine	1.74	132	.76	.93	
Maryland	.36	<b>6</b> 5	.47	.87	
Massachusetts	1.90	144	1.03	.99	
Michigan	1.25	95	.63	.83	
Minnesota	1.36	103	.74	.93	
<b>Hosissippi</b>	2.65	201	1.10	1.0	
Missouri	.82	6 <u>2</u>	.47	-73	
Mos tana	5.75	436	2.99	1.45	
Mebraska	.90	68	. 4.4	.79	
Se vada	.12	9	.09	.87	
New Hampshire	1.37	1 OH	.80	.96	
lev Jersey	1.65	135	.91	.96	
New Mexico	.87	66	.60	.96	
New York	1.77	134	.9%	1.00	
forth Carolina	2.80	212	1.13	1.03	
North Dakota	.95	72	.53	.86	
Ohio	1.20	91	.66	.87	
Oklabowa	1.56	141	1.18	1.02	
Pregon	1.27	<b>≫</b> 6	.68	.95	
Pennsylvania	1.39	105	.79	بُلُو.	
thode Island	2. <b>2</b> 6	171	1.28	1.05	
South Carolina	1.43	108	<b>.5</b> 5	.92	
South Dakota	-95	12	.54	.82	
l'ennessee	1.47	111	.79	.94	
Te amo	1.03	79	.71	.91	
<b>Jtah</b>	1.16	<del>88</del>	.73	.97	
/ermont	4.02	305	1.99	1.56	
Virginia	2.11	160	1.09	1.00	
/senington	2.37	180	1.27	1.07	
West Virginia	2.72	20€	1.29	1.04	
(isconsin	7, 15	<u> </u>	.49	30	
yoming	1.12	85	.72	.97	

NOTE.--The District of Columbia and Mavaii are not included because each operated as a single school system in  $19^{60}$ -70 with only a single expenditure per classroom unit. They are, however, included in sata for the United States.

this period, while less than 1.00 indicates a decrease. Column 3 shows that for the Nation there has been a 7 percent increase in the ratio of the 98th percentile to the median. This would be expected if significant increases were made for the last 10 years for local funds for education. During this period, State support remained at almost a constant 40 percent of the total revenue for public elementary and secondary schools. The .93 ratio (column 2) and .87 ratio (column 4) for the 98th to 2d and the 50th to 2d percentiles respectively, indicate that progress is being made toward improved funding of classroom units of the low end of the expenditure distribution.

Of the 14 States which increased the interquartile range to the median Alabama, Connecticut, Illinois, Mississippi, Montana, Oklahoma, Rhode Island. Vermont, and Washington also increased both the ratio of the 75th to the 25th percentile and the ratio of the 98th to the 2d percentile ranges. Of these nine, all except Mississippi and Rhode Island increased the range at every interval for which calculations were made. Nineteen States increased the range of both the ratio of the 98th to the 2d percentile and the ratio of the 98th to the 50th percentile. Eight additional States Alaska, lowa, Kansas, Michigan, Minnesota, Nevada, Pennsylvania, and South Dakota-increased the range of the ratio of the 98th to the 50th percentile, indicating an increase in the upper ranges and a greater influence of leeway levies for the support of schools.

Nineteen States Alabama, Arizona, Connecticut, Florida, Illinois, Louisiana, Maine, Massachusetts, Mississippi, Montana, New Hampshire. New Mexico, New York, Oklahoma, Oregon, South Carolina, Vermont, Washington, and Wyoming-increased both the ratio of the 98th to the 2d percentile and the ratio of the 50th to the 2d percentile ranges. The latter statistic indicates that these States have lost ground in providing funds for the school systems below the State median. Three other States-Minnesota, Tennessee, and Wisconsin also lost ground at the low end of the distribution.



Table 9.-Ratio of 1969-70 to 1959-60 selected percentiles, by State: United States

State	98th to 2d percentile	98th to 50th percentile	50th to 20 percentile
1	2 3		i,
UNITED STATES	0.93	1.07	0.87
Alebean	1.25	.97	1.29
Alaska	1.00	1.10	.91
Arisona	1.39	.87	1.60
Arkansas	.81	.73	1.11
California	1.19	1.33	.90
Colorado	- 53	.98	.94
Connecticut	1.15	1.10	1.04
Delavare	1.06	1.10	.98
<b>Florida</b>	1.10	1.05	1.05
Oporgia	.82	.86	• <b>9</b> 5
Idaho	.86	.85	1.02
Illimois	1.49	1.07	1.40
Indians	.75	.96	.79
Iova	1.00	1.23	.81
Kansas	.81	1.18	.68
Kentucky	.61	.75	1.07
Louisiana	1.05	<b>.9</b> 8	1.06
Maine	1.18	1.01	1.16
Maryland	1.02	1.09	.93
Massachusetts	1.17	1.16	1.01
Michigan	• <b>73</b>	1.00	.73
Manesota	.64	1.01	.63
Mississippi	1.03	.87	1.19
Missouri Montana	.63 1.71	.97 1.43	. <b>6</b> 5 1. <b>2</b> 0
		_	
lebraska	.86	.96	.84
Fevada	.99	1.21	.82
New Hampshire	1.56	1.29	1.21
New Jersey	1.03	1.06	.97
New Mexico	1.07	1.06	1.01
lev York Forth Carolina	2.06	.98	2.11
forth Dakots	. <b>89</b> .75	<b>.79</b> .34	1.12
Taio	.86	.9 <del>4</del> .96	.90 .89
Oklahoma	1.26	1.15	1.10
Oregon .	1.02	.98	1.03
Pennsyl zania	.99	1.ંદેલ	
thode Island	1.09	1.16	.92 .94
Bouth Carolina	.42	.91	1.55
South Dakota	.74	1.01	.74
reasessee	1.04	1.08	.96
rems	1.02	1.14	.89
Ptah	.89	.96	.93
Termont	3.28	1.06	3.10
/irginia	.75	.34	.90
ashington	1.21	1.C4	1.15
est Virginis	.85	.93	.92
/isconsin	.46	.87	.53
yoming	1.23	.93	1.32

NOTE. -- The District of Columbia and Havaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.

# Locating Individual Systems on the State Profile

Any school administrative unit can be located on the State profile by calculating the expenditure per classroom unit for the 1969-70 school year as it was calculated in the study. Current expenditures applicable to classroom units were divided by the number of classroom units to get the average expenditure per classroom unit used in grouping data for the preparation of profiles. Current expenditures did not include expenditures for pupil transportation and for tuition paid to other systems. The number of classroom units for each system was calculated according to the procedure described in the appendix.

The range of expenditure levels in which this average for the system falls is given in the first column of the tabulation on each State profile. A corresponding position may then be noted on the profile. The actual placement of any system on the profile and among the grouped data gives information about the relationships between the local expenditure level and other levels throughout the State.



### CHAPTER III

# Financing State and National Basic Programs

Foundation programs for State support of elementary and secondary schools imply that all the children in the State, no matter where they reside, will be guaranteed a program of education which does not fall below the State-established, tax-supported, standard. More wealthy communities and others desirous of better than standard educational programs may finance educational services at amounts higher than the State-approved basic amount.

The literature on planning State systems for financing schools devotes only minor attention to the more financially advantaged and other school systems willing to supply tax funds for programs beyond the State average program. Most of the State school finance planning has been directed toward defining foundation programs to improve the budgets of hitherto poorly financed school systems. This assures basic educational services for such systems, yet allows wealthy systems to undertake greater support for schools than that provided by the State basic amount.

Preceding chapters reported actual levels of expenditure per classroom unit calculated for the school systems of the Nation for the 1969 70 school year; this chapter addresses the additional expenditures required to raise these support levels to amounts determined in relation to State medians and national levels.

## Foundation Programs at State Medians

The discussion of State profiles, directed attention to the area between the lower part of the expenditure line and the line indicating the State median. This area represents the additional expenditure required in each State to raise the level of support for the

columns 3 and 4 of table 10.

For the United States, an additional expenditure of \$1,961 million for the percentage of total current expenditures, classroom units up to the median expendi- the lower 50 percent of a State's classroom ture levels of their State. A 6,48 percent units to the State's median can be used in increase in total amount actually expended evaluating toundation program plans for by the States would have achieved this financing education. This measure is illus-

State median levels indicate the extent to which low-level expenditures were permitted to exist. States in table 10 are arranged on the basis of required increases in expenditures. Those listed first would require relatively small percentage increases of their total current expenditures to raise lowexpenditure classroom units to the State's median; those listed later would require proportionately larger amounts. The ranking of the States by this variable is apparent in column 4 in the increasing percentages.

Arizona, Montana, New York, and lower expenditure classrooms to the State Vermont would have been required to allocate an increase of over 10 percent of the The additional expenditure required and total current expenditure for classroom units the same value expressed as a percentage of to the lower expenditure classrooms to each State's total current expenditures support each classroom unit no lower than applicable to classrooms are presented as the the State median. Any new State funds 11th and 13th figures in the list of Selected available to these States, at least to the Items accompanying each State profile. A extent of the amounts listed in column 3, summary of these figures is also given in might be considered for equalization aid to help raise the expenditure levels

The amount of funds, expressed as a 1969 - 70 school year would have brought all required to raise the expenditure levels for trated by the two figures in chart 5. Profiles Percentage increases in State total current for the States having high percents in expenditures required by the States to raise column 4 of table 10 are similar to the one the low-expenditure classrooms to their labeled "Insufficient Equalization." Here,



Table 10.- Amounts required to raise classroom unit expenditures to State medians: 1969-70. United States

(Ranked by purcent in col. 4)

	Total current	Required to raise to t		
State	expenditure for clasereem units	Amount	Percent of total current expenditure	
1	2	3		
WITTED STATES	\$30,247,336,600	\$1,961,192,993	6.48	
Sevada	80,505,018	180,202	.22	
New Mexico	152,361,531	2,443,796	1.60	
Utah	164,839,848	2,671,019	1.62	
Alaska Vyoming	5½,756,938 60,886,982	1,535,523 2,066,066	2.80 3.39	
-,				
Pierida Lautabas	905,630,065 430,356,390	31,169,128 14,893,833	3,44 3.46	
Loui =1444 California	3,196,567,148	119,700,616	3.76	
Distance	89.869.076	3,305,117	3.77	
West Virginia	213,754,822	8,329,006	3.90	
	601 160 149	20,685,029	3.97	
Georgia Mareland	521,159,257 670,147,031	27,422,341	4.09	
Maryland North Dakota	80,627,372	3,596,723	1.46	
Morth Lagota Magaza	334,654,529	15,859,980	4.74	
Iova	482,956,769	23,222,615	4.81	
Pennsylvanta	1,627,807,430	80,309,320	4.93	
To me	1,313,570,096	68,630,802	5.22	
Magazhusetts	886,652,323	46,851,416	5.28	
Sobrasa	204,446,330	10,916,835	5.34	
South Carolina	315,884,157	17,026,356	5. <b>39</b>	
Kentucky	357,773,874	19,314,731	5.40	
Idaha	93,378,117	5,051,422	5.41	
Morth Carolina	625,129,451	33,620,303	5.41	
Virginia	601,377,691	32,673,151	5. <b>43</b>	
Connecticut	496,573,777	27,141,702	5.47	
Tenne see	392,374,947	21,889,674	5.58	
Phode Island	134,878,764	7,730,971	5.73	
Viccosein	666,885,981	39,100,462	5.86	
New Manageries	87,379,030	5,219,527	5.97	
Calerado	342,920,471	20,508,426	5. <b>98</b>	
Oregon	357,082,636	22,282,765	6.24	
New Jersey	1,142,569,876	76,792,043	6.72	
Vashington	598,464,315	40,276,111	6.73	
Minas sota	674,810,486	45,837,251	6.79	
Artmasas	181,735,272	12,827,432	7.06	
Otlahom	294,522,767	20,843,861	7.08	
Bouth Dakota	90,661,951	6,419,846	7.08	
Intiana	725,547,613	51,711,317	7.13	
Qh1 •	1,528,422,326	109,262,111	7.15	
Halme	131,977,3%	10,205,179	7.73	
Mooderi	592,496,362	49,329,414	8.33	
Masissippi	229,302,941	19,531,236	8.46	
Hichigan	1,628,710,742	146,959,728	9.02	
Alabam Illinois	301,105,770 1,720,819,985	27,936,688 168,117,654	9.28 9.77	
New York	3,765,05A,369	385,129,562	10.23	
Arisona	259,691,6 <i>2</i> 2 119, <b>379,36</b> 2	29,611,011 13,774,628	11 . 40 11 . 54	
Hentana Yammat	54,338,962	11,091,064	20.41	
Verment	)~,) <b>)</b> ;	22,072,004	EV. 71	

NOTE .-- The District of Columbia and Navaii are not included because each op ol system in 1969-70 with only a single expenditure per classroom unit. included in data for the United States.

the shaded area representing the additional amount required to raise classrooms to the State median is comparatively large, indi- effective foundation level of support cating that the State finance plan is not accepted by the legislature as essential for

providing the funds needed in the systems of low wealth. It suggests the absence of an

every child in the State, and implies that new legislation may be needed to raise the low-expenditure levels.

The lower portion of the expenditure line for the States having low percents in column 4 of table 10 is similar to the corresponding portion of the profile for "Improved Equalization," presented in chart 5. Here, the shaded area is small, indicating that the State finance plan is equalizing to a level near the State median. No classrooms in this profile are spending extremely low amounts compared with the "insufficient equalization" profile. The expenditure levels for those below the median are relatively slight and could be explained on the basis of variations in local contributions from leeway taxes. The State school finance system should be commended for minimizing the variations among the low-expenditure, and probably less wealthy, school systems.

Data in table 10 imply that a majority of the States might reexamine their allocation formulas and expend some additional funds to raise the low support levels to a defined standard. The percentage of current expenditures required to raise the lower half of the classroom units to the State median expenditure should be reasonably low, probably not exceeding more than 3 or 4 percent, which could be explained by the variation in the proceeds of local taxes from levies in excess of the rate required as a condition for participating in the State finance system.

Raising classroom expenditures to amounts near the State median appears to be a reasonable and worthy goal for most States, one considered within reach of the State, since the goal is related to the State total expenditures for classroom units. Progress toward this goal may be accomplished by increasing amounts for lowexpenditure units either from new revenue or from changes in the provisions for school support. It depends entirely upon improving the State system for financing schools. In both the periods from 1949 50 to 1959-60 and from 1959 60 to 1969 70, most of the States have made some progress toward the more adequate support of these lowexpenditure classrooms through the allocation of greater proportions of State school funds to those school systems with the greater needs.



EXPENDITURE PER CLASSROOM UNIT (THOUSANDS OF DOLLARS) 28 21 14 100 INSUFFICIENT EQUALIZATION 75 50 CUMULATIVE PERCENT OF CLASSROOM UNITS 25 MEDIAN 100 IMPROVED EQUALIZATION 75 50 25

Chart 5, - Profiles for State finance systems

All States have increased their expenditures from 1959-60 to 1969-70, as indicated by ratios greater than 10 in column 2 of table 11. This would be expected from the decrease in the purchasing power of the dollar and from the fact that all States had increased numbers of classroom units. Twenty-four States, with percentages above

100 in column 3, have increased their expenditures more than the average increase for the United State

Column 6 of table 11 shows that 24 States have percentages below 91; that is, they have reduced as a percentage of total current expenditure, the sum required to raise classroom units below the median

figure to that amount, to a greater degree than the reduction of the national figure. These 24 States have made more progress in equalization than the average made nationwide.

Column 6 can also be interpreted as a ratio; that of the increase of the dollar amount required to raise classroom unit expenditures to the State median expenditure, to the increase in the total dollar amount of current expenditures. A ratio greater than 1.0 indicates that the dollar amount required to raise classroom units to the median expenditure amount increased; more than the total current expenditure. The States of Alabama, Arizona, Arkansas, Idaho, Kentucky, Mississippi, Montana, New Mexico, New York, North Carolina, Oklahoma, Oregon, Rhode Island, Vermont, and Washington had a ratio greater than 1.0, indicating a movement away from improved equalization during the past 10 years. The other 35 States improved the position of the classroom units below the median.

Twenty-five States reduced by more than the national decrease the proportion of total current expenditures for classroom units required to raise classroom units below the median expenditure to that amount as indicated by ratios in column 6 of less than 0.91. Of these States, 14-California. Indiana, Iowa, Kunsas, Louisiana, Nebraska, North Dakota, Ohio, Pennsylvania, South Dakota, Tennessee, Texas, Utah, and West Virginia, did not parallel the national increase in expenditures, as shown by values of less than 100 in column 3; the other 11 States exceeded the national increase. The fact that these 14 States increased in their equalization program at a greater rate than the rate of growth in total expenditures for classroom units indicates that by and large most of the additional State school funds went to the lov expenditure districts to enable them to raise their expenditures.

Twenty-seven States Alaska, California, Delaware, Indiana, Iowa, Kansas, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouzi, Nebraska, Nevada, North Dakota, Ohio, Oklahoma, Pennsylvania, South Dekota, Tennessee, Texas, Utah, Virginia, West Virginia, Wisconsin, and Wyoming had a percentage increase smaller than the national percentage increase in the amount of funds required to raise low-expenditure units to the State



Table 11.-Ratios of 1969-70 to 1959-60 for total current expenditures, and for funds required to raise classrooms to median expenditure per classroom in dollars and as a percent of total expenditures, by State: United States

	<b>70101 curr</b> 19 <b>69-7</b> 0 to	int expenditures for these for 1959-60		required to raise e melian, 1969-70	
State	Patie	State ratio as percent of antionni ratio	Ratio of dollar napust	State ratio as percent of entimal ratio	fatto of person of total current especiatures
1	2	3	•	5	6
WITED STATES	2.82	100	2.56	100	0.91
Alabam	2.31	62	5. <b>36</b>	209	2.33
Alsoha	2.96	105	1.54	60	. 52
Artsons	2.77	98	4.97	194	1.80
Arteness	2.75	96	3.30	129	1.20
California	2.45	87	1.68	66	.68
Calarate	2.80	100	2.77	106	.96
Connecticut	3.06	10)	3.02	118	:Z
Delamare	3.06	109 126	1.97	<u>, 77</u>	
<b>Florida</b> Georgia	3. <b>61</b> 3.09	110	3 <b>.36</b> 3.02	132 118	. <b>96</b> .98
Idabo	2.51	89	2.91	114	1.16
Illingia	2.90	103	2.85	iii	.98
Indiana	2.60	92	1.61	63	.62
Ima	2.71	96	1.65	ě.	.61
Same	2.33	63	1,44	56	.69
<b>lesterty</b>	3.34	116	4.29	166	1.29
Louisiana	2.39	62	2.07	<b>AL</b>	وؤ.
Maine	2.96	706	2.50	95	.81
Maryland	3.65	129	1.98	η	.54
Mosachusette	3.21	114	2.50	96	.76
Mekigna	3.11	110	2.30 2.25	90 86	.7% .73
Manasota	3.09 2.84	110 101	4.52	177	1.60
Maalaatppi Kisoouri	2.81	100	1.71	67	.61
Hentana	2.16	91	5.13	200	3.00
Retresta	2.39	85	1.16	45	. 48
Fernda	3.76	133	.16	5	.06
New Mampahire	3.07	109	2.72	106	.89
New Jersey	2.95	105	2.74	100	.93
New Mestice	2.20	78	3.17	134	1.66
New York	3.01	107	5.48	214	1.62
Morth Carolina	3.09	no	5.25	205	1.70
Morta Cakota	1.87	66	1.04	41	•55
Onte	2.79	<del>9</del> 9	2.21	86	.79
Oklahous	2.01	$\tau_{\mathbf{i}}$	2.19	86	1.09
Oregon	2.67 2. <b>62</b>	95 <b>93</b>	5.5 <b>3</b> 2.22	216 <b>6</b> 7	2.07 . <b>85</b>
Penneylvania Roode Island	3.10	<b>93</b> 110	3.50	137	1.13
Name Island South Carolina	3.43	7-1:	i		- A
South Dabota	1.96	122 69	3 · 35 • <b>93</b>	131 36	.95
Trans sees	2.61	93	1.96	77	.76
Teme	2.70	96	1.45	57	.54
Utah	2.61	93	1.32	52	.51
Ye reseat	2.76	9 <b>ė</b>	6.34	S Pg	2.30
Virgiala	3.1ª	111	2.05	80	.65
Vashington	2.66	101	4.91	192	1.72
West Virginia	2.37	84	2.15	₿ <b>i</b> s	. 91
Visconsis Vyeming	3.01 2.12	107 75	1.24	₩8 77	.v1 .v1 .93

BOTS. -- The District of Columbia and Hevali are set included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.

median, as shown by a value less than 100 in column 5. The other States, with values greater than 100 in column 5, are those in which low-expenditure classrooms did not

receive increases in State funds to parallel the national average increase. It appears that for these States, more new funds came from local revenue than from State revenue, and that State funds to raise low expenditure classroom units did not increase as rapidly as all local funds for schools.

# Foundation Programs at National Levels

For the 1969-70 school year, expenditures varied from zero for nearly 2 million children, 6 to 17 years of age, who did not attend school, through relatively low expenditures in some school systems of most States, on through more substantial expenditure levels which indicate a considerable amount of State and local financial support and local initiative, to the higher levels of expenditures for schools that are attended by the almost 1 million st idents in class-rooms supported at more than \$25,000 per classroom unit.

An examination of these variations in expenditure levels throughout the Nation leads to the question, "How much would be required to raise the expenditure levels of low classrooms in all States to certain levels which might be regarded as acceptable from coast to coast?" The Nation is properly interested in this question since its answer is associated with national well-being and security. Some States have the financial ability to raise their low expenditure classfroom units to a standard such as the national median; but other States, where all or a majority of the classrooms are considerably below the national median, could not do so except at unreasonable cost.

The national median (\$13,531 per classroom for 1969-70 school year) might be considered as basic support level for a national foundation program of education. Selection of a standard lower than this median might represent progress for a few States, but it would be less than justifiable in terms of the school programs operating throughout the Nation. A foundation program higher than the national median would represent improvement in the support of minimum offerings. Discussed below are the amounts of additional money for elementary and secondary education which would be required to raise low expenditure classroom units to the following national levels: the first quartile, \$11,035; the second quartile, \$13,531; and the third quartile, \$16,289.



#### The National Quartiles

In table 12, columns 2, 3, and 4 list the amounts required to raise low-expenditure levels to the first, second, and third national quartiles, respectively. These amounts, in terms of the percents of the total expenditure applicable in classrooms for the 1969-70 school year, are given in columns 5, 6, and 7.

The first quartile, \$11,035, is the level of expenditure which marks the separation between the lowest quarter and the next quarter of classroom units. It can be regarded as the median for the lower 50 percent of the 2,128,934 classroom units included in the study.

The second quartile, \$13,531, is the median. Half the classroom units spend more than this amount and half spend less. Some States have very few units in this category, and Alaska, District of Columbia, and Hawaii have all classrooms above the national median. Additional amounts needed per classroom would vary from small dollar sums for classrooms supported near the \$13.531 level, to almost \$12,000 annually for a few classrooms supported at \$1,750 per year. These additional amounts required constitute one measure of the financial task of providing reasonably adequate educational services in the State.

The third quartile, \$16,289, is the median for the higher 50 percent of the classrooms, the point of separation between the quarter ranging from 50 to 75 percent, and the quarter at the top. Calculations based upon data received from the school systems in the sample indicate that 75 percent of the classroom units were supported at levels lower than \$16,289 and 25 percent were supported at higher levels for the 1969-70 school year

No specific column of table 12 is intended to be a recommendation to the States, it only indicates mathematically the amounts that will accomplish various results.

National median. Sinety-eight percent of the classroom units in Alabama, Arkansas, Idaho, Mississippi, South Carolina, and Utah were supported at levels below the national median in 1969, 70. Almost all classroom units in these six States were supported at

levels below that normally provided in other parts of the Nation.

In terms of percents of increase, listed in column 6. Alabama would require an increase of more than 78 percent to finance all classrooms at the national median expenditure level. Similarly, Arkansas would require an increase of almost 70 percent. Other States which require high percents of increase to reach the national median are Mississippi, Oklahoma, and Tennessee. Each of these would have required additional funds of more than 40 percent of the 1969 70 current expenditures.

A few other States require substantial additional expenditures to raise all low classroom units to the national median. Six that would need increases between 25 and 40 percent are Idaho, Kentucky, South Carolina, South Dakota, Texas, and Vermont. Most of the 10 States which require 30 percent or more probably could not afford to raise all classroom expenditures to any level that would be regarded by any national group as satisfactory.

Some of the financially stronger States had very small numbers of classroom units supported below the national median. Those requiring less than a 3 percent increase in the expenditure for education to raise lowexpenditure classrooms to the national median for the 1969-70 school year were Alaska, California, Connecticut, Hawaii, Iowa, Maryland, Massachusetts, Michigan, Minnesota, Nevada, New Jersey, New York, Oregon, Rhode Island, and Washington.

National third quartile. -Six States -Alaska, California, Maryland, New Jersey, New York, and Oregon - could have raised all low-expenditure classroom units in the State to the national median by means of an additional expenditure of less than 2 percent, and up to the 75th percentile for the Nation by increasing total expenditures less than 8 percent for the 1969. 70 school year. The District of Columbia supports all its classrooms at levels above the 75th percentile,

#### Amount Per Classroom Unit

Average amounts actually expended by the classroom units supported at levels of

530,090 classrooms supported at levels below the first quartile expended an average of \$9,287 for the 1969-70 school year. An additional expenditure amounting to 3.06 percent of the total expenditure applicable to classrooms, as indicated in table 12. would have been sufficient to raise these lower 25 percent of the classroom units up to the first quartile.

Two States-Alaska and Hawaii-and the District of Columbia reported no expenditure as low as \$11,035, the median of the lower half. These are listed first in table 13. At the lower end of the list of States. Alabama, Arizona, Arkansas, New York And Vermont would need an average of more. than \$3,000 per classroom unit to bring their classrooms supported below the first quartile for the Nation to that level. (See table 13, col. 4,)

An additional 19 cents for every dollar now spent on classroom units supported at levels below the national first quartile would be required to raise them to that amount (see col. 5). Vermont, which expended the least, would require nearly 65 cents additional. Nine States, including Vermont. would require more than 25 cents; and four States other than Alaska, Hawaii, and the District of Columbia, less than 5 cents.

Tables 14 and 15, similar to table 13, deal with the number of classroom units supported at expenditures below the national median and the third-quartile levels of expenditure, respectively. These tables indicate the amount of funds-in relation to the dollars now spent on classrooms below the median and the third quartile required to raise the classrooms to these levels. The additional investment of funds required to reach various national standards as a proportion of (1) the dollars now spent in the classrooms, and (2) the dollars below national standard spent on all classrooms. shows the degree to which low-expenditure classrooms need funds to achieve national expenditure levels.

Almost 3 cents of every dollar now spent on all classroom units would raise low classrooms to \$11.035, the first quartile, but almost 19 cents of every dollar spent by low-expenditure classrooms would be required for this purpose. (See col. 5 of table 13.) An additional 25 cents, shown in column 5 of table 14, would be required for less than \$11,035 are given for the States in every dollar spent on classrooms below the table 13. For the Nation as a whole, the national median to raise them to that



Table 12.-Additional amount and percent of State's total expenditure required to raise classroom unit expenditures to certain national percentiles: 1969-70, United States

40-0-	Amount re	quired to raise class expenditure to—	eroom unit	Percent of total current expenditure required to raise classroom unit expenditure to—			
Stete	25th percentile (\$11,035)	50th percentile (\$13,531)	75th percentile (\$16,289)	25th percent(1e (\$11,035)	50th percentile (\$13,531)	75th percentile (\$16,289)	
	2	3	4	5	•	7	
UNITED STATES	\$926,404,060	\$2,907,113,630	\$6,567,357,516	3.06	9.61	21.71	
Al obana	137,523,919	235,522,152	344 , 863 , 062	45.67	78.22	114.53	
Alseka	0	0	665,901	0	0	1.22	
Arisona	13,721,830	28,588,732	69,564,846	5.28	11.01	26.79	
Arkanass	68,638,327	124,364,023	186,130,990	37.77	68.43	102.42	
Colifornie	909,919	22,398,218	252,016,932	.03	. 70	7.88	
Colorado	3,471,262	26,439,091	79,595,399	1.74	7.71	23.21	
Connecticut	857,406	8,884,738	40,756,914	.17	1.79	8.21	
Dolavere	98,514	2,950,471	14,530,949	.11	3.29	16.17	
District of Columbia	0	0	0	0	0	0	
Flor 1 de	4,375,943	55, 146,841	192,394,954	.48	6.09	21.24	
Georgie	36,904,948	128,580,035	248.045.595	7.08	24.67	47.59	
worg: Maveii	0	120, 300, 033	10,867,500	9	0	8.25	
Idaho	6.376.024	26,378,253	50,494,205	6.83	28.25	54.07	
Illinois	25,398,838	86,617,773	233,423,846	1:48	5.02	13.56	
Indiane	11,515,646	63,687,360	185,733,415	1.59	8.78	25.60	
				•		10.00	
Iora	1,250,877	10,114,583	59,150,615	.26	2.09	12.25	
Leaces Leatucky	2,276,762	30, 748, 695	95,832,170	.68 8.77	9.19 28.09	28.64 53.07	
Louisiens	31,372,1 <del>99</del> 12,349,362	190,490,939 85,720,720	189,844,043 189,233,189	2.87	19.92	43.97	
Nai se	5,030,344	18,823,392	45,457,970	3.81	14.26	34.44	
Mary Land	265,200	4,531,082	39,632,382	. <b>04</b> . 01	.68 1.39	5.91 8.79	
Maggachusetts Michigan	55,860 5,085,881	11,294,216 35,641,873	77,979,525 138,064,752	.31	2.19	8.48	
Minacoets	3,869,989	18,916,183	78.913.382	.57	2.80	11.69	
Mississippi	53,554,026	111,525,376	180,856,297	23.30	48.53	78.70	
Nie <b>sc</b> uri	28,678,413	97,061,983	209,306,742	4.84	16.52	35.3 <b>3</b>	
Montano	4,964,556	12,488,348	26,935,483	4.16	10.46	22,56	
Hobracka	7,211,738	32,116,937	77,966,702	3.53	15.71	38.14	
Heva da	33,173	861,658	15,848,018	.04	1.07	19.69	
New Mampahira	4,269,965	17,390,471	37,047,241	4.89	19.90	42.40	
New Jersey	776,916	7,776,040	38,868,299	. 07	.68	3.40	
New Maxico	2,121,157	28,006,968	63,106,784	1.39	18.38	41.42	
Hev With -	36,203,562	72,525,374	117,635,020	. 96	1.93	3.12	
Horth Carolina	18,061,418	104,203,196	248,714,924	2.89	16.67	39.79	
Horth Dokota	5,744,148	20,024,950	39,252,296	7.12	24.84	48.68	
Oui•	21,457,213	129.675.052	329,911,364	1.40	8.48	21.59	
Oklahana	53,892,702	123,873,451	206,043,537	18.30	42.06	69.96	
Oregon	336,685	3,206,656	21,059,234	.09	.90	5.90	
Penney Ivania	745,512	52,923,514	238,571,918	. 05	3.25	14.66	
Shode Island	98,054	2,315,077	13,789,185	. 07	1.72	10.22	
South Carolina	23,987,061	93.130.719	175,399,101	7.59	29.48	55.53	
South Dekote	7,862,818	25,702,219	48,799,649	8.67	28.35	53.83	
Tennesses	82,204,722	175,229,987	288, 392, 622	20.95	44.66	73.50	
Texas	154,346,111	443,269,155	790,863,265	11.75	32.75	60.21	
Utah	1,474,222	27,103,275	66,193,817	.89	16.44	40.16	
Yer <del>mo</del> nt	8,697,570	14,817,082	23,585,439	16.01	27.27	43.40	
Virginia	24,979,305	97,238,666	211,818,381	4.15	16.17	35.22	
Veshington	771,758	12,507,807	57,693,205	.13	2.09	9.64	
West Virginic	10,200,474	46,714,872	97,833,610	4.80	21.85	45.77	
Visconsin	1,744,763	25,015,782	106,187,235	. 26	3.75	15.92	
M	£ 3.4 . 6.4.1	2 442 842	19 484 419	44	4.87	20.46	
Vyoming	576.964	1,962,863	12,456,612	.95	₹••/		



Table 13. Number of classroom units with expenditures below the first national quartile, and additional amounts required to raise them to the first quartile, by State:

1969-70, United States

(States ranked by amount in col. 4; (-)=Inapplicable)

State	_	Munber of	Average amount	Average additional amount required	Additional anount as a percent as current
1   2   3   4   3   3   3   4   3   3   4   3   3	State		Inpended per	te reise	enpenditures
1   2   3   4   5		\$11,035			for classroom
1   2   3   6   3			oni t		below the 25th
UNITED STATES 530,090 \$9,287 \$1,748 18.4  Alasha  O (-) O O O  Bistrict of Gelumbia O (-) O O O O  Bistrict of Color of Col		<del></del>	1		
Alaska  District of Galumbia  O (-)  District of Galumbia  O (-)  O 0  District of Galumbia  O (-)  O 0  Nessachusetts  Dishibited  Dishibite	· · · · · · · · · · · · · · · · · · ·	<b>6</b>	<del>-</del>	<b>_</b>	
Secret of Galembia   0   1-5   0   0   0	UNITED STATES	530,090	<b>89</b> , 287	\$1,748	18.82
Name		· · · · · · · · · · · · · · · · · · ·	• •	_	
Marie   Mari		_			
Delaware   0-21   10,001   236   2.1		· · · · · · · · · · · · · · · · · · ·			1.94
Connecticut   2,346   10,870   365   3.2					2.17
Ulah			,		
New New Local   10,444   541	Connecticut				3.42
Books   Island   154   10,399   636   6.5   6.		, .			4.67
Emes   3,524   10,389   646   6.2		- •			5.16
California					5.17 6.22
Miscansin   2,379   10,339   676   6.5     Nevada   49   10,358   677   6.5     Nevada   49   10,253   762   7.5     Louisian   16,253   10,275   762   7.5     Louisian   16,253   10,275   760   7.6     Pennaylvenia   980   10,275   760   7.6     Pennaylvenia   980   10,263   772   7.5     Pennaylvenia   5,564   10,266   789   7.3     Machington   973   10,262   793       Ohio   23,551   10,124   911   9.6     Mest Virginia   11,160   10,116   921   9.1     Mest Virginia   11,160   10,116   921   9.1     Mest Virginia   11,203   10,100   1,027   10.2     Radjana   11,203   10,008   1,027   10.2     Radjana   255   9,995   1,060   10.8     Radjana   22,000   9,906   1,131   31.4     South Garelina   20,919   9,889   1,166   11.5     Georgin   31,998   9,882   1,133   11.8     Morth Dakota   4,825   9,889   1,366   13.4     Horth Dakota   4,265   9,889   1,366   13.4     Lowa   873   9,603   1,637   13.5     Michigan   3,344   9,515   1,520   15.5     Michigan   3,346   9,510   1,525   16.6     Met Hampshire   2,759   9,488   1,547   16.3     Methania   4,654   9,484   1,547   16.3     Methania   4,654   9,484   1,561   10.8     Methania   4,654   9,484   1,561   16.8     Methania   4,655   9,278   1,757   16.5     Methania   4,654   9,459   1,596   16.9     Methania   4,654   9,459   1,596   16.9     Suth Dakota   1,864   8,959   2,076   23.1     Winnesota   1,864   8,959   2,076   23.1	Man and and	3,364	10,307	~•	9.44
New Age	California	1,355			6.47
Rerth Caralina   24,336   10,293   742   7.5   10,203   742   7.5   10,203   10,276   759   7.5   7.		• -			6.53
Pennaylvenia			•		6.54
Pennsylvenia 980 10.275 760 7.4 New Jersey 1.006 10.265 772 7.5 New Jersey 1.006 10.265 772 7.5 New Jersey 1.006 10.265 772 7.5 Nashington 973 10.246 789 7.1 Nashington 973 10.246 789 7.1 Nashington 973 10.246 911 9.6 Nest Virginia 11.160 10.116 921 9.1 Calorade 3.714 10.101 934 9.2 Indiana 11.203 10.008 1.027 10.2 Neryland 255 9.995 1.060 10.6 Neryland 255 9.995 1.060 10.6 Neryland 255 9.995 1.060 10.6 Neryland 27.009 9.006 1.131 31.4 South Carolina 20.919 9.009 1.146 11.5 Georgin 31.998 9.002 1.153 11.6 Georgin 31.998 9.002 1.153 11.6 North Datota 4.265 9.609 1.046 13.5 North Datota 3.344 9.515 1.520 15.5 Nichigan 3.344 9.515 1.520 15.5 Nichigan 3.344 9.515 1.520 15.5 Nichigan 3.044 9.515 1.525 16.6 New Hamphite 2.759 9.688 1.567 16.6 New Hamphite 3.222 9.474 1.561 16.6 National 4.654 9.645 1.569 16.7 National 4.654 9.645 1.569 16.7 National 4.654 9.645 1.569 16.7 National 2.657 9.278 1.757 18.6 National 2.657 9.278 1.757 18.6 Nichigan 2.68 8.893 2.757 18.5 Nichigan 3.764 3.804 18.5 Nichigan		•			7,21
New Jersey	Louisiens	10,233	10,276	737	7.37
New Jéraey	Penmaylvenia	980	10,275	760	7.40
Mashington         973         10,242         793            Ohio         23,551         10,124         911         9.0           Mest Virginie         11,140         10,101         934         9.2           Gelorade         3,714         10,101         934         9.2           Indiana         11,203         10,008         1,027         10.3           Meryland         255         9,995         1,060         10.8           Virginie         22,080         9,904         1,131         11.8           South Carelina         20,919         9,889         1,146         11.5           Georgin         31,998         9,882         1,153         11.8           Georgin         31,998         9,882         1,153         11.8           Morth Dakota         4,825         9,714         1,321         13.4           Iows         873         9,603         1,432         14.5           Hichigan         3,344         9,515         1,520         15.3           Micescuri         18,805         9,510         1,525         16.6           Mew Hampehire         2,759         9,486         1,547         16.2 <td></td> <td>1,006</td> <td>10,263</td> <td>772</td> <td>7.52</td>		1,006	10,263	772	7.52
Onio 23,551 10,124 911 9.6  West Virginia 11,140 10,114 921 9.1  Calorade 3,714 10,101 934 9.2  Indiana 11,203 10,008 1,027 10.3  Indiana 255 9,995 1,060 10.6  Wirginia 22,080 9,906 1,131 31,4  South Carelina 20,919 9,889 1,146 11.5  Georgin 31,998 9,882 1,153 11.6  Idaho 4,825 9,714 1,121 13.6  Morth Dakota 4,265 9,889 1,366 13.7  Iowa 873 9,603 1,432 14.9  Hichigan 3,344 9,515 1,520 15.9  Hichigan 3,344 9,515 1,520 15.9  Hichigan 3,344 9,515 1,520 15.9  Micapuri 18,805 9,510 1,525 16.6  Hew Rampahite 2,759 9,488 1,567 16.3  Maine 3,222 9,474 1,561 16.8  Eantucky 19,714 9,484 1,561 16.8  Eantucky 19,714 1,571 1,571 18.9  Eantucky 19,714 1,571 1,571 18.9  Eantucky 19,714 1,571 1,571 1,571 18.9  Eantucky 19,714 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,571 1,57		•			7.70
Mear Virginia					74
Galorade 3,716 10,101 934 9.2 Indiana 11,203 10,008 1,027 10,2 Reryland 255 9,995 1,060 10,2 Virginia 22,000 9,906 1,131 11,4 South Carelina 20,919 9,689 1,146 11,5 Georgin 31,998 9,682 1,153 11,6 Horth Dakota 4,25 9,716 1,321 13,6 Horth Dakota 4,265 9,889 1,346 13,1 Iowa 873 9,603 1,432 14,5 Hichigan 3,344 9,515 1,520 15,5 Hichigan 3,344 9,515 1,520 15,5 Hichigan 18,805 9,510 1,525 16,6 How Rampahire 2,759 9,488 1,547 16,3 Habrasha 4,654 9,484 1,549 16,3 Reine 3,222 9,474 1,561 16,6 Kantucky 19,714 9,444 1,591 16,6 Kantucky 19,714 16,6	Ohio	23,551	16,124	911	9.00
Indiana					9.11
Heryland   255   9,995   1,060   10.6   10.5   10.6   10		- • · · ·	•	-	
Virginia         22,000         9,006         1,131         \$1,4           South Garalina         20,919         9,809         1,146         11.5           Georgia         31,998         9,802         1,153         11.6           Idaho         4,825         9,714         1,321         13.6           Morth Dakota         4,265         9,889         1,346         13.1           Lova         873         9,603         1,432         14.3           Michigan         3,344         9,515         1,520         15.7           Michigan         3,344         9,515         1,520         15.7           Michigan         18,605         9,510         1,525         16.0           Mew Hampshire         2,759         9,488         1,547         16.3           Mehrasha         4,654         9,486         1,549         16.3           Maine         3,222         9,474         1,561         16.4           Eantucky         19,714         9,444         1,591         16.4           Eantucky         19,714         9,444         1,591         16.4           Eantucky         19,714         9,444         1,591         16.4     <			•	-,	10.61
Georgia         31,998         9,882         1,153         11.6           Idaho         4,825         9,714         1,321         13.6           Horth Dakota         4,265         9,689         1,364         13.4           Iowa         873         9,603         1,432         14.5           Hichigan         3,344         9,515         1,520         15.5           Hichigan         18,805         9,510         1,525         16.6           Hew Hampshire         2,759         9,688         1,547         16.3           Hew Hampshire         2,759         9,488         1,547         16.3           Haine         3,222         9,476         1,561         16.4           Haine         3,222         9,476         1,561         16.4           Ematucky         19,714         9,446         1,591         16.6           Ematucky         19,714         9,444         1,591         16.6           Ematucky         19,714         9,444         1,591         16.6           Ematucky         19,714         9,449         1,596         16.9           Stuth Deltota         4,475         9,278         1,757         18.9     <	•		•		\$1,42
Idaho     4,825     9,714     1,321     13.6       North Dakota     4,265     9,689     1,346     13.1       Iowa     873     9,603     1,432     14.5       Michigan     3,344     9,515     1,520     15.9       Miseaouri     18,805     9,510     1,525     16,6       Mew Hampshire     2,759     9,488     1,547     16.1       Mebrasha     4,654     9,486     1,549     16.1       Maine     3,222     9,474     1,561     16.8       Fantucky     19,714     9,444     1,591     16.8       Yeas     9,439     1,596     16.8       Yeas     9,439     1,596     16.9       Yeas     9,439     1,596     16.9       Yeas     9,439     1,596     16.9       Yeas     9,278     1,577     18.9       Hillinois     13,424     9,143     1,892     20.7       Montana     2,457     9,015     2,020     22.4       Myoming     268     8,883     2,152     24.2       Okishoma     24,279     8,816     2,219     25.1       Oregon     165     8,714     2,321     26.6       Tennessee <t< td=""><td>South Carelina</td><td> · · · · · ·</td><td>1,601</td><td>1,146</td><td>11.59</td></t<>	South Carelina	· · · · · ·	1,601	1,146	11.59
Horth Dakots       4,265       9,689       1,346       13.4         Iows       873       9,603       1,432       14.9         Hichigen       3,344       9,515       1,520       15.9         Hersouri       18,805       9,510       1,525       16.6         Hew Hampshire       2,759       9,488       1,547       16.3         Hebrasha       4,656       9,466       1,549       16.1         Helme       3,222       9,474       1,561       16.8         Eentucky       19,714       9,444       1,591       16.8         Tease       90,686       9,439       1,596       16.9         South Dekots       4,475       9,278       1,757       18.9         Tillinois       13,424       9,143       1,892       20.6         Hontana       2,457       9,015       2,020       22.4         Hyoming       268       8,833       2,152       24.2         Oklahoma       24,279       8,816       2,219       25.1         Oregon       145       8,714       2,321       26.6         Tennecsee       32,953       8,541       2,456       2,253       30.1 </td <td>•</td> <td></td> <td></td> <td></td> <td>11.67</td>	•				11.67
Town   873   9,603   1,432   14,5     Hichigan   3,344   9,515   1,520   15.5     Hiesouri   18,805   9,510   1,525   16,5     Hew Hampshire   2,759   9,488   1,547   16,3     Hebraska   4,656   9,486   1,549   16,3     Haine   3,222   9,474   1,561   16,4     Hannek   19,714   9,444   1,591   16,8     Tease   90,684   9,439   1,596   16,5     Suth Deltota   4,475   9,278   1,757   18,5     Illinota   13,424   9,143   1,892   20,6     Montana   2,457   9,015   2,020   22,4     Hinnesots   1,844   8,959   2,076   23,1     Hyoming   268   8,883   2,152   24,2     Oklahoma   24,279   8,816   2,219   25,1     Oregon   145   8,714   2,321   26,2     Tennessee   32,953   8,541   2,494   29,3     Hississippi   20,976   8,482   2,553   30,1     Arkanasa   22,326   7,961   3,074   38,6     Arkanasa   4,397   7,915   3,120   39,4     Hew Yorg   11,375   7,853   3,182   40,5     Hence   11,375   7,853   3,182   40,5					13.60
Hichigan 3,344 9,515 1,520 15.9 Hisaouri 18,805 9,510 1,525 16.6 Hew Hampshire 2,759 9,488 1,547 16.3 Hebracks 4,654 9,486 1,569 16.3 Haine 3,222 9,474 1,561 16.4  Kentucky 19,714 9,444 1,591 16.4  Kentucky 19,714 9,444 1,591 16.5 Teass 94,684 9,439 1,596 16.9 South Dekots 4,475 9,278 1,757 18.9 Hillinois 13,424 9,143 1,892 20.6 Hontana 2,457 9,015 2,020 22.4  Hinnesots 1,864 8,959 2,076 23.1  Myoming 268 8,883 2,152 24.2  Oklahoma 24,279 8,816 2,219 25.1  Oregon 145 8,714 2,321 26.4  Tennessee 32,953 8,541 2,494 29,2  Hississippi 20,976 8,482 2,553 30.1  Arkansss 22,326 7,961 3,074 38.6  Arkansss 22,326 7,961 3,074 38.6  Hew York 11,375 7,853 3,182 40.5		•		• -	
Hissouri	100 8	•/3	7,60)	1,436	19.71
Hew Hampshire       2,759       9,688       1,547       16.3         Mebraska       4,654       9,486       1,549       16.3         Maine       3,222       9,474       1,561       16.8         Manucky       19,714       9,444       1,591       16.8         Tesse       90,684       9,439       1,596       16.9         Suth Deltots       4,475       9,278       1,757       18.6         Montana       13,424       9,143       1,892       20.6         Montana       2,457       9,015       2,020       22.4         Minnesots       1,864       8,939       2,076       23.1         Myoming       268       8,883       2,152       24.2         Oklahoma       24,279       8,816       2,219       25.1         Tennessee       32,953       8,541       2,494       29.2         Hississippi       20,976       8,482       2,553       30.1         Arkanssa       22,326       7,961       3,074       38.6         Arisena       4,397       7,915       3,120       39.4         Hew York       11,375       7,853       3,182       40.5 <td>Michigan</td> <td></td> <td>•</td> <td>•</td> <td>15.97</td>	Michigan		•	•	15.97
Mebrasia       4,654       9,486       1,549       16.1         Maine       3,222       9,474       1,561       16.8         Manual       19,714       9,444       1,591       16.8         Tease       96,684       9,439       1,596       16.9         South Delote       4,475       9,278       1,757       18.9         Illinois       13,424       9,143       1,892       20.6         Montana       2,457       9,015       2,020       22.4         Minnesots       1,864       8,959       2,076       23.1         Myoming       268       8,883       2,152       24.2         Oklahoma       24,279       8,816       2,219       25.1         Tennessee       32,953       8,541       2,321       26.8         Tennessee       32,953       8,541       2,494       29.2         Mississippi       20,976       8,482       2,553       30.1         Arkansse       22,326       7,961       3,074       38.6         Arisons       4,397       7,915       3,120       39.4         Mew York       11,375       7,853       3,182       40.5   <		•	•		16,04
Name     3,222     9,674     1,561     16.6       Hentucky     19,714     9,444     1,591     16.8       Tease     90,684     9,439     1,596     16.9       Suth Deliote     4,475     9,278     1,757     18.9       Illinois     13,424     9,143     1,892     20.6       Montana     2,457     9,015     2,020     22.4       Hinnesots     1,864     8,959     2,076     23.1       Myoming     268     8,883     2,152     24.2       Oklahma     26,279     8,816     2,219     25.1       Oregon     145     8,714     2,321     26.6       Tennessee     32,953     8,561     2,496     29.2       Mississispi     20,976     8,482     2,553     30.1       Arkanasa     22,326     7,961     3,074     38.6       Arisena     4,397     7,915     3,120     39.6       New York     11,375     7,853     3,182     40.5	•	• • • •			
Tesse         90,684         9,639         1,596         16.9           Suth Deltots         4,475         9,228         1,757         18.9           Illinois         13,424         9,143         1,892         20.6           Montena         2,457         9,015         2,020         22.4           Minnesots         1,864         8,959         2,076         23.1           Myoming         268         8,883         2,152         24.2           Oklahoma         24,279         8,816         2,219         25.1           Oregon         145         8,714         2,321         26.6           Tennessee         32,953         8,541         2,494         29.3           Mississippi         20,976         8,482         2,553         30.1           Arkansas         22,326         7,961         3,074         38.6           Arisens         4,397         7,915         3,120         39.4           New York         11,375         7,853         3,182         40.5					16.48
Tesse         90,684         9,639         1,596         16.9           South Deltots         4,475         9,278         1,757         18.9           Illinois         13,424         9,143         1,892         20.6           Montena         2,457         9,015         2,020         22.4           Minnesots         1,864         8,959         2,076         23.1           Myoming         268         8,883         2,152         24.2           Oklahoma         24,279         8,816         2,219         25.1           Oregon         145         8,714         2,321         26.6           Tennessee         32,953         8,541         2,494         29.3           Hississippi         20,976         8,482         2,553         30.1           Arkansse         22,326         7,961         3,074         38.6           Arisons         4,397         7,915         3,120         39.4           New York         11,375         7,853         3,182         40.5	Kentucky	19.714	9.444	1.591	16.85
Illinois     13,424     9,143     1,892     20.6       Montena     2,457     9,015     2,020     22.4       Minnesots     1,864     8,959     2,076     23.1       Myoming     268     8,883     2,152     24.2       Oklahoma     24,279     8,816     2,219     25.1       Oregon     145     8,714     2,321     26.6       Tennessee     32,953     8,541     2,496     29.2       Mississippi     20,976     8,482     2,553     30.1       Arkanass     22,326     7,961     3,074     38.6       Arisens     4,397     7,915     3,120     39.6       New York     11,375     7,853     3,182     40.5	Tesas		9.439		16.91
Montana     2,457     9,015     2,020     22.4       Minneacts     1,864     8,959     2,076     23.1       Myoming     268     8,883     2,152     24.2       Oklahoma     26,279     8,816     2,219     25.1       Oregon     145     8,714     2,321     26.6       Tennessee     32,953     8,561     2,496     29.2       Mississippi     20,976     8,482     2,553     30.1       Arkanass     22,326     7,961     3,074     38.6       Arisons     4,397     7,915     3,120     39.6       Mew York     11,375     7,853     3,182     40.5					18.94
Wyoming         268         8.883         2,152         24.2           Oklahoma         24,279         8,816         2,219         25.1           Oregon         145         8,714         2,321         26.6           Tennecase         32,953         8,541         2,494         29.2           Mississippi         20,976         8,482         2,553         30.1           Arkansas         22,326         7,961         3,074         38.6           Arisens         4,397         7,915         3,120         39.4           New York         11,375         7,853         3,182         60.5	-				20.69 22.41
Wyoming         268         8.883         2,152         24.2           Oklahoma         24,279         8,816         2,219         25.1           Oregon         145         8,714         2,321         26.6           Tennessee         32,953         8,361         2,496         29.2           Mississippi         20,976         8,482         2,553         30.1           Arkansss         22,326         7,961         3,074         38.6           Arisons         4,397         7,915         3,120         39.4           New York         11,375         7,853         3,182         60.5	Minnesots	1 <b>864</b>	£.959	2.074	<b>23</b> .17
Oklahoma     24,279     8,816     2,219     25.1       Oregon     145     8,714     2,321     26.6       Tennessee     32,953     8,541     2,496     29.2       Hississippi     20,976     8,482     2,553     30.1       Arkansse     22,326     7,961     3,074     38.6       Arlsens     4,397     7,915     3,120     39.4       New York     11,375     7,853     3,182     40.5					24.23
Tennessee         32,953         8,541         2,494         29.2           Hississippi         20,976         8,482         2,553         30.1           Arkansss         22,326         7,961         3,074         38.6           Arisons         4,397         7,915         3,120         39.4           New York         11,375         7,853         3,182         40.5	, .	24,279	8,816	2,219	25.17
Hississippi 20,976 8,482 2,553 30-1 Arkanss 22,326 7,961 3,074 38.6 Arizons 4,397 7,915 3,120 39-4 Hew York 11,375 7,853 3,182 40.5	•		-		26.64
Arkanss     22,326     7,961     3,074     38.6       Arisens     4,397     7,915     3,120     39.4       New York     11,375     7,853     3,182     40.5	Tenneesce	34,953	₩,341	2,494	29.20
Arisona 4,397 7,915 3,120 39.4 Mew York 11,375 7,853 3,182 40.5	Mississippi				30.10
New York 11,375 7,853 3,182 40.5					38.61
	New York Alabama	11,375 38,450	7,653 7,659	3,182	47.94
Vermont 2,008 6,704 4,331 64.6	Vermont	) (s/s/A	<u> 6</u> 20⊈	4 131	64.60



Table 14. - Number of classroom units with expenditures below the national median, and additional amounts required to also them to the median, by State:

1969-70, United States

(States ranked by amount in cel. 4; (-)=Inapplicable)

	Number of	Aver oge Ødvet	Average edditional amount	Additional amount so a persont
State	cjession	expended per	tequired	of current
	unite below	cleser own	to reise	expendi turco
	<b>\$13.531</b>	unit	c i se er com	for cleseroom
			unito to	below the
1			\$13,531	me di en
<del></del>			4	
UNITED STATES	1,059,477	\$10,787	\$2,744	25.44
Alacka	•	(-)	•	0
District of Columbia Maveil	0	(-)	•	ŏ
Meyede		(-)	0	0
Maryland	4,892	13,355	176	1.32
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	6,666	12.852	679	5.28
Celifernie	30,267	12,791	740	
Delavere	3.077	12.570	740 961	5.79
Oregon	3,327	12,568	963	7. <b>65</b> 7 <b>.66</b>
Rhode Island	2,159	12,459	1,072	8.60
Massachusette	11,255	12,439	1,092	8.78
leve	9,045	12,413	1,110	9.01
Pennsylvanie	46,340	12,369	1.142	9.22
Wyoning	2,547	12,368	1.163	9.40
<u>Vachington</u>	9,757	12,230	1.201	10.44
Nov Jersey	5,976	12,230	1,301	10.64
Vicensin	18,859	12,205	1,326	10.06
Florisa	38,986	12,117	1,414	11.67
Kanese	21,539	12,104	1.427	11.79
Michigon	23.476	12,013	1,518	12.64
Coloredo	17,110	11,986	1,545	12.89
Minnesote Connecticut	12,096	11,948	1,563	13.06
Utah	5,407	11,888	1,643	13.82
Ohie	14,017 60,241	11,596	1,933	16.67
Indiana	29,103	11,379 11,343	2,1 <b>52</b> 2,1 <b>00</b>	18.91 19.29
Illinois	38,207	11,270	•	
Nebrasta	14.077	11,250	2,261	20.06
New Mexico	12,222	11,240	2,281 2,291	20.28
Me L ne	8,093	11,206	2,345	20.38
Louisiana	36,784	11,201	2,330	20.75 20.80
Movth Carelina	44,526	11.191	2,346	** **
New Hompshire	6,864	10,998	2,50	20.91
West Virginis	18,816	10,958	2,573	23.03 23.48
Kie sour i	34,831	10,722	2,809	26.20
Virginie	33,143	10,596	2,933	27.67
North Dehote	6,813	10.592	2,939	27.75
Ar i sona	9,697	10.583	2,948	27.86
i teho	8,744	10,515	3,016	28.65
Hontona	4,128	10,506	3,025	28.79
South Dekate	8,310	10,439	3,002	29.62
South Carolina	30,169	10,409	3,122	29.99
Georgie Lontucky	40,294	10,340	3,191	30.86
Lontucky Conso	30.595	10,257	3,284	32.05
Ok I ahama	122,929 29,626	9,926 9,350	3,605 4,181	36.32 44.72
l'ennesses				77,76
ronnesses Lissies legi	40.432	9.158	4,333	47.11
iteeleetppi Iev York	25,111	9,090	4,441	48.84
/armont	15.115 2,86)	8,7 <b>33</b> 8,316	4,798	54.94
kr kenese	22,326	8,316 7.961	5.215 5,570	62.71 69.97
il eb ma	39,645	7,591		
_	, r, tp=0 3	7,371	3,940	78.25



Table 15.—Number of classroom units with expenditures below the third national quartile, and additional amounts required to raise them to the third quartile, by State:

1969-70, United States

(States ranked by amount in soi. 4; (-)-inapplicable)

		Average	Average edditions1	Additional mount se
	Number of classroom	ABOURT	amount	a percent
State	unite below	expended per	required to relea	of current expenditures
	\$16.289	cleseroom	cleeereen	for clearound
		unit	unite to	below the 75th
			\$16,289	per centile
1	2	3	4	5
UNITED STATES	1,592,502	\$12,165	\$4,124	33.90
District of Columbia	0	(•)		0
Maveii Karyland	8,750 28,806	15,067 14,914	1,242	8,25
California	150,521	14.615	1,375 1,674	9.22 11.45
Alesta	356	14,419	1.870	12.97
	• • • • • • • • • • • • • • • • • • • •	•••	,	,
Oragon	10,839	14,347	1,942	13.54
Now Jorsey	10,350	14,172	2,117	14.94
Connectiout	18,884	14,131	2,150	15.27
Maggachugg ta	33,962	13,993	2,296	16.41
love	24,315	13,856	2,433	17.56
Ehode Taland	5,641	13,845	2,444	17.65
Maching ton	22,337	13,707	2,502	10.04
Minnedote	30,041	13,663	2,626	19.22
Vie <del>cono</del> ie	40,129	13.643	2,646	19.39
Do lavera	5,459	13,628	2,661	19.53
Meveda	5,753	13,535	2,754	20.35
Michigan	48.172	13,423	2,866	21.35
Ponney I vanie	81,249	13,353	2.936	21.99
Plorida	63,740	13,271	3,018	22.74
Vyuning	4,004	13,174	3,111	23.61
Illinoia Indiana	67,436 52,845	12,828 12,775	3,461 3,514	<b>26.96</b> 27.51
Obia	93,445	12,759	3,530	27.67
Colorado	20,998	12,499	3,790	30.32
Eantes	24,743	12,416	3,473	31.19
Arizena	17.660	12,350	3,939	31.89
Maine	10,379	11,910	4,379	36.77
Virginie Niesouri	46.958 46,301	11,77 <b>9</b> 11,769	4,510 4,520	38.29 38.41
Montana	5,934	11,756	4,339	36.63
No be no ha	16,907	11,678	4,611	39.48
Morth Carolina	53,612	11,650	4,639	39.82
Utah	14,175	11,620	4,667	40.18
Now Heat co	12.955	11,418	4,871	42.66
Louisiana	38,021	11,312	4,977	44.00
New Hampshire	7,327	11,233	5,056	45.01
Georgia	47,208	11,035 11,021	5.254 5,268	47.61 47.80
West Virginis North Dekots	15,816 7.318	10,926	5,363	49.08
Leatucky	33,187	10,568	5,721	54 14
South Dekote	8,458	10,520	5,769	54.84
Idaho	8,744	10,515	5,774	54.91
South Caralina	30,169	10,409	5,880	54.49
Terse New York	127.366 18.138	10,080 9,804	6,209 6,485	61.60 66.15
	•	·		
Versont Oblahoma	3,5 <b>84</b> <b>29</b> ,925	9,709 9,404	6,580 6,885	67.77 <b>73.2</b> 1
Tennesses	41,775	7,386	6,903	73.55
Mississippi	25,194	9,111	7,178	78.78
Ar tanses	22,548	8,035	8.254	102.73
Al abana	39.645	7,591	8,698	114.58

expenditure amount, while to raise these classrooms to the national median of \$13,531 would require about 10 cents additional for every dollar now spent on all classrooms. Almost 22 cents of every dollar now spent on classrooms would raise low classrooms to \$16,289, the third quartile; yet almost 34 cents of every dollar now spent on these classrooms would be required to reach the third quartile. (See col. 5 of table 15.)

To accomplish these purposes, \$926 million in additional money would be needed to reach the 25th percentile; \$2,907 million to reach the 50th percentile; and \$6,567 million to reach the 75th percentile.

Of the States listed in column 5 of table 14, 10 would require less than 10 cents for every dollar now spent on low-expenditure classrooms to raise them to the national median, 14 of the States would require from 25 to 50 cents, 3 States would require more than 50 cents additional for every dollar spent. Alabama, the lowest State in the ranking, would need to almost double its expenditure. Alaska, Hawaii, and the District of Columbia have classroom expenditures above the median level and thus require no additional expenditure.

#### Other National Levels

For various purposes, consideration may be given to financing the classroom units at levels other than those described above.

The additional expenditures required to raise low-expenditure classrooms to support levels of \$8,000, \$12,000, \$16,000, \$20,000 and \$24,000 are listed in table 16.



Table 16.—Additional amounts required to raise classroom unit expenditures to selected levels, by State:

1969-70, United States

40.00		TEAST 0	f support per clas	skoom diit	
\$tate	\$8,000	\$12,000	\$16,000	\$20,000	\$24,000
	2	3	4	5	6
UNITED STATES	\$113,970,716	\$1,536,930,832	\$6,114,292,788	\$13,090,500,032	\$21,061,935,71
Al abana	30,733,976	175,071,609	333,405,657	491,985,657	650,565,65
Alasks	0	0	574,857	<b>5,696,8</b> 05	15,832,340
Arizona	4,139,987	18,042,295	64,489,231	140,625,455	220,143,60
Arkanses	11,744,280	90,182,917	179,614,618	269,806,618	359,998,614
California	0	2,617,118	210,680,375	894,881,749	1,659,306,736
Colorado	1,972	8,394,184	73,526,977	174,173,986	277,481,820
Connect1 cut	•	3,157,5 <b>88</b>	35,419,390	123,577,428	235,959,345
De laware	0	674,895	13,054,127	34,830,498	58,505,524
District of Columbia	0	0	0	3,080,488	30,180,480
Fl rida	94,705	10,378,733	174,420,974	439 305,750	708,245,750
Georgia	0	69,989,726	234,402,483	423,734,483	612,066,483
Haveii	0	0	8,338,750	43, '38,750	78,338,750
Idaho	32,266	13,190,771	47, <del>96</del> 7,1 <b>89</b>	83,097,709	118,301,709
Illinois	4,055,061	41,231,770	214,088,901	529,890,524	952,404,870
Indiena	179,450	26,218,212	170,479,670	307,733,525	609,691,541
love	0	2,778,515	52,236,583	162,537,260	279.391.390
Kansas	Ō	9,104,077	88,768,444	190, 174, 388	294,222,420
Kentucky	1,663,013	54,219,831	180,275,000	313,023,000	446,938,65
Louisiana	32,696	33,166,152	178,287,044	330, 329, 120	482,413,120
Maine	707,414	7,869,224	42,458,350	84,783,824	127,919,780
Karyland	0	590,505	32,133,960	A72,888,527	336,495,683
Massachusetts	0	1,829,142	<b>68,458,317</b>	241,471,018	451,481,543
Michigon	354,538	10, <b>98</b> 7, <b>66</b> 0	124,332,161	377,850,716	741,438,953
Minnesots	1,224,962	6,584,745	70,233,309	225,260,973	401,879,612
Mississippi	8, 134, 391	74,867,907	173,575,231	274,351,231	375,127,231
Ni a sour i	1,750,170	50,179,765	195,923,753	384,931,746	576,467,64
Montana	538,516	7,237,243	25,225,455	50,794,765	82,330,60
Nebrasks	894,938	13,612,775	73,080,717	140,921,40 <del>9</del>	209,115,540
Nevsda	0	80,458	14,212,546	37,486,447	61,062,447
New Hampshire	969,630	8,229,043	34,950,257	64,585,584	94,858,428
New Jerony	O	2,069,203	34,014,526	166,162,721	379,774,547
New Mexico	0	10,737,023	59,362,789	111,772,949	164,552,949
New York	14,523,090	49,382,309	112,522,086	219,463,758	565,152,50
North Carolina	0	43,615,541	233,221,056	447,669,056	662,117,050
North Dakota	222,752	10,788,226	37,137,3 <del>9</del> 4	66,411,374	95,687,374
Oh1o	0	53,798,884	303,324,275	702,629,928	1,146,859,011
Ok 1 shoms	7,190,591	79,045,035	197,395,212	318,367,539	439,916,499
Oregon	20,000	565,205	17,989,727	91,222,864	180,536,532
Pennsylvania	0	8.343,638	215,255,572	570,729,805	981,656,524
Rhode Leland	0	132,526	12,230,117	40,175,752	72,115,766
South Carolina	3,374,850	48,539,338	167,686,520	288,141,214	408,709,214
South Dakota	588,075	13,384,197	46,355,287	80,336,009	114,424,009
Tennessee	8,988,466	114,369,663	276,319,647	443,419,647	610,519,647
Texas Utah	7, <b>842,</b> 228 0	259,378,106 8,278,260	754,054,491 62,097,242	1,265,050,276 1 <b>18,797,242</b>	1,780,582,276 175,497,242
vedil	3	4,279,240	46,477,446		473,477,292
Vermont	3,900,445	10,763,986	22,550,521	39,704,980	58,416,980
Virginia	0	49,684,218	198,247,519	389,460,822	58,,552,822
Washington	0	2,664,678	51,409,235	166,133,462	317,845,462
West Virginia Wisconsin	<b>0</b> U	<b>22,324,439</b> 6,327,350	92,466,591 94,715,639	166,730,591 272,318,341	267,616,567 457,517,901
		•			
Wycaing	68,234	952,147	11.323,016	28,124,269	45,719,429



#### CHAPTER IV

# **Evaluating Equalization**

The central theme of school finance literature since the 1920's has been the desirability of providing a basic dollar amount to all the school systems of the States to assure that every child, no matter where he or she may reside, have equal educational opportunity. The expression "equal educational opportunity" has been the primary reason for devising State foundation programs. These have also sought to equalize the local property tax builden required to provide this basic amount. State government, from its tax sources, has provided the difference between the amount established as a foundation level and the amount raised by a fixed local property tax rate so that proportionately more State funds are provided to the least able school systems.

No attempt is made in the foundation program to equalize the burden of the State taxes raised to finance the State share. Defense of equalizing the dollar amount for education rests upon the conviction that the education of children is a statewide responsibility and that it is appropriate to use the resources of the entire State for financing the basic program. The increasing mobility of population and the frequent change of residence within the State charge the citizens of all States to assure every child at least a basic minimum program.

Some may interpret the expression "equalization" as striving for the same level

of expenditure in all school systems—as reducing the high and lifting the low. As used in educational finance, equalization does mean reducing the difference between the high and the low, especially where the low expenditure is due to insufficient resources. However, the foundation program concept seeks to reduce the difference by raising the level of support in areas of low wealth without reducing expenditures in high-wealth areas.

State school finance programs typically provide money for support of schools in ali the systems of the State, but proportionately more in those having least local ability. This is generally accomplished by the distribution of State aid funds, raised mainly on statewide income or sales taxes, to supplement local revenue, part of which is used as a local contribution toward the cost of the foundation program. The principal source of local revenue is the property tax.

As a technique for measuring the amount of equalization secured by State school finance systems, coefficients of inequality of expenditures per peoil has been calculated for 1939 40, 1949 50, 1959 60, and 1969 70. Table 17 contains these coefficients.

These coefficients indicate the degree to which expenditures are unequally distributed among pupils in a State or in the Nation. If every pupil in the State or in the Nation had the same expenditure, the

coefficient would be zero. As expenditure levels become more variable and unequal, the coefficient increases toward 1.00. If one accepts a coefficient of zero as measuring "complete equalization," it is possible to evaluate the varying degrees of progress made in the States.

Reductions in the magnitude of these coefficients over time indicate improvement in the degree to which educational expenditures are being equalized. Improvement for the United States as a whole is evident in that the coefficient of inequality in 1939 - 40 was 0.29; in 1949 - 50, 0.20; in 1959 60, 0.18; and in 1969-70, 0.17. A similar coefficient of inequality for the income distribution in the Nation is usually near 0.40. The degree of inequality of educational expenditures is approximately one-half the inequality in distribution of income. According to this measure, more progress toward equality was made in the 1940's than in 1950's, but there was very little improvement during the 1960's.

Similar coefficients for each of the States indicate considerable progress in many States toward equalizing school expenditures from 1939-40 to 1959-60. In the last 10 years the coefficient of inequality increased in 33 States. In both 1939-40 and 1949-50, some States had coefficients of inequality greater than the national coefficient. This was not true in 1959-60 but was true in 1969-70 for Montana and Vermont.

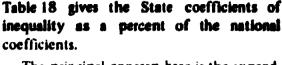


Table 17.—Coefficient of inequality of expenditures per pupil in public elementary and secondary schools as a percent of the national coefficient: 1939-40, 1949-50, 1959-60, and 1969-70, United States

(MA - Not available)

State	1939-40	1949-50	1959-60	1969-70
ì	5	3		5
UNITED STATES	0.288	0.201	0.179	0.168
Labers	.279	.68	.052	.103
lasks	KA	.086	.035	.053
rises	.053	.169	.118	.132
z kanses	.278	.114	.086	.093 .086
alifornia	.146	.139	.102	
ele ado	.143	.134	.079 .086	.0 <del>89</del> .113
ennecticut	.126	.105 .107	.109	.100
elevare	.096	.090	.066	.076
lerida	.215 .321	.123	.083	.093
eergia	_		•	
daho	. 093	.103	.077	.063 .143
llimois	.170	.135	.112	.091
ndiese	.144	.154	.092	.103
lova lanas	.08\ .123	.074 .140	.029 •053	.076
				·
<b>Contacky</b>	.265	.308	.156	.093
ouisiene	.292	.080	.059	.055
laine	.145	.123	.103	.103
teryland	.132	.081	.070	.072
the sachusetts	.120	.102	.088	.104
tichigan	.156	.138	.149	.122
timesota	.171	.097	.126	.093
<b>Leciesipp</b> i	.452	. 391	.105	.119
ti ssouri	.217	.169	.108	.129 .182
los tass	.076	.054	.039	.105
lejoraska	.059	.023	.029	.088
le veda	.112	.110	.021	.018
New Mampshire	•093	.101	.074	.099
New Jereey	.139	.151	.104 .062	.10 <sup>4</sup> .052
lew Mexico	.152	<b>.08</b> 6	.062	.072
lew York	.099	.085	.104	.115
forth Carolina	.131	.064	.067	.071
North Dakota	.106	.015	.952	.092
Ohio	.163	.128	.129	.121
Oklahema	.120	.069	.024	.122
Oregan	.128	.083	.042	.065
Pensylvania	.196	.146	.081	.113
Rhode Island	.103	.109	.069	.101
South Carolina	. 304	.155	.070	.066
South Dakota	.050	.005	.019	.089
Peunessee	.179	.108	.1111	.117
To me	.164	.099	.080	.092
Utah	.064	.044	.025	.037
Ve reson t	.119	.110	.113	.237
Virginia	.273	.173	.13	.113
Vashington	.091	.072	.039	.099
West Virginia	.075	.068	.059	.092
Visconsim	. 155	.122	.130	.083
Vyeming	.076	.107	.072	.081

NOTE .-- The District of Columbia and Havaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.



The principal concern here is the expenditure levels for classroom units which are supported at levels below the State medians, and the extent to which they have been raised toward these levels through the operation of State finance plans. No single word has appeared to label this purpose, but an expression such as "raising the support levels for the low-expenditure classrooms" will serve to identify the specific purpose of improving systems for financing education.

Classroom unit expenditures for the 1939-40, 1949-50, 1959-60, and 1969-70 school years have been analyzed to evaluate current conditions in terms of deviations from the median expenditure levels and the extent of progress in equalization since 1939-40, and to discern the trend in equalization.

The degree of progress achieved by States in raising low-expenditure-level classroom units to the State median has been good. The slowing down of this progress during the 1950's and 1960's can be attributed, among other causes to a discontinuation of the earlier trend of increasing State aid, the continued heavy reliance of local school systems on local school revenue; the failure of State grants adequately to reflect local staffing practice in the distribution formulas; the increased use of percentage of costs as a measure of distribution of State funds; and the increasing percentage of total school-age population in suburbs and in central cities compared with rural areas.

It is also possible to examine the extent to which some classroom units are supported at levels considerably below the State median. This has been done for the 1939-40, the 1949-50, the 1959-60, and 1969-70 school years in order that current conditions might be evaluated in terms of deviations from the median expenditure levels and the extent of progress in equalization since 1939-40.

In the analysis of equalization, reference is made to the median expenditure level for each State so that consideration will be based upon local and State practice. However, the median expenditure levels of many of the States would not be considered acceptable as a basic level of educational support.



Table 18.-State coefficients of inequality of expenditures per puril in public elementary and secondary schools as a percent of the national coefficient: 1939-40, 1949-50, 1959-60, and 1969-70, United States

(MA = Not available)

State	1939-40	1949-50	1959-60	1969-70
1	2	3		5 1
UNITED STATES	100	100	100	100
Alabama	97	42	29	61
Alaska Arizona	XA nô	43	20	32
Arkansas	18	84	66	79
California	<b>97</b> 51	57 69	48 60	55 51
Colorado	50	67	44	53
Connecticut	ÁÁ	52	49	67
Delavare	33	53	61	60
Plorida	75	45	37	45
Georgia	111	61	46	55
Tdaho Illinois	32	51	43	37
Indiana	5 <b>9</b> 50	67 T	63	85
Ion	29	77 <b>37</b>	51 <b>16</b>	54
Kansas	<b>5</b> 3	70	<b>3</b> 0	61 45
Kentucky	98	153	87	55
Louisiana	101	40	11	<b>3</b> 3
Maine	50	61	58	61
Varyland Massachusetts	46	40	39	43
	42	51	49	62
Michigan Minnesota	54	69 48	83	73
Mississippi	59 157		72	55
Missouri	75	195 <b>8</b> 4	59 <b>60</b>	$\frac{n}{m}$
Montana	26	27	22	77 108
Sebruska	20	n	16	52
fle veda	39	55	12	ũ
New Enmpshire	32 48	50	41	59
Nev Jersey Nev Mexico	48 5 <b>3</b>	75 43	58 <b>35</b>	62 31
Nev York	34	42		
North Carolina	45	32	58 <b>3</b> 7	68
Worth Dakota	37	7	29	42 55
Obio	57	64	72	72
Oklahoma	42	34	i3	73
Oregon	la la	41	23	39
Peansylvania	68	73	45	67
Rhode Island Scuth Carolina	36	54	39	60
South Dakete	106 17	77 2	39 11	39 53
Cenne s see	62	54	- 62	
rems	57	49	45	70 55
<b>Itah</b>	22	22	14	22 22
/ereont	<b>b1</b>	55 86	<u> </u>	141
firginia	95	86	75	67
Mashington	32	<u> 3</u> 6	22	59
West Virginia Visconsin	26 51	34	33	55
youing	54 26	6i 53	73	49

NOTE. -- The District of Columbia and Havaii are not included because each operated as a single school system in 1369-70 with only a ringle expenditure per classroom unit. They are, however, included in data for the United States.



A more detailed analysis of expenditure levels for classroom units supported at less than the State median is made in chart 6, which presents an expenditure line that is typical of many of those included for the States in chapter 11. The lower portion of the expenditure line indicates that the State finance system allows classrooms to be supported at levels considerably below the State median expenditure per classroom unit. Particular attention is drawn to the shaded portion, which represents an area of apparent neglect.

The financial program for the children in classroom units represented by this lower portion is entirely inadequate in comparison with other classrooms in the State. There is a strong likelihood that these children are not obtaining the full benefits usually associated with school attendance. The relatively low expenditure levels indicate that, for many States, finance programs for the support of education tend to continue inequalities, contrary to the principle of foundation program financing to establish an effective basic level of support. The upper portion of

the expenditure line typifies school systems having greater financial abilities with research and leadership potential and no further reference to these high support classrooms is made.

For more detailed analysis, points A, B, C, D, and E have been labeled to represent 90, 80, 70, 60, and 50 percent, respectively, of the State median expenditure level. Under an effective foundation program plan of financing the schools, the lower portion of the profile might assume the position indicated by the broken line, which swings slightly away from the median line, for classrooms in school systems having the lowest financial abilities.

Expenditure levels as low as 90 percent of the State median might be anticipated under the ideal foundation program finance plan, since in most systems some funds are derived from local taxes levied in excess of those required for participation in State funds. Since local school systems vary in financial abilities, some slight variations will probably continue in revenues contributed from extra levies stemming from local initiative and

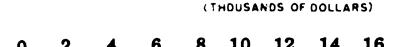
interest in the educational program. These variations might cause some systems to support schools at levels slightly lower than the State median, but expenditure levels lower than about 90 percent of the median would indicate causes outside the local school system, probably in the State school finance program.

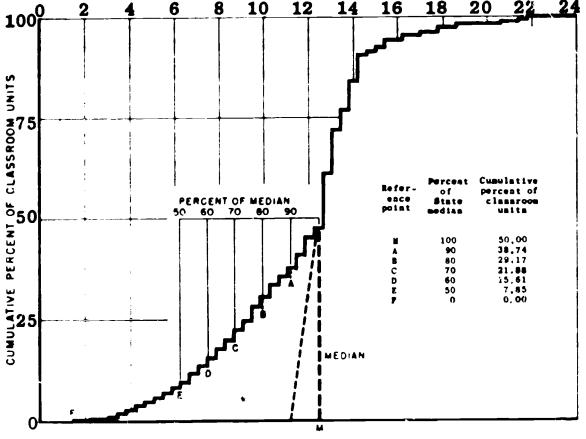
A large deviation implies either the lack of a State-defined foundation program to guarantee a satisfactory basic level of support, or the inability of the existing program to establish a foundation. A third explanation might be found in the intention of some States to allocate low amounts to school systems which the legislature considers should be reorganized into more satisfactory and more efficient school systems. However, the fact that unsatisfactorily organized local school systems are expected to provide additional necessary funds from limited local revenues as long as they insist upon continuing as a separate school system weakens this point. States with unsatisfactory school district organization would benefit by arranging directly for consolidation into more satisfactory school units.

For the expenditure line illustrated in chart 6, the median is approximately \$12,400. Below the median, about 39 percent of the classrooms are supported at levels below \$11,160 (90 percent of the median); about 22 percent are below \$8,680, (70 percent of the median); about 16 percent are below \$7,440, (60 percent of the median); and about 8 percent of the classrooms are supported at levels below \$6,200 (50 percent of the median expenditure per classroom unit).

Lower percents and amounts in this series describe unsatisfactory situations. Many pupils are attending classrooms financed at less than half the median. States with expenditures this low should reevaluate their finance plans and improve upon these extremely low support levels.

Percentages of classroom units supported above 90, 80, 70, 60, and 50 percent of the State medians are shown, for each State, in tables 19, 20, 21, and 22 for the school years 1939 40, 1949 50, 1959 60, and 1969 70, respectively. All of these percentages are greater than 50 percent, since they include the 50 percent of the classroom units which are above the State medians.





EXPENDITURE PER CLASSROOM UNIT

Chart 6. - Classroom unit support levels below the State median



# BEST COPY AVAILABLE

Table 19.—Percent of classroom units whose expenditures are above specific percents of the State median expenditure: 1939-40, United States

(MA-Mot available)

State	State medies	P	Percent of State median expenditure					
	expenditure	90	80	70	60	50		
1	2	3	4	5	6	7		
UNITED STATES 1/	·- <u>'</u>	56.48	62.73	69.54	75.76	<b>83.</b> (		
Al abama	\$748	62.33	64.61	69.03	/1.54	75.2		
Alaska	MA	MA	MA	KA	MA	1		
Arisona	2,168	87.78	96.97	97.73	99.98	100.0		
Ar kansas	509	58.85	68.09	75.30	82.18	87.4		
California	3.592	65.18	73.18	79. <del>94</del>	87.68	95.7		
Colorado	1,769	59.79	70.47	77.71	83.82	92		
Connecticut	2.534	66.98	78.81	90.76	97.99	99.3		
De Levere	2.248	72.77	81.77	91.24	95.90	99.1		
Florida	1,290	62.45	66.74	72.69	7 <b>6 . 60</b>	83.4		
Georgia	819	60.41	66.01	68.22	70.15	74.5		
I daho	1,495	65.05	80.94	99.32	96.87	98.6		
Illimoia	2,270	55.44	61.08	67.54	74.79	80.9		
Indiene	1,772	63.72	76.58	86.66	96.61	98.4		
Iova	1.526	57.81	62.33	64.98	69.60	83.0		
Kansee	1.520	56.47	6Q. <b>84</b>	64 . 08	68.76	76.2		
Kentucky	752	62.48	77.91	94.78	99.03	100.0		
Louisians	1.256	63.59	68.64	68.71	68.71	69.1		
Maine	1,222	62.86	73.90	84.83	92.61	97.		
Maryland	1.594	82.43	90.74	91.44	94.18	97.0		
lassachusetts	2,454	69.65	67.21	94 . 56	99.13	99.6		
lichigan	2,100	50.37	66.14	73.95	80.64	88.0		
Minseacta	1,778	59.05	65.95	69.98	73.16	83.5		
Mociosippi	448	52.16	53.82	55.46	57.49	59.7		
liatouri Kontana	1,255 1,754	59.74 51.46	68.14 68.63	77.04	89.30	96.5		
Diceile	1,754	71.40	00.03	73.77	78.74	86.2		
lebraaka 	1.382	54.78	58.36	62.08	67.84	78.8		
levada	2,356	67 . <b>3</b> 0	80.64	85.90	88.75	93.7		
How Hampshire How Jarasy	1./93	67.13	63.84	94.50	98.61	99.4		
How Hexico	3.281 1.502	62.33 60.14	7 <b>3.68</b> 7 <b>3.</b> 77	86.12 83.37	94 . 05 88 . 86	98.0 98.2		
	4 4	_				_		
lew York Iorth Carolina	4.108 922	58.38 58.21	<b>68.23</b> 71.75	76.80	85.23	92.1		
forth Dakota	910	60.40	71.13	77. <b>52</b> 82.49	85.92 91.82	98.4		
Ohio	2,042	61.14	76.22	88.20	95.43	97.2 99.1		
Oklahoma	1,221	69.22	85.56	94.34	98.01	99.3		
Or agon	1,895	60.53	69.39	80.29	87.34	94.1		
Pennsylvania	2,056	58.99	69.53	78.36	84.81	90.8		
thode Island	2.374	78.46	86.51	97. <b>8</b> l	99.48	99.7		
South Carolina	1,046	56.57	60.20	61.40	64.87	70.5		
louth Dakota	1.10/	54.74	60.87	74.41	88.87	97.5		
(enecesee	807	65.45	82.77	94 . 06	96.39	98.0		
la nas	1.395	61.81	73.97	82.65	82.28	91.6		
Jt <b>a</b> h	1,763	/0.42	91.65	99.10	100.00	100.0		
ermont	1.378	63.09	74,12	85.14	96.50	100.0		
/irginia	876	56.46	64.46	73.83	32.70	91.4		
ashington	2,245	12.10	87.19	93.70	97.81	99.1		
lest Virginia	1,316	78.96	99.34	99.90	99.91	99.9		
laconain	1.909	56.91	64.14	70.65	77.48	90.9		
lyoming	1,819	56.04	68.79	74.20	83.51	93.7		

 $<sup>^{\</sup>perp/}$ Sum of the classrooms in each State at the selected percent of the State median expenditure.



MOTE. -- The District of Columbia and Mawaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.

Table 20.—Percent of classroom units whose expenditures are above specific percents of the State median expenditure: 1949-50, United States

17.24 (27.25**)** 

	State median	Pe	rcent of \$	tata median	expenditure	· 
State	expenditure	90	80	70	60	50
1	. 2	3	4	5	6	7
UNITED STATES 1/	•	59.53	67.72	75.71	82.50	89.4
labona	\$2,059	78.31	95,24	98.99	99.26	99.9
leeke	6,763	87.03	95.25	99.22	99.94	100.0
rizona	5,246	61.64	79.80	92.96	97.51	99.6
rkanese	2,029	68.63	85.79	95.00	97.62	99.2
alifornia	5,830	65.34	77.59	93.02	99.07	99.9
oloredo	4,380	63.62	78.44	86.26	92.05	96.1
onnecticut	5,643	65.18	89.30	98.20	99.58	99.9
el avere	4,936	7 <b>6.52</b>	88.92	95.53	97.97	96.9
lorida	4,072	70.63	85.32	96.99	100.00	100.6
<del>eorg</del> ie	2,536	73.37	91.06	98.18	99.42	99.1
daho	3,572	79.90	91.22	94.71	97.38	99.
llinois	6,215	62.26	69.83	78.12	85.39	91.
ndiena	4,626	62.28	75-47	85.49	92.29	96.
OW 6	4,296	63.65	71.56	75.43	80.46	92.
Anese	4,424	65.26	75.37	80.41	84.72	90.
entucky	1,847	65.15	81.48	93.68	98.64	99.
ovisiene	4,511	82.96	93.86	100.00	100.00	100.
eine	2,662	62.37	74.76	<b>65.80</b>	94.89	98.
Lary land	4,601	58.73	97.56	100.00	100.00	100.
lesschusstts	5,473	70.70	83.24	91.92	97.67	99.
lichigan	4,939	59.09	72.19	84.32	91.73	96.
inmesota	4,857	63.63	72.78	76.93	83.25	93.
lieeieeippi	1,451	54.85	58.49	59.78	63.36	67.
Macouri	3,5 <b>53</b>	58.62	66.63	76.35	89.01	97.
loatene	5,080	69.54	78.06	81.40	87.87	94.
lebraska	3,693	57.42	61.52	67.86	75.74	88.
ievada	5,115	64.88	82.80	92.35	95.82	99.
mevada Nov Hampshire	4,608	66.60	78.94	91.48	97.10	99.
lev Jersey	6,323	63.30	78.47	90.00	95.19	98.
Nov Maxico	4,543	77.64	98.71	100.00	100.00	100.
lev Yerk	7,627	66.40	78.53	88.93	96.00	97.
North Carolina	3,256	88.51	99.04	99.91	100.00	100.
North Dakota	3,338	57.30	63.60	73.20	87.17	96.
Ohio	4,659	63.40	80.47	90.84	96.64	98.
Ok l ahoma	3,744	75.58	92.99	97.71	99.20	99.
Oregon	5,992	73.75	85.66	95.81	97.91	99.
Pennsylvagie	4,626	59.70	70.81	81.97	89.61	95
Rhode Island	5, 337	69.11	86.59	93.53	99.43	99.
South Carolina	2,234	65.34	77.61	86.93	92.08	95.
South Dekota	3,557	54.69	59.31	67.89	82.48	95.
Ye nne e see	2,599	75.18	89.36	99.33	100.00	100
Texas	4,436	76.89	89.91	96.15	98.52	99
Utah	4,419	99.27	99.51	100.00	100.00	100
Vermont	3,506	64.84	76.90	95.80	97.86	99
Virginia	2,749	61.68	79.10	52.39	99.09	100
Washington	5,497	76.60	95.68	98.99	99.17	99
West Virginia	3,093	77.06	94.93	100.00	100.00	100
bisconsin	4,439	60.73	68.74	76.92	87.08	95
Wyoming	4,916	67.63	75.21	82.75	88.46	91

 $<sup>\</sup>frac{1}{\text{Sum of the classrooms}}$  in each State at the selected percent of the State median axpenditure



MOTE. -- The District of Columbia and kawait are jet in a buriuse aschopered in a single school system in 1969-70 with only a single expenditure per classroom not. They are, however, included in data for the United States.

Table 21.—Percent of classroom units whose expenditures are above specific percents of the State median expenditure: 1959—60, United States

	State median		Percent of	State media	n expenditu	<i>E</i> 0
itete	expenditure	90	80	70	60	50
1	ż	3	4	5	6	,
UNITED STATES 1/	-	70.11	86.17	94.84	97.75	98.5
Alabama	\$4,221	78.80	98.87	100.00	100.00	102.00
Alaoka	12,542	75.37	90.50	97.79	99.33	100.00
Arisona	8,434	74.16	86 . 38	97.11	99.27	99.34
Arkanese	3,645	74.24	91.26	97.16	99.82	100.00
California	9,697	74.51	92.18	97.93	99.72	99.92
Colorado	8,320	75.08	87.07	97.00	99.20	99.7
Connecticut	9,060	76.27	93.95	99.33	99.94	100.00
Dolowero	8,655	70.78	93.58	99.02	99.60	100.00
Flori da	6,639	88.65	99.25	100.00	100.00	100.00
Georgia	4,615	80.12	96.19	100.00	100.00	100.00
Idaho	5,469	78.05	96.04	99.54	97.88	99.94
Illinois	9,164	60.78	76.21	93.33	97.78	98.65
Indiana	7,458	58.41	70.92	86.68	94.58	98.61
lova	7 <b>,386</b>	69.51	85.43	93.27	<i>#</i> 7.21	98.22
Kanasa	7,052	71.50	83.89	94.74	96.18	98.34
Kentucky	3,900	79.35	95.93	99.87	100.00	100.00
Louisiana	7,256	82.66	99.97	100.00	100.00	100.00
Maine	5,380	67.71	77.45	91.21	98.59	99.78
Mary Land	8,638	68.35	85.32	100.00	100.00	100.00
Nessachuse t te	8,238	67.38	89.66	98.64	100.00	100.00
Michigan	8.382	60.42	66.01	82.00	96.22	97.28
Kinnesots	8,190	68.03	83.32	91.87	94.04	94.87
Mississippi	3,756	74.29	95.85	98.44	9.65	100.00
Missouri	6,917	53.94	65.58	80.38	92.15	94.78
Hout 4.44	7,225	76.86	89.78	95.30	98.25	99.76
Hebranka	5,780	69.80	75.95	85.68	90.35	97.26
Neve de	10,163	62.56	97.34	99.68	100.00	100.00
Now Hampohire	6,636	72.20	86.68	96.74	99.07	99.81
New Jersey	9,785	61.24	88.27	95.27	99.75	100.00
New Nextco	7,616	98.86	100.00	100.00	100.00	100.00
New York	12,215	72.81	95.55	99.04	99.69	99.79
North Carolina	4,698	88.79	98.86	100.00	100.00	100.00
North Dakote	5,903	65.86	80.32	95.71	99.02	99.49
Ohio	7.299	60.67	76.67	92.90	98.26	99.95
Ok l shome	5,965	71.15	90.39	97.89	99.10	99.84
Dragon	8,796	93.24	97.44	98.61	99.23	99.95
Pennsylvania	7,999	70.47	93.41	99.04	99.61	99.96
Rhode Island	8,563	78.80	89.13	160.00	100.00	100.00
South Carolina	4,090	76.32	91.85	98.67	100.00	100.00
South Dekote	6,044	57.16	63.28	81.78	88.18	96.90
Tennesses	4,735	63.52	86.35	96.99	99.92	100.00
Texes	6,858	59.04	78.34	94.94	99.23	100.00
Utah	7,184	90.21	100.00	100.00	100.00	100.00
Vermont	6,019	62.79	80.47	93.46	99.19	99.87
Virginie	5,870	62.77	79.82	96.33	99.28	100.00
<b>Veshington</b>	8,272	82.35	97.61	99.81	99.98	99.98
Poet Virginia	5,141	81.84	95.62	100.00	160.00	100.00
Vieconein	8,102	60.52	67.16	84.01	87.06	91.43
Myeming	8,446	85.94	96.94	98.93	99.69	99.91

 $<sup>^{-1/\</sup>mathrm{Sum}}$  of the classrooms in each State at the selected percent of the State median expenditure.



MOTE.--The District of Columbis and Hawaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.

Table 22. Percent of classroom units whose expenditures are above specific percents of the State median expenditure: 1969-70, United States

<b>A</b> A	State median	Per	cent of St	te median	expenditure	
State	expenditure	90	80	70	60	50
1	2	3	4	5	<u> </u>	
UNITED STATES 1/	\$13,531	75.39	90.09	96.63	98.39	90.97
lebane	7,861	65.99	83.26	91.75	100.00	100.00
leoka	18,156	88.07	91.89	100.00	100.00	100.00 89.86
Vrizone	13,636	74.73	79.40	85.27	86.36	59.16
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	8,097	75.40	88.71	96.09	98.94 100.00	100.00
California	15,289	83.14	97.66	99.71	100.00	100.00
Co Loredo	13,131	77.83	90.78	99.50	100.00	100.00
Connecticut	14,520	80.28	<b>69.33</b>	95.98	99.60	100.0
Do Lover &	13,669	85.45	93.20	100.00	100.00	100.0
lorida	12,864	90.33	97.96	99.09	100.00	100.0
Corgie	10,498	81.57	96.70	100.00	100.00	100.0
I daho	10,750	77.88	89.68	100.00	100.00	100.0
llinois	15,257	63.07	77.87	89.50	94.70	97.6
Indiana	13,112	67.97	88.98	96.85	98.83	100.0
Love	14,601	79.03	94.93	97.72	100.00	
Learne	12,1 4	75.12	96.10	99.23	100.00	100.0
Lentucky	10,374	78.53	92.51	96.99	99.28	100.0
Louisiana	11,190	85.09	97.17	100.00	100.00	100.0
No. 100	12,255	70.35	88.69	93.24	96.51	99.2
Maryland	15,791	64.11	95.72	99.3 <del>9</del>	100.00	100.0
Massachusetts	15,272	75.59	91.64	100.00	100.00	100.0
Michigan	16.473	63.43	78.94	93.87	98.71	98,7
Minesots	15,035	73.04	91.05	97.40	98.54	98.9
Mississippi	9,035	64.68	<b>W.31</b>	94.40	100.00	100.0
Missouri	11,965	65.97	80.81	93.95	97.88	100.0
Montena	13,842	64.85	70.62	\$1.00	91.79	100.0
Metrocka	11,719	81.78	89.40	95.18	97.84	99.7
Nevade	13,344	99.17	99.17	100.00	100.00	100.0
New Hampshire	11,344	77.43	92.51	94.99	95.57	98.7
New Jersey	17,814	74.78	88.55	95.92	98.62	100.0
New Mexico	11,117	96.73	100.00	100.00	100.00	100.0
New York	22,663	73.76	84.93	90.47	91.34	92.9
North Carolina	11.670	75.49	93.89	100.00	100.00	100.0
North Dakote	10,486	82.07	95.43	97.48	99.58	100.0
Ohie Ohlahoma	13,17 <b>8</b> 9,371	65.62 71.74	34.97 84.73	97.22 94.83	100.00 98.23	99.1
Office					***	99.5
Oregon	10.400	74 . 84	89.47	99.22 99.69	99.55 100.00	100.0
Penneylvanie	14,075	77.19	96.16 92.30	98.54	100.00	100.0
Rhode Island	15,132	74 . 99		95.51	97.38	97.
South Caroline	10,660	83.22	<b>92.66</b> 88.75	95.53	98.32	98.9
South Dakote	10,708	72.31	00./)			
Tennesses	8.786	73.16	<b>95.96</b> 90.71	98.82 98.48	98.82 99.86	98.0 100.0
Техее	9,940	79.85 100.00	100.00	100.00	100.00	100.
Utah	11,404	58.65	66.31	71,48	73.02	77.0
Versiont	12,142	72.15	93.36	100.00	150.00	100.
Virginia	11,371	14.13	73.30			
Weshington	15,438	68.07	90.00	97.91	99.58 100.00	100. 100.
West Virginia	10,852	76.28	100.00	100.00 99.13	100.00	100.
Visconsin	14,217	73.59	91.90	99.13 96.47	96.47	100.
Wyoming	13,160	91.49	96.47	70.9/	, , , , ,	

 $<sup>-\</sup>lambda/s_{um}$  of the classrooms in each State at the salacted percent of the State median expenditure.



An evaluation of the extent of equalization for the 1969 70 school year can be obtained from an analysis of the percentages listed in table 22. In general, the comparative status on equalization among the States might be discussed in terms of any one of the five columns of percentages. Approximately the same situation would be revealed. However, most of the discussion here is based upon column 5, which lists the percentages of classroom units in the States that were supported at levels above 70 percent of the State medians. Other selected percentiles are discussed mainly in relation to 70 percent of the State medians.

The selection of 70 percent of the median does not imply any preference or recommendation for this as a satisfactory level; it is, however, specific and will serve well as the basis for further discussion. Recommendations could scarcely be made for any of the 50, 60, 70, or 80 percent columns since all of them pertain to expenditures lower than State medians many of which are inadequate levels of support for public education.

In column 5, as well as in other columns of table 22, States with high percentages have a higher degree of equalization among the low-expenditure school systems than States with lower percentages. That is, States with large numbers of their classroom units supported at levels above specified percentages of the State median have a better situation with regard to equalization than States with lower numbers.

Although 12 States have 100 percent of their classroom units supported at more than 70 percent of the State median, only one State, Utah, achieved the goal of supporting all of their classrooms above 90 percent of the State median. Five States Florida, Nevada, New Mexico, Utah, and Wyoming had more than 90 percent of their classrooms achieve this goal. On the basis of this goal, most States can profitably allocate more State funds as equalization aid. This would apply particularly to States having the lowest percentages in column 3, such as Alabama, Illinois, Michigan, Mississippi, Missouri, Montana, Ohio, and Vermont.



HOTE. -- The District of Columbia and Hawaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.



While extremely low support levels are undesirable, some of the low-expenditure levels may be allowed by State legislatures. In some instances, a low amount per classroom unit may be a large amount per pupil. This would be true for classroms with small numbers of pupils. In school system reorganization programs, designed to eliminate small systems and classrooms having only a few pupils, some legislatures, noting the extremely high expenditure per pupil, have approved State allocation formulas which do not provide sufficient funds to support the high per-pupil expenditures for such systems. Allocation of less adequate funds to

these areas in order to encourage the local school systems to consolidate, may have been partially responsible for some extremely low expenditures per classroom unit for the 1969 70 school year.

However, such a development places responsibility upon both the State and the local systems for a denial of a reasonable program of education to many children. Some of the States and local school systems are permitting classrooms to operate at support levels that are known to be comparatively low. It is an unwholesome and unfortunate situation that children must suffer the handicaps of low-level educational

support while the parents and boards of education debate the improvement of system organization.

Chart 7 groups the States according to their percentage of classroom units supported above 70 percent of the State medians. The highest percentages are chiefly for States in the South. Exceptions are Alaska, Idaho, Massachusetts, Nevada, New Mexico, and Utah. The presence of large systems in these States is an important factor in securing improved equalization among classrooms supported at levels lower than the State median.

States showing very poor equalization

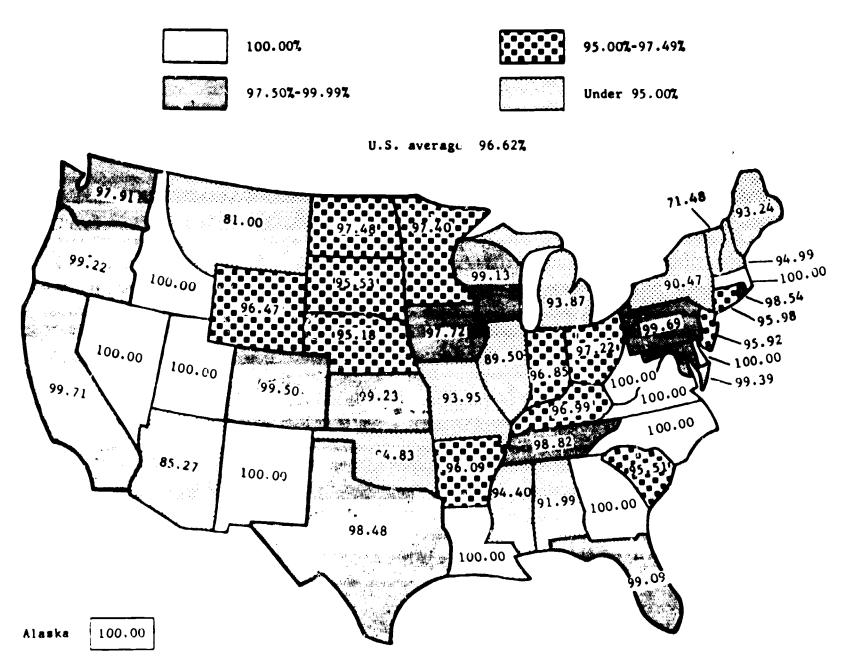


Chart 7. Proportion of classroom units supported above 70 percent of State median expenditure levels, by State: 1969-70, United States



situations are spread across the United States. The presence of relatively small systems in the four low States, (Arizona, Illinois, Montana, and Vermont) which have less than 90 percent of their classrooms supported at 70 percent of the State median appears to be partially responsible for the poor equalization status (see table 41). Opportunities to improve the equalization status and to raise the low-expenditure levels should be sought in finance systems such as these.

School finance systems should be analyzed and evaluated in terms of the percentages indicated in chart 7. To the

extent that percentages are less than 100, classrooms are supported at less than 70 percent of the State medians, which themselves are expenditures often insufficient to support a satisfactory program of education.

### Trend in Equalization

The status of equalization with regard to maintaining support levels in the low-wealth school systems reasonably close to State medians for the 1969-70 school year can be compared with the similar status for

1959-60 given in table 21. Eighteen States failed to show improvement in their equalization status at 70 percent of the State median. The others lifted the support levels for the low-expenditure classrooms so that they were higher in relation to the State medians than 10 years earlier.

Evidence in chart 8 indicates that an overwhelming majority of the States are trying to solve the problem of financing low-wealth school systems. Through improvements of State school finance plans, they are providing more adequate funds to raise support levels in the low-expenditure classrooms. However, chart 8 and tables 21

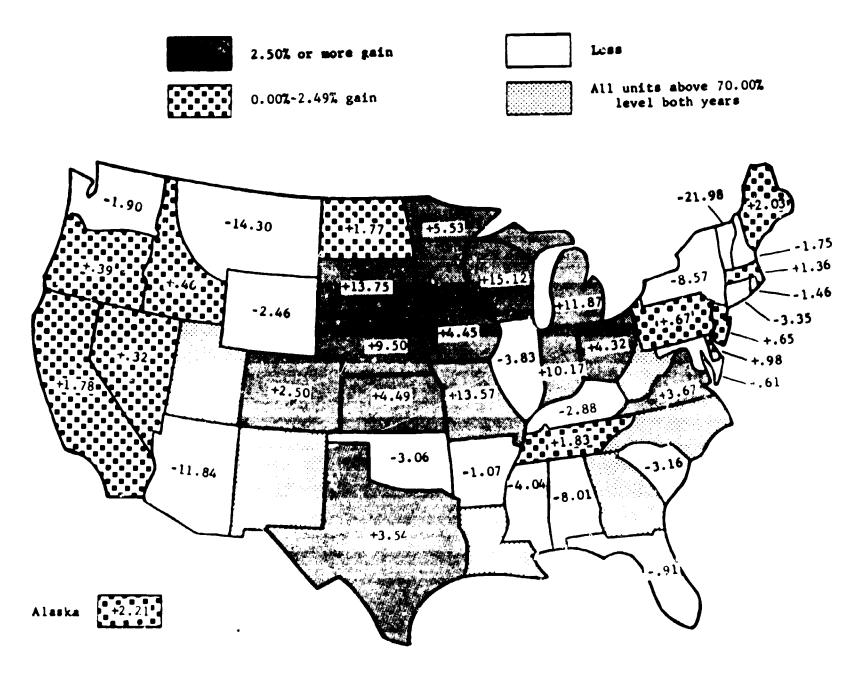


Chart 8. Gains and losses in percent of classroom units supported at levels above 70 percent of the State median, by State: 1959 60 to 1969 70, United States



and 22 indicate that there is much to be done. This is particularly true if 90 percent of the State median is recognized as an acceptable standard of support for all class-room units.

That considerable progress has been made in equalization is apparent in the improvement in the percentage of classrooms supported at levels above 50 percent of the State medians. In 1949-50, 10 States-Alaska, Florida, Louisiana, Maryland, New Mexico, North Carolina, Tennessee, Utah, Virginia, and West Virginia supported none of their classrooms below 50 percent of the State median; thus these States have a 100 percent listed in column 7 of table 20. In 1959 60, these 10 States were joined by 13 additional States Alabama, Arkansas, Connecticut, Delaware, Georgia, Kentucky, Massachusetts, Mississippi, Nevada, New Jersey, Phode Island, South Carolina, and Texas to make 23 States which reported none of their classrooms were supported below 50 percent of the State median (see col. 7 of table 21). In 1969-70, these 23 States were joined by 13 additional States-Calcernia, Colorado, Idaho, Indiana, Iowa, Kansas, Missouri, Montana, North Dakota, Ohio, Pennsylvania, Wisconsin, and Wyoming (see col. 7 of table 22) However, only 33 States had 100 percent of their classroom units supported above 50 percent of the State median in 1959-60 as three States - Arkansas, South Carolina, and Tennessee did not meet this standard. The remaining States have some classrooms supported in 1969-70 at levels which are only half the State median expenditure level, but only Arizona and Vermont have 10 percent or more of their classroom units supported at this extremely low level.

# Improvement in Equalization columns 2, 3, 4, and 5 of table 24 will show

Another significant measure of the status

of expenditure levels among the low-expenditure systems may be obtained by comparing the actual expenditure for the lower half of the classroom units with the amount that would have been expended if these units had been supported at the State median expenditure level.

Table 23 presents the actual expenditures for the lower 50 percent of the classroom units and the amount required to finance them at the State median level for the school years 1939-40, 1949-50, 1959-60, and 1969-70. The actual expenditures as percentages of the amounts that would have been spent if the lower 50 percent of the classroom units were financed at the State median are listed in columns 2, 3, 4, and 5 of table 24 for the 1939-40, 1949-50, 1959-60, and 1969-70 school years, respectively.

A high percen.. such as the 95.14 percent for Utah (col. 5 of table 24), implies that the lower portion of the expenditure line will approach the perpendicular dropped from the State median; and a low percent, such as the 60.34 percent for Vermont, indicates that the lower portion of the expenditure line recedes or swings away from the perpendicular which represents the median. The pattern in Utah, in which the lower half resembles a rectangle, portrays a State school finance system with far more satisfactory equalization among the low-support classrooms than the system which produces a lower portion resembling the triangular pattern. When the lower portion resembles the triangular pattern, as with Vermont, the State finance system permits low-wealth systems to support schools at levets that are very low in comparison with the State median. Chart 1, page 8, illustrates these patterns.

A comparison of the percentages in columns 2, 3, 4, and 5 of table 24 will show the improvement in equalization among the State school finance systems during the past 30 years. Percentage changes in equalization

from 1939-40 to 1949-50, from 1949-50 to 1959-60, and from 1959-60 to 1969-70 are shown in columns 6, 7, and 8, States showing less equalization have minus signs before the percentages; all other States show improvement in equalization with success in their efforts to provide greater financial uniformity in the school programs for the less wealthy areas. Increases of 10 or more percentage points from 1949-50 to 1959-60 are noted for lown, Kansas, Mississippi, Montana, Nebraska, North Dakota, Pennsylvania, South Carolina, and Wyoming with another 12 States showing increases of 5 to 10 percentage points. From 195)-60 to 1969-70, only South Dakota . + Wisconsin had increases of 10 or more percentage points and increases of more than 5 to 10 percentage points are noted for nine States-Indiana, Iowa Kansas, Michigan, Missouri, Nebraska, North Dakota, Texas, and Virginia.

States which had the lowest equalizing percents in 1969–70 can be identified by their placement at the bottom in table 24. The 5 States with less than 80 percent in column 5 are Arizona, Illinois, Montana, New York, and Vermont. The distribution of a larger proportion of the State funds for education as equalization aid would raise these percentages.

States which have made considerable progress during the 30-year period (i.e., the sum of the data in columns 6, 7, and 8 totals more than 20 percentage points) include Alabama, Florida, Georgia, Iowa, Kansas, Louisiana, Minnesota, Mississippi, Nebraska, New Mexico, South Carolina, Virginia, Wisconsin, and Wyoming. However, Alabama, New Mexico, and Wyoming lost ground in the past 10 years from 1959-60 to 1969-70.

Seventeen States show progress in each of the three 10-year periods but only 5 States lowa, Kansas, Minnesota, Nebraska and Nevada had increases of at least 3 percentage points in each period.



Table 23. - Expenditures of classroom units supported below the State median expenditure, and amounts required to raise them to the State median: 1939-40, 1949-50, 1959-60, and 1969-70, United States

(Methet evellable)

	Espendi	ures for cleasroom	units below the Sta	to midion	Amount required to support electrones at State modion expanditure				
51410	1939-40	1949-50	1159-60	1949-70	1939-40	1949-30	1959-60	1969-70	
1	2	3	4	5	•	7		•	
UNITED STATES	\$664,417,163	\$1,682,892,648	84,589,778,934	\$11,939,322,451	\$920,250,635	\$2,087,413,869	\$5,355,147,249	\$13,900,515,444	
lis <b>bane</b>	5,380,557	23,629,176	58,638,841	124,496,769	9,202,680	26,207,467	63,853,067	152,433,457 14,034,933	
Monko	MA.	1,457,277	8,902,965	12,4 <del>99</del> ,410	MA.	1,575,770	9,898,404	132,234,362	
Ar Leone	3,786,306	10,821,924	38,473,820	102,623,351	4,048,156	13,230,931	44,427,541	90,696,784	
W begges	2.836.901	12,700,865	27,932,160	77,869,352	4,257,797	15,071,452	31,819,150	1,326,007,964	
Colifornia	56,488,596	153,065,657	581,865,120	1,207,179,350	74,696,806	186,556,365	653,018.337	1,340,007,700	
1 - 1 <b>4</b> -	5,829,819	14.790,432	51,350,289	148,400,431	8,207,600	18,910,482	58,743,161	140,900,851	
Co Lot ado	11,009,151	23,432,631	71,150,704	205,953,713	13,365,219	27,190,265	80, 124, 959	233, 695,415	
Connecticut	1,574,128	3,573,350	12,045,575	36,674,813	1,878,546	4,054,793	14,566,314	42,039,936	
Delavere Florida	5,906,124	29,242,001	111,293,590	397,781,990	8,920,609	34,017,135	120,507,385	448,951,110	
rioria. Georgia	5,913,116	28,130,008	71,953,428	226,238,880	10,331,458	32,066,160	78,792,983	246,923,901	
				42.104.794	3.670.542	8,228,148	18,450,200	47,238,210	
Ideho	2,984,37	7,255,143	16,717,179	670,817,000	57,843,165	130.645.330	306,226,411	838, 934, 654	
liiimeis	35,245,147	93,006,351	247,283,580	309.411.900	22,291,458	55.494.17/	145,420,759	361, 123, 217	
Indiana	17,639,113	42,807,093	113,210,613	206,162,330	18.515.510	43,206,134	90.229.235	229,384,945	
lova	11,443,495	30,983,802	76,177,105		13,509,414	30,129,955	72,668,003	163,561,131	
fact as	7,832,251	22,332,060	61,671,235	167,701,151	13, 303,414	30,127,772			
	4 430 404	15,906,848	41,641,952	153,831,730	7,957,349	18,995,936	46,139.747	173, 146,46	
Zeetucky	6,520,495	34.650.849	85,057,424	181,257,048	10,710,543	38,109,517	92,298,371	196,150,86	
Loui ei saa	5,535,982		18.389.926	55,387,848	3,847,858	8,261,327	22,345,676	65,593,02	
No. i a a	3,000,498	6,475,357 23, <b>53</b> 7,1 <b>98</b>	83,834,544	190, 163, 979	8,539,342	27,232,878	97,677.657	217, 506, 320	
Horyland	7,411,0 <b>2</b> 0 27,353,525	50.317.396	127,629,574	368,699,160	31,891,283	59,389,16.	139,242,653	414,950,57	
Nessechusetts	47,338,343	30,317,370	1. ,0.,,,,,					+	
Michigan	27,410,750	73,066,137	198,682,645	658,463,988	46,637.9/12	96,806,906	262,705,665	805,423,710	
Minacoote Hinacoote	12,851,825	34,658,241	90,191,880	289,732,276	19.813.903	47,462,207	110,401,401	335,569,52	
	1.821.990	1,034,550	33,110,694	94,099,285	4,684,828	14,511,933	37,411,288	113,530,52	
Mis+iesippi Misecuri	13,443,531	31,170,334	78,106,827	240, 243, 327	18,425,086	42,729,926	106,875,687	289,572,74	
Mostana	3,023,008	8,793,337	20,401,990	43,368.768	4,452,865	11,355,979	23,087,594	57,143,39	
				62,166,684	9,455,848	21,394,162	42,669,376	73,083,51	
Sebraska	5,417,392	13,940,618	33,273,029	2,301,936	1.049.570	2.797.784	11,237,790	2,482,13	
Heva da	824,526	2,306,880	9,978,739	32,240,728	2.710.314	6,310,440	14.474.875	37,460,25	
Now Mampshire	2,383,631	5,192,199	12,554,987	474,479,685	42,115,217	72 . 163 . 704	190,509,044	551,271,72	
New Jersey	32,643,130	57,758,200 10,1 <b>0</b> 6,2 <del>6</del> 4	.62,436,210 31,819,3 <b>0</b> 7	41,125,906	3,474,950	11,154,392	32,590,766	43,549,78	
New Mesico	2,645,459	10,100,250	21,017,507	41,100,100					
Dev Yerk	117,122,231	210, 358,424	567,815,103	1,367,619,869	168,358,780	260,424,802	638,068,190	1,752,749,45	
Horth Corolina	11,940,879	48,526,666	89,583,698	275,227,426	15,229,215	51,996,473	96,023,562	307,047,72	
Horth Dakota	2.687.175	1,312,023	17,819,369	34,646,500	3,547,055	10,368,915	21,284,382	731,741,67	
Ohio	38,666 713	85,777,648	217,881,265	627 479,564	48,728,919	105,434,063	267,268,912	135,254,25	
Ok i shows	11,269,263	29,303,396	64,598,145	114,410,391	13,319,399	33,1:8,839	74,132,804	(33,234,43	
				158,845,852	7,298,429	78.072.588	59,763,190	181,128,61	
Ura4on	5 343,258	24,048,753	55,736,924	672,382,076	71.596.395	139,760,357	342,394,594	752,691,39	
Pennsy Ivania	50,856,926	103,913,154	306,141,369 19,603,782	56,915,856	4,825,818	8,861,370	21.814.976	64,646,82	
thode Island	4,289,727	7,530,626	40.82 415	135,046,755	8,547,674	19,315,511	45,908,820	152,073,11	
South Carelina	6,477,350	15,099,246	18,9: 332	18,460,80	4,359,362	11.052.813	25,912,888	44,880,65	
South Behots	3,071,553	1,314,097	10,41 526	,,,,,,,,,,	1,200,1000	•			
Tengesses	7,611,670	27, 391, 788	62,001,637	157,221,7#2	9,247,840	30,937,031	73,116,829	179,111,44 627,405,60	
Tones	25,430,989	91,658,760	210,119,810	558,774,801	34,597,938	104,367,806	257,396,415	54.913.75	
Viah	3,960,708	11,791,530	29,037,29,	52,242,750	4,568,635	12,444,657	31,062,635	27,965,14	
Autmont	1,453,156	3,493,275	1,994,759	16,874,081	1,838,892	4,301,934	9,742,877	272,833,07	
Virginia	6.561,527	24,212,770	15,231,457	240,159,920	9,576,482	29,573,041	91,191,091	./£,₩/J,U/	
·			94,165,179	235,941,804	13,422,699	39.068.901	102,372,984	276,217,91	
Vachington	11,440,618	34,906,653		85,841,561	11,917,548	26,086,509	44,590,610	94,170,54	
West Virginia	10,884,417	23,287,564	40,710,592 89,060,544	292,108,544	20,849,930	43,406,659	120,600,621	331,209,60	
Vincensia	13,886,466	31,688,767		19,162,440	2,447,117	5.650,942	13,887,386	21,228.50	
Vyening	1,697,844	4,237,624	12,645,272	17,101,440	-,,,11,				

MOTE .-- The District of Columbia and Raveii are not Socieded because each operated as a single school system is 1969-70 with only a single sependiture per classroom wait. They are, however, included in data for the United States.



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Table 24. Evaluation of the equalization situation for the classroom units supported below the State medians: 1939-40, 1949-50, 1959-60, and 1969-70, United States

(Ranked by percent in col. 5; MA-Not available)

Stata	Ratio of expanditures below the median to the total amount required to support classroom waits at the State median expenditure						
	1939-40	1949-50	1959-60	1969-70	Changa, 1939-40 to 1949-50	Change, 1949-50 to 1959-60	Changa, 1959-60 to 1969-70
1	2	3	4	5	6	7	
UNITED STATES	72.20	80.62	65-71	85.89	8.42	5.09	0.18
Utah	87.13	94.75	93.48	95.14	7.62	-1.27	1.66
New Mexico	76.13	90.59	97.63	94.39	14.46	7.04	-3.24
Neveda	78.56	82.45	88.80	92.74	3.89	6.35	3.94
71orida	66.21	85.96	92.35	92.73	19.75	j.39	. 38
Louisians	51.69	\$0.92	92.19	92.41	39.23	1.27	. 22
Delavara	83.80	88 13	88.19	91.95	4.33	. 06	3.76
Coorgia	57.23	87 72	91.32	91.62	30.49	3.60	. 30
veet Virginia	91.35	89.27	91.30	91.16	-2.08	2.03	14
California	75.62	82.48	89.10	90.98	6.86	6.62	1.88
North Dakota	75.76	70.52	83.72	90.60	-5.24	13.20	6.88
Kansas	57.98	74.19	<b>74.8</b> 7	90.30	16.21	10.68	5.43
Yyoning	69.38	74.99	92.50	90.27	5.61	17.51	-2.23
lova	61.91	71.71	84.43	89.88	9.80	12.72	5.45
Pennaylvania	71.03	74.35	89.41	89.33	3.32	15.06	06
I daho	81.31	88.17	90.61	89.31	6.85	2.44	-1.30
Taxas	73.50	87.82	81.63	89.06	14.32	-6.19	7.43
Maska	MA	<del>3</del> 2.48	89.94	89.06	MA	-2.54	88
North Carolina	78.41	94.10	93.29	89.06	15.69	81	-4.23
Kentucky	81.94	83.74	90.25	88 - 84	1.80	6.51	-1.41
South Carolina	52.39	78.17	88.92	88.80	25.78	10.75	12
Massachusetts	85.77	84.72	86.63	88.71	-1.05	1.91	2.08
Connecticut	82.37	86.18	88.80	88.36	3.81	2.62	44
Wieconein	66.60	72.67	73.85	88.19	6.07	1.18	14.34
Rhode Island	88.89	84.98	89 . 86	88.04	-3.91	4.88	-1.82
Virginia	68.52	81.87	82.51	88.02	13.35	.64	5. <b>5</b> 1
Colorado	71.03	78.21	87.41	87.86	7.15	9.20	.45
Tennesses	82.31	88.54	84.80	8 <b>7</b> .78	6.23	-3.74	2.98
Oreg∪n	73.21	85 - 74	93.26	87.70	17.53	7.52	-5.56
Maryland	86.79	86.43	85.82	87.40	36	61	1.50
Minnesots	64.86	73.02	81.55	86.34	8.16	8.53	4.79
New Jersey	77.98	80.04	85.27	86.07	2.06	5.23	. 80
New Hampshire	84.26	82.28	86.74	86.07	-1.98	4.46	• . 67
Arkansas	66.63	84.27	87.78	85.86	17.64	3.51	-1.92
South Dakota	70.46	66.72	7 <b>3.31</b>	85.70	-3.74	6.59	12.39
Indiana	79.13	77.14	77.85	85.68	-1.99	.71	7.83
Weehington	85.38	89.30	91.95	85.42	3.92	2.68	-6.56
Ohio	19.23	81.36	81.52	85.07	2.13	. 15	3.55
Nabraska	57.93	65.15	11.94	85 06	7.22	12.79	7.12
Oklet.oma	84.61	88.48	87.14	8-1.59	3.57	-1.34	-2.55
Maine	77.58	78.38	82.30	84.44	.80	3.92	2.14
Missouri	72.96	72.95	73.08	82.96	01	.13	9.00
Mississippi	35.8)	48.47	88.50	82.88	9.58	40.03	-5.62
Michigan	67.45	75.48	75.63	81.75	8.03	.15	6.12
Alebana	5 <b>8</b> .47 60.93	90.16 71.19	91.83 80.75	<b>81.6</b> 7 79.96	31.69 10.26	1.67 9.56	-10.16 79
Illinois	50.73	11.17					
New York	69.57	80.78	88.99 86.60	78.03 77.61	11.21 -11.75	8.21 4.81	-10.96 -8.99
Arizona	93.53	81.79		77.61	9.54	10.94	-12.48
Montana	67.89	77.43	88.37		2.18	.86	-21.72
Vermont	19.02	81.20	82.06	60.34	4.15	• 0 🕶	-41.72

NOTE. -- The District of Columbia and Navaii are not included because each operated as a single school system in 1969-70 with only a single expenditure per classroom unit. They are, however, included in data for the United States.



### **CHAPTER V**

# Load, Ability, and Effort

History and biography have taught that the occurrence of intellectual brilliance in individuals follows no set pattern. Many of the greatest leaders have come from unpromising origins; and the sons and daughters of the great are not, with rare exceptions, the leaders of the next generation. This lack of pattern makes it essential to offer educational services widely and universally. Insufficient educational opportunity in some areas can deprive the Nation of the full contribution of some of its able students, and low-level expenditures for education are certainly depriving many of the opportunity to establish their lifetime activity levels at their highest potentials.

Variations in educational services over the Nation deserve recurring attention. The 1939-40 study in the decennial series, of which the present publication is a part, reported a ratio of 60 to 1 from the maximum to the minimum expenditure, based upon the fact that 790 classroon, units were shown for the interval \$6,000 and over, while 1,674 classroom units were in the interval from \$0 to \$99.

If one prefers to disregard extremes, such as the highest and lowest 2 percent, and examine the 98th and 2d percentiles, the ratio for 1939-40 was 16 to 1. This may be compared to the corresponding ratios of 6 to 1. for the 1949-50 study, and 4 to 1 for 1959-60 and for the present data, 10 years later.

The trend in these ratios is evidence that expenditures of low-expenditure systems are making significant gains on systems further up the scale. Although the relative spread is decreasing, dollar difference in high-to-low expenditure levels continues to grow. The magnitude of these differences is apparent from chart 9 and its accompanying tabulation which present the expenditure per classroom unit for the six States with the highest medians and comparable figures for the six States with the lowest medians. From 1949-50 to 1959-60, the dollar gain for the sim low-median States at the second percentile was \$2,448, but \$4,111 at the same percentile for the six States with the highest median expenditures. The corresponding gam at the 98th percentile for these two groups of States was \$2,389 and \$5,361. Medians for these two groups increased \$2,040 and \$4,279, respectively. From 1959 60 to 1969 70, the dollar gain for the six low-median States and six highmedian States at the second percentile was approximately the same, \$2,700; at the median \$5,100 versus \$8,200; at the 98th percentile \$7,225 versus \$14,744.

Although expenditures by lowexpenditure systems are gaining on those farther up the scale, the variations are still too large. What are the reasons for chese variations in expenditures for public education? Assuming that parents, school board members, and professional personnel generally desire excellent educational programs for their children; other factors must explain the variations. Most of these factors appear to be related to "load" (relative amount of the service), "ability" (availability of public funds for education), and "effort" (interest and willingness of the people to provide tax funds for school operation). Before discussing these factors, it is useful to examine the range of variation within the Nation represented by the average expenditure per classroom for the six States reporting the lowest expenditure levels and the six reporting the highest.

# Six Low- and Six High-Expenditure States

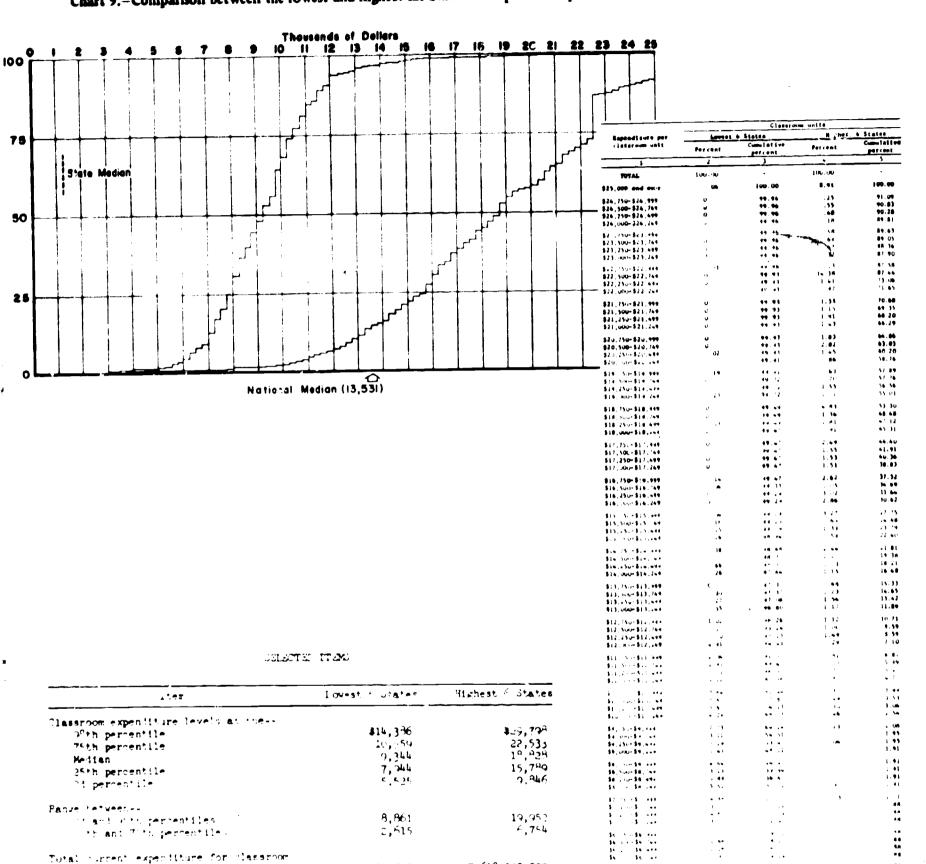
The wide differences in expenditures and their significance for pupils are evident in the summarized data for the six low- and the six high-expenditure States. At the median classroom unit expenditure level, students in the six high-expenditure States have expenditures that are more than double those of the six low-expenditure States.

The six States having the lowest median expenditure level of all the 50 States in 1959-60 were identical to those for 1949-50. Alabama, Arkansas, Georgia, Kentucky, Mississippi, and South Carolina. In 1969-70, Oklahoma, Tennessee, and



Chart 9.-Comparison between the lowest and highest six States on expenditure per classroom unit: 1969-70, United States

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Persons of correct expensions requires

raise lower classroom units to the -Medians of the states

Additional amounts required to raine

lower classroom units to the... Melians of the tales

National median

National median

e,713,111,7.3

171,554,693

6.32

7,619,325,592

660,121,067 126,673,025

a 66 1.66 \$3 - \$ - \$ - \*\*\* \$5 - \$2 - \$5 - \*\* \$ - \$3 - 2\$ - \*\* \$5 - \$35 - \$5 - \*\*

\$4 . 7 . \$4 fee \$6 . 7 . 5 6 . 14 fee \$4 . 17 . 5 6 . 4 18 \$4 . 17 . 5 6 . 4 1

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Texas replaced Georgia, Kentucky, and South Carolina among the six low-median States. The six States which had the highest median expenditure per classroom unit for 1969-70 were Alaska, Maryland, Michigan, New Jersey, New York, and Oregon. All but three of them Maryland, Michigan and Oregon were in the corresponding list for 1959 60, replacing California, Illinois and Nevada, with Nevada replacing Oregon from the 1949 50 list. Illinois and Oregon in 1949-50 replaced Massachusetts and Connecticut which were among the six highest States in 1939-40. The District of Columbia has ranked with the six highest States although not used in the analysis of, States.

Summarized data for these two groups of six are the basis for the expenditure lines in chart 9. The supporting tabulation provides figures which give a visual image of the placement of school systems of these two groups at the various expenditure levels. Data reported under Selected Items also provide bases for comparing the expenditure programs for the six low- and the six high-expenditure States.

The expenditure line for the six lowest States compares closely with the upper three-fourths of a similar chart for the entire United States for 1959 60, exhibited in chart 13. Expenditures have increased considerably over the past 10 years, but the increases cannot be interpreted wholly as gains. Decreases in the purchasing power of the educational dollar have cancelled a portion of the apparent improvement.

Comparatively, the six highest States provide more substantial support for education. About 97 percent of the class-rooms are supported above the national median expenditure of \$13,531, whereas less than 10 percent of the classrooms in the six low-expenditure States are supported at or above this amount. Total expenditures for the high group were \$7,618 million and for the six low States, \$2,713 million, amounting to expenditures per pupil in average daily attendance of \$1,001 and \$491, respectively. In 1959 60, the six high-median States spent \$447 per pupil in average daily attendance.

Expenditures per pupil or per classroom unit for these two groups of six States are quite different. Each group has almost no classrooms supported at levels that are

dominant in the other group. This does not mean, however, that the educational offerings are as different as the support levels, nor that the educational offering is accurately represented by the expenditure line. A variable here that is difficult to measure is the competence and success of the teacher. Many teachers in the low-expenditure areas are highly qualified, experienced, and conscientious, yet receive comparatively low salaries. From these teachers, the public is deriving much greater benefits and services than the first expenditure line in chart 9 suggests. On the other hand, some lowexpenditure classrooms probably have lessqualified teachers. Further study on the training and experience of teachers in lowexpenditure classrooms is needed. The differences between the high- and lowexpenditure States may be attributed in part to price differentials in educational services about which little is known. Price differentials among States and school systems also require additional research.

#### The Educational Load

Size of the task in relation to resources available is a major factor in the quality of accomplishment. For example, if the task is large in relation to the amount of school revenue or classrooms available, the results are usually less satisfactory than if the task had been more manageable. Consequently, the size of the educational load requires recognition in any evaluation of educational support levels. Differences in the adequacy of support are due in part to variations in the educational burden or load.

#### **Number of Pupils**

A readily available and objective measure of load is the number of children of school age, since provision should be made for the education of all children. This measure varies, however, according to the school attendance laws in the States some States requiring 12 years of school attendance and others requiring considerably fewer. Therefore, the number of pupils actually in school is a better measure of the educational load for public schools than the number of children of school age.

#### Number of Classrooms

Since the number of teachers employed is more closely related to the number of classrooms than to the number of pupils in school, the number of classrooms operated may be a better measure of the educational load. Pupils per classroom vary widely. Under certain conditions, there may be a teacher and a classroom for only five pupils. Since the operation and staffing of classrooms are major considerations in financing education, the number of classrooms operated is a more accurate measure of the financial requirements than the number of pupils in school

#### **Number of Classroom Units**

Even though the actual number of class-rooms can be objectively counted, this measure may not be sufficiently objective for a nationwide study and analysis of school expenditure levels. Some boards of education may employ 6 teachers for 100 pupils, while others employ only 3, both with the complete approval of the local populace. Expenditures per classroom could be identical, but the expenditures per pupil and certainly the educational programs would be quite different.

Therefore, the "classroom unit" has been used as a standard measure that could be applied to data, nationwide, and that would make expenditure levels more comparable for this and previous studies. Data on expenditures, school buildings, classrooms operated, and number of pupils in average daily attendance have been used in the calculation of the "classroom unit"; and expenditures per classroom unit have been determined for the school systems as a more satisfactory and objective measure of the level of expenditure for education. Details on the procedure for determining number of classroom units are given in the appendix. This use of a standard classroom unit in calculating expenditure levels throughout the Nation has greatly improved comparability of financial data for this study.



## Factors in the Educational

Numerous elements affect or determine any calculation of educational load. Some of these are discussed here for the purpose of explaining and justifying the "classroom unit" as the standard measure for this study.

#### Rates in Vital Statistics

Proportions of the total population in the school-age range are quite variable and are affected by birth and death rates. Relatively large numbers of children and relatively smaller numbers of adults in the earning years affect the "load" borne by a community in supporting public educational services. These variations in population characteristics reduce the usefulness of total number of children as a statistic for measuring educational load.

#### **Private School Attendance**

Proportions of the children that attend the private schools are quite variable. affecting the public school educational load. To the extent that private schools are used. the taxation burden is reduced; but for some private schools there are additional financial requirements. Private schools are supported through tuition payments, through contributions of churches and foundations, and possibly through funds that otherwise might be in the charitable contribution category. Areas having private schools report fewer pupils in the public schools and, consequently, the public school educational load is relatively lower than for similar areas without private schools.

#### School System Organization

The education it load is generally greater in school systems that have unsatisfactory system and attendance area organization. Several decades ago, in the effort to make public education available to all, both elementary and secondary schools were located near students' homes. Later, motor vehicles and good roads made one-teacher elementary schools and three-teacher high schools

expensive, inefficient and inadequate for the presentation of good present-day programs to meet the children's needs. In most of the States, legislatures have enacted laws authorizing and even forcing consolidation to eliminate such schools. However, people have resisted the closing of small schools, and many small, inefficient school systems still operate. Systems having only 5 to 10 pupils at each attendance center obviously cannot average 25 or 27 pupils per classroom. Under such conditions, boards of education employ more teachers and operate more classrooms than would be necessary with larger attendance areas. Until adjustments can be made, the educational loads in unsatisfactorily organized school systems will appear greater; and this is recognized in the calculation of the "classroom unit" defined for this study.

#### **Sparsity-Density Factors**

Regardless of the excellence of system organization, the number of persons per square mile in any system affects the number of classrooms that must be operated and, consequently, the educational load. If children live far apart, such as one per square mile, it is impracticable to arrange classes with reasonable average numbers per classroom and it becomes essential to operate relatively small schools. Commuting distance becomes a controlling factor. Thus, several classrooms and teachers may be required to provide the service that might have been supplied by one if the children were not as widely scattered. In these sparsely populated areas, the educational load is greater and so recognized in the determination of the "classroom units" for this study through a relatively larger allowance of units for small-enrollment districts.

As a measure of relative school load, the numbers of classroom units per 1,000 of population are reported for the States in table 25.

Table 25 also reports the numbers of classroom units per 1,000 population for the 1959-60 study (col. 7) and the gain in the 10-year period (col. 8). In every State, a gain is reported, indicating that there are now more classroom units per thousand population than 10 years ago. This may be explained by the fact that more families have larger numbers of school-age children

than formerly and that proportionately larger numbers of children are attending school for the required years and for more than the required years. In 1959-60, those having heavy educational loads, (more than 10 classroom units per 1,000 of population) include Idaho, Nebraska, North Dakota, Oklahoma, and South Dakota. In 1969-70, the United States average was 10.48 classrooms per 1,000 of population, more than 30 percent above the national average of 7.73 classroom units per 1,000 of population in 1959-60. Forty-two states had educational loads of more than 10 classroom units per 1,000 of population in 1969-70, as shown in column 4, including Idaho, Montana, Nevada, New Mexico, South Dakota, Utah, and Wyoming with more than 12 classroom units per 1,000 population. Only eight States and the District of Columbia, had fewer than 10 classroom units per 1,000 of population in 1969-70, indicating the increased "load" that States needed to finance in the past decade. The financial task called for more and more resources for increased numbers of children. The decade of the 1970's may produce a reversal in this trend of increasing classroom units per 1,000 population. States more likely to lead this trend, include Alaska, District of Columbia, Florida, Illinois, Massachusetts, New Jersey, New York, Pennsylvania, and Rhode Island, all of which were below 10.00 classroom units per 1,000 population for 1969-70. These States had a relatively lighter educational load in 1959-60 also but then it was less than 7 classroom units per 1,000 of population except 7.36 for Florida.

#### **Compulsory Attendance**

State laws vary widely in the age range for compulsory school attendance. These variations can produce differences in the educational load. Where school attendance laws apply only to ages 6 to 14, and there is ineffective enforcement of attendance, the educational load will be lighter than in other States where attendance is required to age 18 or to high school graduation and where school authorities diligently seek excellent attendance.

These five factors birth and death rates, private school attendance, school system



Table 25.—Measuring educational load by classroom units in public schools, by State: 1969-70 and 1959-60, United States

			1969	_	1860-40		
Stata	Total population	Number of		seroom units pe 000 population	r	1959-60 clessroom units per	Percentage point gain 1959-60 to
	1970 1/	clsssroom units	Humber	As retio of national average	Renk	1,000 population	1969-70
1	2	3	4	5	•	7	
UNITED STATES	203,211,926	2,128,934	10.48	1.00	•	7.73	2.75
\lebane	3,444,165	39,672	11.52	1.10	17	9.27	2.25
laska	300,382	2,984	9.93	.95	44	6.61	3.32 3.19
krizone	1,770,900	20,006	11.30	1.06	20 11	8.11 9.75	2.01
rkenese.	1,923,295	22,626 201,297	11.76 10.09	1 12 .96	41	8.46	1.63
Californie	19,953,134	201,297	10.09	. 70	٠.	0.40	
Color sdo	2,207,259	25,865	11.72	1.12	12	8.01	3.71
Connecticut	3,031,709	30,480	10.05	.96	42	6.92	3.13
el evere	548,104	6,187	11.29	1.08	21	7.33	3.96
Matrict of Columbia	756,510	6,773	8.95	.85	50	5.43	3.52
lorida	6,789,443	67,255	9.91	.95	45	7.36	2.55
Georgia	4,589,575	47,232	10.29	.98	40	8.73	1.56
Heveli Heveli	768,561	8,750	11.38	1.04	18	8.53	2.85
Idaho	712,567	3,834	12.40	1.18	5	10.03	2.37
Illinois	11,113,976	110,915	9.98	.95	43	6.41	3.57
Indiene	5,193,669	55,658	10.72	1.02	28	8.24	2.48
•	2,824,376	31,724	11.23	1.07	22	8.76	2.47
leva Kansss	2,246,578	26,223	11.67	1.11	13	9.26	2.41
<b>Lo</b> ntucky	3,218,706	33,557	10.43	1.00	37	7.84	2.59
Louisiana	3,641,306	38,046	10.45	1.00	36	7.72	2./3
Heine	992,048	10,865	10.95	1.04	25	8.58	2.37
Maryland	3,922,399	41,950	10.70	1.62	29	7.05	3.¢
Massachusetts	5,689,170	55,459	9.75	.93	46	6.47	3.28
Michigen	8,875,083	98,495	11.10	1.06	24	8.00	3.10
Minnesots	3,804,971	44,873	11.79	1.12	10	7.84	3.95
Mississippi	2,216,912	25,225	11.38	1.09	19	9.43	1.95
Missouri	4,676,501	48,376	l. 10.39	.99	38	7.03	3.36
Montens	694, 409	8,363	12.04	1.15	7	9.42	2.62
Hebreska	1,483,493	17,272	11.64	1.11	15	10.54	1.10 4.28
Hovada	488,738	5,901	12.07 10.32	1.15 .98	6 39	7.7 <b>9</b> 7.12	3.20
New Hampshire	737,681	7,612	10.32	. 70	3,	,	5.55
New Jarsey	7,168,164	63,269	8.83	.84	51	6.46	2.37
New Mexico	1,016,000	13,215	13.01	1.24	3	9.00	4.01 3.39
New York	18,236,967	174,624	9.58	.91	47 <b>34</b>	6.19 9.06	1.50
North Carolina	5,082,059 617,761	5 <b>3,661</b> 7 <b>,38</b> 0	10.56 11.95	1.01 1.14	7	11.17	. 78
North Dakots	017,701	,,300	,	-7			
Ohio	10,652,017	111,484	10.47	1.00	35	7. <b>39</b>	3.08
Oklahoma	2,559,229	30,518	11.92	1.14	9 27	10.66 8.28	1.26 2.44
Orsgon	2,091,385	22,424	10.72 9.22	1.62 .88	48	6.66	2.56
Pennsylvania Rhode Island	11,793,909 946,725	108,760 8,631	9.12	.87	49	5.81	3.31
FUGGE TATARG	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,					2 22
South Carolina	2,590,516	30,169	11.65	1.11 1.2 <b>3</b>	14	9.4 <b>3</b> 12.0 <b>3</b>	2.22 .86
South Dakots	665,507	8,577 41,812	12. <b>8</b> 9 10.66	1.23	37	8.61	2.05
Innesses	3,923,687 11,196,730	128,983	11.52	1.10	16	7.76	3.76
Texas Utsh	1,059,273	14,187	13.39	1.28	1	9.89	<b>3</b> .50
		£ 333	10.43	1.01	32	8.19	2.44
Vermont	444,330 4,648,494	4,723 49,559	10.63 10.66	1.02	30	7.86	2.80
Virginio	3,409,169	38,190	11.20	1.07	23	8.65	2.55
Washington Wast Virginia	1,744,237	18,816	10.79	1.03	26	9.35	1.44
Wisconsin	4,417,731	46,812	10.60	1.01	33	7.25	3.35

<sup>1/</sup> U.S. Bureau of the Census. U.S. Census of Population: 1970. General Population Characteristics, United States Summary. Final Report FC(1)-B1. Washington: U.S. Government Printing Office, 1972.



BOTE .- Detail may not add to totals due to rounding.

organization, sparsity-density, and compulsory attendance have an impact on the amount of educational service and complicate the determination of "educational load." For the present study, the standard "classroom unit" is adjusted to the measurement of educational load, and has been most useful in determining average school expenditures comparable throughout the Nation. This unit reflects these factors under the control of boards of education as well as some of the factors that are beyond their control.

States are listed in chart 10 according to the median expenditures per classroom unit, from high to low. The lengths of the bars are proportional to educational loads as measured by classroom units per 1,000 of population. The chart indicates a slight inverse relationship: high average support levels accompany low educational loads, and the longer bars indicating more classrooms are associated with the lower median expenditures for education.

Classroom units per 1,000 population as a measure of educational load recognizes only those factors associated with classrooms. There are, of course, expenditures that may vary in their occurrence or exist in amounts disproportionate to the numbers of classrooms. Such expenditures may include those for administration (included in expenditure amounts for classroom units) and expenditures for, school debt service and pupil transportation (excluded from classroom unit expenditures). Individual school systems may expend as much for pupil transportation as for instruction and actually have a heavier load, while other systems have no expenditure for transportation. Systems having pupil transportation expense will find that the number of classroom units per 1,000 population is a measure that relatively understates the school finance toad borne by the system.

Average daily attendance (ADA) figures are used frequently in measuring the volume of the educational task. Therefore, data on ADA per 1,000 of population in the States are presented in table 26 for 1969-70 and compared with the ADA for 1959-60.

High average daily attendance figures (from 237 to 27) per 1,000 of population) increase the educational load for Idaho, Mississippi, New Mexico, Utah, and Wyoming.

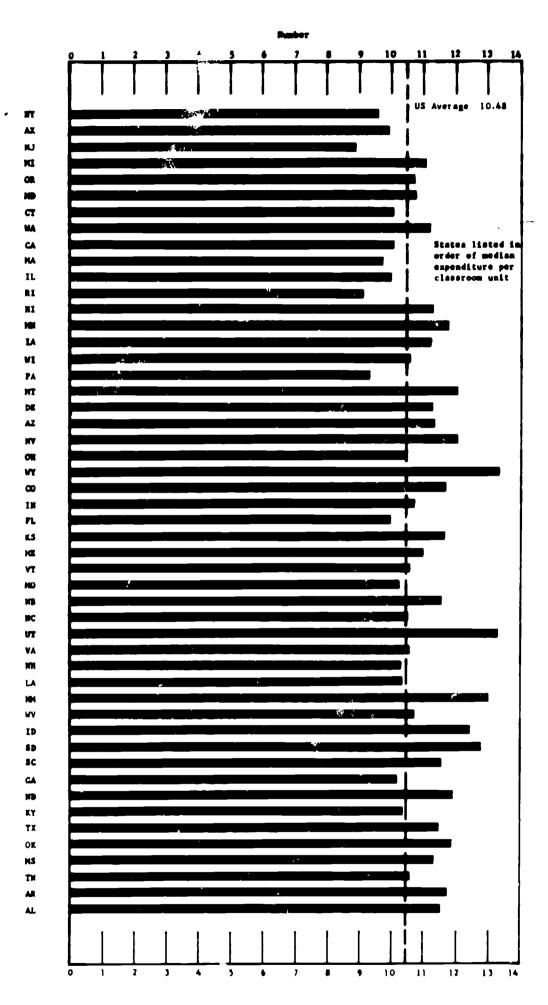


Chart 10.-Classroom units per 1,000 population, by State: 1969-70, United States



Table 26.- Measuring educational load by average daily attendance in public schools, by State: 1969-70 and 1959-60, United States

			1969		<del></del>	1959-60	Increase is
_	Total	Fumber of	ADA per	r 1,000 popula	: 1 dez	ADA per	1,000
State	population 19701/	children in average daily attendance	Rumber	As ratio of mational average	Rank	1,000 population	population 1959-60 to 1969-70
1	2	3	•		6	7	•
UNITED STATES	203,211,926	41,385,315	204	1.00	•	181	23
Liebere	3,444,165	762,417	<b>#1</b>	1.00	16	218	ત્રું
Alaska	300,382	56,471	188	. 92	43	162	
Artema	1,770,900	387,919	219	1.07	18	197	室
lrinaana	1,923,295	110,592	213	1.04	25	205	7
· ifernia	19,953,134	4,194,418	210	1.03	33	201	9
Colorado	2,207,259	497,331	225	1.10	11	186	39
Commecticut	3,031,709	618,880	204	1.00	37	160	<u> </u>
Delevera	548,104	120,819	220	1.08	17	163	57
District of Columbia	756,510	140,224	185	.91	<b>b7</b>	134	51 18
Florida	6,789,443	1,312,474	193	-95	40	175	_
Deorgia	4,589,575	980,109	216	1.05	23	209	. 5
<b>b</b> esit	760,561	167,444	218	1.07	50	207	ñ
daho	712,567	170,912	240	1.18	146	222 169	18
Illisois Indiana	11,113,976 5,193,669	2,061,074 1,104,669	185 213	.91 1.04	29	186	36 27
	2,824,376		218	1.07	21	204	16
i ove	2,246,578	614,385 4 <b>69</b> ,449	209	1.02	34	191	18
lanese Iontucky	3,218,706	629,003	195	.96	39	189	-6
Louisiana	3,641,306	775.430	213	1.04	27	192	21
ta i ne	992,048	229,283	5 /1	1.13	9	193	38
aryland	3,922,399	312,642	207	1.01	36	169	38
Seechusetts	5,689,170	1,058,642	186	.9i	45	151	35
tichigan	8,875,083	1,887,574	213	1.04	30	193	20
ti naciota	3,304,971	8-6,927	223	1.09	15	186	37
ti se i se i pp i	2,216,912	526,051	237	1.16	5	224	13
ti ssouri	4,576,501	692,752	191	.94	41	156	35
Homitana	694,409	162,482	234	1.15	6	192	75
Pe brasia	1,683,693	315,624	213	1.04 1.14	<b>26</b> 7	1 <b>84</b> 187	<b>29</b> <b>6</b> 5
Nevada Nev Nampshire	486,738 737,681	113,374 139,431	232 189	.93	42	154	35
New Jersey	7,168,164	1,346,654	188	.92	44	15h	36
New Mexico	1,016,000	257,996	254	1.25	2	205	19
New York	18,236,957	3,072,034	168	.82	50	147	zí
Borth Carolina	5,092,059	1,134,038	223	1.09	14	223	0
Worth Dakota	617,761	135,737	225	1.10	12	198	27
<b>©</b> 10	10,652,017	2,245,702	211	1.03	32	175	36
Ottoboro	2,559,229	558,805	218	1.07	19	207	'n
Oregon	2,091,385	<b>435,273</b>	208	1.02	35	197	11
Pensylvania Rhode Island	11,793,909 946,725	2,121,037 163,656	180 173	. 86 . 85	48 49	152 135	26 36
South Carolina	2,590,516	600,06A	232	1.14	A	224	8
South Carolina South Dakota	665,507	152,002	228	1.12	10	205	23
Teage sees	3,923,667	836,058	213	1.04	26	207	-6
Te me	11,196,730	2,426,506	217	1.06	22	196	21
URAB	1,059,273	287,487	271	1.33	1	231	No.
Ve reset	. 444,330	68,980	155	.76	51	172	-17
Virginia	4,648,494	943,687	212	1.04	31	190	22
<b>Veshington</b>	3,409,169	764,560	224	1.10	13	153	31
West Virgisia	1,744,237	372,420	214	1.05	24	225	-11 ho
√1 econs ia	4,417,731	880,010	199	.98	38	159	₩0
	332,416	∂0,614	243	1.19	3	226	17

<sup>1/</sup> U.3. Bureau of the Census. U.5. Census of Population: 1970. General Population Characteristics, Online Characteristics, U.5. Streemannery. Final Report FC(1)-BL. Vashington: U.5. Streemant Printing Office, 1972.

All States except two-Vermont and West Virginia—report increases in average daily attendance per 1,000 of population for the past 10 years (col. 8). This agrees with the 10-year increases in educational load measured by classrooms per 1,000 reported in table 25.

#### **Financial Ability**

The educational load has a direct bearing on the total and classroom unit expenditure for education, and these expenditures are also related to financial resources or ability to pay taxes. No matter how much the community might wish to provide specific educational services, the amount expended for education depends upon the funds available.

The abilities of States and local communities to pay taxes for school support vary widely. This variation in ability is responsible for a large portion of the variation in unit expenditures for school purposes. Accurate measurement of the financial abilities of communities to pay taxes for school support is, therefore, essential to an evaluation of expenditure levels.

Most of the taxes for school support have been levied against the valuations of property. This implies that property valuation for tax purposes is an equitable indicator of a community's financial ability to support schools, but analyses have revealed that there are better measures of financial ability.

Because of the variation in assessment practices, property valuations for tax purposes frequently are not representative of the ability to pay taxes. While there is little uncertainty about the base of the property tax, legal definition of the base and assessment practices make for wide variation in practice among and within States. Assessors consider percentages of full value, market value, or selling price to determine reasonable assessments; and they assess somewhat in terms of kinds of property as well as abilities of owners to pay.



Generally it is not possible to present comparable data for the States on the property tax because of the varying assessment ratios among the States and the different items taxed in the various States.

Table 27 gives the value of the total taxable property tax base in each State (from the U.S. Census of Governments study) and the average taxable property tax base per classroom unit. The States are ranked on the latter measure. There are vast differences between the rankings of the States on property tax valuation and on personal income (see cols. 5 and 6). Many of the States west of the Mississippi have higher rankings on property tax valuation than they do on personal income. On the other hand, the States along the eastern seaboard which rank high in personal income rank lower in property tax valuation. This arises from the high value of agricultural property which produces a relatively small amount of measurable income. This phenomenon helps to explain the position of a State such as Nebraska, which relies almost exclusively on property taxation to finance its schools.

Table 28 gives the property tax rate required on the average valuation for classroom units in order to yield the funds at the level to support classrooms at the median expenditure in 1969-70 if all funds came from local and intermediate sources. The District or Columbia, Massachusetts. Michigan, New Hampshire, New Jersey, New York, Oregon, Pennsylvania, and Rhode Island have a relatively high property tax (see col. 5), requiring more than 1 percent of the property valuation to yield local funds to support classrooms at the median expenditure level. Of sourse, amounts calculated for the District of Columbia reflect this governments functions as both a State and a local agency. In contrast, Alabama, Hawaii, Kentucky, North Carolett, and South Carolina would require less man three-tenths of I percent of property valuation to yield the funds to support classrooms at the median expenditure level. Hawaii stands out in this group, reflecting the State full-funding program for public education.

Table 27.—Full value of comparable property tax base, total and per classroom unit, and value of State property tax base and personal income per classroom unit as ratios of national value per classroom unit, by State:

1969-70, United States

	Value of	Number of	Property to cleasere	am bass per	State personal income per	Asak of
State	property tax base 1/ (in millions)	clesereen units	Amount	As ratio of metional value	cleseroum unit as retio of metional volum	in cel.
1	1	1	4		Ę	
WITTED SYATES	\$2,124,663	2,120,934	0097,721	1.00	1.00	•
Mahana	26.765	39.672	674,657	.60	.66	44
Naoka	3,320	2.904	1,112,601	1.13	1,20	21
krisoss	31,098	20,000	1.554.278	1.56	. 85	2
Ar kanana	23,694	22,020	1,04/,202	1.05	.62	25
Colifornie	203,122	201,297	1,406,489	1.41	1.19	•
Colorado	30,989	25,665	2,198,106	1.20	. 84	10
Connecticut	40,157	30,480	1,317,487	1.32	1.28	7
De l aver e	5,224	6,187	644,351	. 85	1.01	42
District of Columbia	9,358	6,773	1,361,662	1.38	1.65	
Piorida	76,000	57,255	1,130,028	1.13	.98	17
Coorgie	34,673	47,232	734,100	.74	. 85	45
Borel 1	10,332	8,750	1,180,800	1.18	1.03	13 12
1 daho	10,510	8,834	1,109,722	1.19	.69	11
llimie	132,136	110,915 55,658	1,191,327 948,202	1.19 .95	1.21 .54	35
Indiana	52,775	77,030	•	•••		
love	34,062	31,724	1,073,698	1.00	.44	24
Keness	32,380	26,223	1,234,794	1.24	. 87	
Koo tucky	25,529	33,557	760,765	.16	. 79	30
Louisions	37.532	38,046	986,490	.99	. 19 . 19	33
Maine	10,343	10,665	951,956	.95	• 17	
Maryland	39,241	41,950	935,423	.94	1.07 1.18	38 40
Naccashucet to	49,209	55,459	808,747	.87	.90	39
Makipen	87,753	98,495 44.873	890,939 874,557		.06	41
<b>Miccototo</b> Micciccippi	<b>39,244</b> 15,535	25,225	615.857	.62	.60	50
•••	• • • • •	48,576	1,126,976	1.13	.94	10
XL secur i	54,744 11,780	8.363	1,400,505	1.41	.75	3
Hont and	20,137	17,272	1,165,875	1.17	.05	14
Hobraska Herada	7,820	5,901	1,325,199	1.33	1.02	6
Nov Hampshirs	7.372	7,612	968,471	.97	.94	31
M 1	72,534	63,269	1,144,436	1.15	1.36	15
New Jersey New Maxico	8,496	13,215	643,057	.64	.63	49
How York	196,347	174,624	1,124,399	1.13	1.34	19
Horth Caruline	50,913	53,661	948,790	.95	.01	34
Horth Babota	4,281	7,300	500,001	.50	.66	51
Ohio	114.567	111,484	1,027,634	1.03	1.02	27
Oklahena	24,026	30,518	787,273	. 79	. 73	43
Or a gen	24,466	22,424	1,091,063	1.09	.93	22
Pennsylvania	78,100	100,760	718,095	.72	1.13	44
Ehode Island	8,294	0.631	960,933	.96	1.15	32
South Carolina	36,947	30,169	1,224,668	1.23	.67	•
South Bakets	0,025	0,577	935,642	.94	. 66 . 77	37 47
Tennessee	29,734	41,812	711,136	.71	. 77	23
Toxas Utah	139,053 14,043	120,983 14,187	1,078,072 989,850	1.08	.64	29
	-				. 88	20
Verment	5.269	4,723	1,115,604 941.060	1.12 .94	.90	36
Virginia	44,639	49,559 38,190	1,131,448	1.15	.96	16
Vechington	43,210 18,834	10,016	1,000,957	1.00	. 72	20
Vest Virginia	44,367	46,812	1,033,218	1.04	.44	26
-		4 443	1 402 440	1 00	.60	1
Wyoming	8,409	4,443	1,892,640	1.90	,••	•

<sup>1/</sup> Piguras from U.S. Bureou of the Conous. <u>Taxable Property Values and Assessments-Seles Price Rating</u>. Volume 2, Part 1, and Volume 2, Part 2. 1972 Conous of Governments, issued April 1973 and October 1973, respectively. Machington: U.S. Government Printing Office.



HOTE . -- Butail may not odd to totale due to rounding.

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Table 28.—Property tax rate on the value of property per classroom unit required to yield amount of funds from local and intermediate sources at median expenditure per classroom, by State: 1969-70, United States

State	Median expanditura	Revenue from 1 intermediate so- median expan	Tees et	and 1	Property tex rate to yield local and intermediate revenue of median expanditure			
	per claseroom unit	Percent of	Amount	Mille	As ratio of mational rate	Rani		
	7	3	<u> </u>	5	6			
UNITED STATES	\$13,531	52.96	\$7,166	7.16	1.00	•		
Alabama	7.861	16.63	1.307	1.94	.27	50		
Alaoka	18,156	34.22	6,213	5.58	.78	29		
Arizona	13,636	46.56	6,349	4.06	,57	37		
Arkanses	8,0 <del>9</del> 7	40.59	3,287	3.14	.44	46		
California	15,289	63.29	9.6.6	6.88	. 96	22		
Colorado	13,131	66.11	8,681	7.25	1.01	21		
Connect1 cut	15,495	67.32	10,431	7.92	1.10	18		
Delavere	13,669	23.67	3,235	3.83	.53	40		
District of Columbia	19,543	86.94	16,991	12.30	1.71	3		
Plotida	12,864	39.00	5,017	4.44	.62	36		
Georgia	10,496	41.49	4,356	5.93	. 83	28		
lovei i	15,046	1.45	218	. 18	. 03	51		
1 deho	10,750	51.35	5,520	4.64	.65	34		
Illinois	15, 257	67.28	10,265	8.62	1.20	13		
Indiana	13,112	48.55	6,366	6.71	.93	23		
love	14,601	68.13	9,948	9.27	1.29	11		
Kanasa	12,594	62.33	7,850	6.36	. 89	25		
<b>Lon</b> tucky	10,374	18.70	1,940	2.55	. 36	49		
Louisiana	11,190	30.13	3,372	3.42	.48	42		
Heim	12,255	60.59	7,425	7.80	1.09	19		
Maryland	15,791	50.00	8,022	8.58	1.19	14		
Massachusetts	15,272	74.90	11,439	12.87	1.79	1		
Michigan	16,473	55.38	9,123	10.24	1.43	9		
Minnesots	15,035	48.79	7,336	8.39	1.17	17		
Mississippi	9,035	21.00	1.897	3.08	.43	45		
Missouri	11,965	46.67	5,584	4.95	. 69	33		
Mon t ana	13,842	62.38	8,635	6.13	. 85	27		
Hebreeka	11.719	75.07	8,797	7.55	1.05	20 32		
Nevada New Hampahira	13,344 11,344	52.09 88.35	6,951 10,022	5.25 10.35	.73 1.44	32 8		
New Members 110	11,544	••••	,		••••	_		
New Jaraay	17,814	82.49	14,695	12.82	1.79	2		
Hew Hezico	11,117	22.76	2,530	3.93	.55	13		
New York North Caroline	22,663 11,670	58.62 21.96	13,285 2,563	11.82 2.70	1.65 .38	48		
North Dakota	10,486	49.97	5,240	9.03	1.26	12		
Ohto	13,178	75.25	9,916	9.65	1.34	10		
Okiahoma	9,371 16,400	<b>46.08</b> 7 <b>3.</b> 20	4, <b>318</b> 12,005	5.48 11.00	. 76 1 . 53	30 6		
Oregon Pannaylvania	14,075	56.74	7,986	11.12	55	5		
Zhode Islan	15,134	69.49	10,515	10.94	1.52	į		
	10.448	32.43	3 444	2 41	34	4.4		
South Carolina South Dakota	10,660 10,763	32.33 74. <b>8</b> 5	3,446 8,015	2.81 8.57	.39 1.19	47 15		
Tannessee	8,786	28.67	2,519	3.54	.49	41		
Toxes	9,940	49.21	4,891	4.54	.63	35		
Utah	11,404	34.42	1,925	3.97	. 55	38		
Vermant	12,142	<b>56.</b> 75	6,891	6.18	. 86	26		
Varmont Virginia	11,371	53.72	6,108	6.49	.90	24		
Vashington	15,438	39.54	6.104	5.39	. 75	31		
West Virginia	10,852	31.12	3,377	3.37	.41	43		
Wisconsin	14,217	61.50	8,743	8.40	1.18	16		
	13,160	43.80	5,764	3.05	.42	46		



The average property tax rate required to yield all funds for the current expenditure of classrooms in each State are given in column 4 of table 29. This table also gives (in column 5) the property tax rate required to yield funds from local and intermediate sources to support classrooms at the present current expenditure level. This rate is calculated on full market value of taxable property base but not on a comparable base since States vary in their provisions for exemption of property from taxation. However, this type of calculated rate is a better statistic for comparisons among States than one obtained on assessed valuation of the property tax base. A rate based on assessed valuations in affected not only by the differences in the composition of the property tax base from State to State, but also by the percentage of full value at which property is assessed. Using a rate on a comparable base avoids these difficulties. The rate used here is based on full value of property but does not provide a comparable base. 1

Since all taxes, including property taxes, are generally paid from income, personal income is regarded as a better measure of financial abilities of States and communities. In many connections, income per capita is used as the best measure of fiscal capacity.

The average income per capita is listed for the State, in column 4 of table 30. Another measure, income per classroom unit, is also given in column 5. Income per classroom unit appears to be more acceptable for this study, since the primary purpose here is to note the financial ability to support education

Illustrating this point, New York has almost 1.75 (imes the financial ability of Arkansa (\$4.797.\$2,742) on the basis of income per capita, and 2.14 times (\$500,802/\$233,492) on the basis of income per classroom unit. The median expenditure per classroom unit in New York is 2.80 times (\$22,663.\$8,097) that of Arkansas. The ratio between expenditure levels is closer to that indicated by the comparison of amounts of income per classroom unit. This is more evident in chart 11 which shows the income per classroom unit for the States,

Table 29.—Property tax rate on total State base required to yield all funds spent for classroom units, and those funds from local and inter mediate sources, by State: 1969-70. United States

Basas	Property ,	Total current		ax rate, in mille, ni to yield—
State	tax basel/ (in millions)	expenditures for classroom units	All funds	Funds from local and intermediate sources
1	5	3		5
WITE STATE	\$2,124,083	\$30,247,336,600	14.24	7. <del>79</del>
Alebena	26,765	301,105,770	11.25	2.65
Alacha	3,320	54,756,938	16.57	h.96
Artema	31,090	299,692,692	8.35 2.63	3.46
Arteses	23,694	181,735,272 3,1 <b>96,567</b> ,14 <b>8</b>	7.67	3.02 <b>6.60</b>
California	203,122	3,170,701,1700	11.29	
Colorado	30,989	342,920,471	11.07	7.34
Commettent	40,157	196,573,777	12.37	8. <b>91</b>
Delaware	5,224	<b>89,86</b> 9,076	17.20	4.65
District of Columbia Florida	9,358 76,000	132,372,758 905,630,069	14.15 11.92	12.30 4.14
,	70,000	90,100,000	11.76	7.67
Overgia	34,673	521,159,157	11.03	5.35
Marali	10,332	131,659,904	12.74	.18
Tásho	10,510	93,373,117	3,66	1.01 1.4e
Illinois Indiana	132,136 52,775	1, <b>720,319,985</b> 725,547,613	13.02 13.75	6.03
			-3.17	
Ion	34,0 <u>6</u> 2	<b>182,936,769</b>	14.18	9.92
Kanes	32,380	334,654,529	10.34	6.48
Kentucky	25,529	357,773,874	16.01	4.45 3.76
Louisiana Naine	37, )32 10, 343	130,356,390 131,977,356	11.47 12.76	7.19
				_
Maryland	39,241 49,289	670,147,031	17.08 17.99	9 <b>.98</b> 13. <b>6</b> 1
Michigan	87,753	566,652,323 1,628,710,742	18.56	10.08
Massesta	39,244	674,810,486	17.20	8.66
Mississippi	15,535	229,802,941	14.79	3.95
Misorari	56,766	592,496,362	10.82	6.51
Manhan	11,790	206,646,330	10.13	6.25
Tebrush.	20,137		10.15	7.69
Novels Nov Suspektre	7,820 7,372	80,505,018 87,379,030	10.29 11.85	5.65 10. <b>37</b>
•				
New Jersey	72,536	1,142,569,876	15.75	11.81
Nov Mexico Nov York	8,498 196,347	152,361,531 3,765, <b>058,369</b>	17.93 19.18	3.75 9.74
Borth Carolina	50,913	625,129,451	12.28	2.17
Sorth Dakota	4,281	80,627,372	18.83	12.04
Ohio	114,567	1,528,422,326	13.34	9.16
C labour	24,026	294,522,767	12.26	6.24
Urogan	24,466	357,002,636	14.60	10.79
Pennsyl vanta	78,100	1,607,807,430	20.54	10.57
Mode Island	8,294	134,878,764	16.26	10.06
South Carolina	36,947	315,884.157	8.55	2.40
South Dakota	8,025	90,661,951	11.30	8.50
Tetaesee	29,734	392,374,947	13.20	5.07
Teme	139,053	1,313,570,096	9.45	4.35
Utah	14,043	164,839,848	11.74	4.62
Vorumet	5,269	54,338,962	10.31	6. <b>62</b>
Virginia	46,639	601,377,691	12.89	7.02
Veshingten	43,210	558,464,315	13.85	5.93
West Virginia Vicemeia	18,834	211,754,822	11.35	b.01
A 1 45 450 TB	40,367	666,885,981	13.79	9.55
Vyening	8,409	60,886,98g	7.24	4.14

<sup>1/</sup> Figures from U.S. Bureau of the Cessus. Tamble Property Values and Assessments—Sales Price Ratios Vulums 2, Part 1, and Volums 2, Part 2, 1972 Cessus of Covernments, Issued April 1973 and October 1973, respectively. Washington: U.S. Government Printing Office.



<sup>&</sup>lt;sup>1</sup>For a comparable base, one should use Advisory Commission on Intergovernmental Relations, Meanizing the Exical Capacity and Effort of State and Local Treas. Washington, 1. 6. U.S. Government Printing Office, March 1971, 209 p.

HOTE .-- Detail may not add to totals due to rounding

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Table 30.-Personal income per capita and per classroom unit, by State: 1969-70, United States

	Personal	Number of	Inc		Income rank		
State	income	clessroom	9	Per	9	Per	
	in 1970 Å	unit.	Per capita 1/	cieseroom	Par ceoita	cleseron	
<u> </u>	(millione)	(1969-70)	capita -	unit	C#41f#	nn1 t	
1	7	3	4	3	•		
UNITED STATES .	\$797,075	2,128,934	\$3,910	\$374,401	•	•	
Alabima	9,752	37,672	2,828	245,816	49	46	
Al <b>aska</b> Arizona	1,426 6,334	2,5%	4,676	477, <b>882</b>	4		
Arkanasa	5,283	20,068 22,626	3,542 2,742	316,573 233.492	30 50	32 50	
Celifornia	119,761	201,297	4.469	445,913	9	1	
Colerado	8,331	25,865	3,751	322,095	21	29	
Connecticut	14,647	30,480	4.807	480,545	2	4	
Delavata	2,332	6,187	4,233	376,919	12	15	
District of Columbia	4,172	6,773	5,519	615,975	1	1	
Plorida	24,559	67,255	3,544	365,162	29	17	
Georgia Lavali	15,102 3,429	47,232	3,277	319,741	35	30	
iavali Idaho	2,289	8,750 8,834	4,530 3,206	391,886 259,113	7 39	12 42	
Illinois	50.325	110,915	4,516	453,726		7	
Indiana	13,651	55,658	3,773	353,067	20	19	
lova	10,499	31,724	3,714	330,948	23	25	
Kanasa	8,562	26,223	3,804	326,507	18	27	
Kentucky	9,866	33,557	3,060	294,007	43	37	
Louisiana Maine	11,1 <del>99</del> 3,223	38,046 10,865	3,065 3,243	294,354 296,641	42 37	36 35	
lery I and	16,770	41.950	4,247	399,762	11	71	
issaschusstts	24,493	55,459	4,294	441.642	10	7	
Hi chigan	36,001	93,495	4,043	365,511	13	16	
Minneaota	14,473	44,873	3,793	322,532	19	28	
Mississippi	5,680	25,225	2,561	225,173	51	51	
Mlesouri	17,150	48,576	3,659	353,055	26	20	
hontana	2,350	8,363	3,381	281,000	34	39	
Hebraaka Hevada	5,493 2,258	1 1,272 5,901	3,700 4,544	318,319 382,647	24 5	31 13	
Hew Hampshire	2,617	7,612	3,606	351,682	27	22	
New Jarsey	32,678	63,269	4,539	516,493	6	2	
New Mexico	3,099	13,215	3,044	234,506	45	49	
lew York	87,452	174,624	4,797	500,802	3	3	
Horth Carolina	16,244	53,661	3,188	302,715	40	34	
North Dakota	1,812	7,380	2,937	245,528	46	47	
Oh1o	42,530	111,484	3,983	381,490	15	14	
Oklahoma	8,385	30,518	3,269	274,756	36	40	
Oragon	7,775	22,424	3,700	346,727	25	23	
Pennaylvania Rhode Jaland	45, <b>962</b> 3,732	100,760 8,631	3, <b>89</b> 3 3,920	422,669 432,395	17 16	10 •	
South Carolina	7,549	30,169	2,906	250,224	48	44	
South Dakets	2,119	8,577	3,182	247,054	41	45	
Tennesses	12,002	41,812	3,051	287,047	44	38	
Texas	39,525	128,983	3,515	306,436	31	33	
Ut eh	3,416	14,187	3,210	240,784	38	48	
Var sont	1,557	4,723	3,491	329,663	32	26	
Virginia Vechinator	16,738 13,679	49,559 38,190	3,586 3,993	337,739 338,183	28 14	24 18	
Jaahington Jaat Virginia	5,103	18.816	3,973 2,929	271,20%	14 47	41	
/iaconsin	16,491	46,812	3,722	352.281	22	21	
lyoning	1,136	4,443	3,420	255,653	33	43	

<sup>1/</sup>U.S. Department of health, Education, and Walfara, Offica of Education, Digast of Educational Statistics, 1971. Weshington: U.S. Government Printing Office, 1972, p. 58.



MOTE. -- Detail may not add to totals due to rounding.

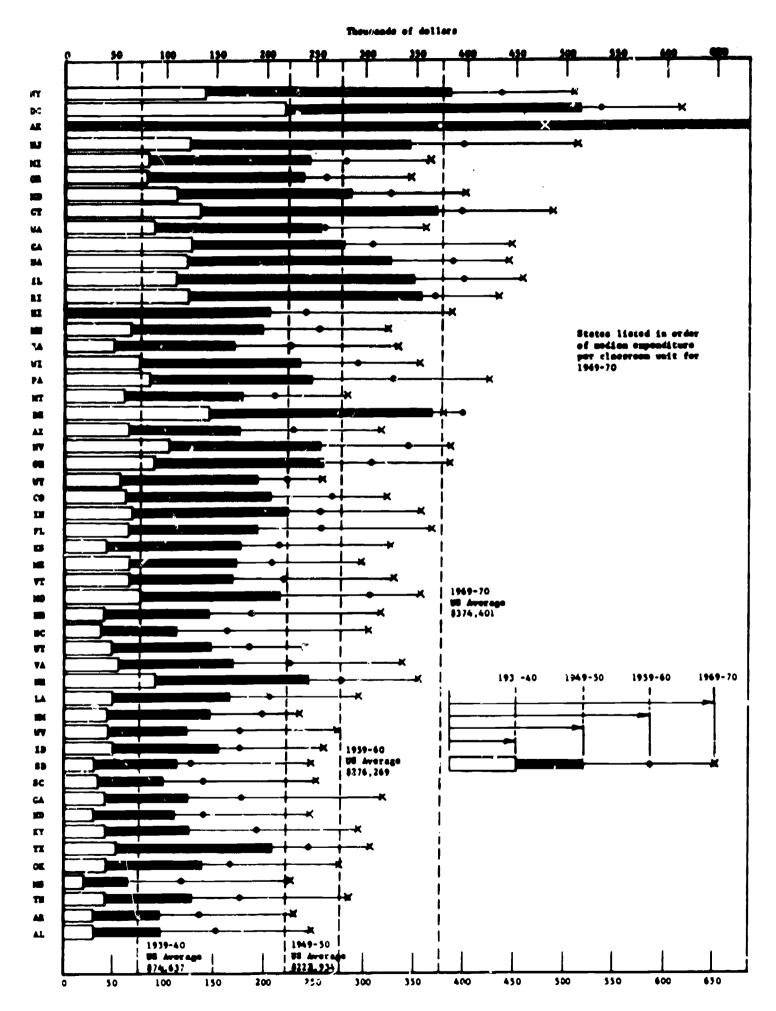


Chart 11. Personal income per classroom unit, by State: 1939-40, 1949-50, 1959-60, and 1969-70, United States



arranged in order from high to low according to median expenditure per classroom unit.

An examination of chart 11 gives information that is helpful in evaluating expenditure levels in terms of financial abilities. States are ranked from high to low on median expenditure per classroom unit. Chart 11 portrays personal income per classroom for 1939 40, 1949 50, 1959-60, and 1969 70. The first unshaded wide bar on the chart indicates personal income for 1939-40; for example, New York has approximately \$135,000 personal income per classroom unit. The amount of personal income for 1949 50 is portrayed by the total length of the unshaded and shaded bar; for example, New York has approximately \$380,000 personal income per classroom for 1949 50. Personal income per classroom unit for 1959 60 is indicated by not only the length of the unshaded and shaded bar but also the line to the dot; for example, New York has close to \$435,000 personal income per classroom unit. The continuation of the line to the "X" indicates personal income per classroom unit of more than \$500,000 for 1969-70.

If an "X" placement, which portrays personal income per classroom unit for 1969 70 differs greatly from the placement of the adjacent "X's," the level of expenditures varies from that which would be expected in view of the level of income. On this basis. States which have expenditure levels higher than might be predicted on the basis of personal income per classroom unit that is, States having an "X" for 1969 70 to the left of neighboring "X's," include Iowa, Michigan, Minnesota, Montana, New Mexico, Oregon, Utah, Washington, and Wyoming. The financial abilities for seven States Alabama, Connecticut, Illinois, New Hampshire, New Jersey, Tennessee, and Texas-are such that personal income per classroom unit would justify high expenditure levels for education if the average practice over the Sation on the uses of financial abilities of supporting education prevailed. These States have an "X" placement for 1969 70 occurring to the right of other nearby "X's." Ohio and Nevada had greater personal income per classroom unit than the average for the United States (indicated by the dotted line farthest to the right) yet each has a State median expenditure less than the national median. Con-

versely, seven States Arizona, Delaware, Iowa, Minnesota, Montana, Washington, and Wisconsin—have less personal income per classroom unit than the national average but have State medians above the national median.

A State which for 1969-70 had low financial ability (as indicated by an "X" to left of other "X's"-short bar/line combination) yet was located among the States in the upper portion of the chart, has a higher expenditure than might be expected on the basis of income. For instance, both New Mexico and Oregon rank higher on median expenditures per classroom unit than seven States with greater personal income per classroom unit. Conversely, in median expenditures per classroom unit, Pennsylvania ranks below eight States which have less personal income per classroom unit than Pennsylvania.

Data for the States used in the prepartion of chart 11 are contained in table 31. Ratios in the table indicate the financial ability for the State in terms of the average for the Nation. These ratios, at succeeding 10-year intervals, indicate changes and trends in the abilities of the States to finance the operation of public school classrooms in relation to the national average.

#### Interest and Effort

In addition to the educational load and the financial ability to support classroom operation, a third factor that is important in determining expenditures for education is the degree of interest or effort of the States and communities. Willingness to use available funds for education does influence the adequacy of the tax-support funds provided.

Interest in providing an excellent program and the consequent effort should be considered at both the State and the local level. As schools are generally financed through both State and local funds, the attitudes of both the State legislature and the local board of education are involved in determining expenditure levels. In all States, both contribute to school support. The proportions vary widely, with States sources providing from less than 10 percent to more than 90 percent of total funds. Higher unit expenditures usually, but not necessarily, go along with higher financial ability. Even where

resources are limited, deep concern for education and willingness to make the superior effort will improve the support of education.

To measure the effort to support education, one must consider the accomplishment in relation to the ability to perform. This is done by noting the percentage relationship between personal income and the expenditure for classroom operation. For the data included in this study, the national percentage of income expended for education was 3.79, which was obtained by dividing the current expenditure of more than \$30,247 million by the personal income of \$797,075 million. Education expenditures, of course, include expenditures from local, State, and Federal sources. Significantly, for total revenue in 1969 70 the Federal share as a percent of total ranged from a high of 25.8 percent in the District of Columbia to a low of 4.5 percent in Connecticut.

Similar calculations for the States yielded the percentages listed in column 3 of table 32. The six States showing the greatest effort—that is, the highest percentages of income devoted to education—are lowa, Minnesota, Montana, New Mexico, Utah, and Wyoming. Alabama, Connecticut, District of Columbia, New Hampshire, Tennessee, and Texas have percentages at the lower extreme.

#### Standard Effort

In this consideration of effort to support education, a calculated median classroom unit expenditure level is determined by increasing or decreasing the actual State median by the ratio of the national to the State percent for classroom expenditure divided by personal income. These calculated medians yield the amount per classroom unit which each State would have expended if the average national effort were made; that is, if each State devoted 3.79 percent of its personal income to current expenditures for education. On this assumption, the amounts that might have been the median expenditure levels are given in column 4. The final two columns of table 32 indicate the amounts by which the calculated median at the national effort rate is more or less than the actual median expend-



Table 31. - Personal income per classroom unit, by State: 1939-40, 1949-50, 1959-60, and 1969-70, United States

(MA-Not available)

	1939	9-40	1949	· 50	1959	9-69	196	- 70
State	Assunt	Antio to metional average	Amount	Retio to mational average	Assunt	Ratio to national nveraga	Assunt	Ratio to nacional average
1	2	3	4	5	•	· , .		<u> </u>
WITTED STATES	\$74.637	1.00	\$222,934	1.00	\$276,269	1.00	\$374,401	1.00
Alabana	28,619	. 38	55,397	.43	152,401	. 55	245,816	.66
Alaaka	KA	MA	684,549	3.07	371,486	1.34	477,882	1.28 .85
Ar 1 sona	61,864	. 83	176,249	. 79	229,575	. 83 . 49	316,573 233,492	.62
Ar kansas	28,136	. 38	96,776	.43	135,50 <b>6</b> 307,931	1.11	445,913	1.19
California	126,385	1.69	27 <b>8,694</b>	1.25	307,731	1,11	<del>•••</del> 5,•15	
Colorado	62,204	.83	207,759	.93	266,256	.97	322,095	.86 1.28
Commettent	134,123	1.80	358,203	1.61	391,490	1.42	480,545	1.20
Delawara	144,225	1.93	364,577	1.64	397,005	1.44	376,919 615,975	1.65
District of Columbia	219,272	2.94	513,150	2.30	533,992	1.93 .93	365,162	.90
Florida	64,511	. 66	192,124	.06	257,470	.73	307,102	.,,
Coorgia	38,327	.51	122,494	.55	176,674	.64	319,741	. 85
Revell	NA.	MA	202,065	.91	238,933	. 86	391,886	1.05
Idaho	46,010	.62	153,245	.69	176,304	.64	259,113	.69 1.21
Illinois	109,227	1.46	348,556	1.56	397,606	1.44	453,726 353,067	. 94
Indiana	68,633	.92	224,973	1.01	253,467	.40	333,007	
love	48,743	.63	169,177	. 76	224,067	.81	330,948	. 84
Kansas	39,055	. 52	175,991	.79	213,340	. 77	326,507	. 87
Jeatucky	39,319	. 53	127,595	.57	191,465	.69	294,007	. 79 . 79
Louisian	44,883	.65	165,049	.74	205,482	. 74	294,354 296,641	.79
Vaine	65,846	. 84	170,909	. 77	206,420	. 75	270,041	.,,
Maryland	110,727	1.48	285,859	1.28	326,363	1.18	399,762	1.07
Massachusetts	121,639	1.63	325,577	1.46	371,925	1.35	441,642	1.18
Michigan	83,066	1.11	242,902	1.04	279,061	1.01	365,511	. 98 . 86
Minnesota	64,253	. 86	194,935	.87	250,692	.91 .44	322,532 225,173	.60
Maciecippi	21,205	. 28	69,529	.31	121,256	.~•	**.,,*,3	
Missouri	65.169	.87	216,961	.97	304,956	1.10	353,055	.94
Hontana	57,906	. 78	176,918	. 79	206,871	.76	281,000	. 75 . 85
Hebracka	38,060	.51	146,592	.66	187,466	. <b>66</b> 1.24	318,319 3 <b>8</b> 2, <b>5</b> 47	1.02
Hevada	11,010	1.35	252,285	1.13	341,584 277,816	1.01	351,682	.94
New Hampakira	y0,638	1.21	242,759	1.09	2//,030	1.01	331,000	
New Jareay	120,764	1.62	347,411	1.56	395,706	1.43	516,493	1.38
New Mexico	<b>39</b> ,775	. 53	145,999	.65	197,173	. 71	234,504	.63 1.34
Hew York	136,040	1.82	382,827	1.72	435,214	1 - 5 <b>8</b> - 59	500,802 302,715	.81
North Carolina	33,641	.45	112,583	.50	162,702	.51	245,528	.66
North Dakota	25,904	. 35	109,126	.49	139,625	• • • • • • • • • • • • • • • • • • • •	243,300	
Ohio	89,342	1.20	259,290	1.16	306,283	1.11	381,490	1.02
Ok Lahoma	34,446	.49	137,471	.62	164,471	.60	274,756	.73
Oragon	81,646	1.09	238,527	1.07	262,637	.95	346,727	.93
Pannsylvania	85,060	1.14	244,472	1.10	328,434	1-19	422,600 432,395	1.13
Shede Island	122,971	1.65	353,207	1.58	366,767	1.33	432,377	• • • •
South Carolina	31,252	.42	92,323	.44	139,800	. 51	250,224	.67
South Dekote	27,802	. 37	111,022	. 50	125,412	.45	247,056	. 66
Tennesses	38,675	. 52	125,667	.56	174,137	.63	287,047 306,436	. 77 . <b>8</b> 2
Texas	52,421 47,892	. 10 . <b>64</b>	207, <b>808</b> 145,774	.93 .65	243,962 185,060	. 88 . 67	240,784	.64
Utah	7/,074				-			
Varmont	64,444	.86	168,704	.76	218,153	. 79 . 82	329,663 337,739	. <b>88</b> . <b>9</b> 0
Virginia	51,574	. 69	164,502	.76	226,005 258,321	.93	337,737	. 96
Vechington	88,469	1.19	256,030 121,546	1.15 .55	175,822	.64	271,205	.72
West Virginia Visconsin	39,923 73,920	. 53 . <del>9 9</del>	234,857	1.05	290,063	1.05	352,281	.94
				•	336 114	. 80	255,683	.48
Vycming	53,903	. 72	191,388	. 86	220,116	. •••		

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Table 32.—Actual median expenditure per classroom unit and the estimated median expenditure if each State expended 3.79 percent of its personal income for education: 1969—70, United States

[(-) . Imapplicable 7

State	Actual median cur- rent expenditure per classroom unit	Percent current expenditure is of percent income	Setimated undian expenditure at rate of 3.79 per-	*********	pared vit
	has erronteem erro	Mindred verse	cent of income	Eigher	Lover
1	8	3	5	6	
UNITED STATES	\$13,531	3.79	\$13,531	(-)	(-)
Labora	7,861	3.09	9,642	(-)	\$1,781
laoka	18,156	3.84	17,920	1236	(-) (-)
risona	13,636	4.10 3.44	12,605 8,920	1,0 <b>3</b> 1 (-)	823
rkaness alifornia	8,097 <b>15,2<del>8</del>9</b>	3.56	16,277	(-)	988
alarado	13,131	4.12	12,079	1,052	(-)
conecticut	15,495	3.39	17,323	(-)	1,528
blavere	13,669	3.85	13,456	213	(-)
Matrict of Columbia	19,543	3.17	23,366	(-)	3,823
Pleride	12,864	3.69	13,213	(-)	349
Peorgia	10,498	3.45	11,533	(-)	1,035
evell	15,046	3.84 4.08	14,850 9,986	196 764	(-) (-)
Idaho	10,750	4.06 3.42	16,908	(-)	1,651
Illinois Indiana	15,257 1 <b>3,112</b>	3.69	13,467	(-)	355
iova.	14,601	4.60	12,030	2,571	{-} (-}
innes	12,594	3.91	12,207	(-)	
Contuctor	10,374	3.63	10,831		457
Louisiana	11,190	3.84	11,045	145	<b>{:}</b>
Palee	12,255	4.09	11,355	900	(-)
taryland	15,791	4.00	14,962	829	(-) 718
ta seachuse tts	15,272	3.62	15,990	ì,660	(-)
Michigan	16,473	4.52 4.66	13,813 12,228	,807	(-)
tinnesota tississippi	15,035 9,0 <b>3</b> 5	4.05	8,455	580	(-)
Missouri	11,965	3.45	13,145	(-)	1,180
fontace	13,842	5.08	10,32/	3,514	(-)
Rebrasia.	11,719	3.72	11,939	(-)	220
levada Nev Hampshire	13,344 11,344	3.57 3.26	14 <b>,166</b> 13,189	<b>{:}</b>	822 1,845
•	• •	-	·	(-)	1,477
New Jersey	17,814	3.50 4.92	19,291 8,563	2,554	(-)
Hev Mexico Hev York	11,117 22,663	4.31	19,928	2,735	(-)
mev fore North Carolina	11,670	3.85	11,488	182	(-)
North Dakota	10,486	4.45	8,931	1,555	(-)
Omio	13,178	3.59	13,912	(-) (-)	734
Oklahoma	9,371	3.51	10,119	(-)	748
Oregon	16,400	4.59	13,541	2,859	(-)
Pennsylvania Rhode Island	14,075 15,1 <b>3</b> 2	3.54 3.61	15,0 <del>69</del> 15,887	(-) (-)	994 755
	10,660	4.18	9,665	995	(-)
South Carolina South Dakota	10,706	4.28	9,432	1,226	(-)
legnessee	8,786	3.27	10,183	(-)	ì,397
To mb o	9,940	3.32	11,347	(-)	1,407
Utah	11,404	4.83	8,949	2,455	(-)
Yer <b>aca</b> t	12,142	3.49	13,186	(-)	1,044
Virginia .	11,371	3.59	12,004	(-)	, 633
Veshington	15,438	4.38	13,358	2,080	<b>}-</b> {
Vest Virgiala Visc <b>omsia</b>	10,852 14,217	4.19 4.04	9,816 13,337	1,0 <b>3</b> 6 <b>88</b> 0	(-) (-)
	<b>,</b> – – ·				



expenditures per classroom unit are pre- per classroom unit for each of the States. were made is indicated by the length of the sented graphically in chart 12. The shaded The level at which these classrooms would line. States having lines extending beyond

Actual and national effort median bars indicate the actual median expenditure be supported if the national average effort

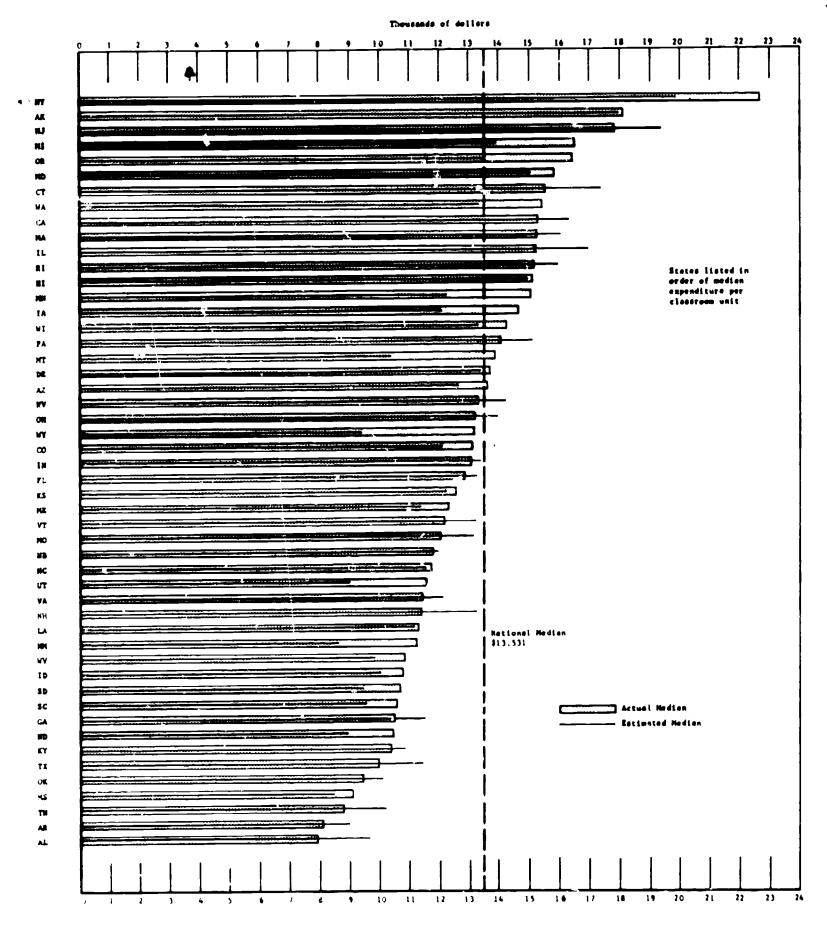


Chart 12. Actual medians and estimated medians as uming expenditure of 3.79 percent of income, by State: 1969-70, United States



the shaded bar could have supported education above the actual median by allocating the average percentage of personal income generally used throughout the United States.

The 27 States which expended more for the median proportioned to a standard rate of 3.79 are identified in column 6 of table 32, which lists the additional average amount per classroom unit. These States should be commended for their efforts to support education at a higher level than that which could have been attained by the average effort noted for the Nation. In column 7 are listed those States which expended less than would appear to be justified by their abilities. Ten States—Alabama, Connecticut, Georgia, Illinois, Missouri, New Hampshire, New Jersey,

Tennessee, Texas, Vermont, and District of Columbia, might have provided increases of more than \$1,000 per classroom unit without making more than the average effort.

Rankings of the States on level of expenditure, educational load, ability to support education, and effort to finance the schools are listed in table 33. In columns 2,

Table 33.—Rank of the States on expenditure, educational load, financial ability measures, and effort to support education: 1969-70, United States

(States listed in the order of their renk in col. 2)

State   Part					Reak	by			_
State   Part   Claseroom   Part   Part   Claseroom   Part   Pa				Pe	recent incom		Full ve	lue of propert	y tex bess
Month   Tork   1	State	empenditure per clesereen	units per 1,000	clessroom		ezpended for	per claserosu	required to reise	Percent required to reise funds from local end intermediate sources
Allerian	11	2	3	4	3	6	7	8	9
District of Columbic   2	New York	1	5	3	3	41	19	50	40
Michagem		2				_			50
Michigan   S   28			-						18
Compose									48 44
The company	ILI chi <b>gan</b>	•	40	10	15	**	37	••	44
Maryland	Oreses	6	25	23	25	45			47
Commonstitut			23	11					42
Manage   10   1   7   9   15   4   15   15   15   15   15   15		8	10			-			37
Massachusette	•								22 27
11   1	California	10	1	7	7	13	•	13	4,
Tilled   12   9   6   8   7   11   28   11   12   13   14   15   15   15   15   15   15   15	Nassechusetts	11	•		10	20			51
10   12   13   14   15   15   15   16   16   17   17   18   18   19   19   19   19   19   19		12	9	6					36
Second   15	Rhode Island			-			-		43
Teve	Havaii								1
Wisconsis	Minnesete	15	42	28	19	•/	•1	44	35
Principal   17	1 mm	16	30	25	23	46	24	36	41
Name						32			39
Deliment   20   31   15   12   29   42   45		18	4	10	17	-			46
Arizons   21   32   32   30   36   2   3   3   3   3   3   3   3   3   3	Hostone								24
New Here	Dolevero	20	31	15	12	29	42	43	17
New Age	Artenne	21	12	32	30	36	2	3	6
Okio 23 17 16 15 18 27 30 byoming 24 50 43 33 51 1 1 1 Colorado 25 40 29 21 37 10 13 Colorado 27 7 7 17 29 22 17 21 Konsas 28 39 27 18 30 8 11 Konsas 29 27 35 37 35 33 26 Wermont 30 20 20 26 32 11 20 10 Colorado 27 27 35 37 35 37 35 33 26 Wermont 30 20 20 26 32 11 20 10 Colorado 27 27 35 37 35 37 35 33 26 Colorado 29 27 35 37 35 37 35 33 26 Colorado 29 27 35 37 35 37 35 33 26 Colorado 29 27 38 32 11 20 10 Colorado 29 27 28 27 28 32 11 20 10 Colorado 20 20 26 26 27 27 20 10 Colorado 29 27 27 28 Colorado 29 27 28 27 28 27 27 28 28 27 28 28 28 28 28 28 28 28 28 28 28 28 28							6	9	21
Colorado		23	17						38
Indians 26 24 19 20 23 35 31 Plorids 27 7 17 17 29 22 17 21 Raneas 28 39 27 18 30 8 11 Raneas 29 27 35 37 35 33 26 Vermont 30 20 26 32 11 20 10 Raneas 32 37 31 14 20 10 18 12 Raneas 32 37 31 12 4 24 16 8 Raneas 32 37 31 12 4 24 16 8 Raneas 32 37 31 12 4 24 16 8 Raneas 32 37 31 18 34 40 28 34 23 Utah 34 31 48 31 48 34 40 28 34 23 Utah 34 31 48 31 48 38 48 29 19 Virginis 35 22 24 28 17 36 27 Raneas 37 16 36 42 27 30 18 Raneas 38 49 49 49 49 49 46 Raneas 39 26 41 47 39 28 17 Idaho 40 47 42 39 34 12 5 Raneas 40 40 47 42 39 34 12 5 Raneas 40 40 47 42 39 34 12 5 Raneas 40 40 47 42 39 34 12 5 Raneas 40 40 47 42 39 34 12 5 Raneas 40 40 47 42 39 34 12 5 Raneas 40 40 47 42 39 38 34 12 5 Raneas 40 40 47 42 39 38 39 6 48 80 80 80 80 80 80 80 80 80 80 80 80 80	Wyoming								13 31
Fortida	Colorado	25	40	29	21	37	10	13	31
Florida	Todiase	26	24	19	20	23	35	31	33
Ranea					29	22	17	21	12
Malies   19	—	28	39	21					25
Misseuri 31 14 20 26 10 18 12 18 12 18 15 18 15 18 16 18 18 17 18 18 17 18 18 17 18 18 18 18 18 18 18 18 18 18 18 18 18	Haine								30 28
Select   S	Vermont	30	20	26	32	11	20	10	4.
Hebrasha   32   37   31   24   24   16   8   Herth Carolina   33   18   34   40   28   34   23   24   25   25   25   27   26   27   27   27   27   27   27	Mi sauri	31	14	20	26	10	18	12	26
Utah 34 51 48 38 48 29 19 Virginia 35 22 24 28 17 36 27  Bru Hampshire 36 13 22 27 3 31 20 Lemisiana 37 16 36 42 27 30 18 Bru Mexico 38 49 49 49 45 45 49 49 46 Unat Virginia 39 26 41 47 39 28 17 Idaho 40 47 42 39 34 12 5  South Inhete 41 48 45 41 40 37 12 5  South Inhete 41 48 45 41 40 37 16 South Carolina 42 38 44 48 38 9 4 South Carolina 42 38 44 48 38 9 4 South Dahote 44 44 47 46 43 51 49 Kentucky 45 15 37 43 21 44 34  Texas 46 36 33 31 5 23 6 Oklahoma 47 43 40 36 13 41 22  Hississippi 48 33 51 51 33 50 38 Hississippi 48 33 51 51 33 50 38 Hississippi 48 33 51 51 33 50 38				31					32
Sew Hampshire   36	Borth Carolina								. 5
Hew   Hempshire   36									16 29
Lesisians 37 16 36 42 27 30 18  New Mexico 38 49 49 49 45 45 49 49 46  West Virginie 39 26 41 47 39 28 17  Idaho 40 47 42 39 34 12 5  South Inhets 41 48 45 41 40 37 16  South Carolina 42 38 44 48 38 9 4  Coorgis 43 12 30 35 9 45 39  Morth Dahots 44 46 47 46 43 51 49  Kentucky 45 15 37 43 21 44 34  Texas 46 36 33 31 5 23 6  Oklahoms 47 43 40 36 13 43 22  Mississippi 48 33 51 51 33 50 38  Mississippi 48 33 51 51 33 50 38	Virginie	33	22	24	40	17	,•	• ,	.,
Lewistane   37	New Lampshire	36	13	22	27				45
Mest Virginie   39   26   41   47   39   28   17									•
Idaho	New Mexico								7 10
South Carolina 42 38 44 48 38 9 4 6 6 6 6 6 7 6 6 6 7 6 6 7 6 7 6 7 6 7									ii
South Carolina 42 38 44 48 38 9 4 6 6 6 6 6 7 6 6 6 7 6 6 7 6 7 6 7 6 7			, -	4.0		40	3.	14	34
Texas 46 36 33 31 5 23 6 Oklahoma 47 43 40 36 13 43 22 Miseiseippi 48 33 51 51 33 50 38									7
Horth Dahote 44 44 47 46 43 51 49  Emetucky 45 15 37 43 21 44 34  Texas 46 36 33 31 5 23 6  Oktahoms 47 43 40 36 13 43 22  Hississipi 48 33 51 51 33 50 38									20
Emetucky 45 15 37 43 21 44 34  Texas 46 36 33 31 5 23 6  Okilahoms 47 43 40 36 13 43 22  Hississipi 48 33 51 51 33 50 38									49
Nilshome 47 43 40 36 13 43 22 0 0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1							44	34	15
Miseiseippi 48 33 51 51 33 50 38		44	34	11	11	•	23	6	14
Miseiseippi 48 33 51 51 33 50 38									23
20							50	38	9
19330000	Temesees	49	21	38	44	4	47		19
Arkansas 50 41 50 50 8 25 2		50	41	50	50	8	25	2	4
Alabama 51 35 46 49 1 48 14	Alabama	<b>51</b>	15	44	49	1	48	14	3

MOTE. -- States were reaked before rounding date.



4, 5, and 7, States are numerically ranked from high to low; in columns 3, 6, 8, and 9, from low to high. New York ranks consistently near the top and Mississippi near the bottom of the distributions, with the exception that both rank closely on the percentage of income devoted to education (Mississippi 33, New York 41).

Rankings of the States in table 33 help to interpret local practices in terms of what occurs elsewhere. Ranks for certain Statessuch as Illinois, Michigan, and New Yorkindicate relatively light educational loads compared to their expenditures and financial abilities. Conversely, States listed lower in the table such as Alabama, Arkansas, and Tennessee have heavy educational loads but low expenditures and financial capacities. Comparisons of the rankings for these factors reveal strengths and weaknesses in the school-support plans operating in the States. For instance, rankings for Kansas and Nebraska appear to be consistent, but those for New Hampshire and Ohio imply that they could do better. The difference between State and local support can be observed from columns 8 and 9. For instance, Nebraska ranks eighth in column 8 (that is, low in the effort required to raise all funds from property tax) but 32d, that is high, in column 9. This difference in rankings for Nebraska and similar differences for other States reveal the relative separate importance of State funds and local funds for schools. It is generally known that Nebraska ranks consistently at the bottom of States in the percentage of total funds from State sources and that local school systems provide the bulk of the funds. These facts result in high local effort but low total effort as the State provides less than the average percentage of school funds.

### Gain in Percentage of Income Expended for Education

Efforts made in the States to support education can be compared with corresponding efforts 10 years earlier. For the comparison, percentages of personal income expended for education for the 1949-50, 1959-60, and the 1969-70 school years are listed in table 34. Gains are evident in every State from 1949-50 to 1959-60 and all but two Oklahoma and South Dakota from 1959-60 to 1969-70. Nine States Alaska,

Table 34.—Percent of personal income expended for education, by State: 1949-50, 1959-60, and 1969-70. United States

			penditures a		Persontage p	oint increase
	State					1950-60 +n
Allaham		5	3	•		
April	WITTED STATES	2.08	2.79	3.79	0.77	1.00
Section   3.66   3.67   4.10   58   4.25   4.25   4.25   5.25				3.09		
Comparison						
California						<b>. . . .</b>
Commerciacret   1.61   2.36   3.79   .75   1.03     District of Columbia   1.16   1.99   3.17   .83   1.18     Plorido   2.11   2.67   3.69   3.57   .68   1.59     Plorido   2.11   2.67   3.69   3.57   .68     Plorido   2.11   2.67   3.69   3.57   .68     Remail   2.30   3.09   3.68   .79   .75     Limbo   2.40   3.16   4.00   .76   .98     Elitiante   1.61   2.11   3.89   .70   .11     Indiance   2.12   2.07   3.69   .77   .82     Elitiante   1.61   2.11   3.89   4.60   .90   1.11     Indiance   2.12   2.07   3.69   .77   .82     Enterty   1.91   2.35   3.61   .82   1.20     Louisiann   2.25   3.75   3.68   .78   .82     Louisiann   2.15   3.77   3.60   .78   .26     Louisiann   1.57   2.59   4.00   .91   1.01   1.51     Phayland   1.65   2.58   4.00   .91   1.01   1.51     Phayland   1.65   2.25   4.00   .91   1.01   1.51     Phayland   1.65   2.25   4.66   .79   1.40     Risensecting   2.00   3.25   4.66   .79   1.60     Risensecting   2.00   3.25   4.60   .77   1.70     Risensecting   2.00   3.50   3.50   .77   1.70     Risensecting   2.00   3.50   3.50   .77   1.70     Risensecting   2.00   3.50   3.50   .77   .77   1.70     Risensecting				3.56		.39
1.46   2.26   3.05   .62   1.59					.96	
District of Columbia   1.16   1.99   3.17   .83   1.16						
Ploriso						
Bernal   2.90   3.09   3.86   79   75     Inhibation   2.10   3.15   4.08   76   79     Illiands   1.61   2.11   3.16   70   1.11     Indiame   2.12   2.67   3.69   75   .62     Town   2.99   3.29   4.60   .90   1.31     Indiame   2.19   3.34   3.91   .65   .75     Inhibation   2.59   3.29   4.60   .90   1.31     Indiame   2.99   3.29   4.60   .90   1.01     Indiame   2.95   3.15   3.61   4.2   1.26     Indiana   2.55   3.75   3.65   .74   .26     Indiana   2.55   3.75   3.60   .74   .26     Indiana   2.55   3.75   3.60   .74   .26     Indiana   2.60   3.00   4.52   .90   1.01     Indiana   2.02   3.00   4.52   .90   1.52     Illiamentia   2.02   3.00   4.52   .90   1.52     Illiamentia   2.17   3.26   4.66   .79   1.40     Illianderia   2.18   3.25   4.05   1.16   .80     Illianderia   2.10   3.25   4.05   1.16   .80     Illianderia   2.10   3.05   3.72   .66   .66     Indiana   2.00   2.83   3.77   .80   .74     Indiana   2.10   2.23   3.77   .80   .75     Indiana   2.20   2.23   3.77   .80   .75     Indiana   2.20   2.23   3.77   .80   .75     Indiana   2.20   3.22   4.10   4.90   .88     Indiana   2.20   3.20   3.51   .80  0     Indiana   2.20   3.20   3.50   3.50  0     Indiana   3.20   3.20   3.50   3.50  0     Indiana   3.20   3.20					.56	1.02
Tables						
Tilliants					·19	
Institute						
Section   1.93   2.35   3.63   3.94   3.95   3.55   3.65   3.25   3.65   3.25   3.65   3.25   3.65   3.25				3.69		.82
Sentecty						
Designation   2.55   3.50   3.66   .76   .26						
Harman			3.58			
Name	<del>-</del>		2.58	š.09	1.01	1.51
Number						
Name						
Hustam   2.76   3.50   5.06   .72   1.56     Bibtrain   2.30   3.65   3.72   .66   .66     Brownia   2.09   2.63   3.57   .80   .75     Brow Hampshire   1.88   2.37   3.26   .49   .89     Brow Herico   3.22   4.10   4.92   .66   .66     Brow Tork   1.84   2.77   4.21   .93   1.54     Browt Carelina   2.96   3.01   3.65   .03   .66     Browt Date	Mississippi	2.09	3.25	4.05	1.16	.80
Revision   2.40   3.05   3.72   .66   .6						
Revenue						
1.87   2.50   3.50   .61   1.62   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .62   .68   .63   .64   .65   .65   .65   .67   .62   .63   .64   .66   .67   .62   .63   .64   .66   .67   .62   .63   .64   .66   .65   .67   .62   .64   .66   .65   .67   .65   .67   .65   .67   .65   .67   .65   .67   .65   .67   .65   .67   .65   .67   .65   .66   .65   .67   .66   .66   .65   .65   .66   .66   .66   .65   .66		2.03	2.03	3.57		
New Nextice   3.22	New Enapohire	1.88	2.37	3.26	.49	.89
New York   1.8h   2.77   1.21   .93   1.5h	=					
Rerth Carolina   2.98   3.01   3.85   .03   .86						
Obtio         1.81         2.89         3.59         .68         1.10           Oblightum         2.76         3.58         3.51         .82        07           Oregen         2.83         3.87         8.59         1.08         1.12           Pennsylvania         1.83         2.51         3.54         .68         1.03           Bhode Island         1.57         2.38         3.61         .81         1.23           South Carelian         2.36         2.93         8.18         .57         1.25           South Dakota         3.21         8.50         8.28         1.29        22           Tomessee         2.26         2.81         3.27         .55         .86           Terms         2.19         2.69         3.32         .50         .63           Utch         3.04         3.07         8.03         .03         .96           Versunt         2.11         2.02         3.59         .91         .07           Washington         2.16         3.26         8.38         1.12         1.10           West Virginia         2.63         2.94         8.19         .31         1.25           Wiscenzin						
Chinhum         2.76         3.98         3.91         .62        07           Oregan         2.83         3.87         8.99         1.08         1.12           Pouncylvunia         1.83         2.21         3.58         .68         1.03           Rhode Inland         1.57         2.36         3.61         .61         1.23           South Carolina         2.36         2.93         8.18         .57         1.25           South Dakota         3.21         8.50         8.28         1.29        22           Tenne sacce         2.26         2.81         3.27         .55         .46           Towns         2.19         2.69         3.32         .50         .63           Utch         3.04         3.07         8.03         .03         .96           Versunt         2.11         2.02         3.49         .65         .67           Virguia         1.81         2.72         3.59         .91         .07           Washington         2.16         3.26         8.36         1.12         1.10           West Virginia         2.63         2.94         8.19         .31         1.25           Wiscens				•	•	
Gregin         2.83         3.87         4.59         1.0h         1.12           Pennsylvania         1.83         2.91         3.54         .68         1.03           Reset Island         1.57         2.36         3.61         .61         1.23           South Carolina         2.36         2.93         4.18         .57         1.25           South Dakota         3.21         4.50         4.28         1.29        22           Tennessee         2.26         2.81         3.27         .55         .46           Tenne         2.19         2.69         3.32         .50         .63           Utch         3.0h         3.0h         3.87         4.63         .83         .96           Versent         2.11         2.0c         3.59         .65         .67           Virg.nia         1.81         2.72         3.59         .91         .07           Washington         2.16         3.26         4.38         1.12         1.10           Weet Virginia         2.63         2.9h         4.19         .31         1.25           Wiscenzia         2.00         2.66         4.0h         .66         1.36 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>						
South Carolina   2.36   2.93   4.18   .57   1.25		2.43		4.59	1.04	1.12
South Dakota         3.21         4.50         4.28         1.29        22           Tunnessee         2.26         2.81         3.27         .55         .46           Toma         2.19         2.69         3.32         .50         .63           Utch         3.0h         3.0f         4.63         .83         .96           Versent         2.11         2.0c         3.59         .65         .67           Virg.nia         1.81         2.72         3.59         .91         .07           West Virginia         2.16         3.26         4.38         1.12         1.10           West Virginia         2.63         2.9h         4.19         .31         1.25           Wiscenzia         2.00         2.66         4.0h         .66         1.36						
South Dakota         3.21         4.50         4.28         1.29        22           Tunnessee         2.26         2.81         3.27         .55         .46           Toma         2.19         2.69         3.32         .50         .63           Utch         3.0h         3.0f         4.63         .83         .96           Versent         2.11         2.0c         3.59         .65         .67           Virg.nia         1.81         2.72         3.59         .91         .07           West Virginia         2.16         3.26         4.38         1.12         1.10           West Virginia         2.63         2.9h         4.19         .31         1.25           Wiscenzia         2.00         2.66         4.0h         .66         1.36	South Carolina	2.36	2.01	<b>4.18</b>	.57	1.25
Tumescore         2.26         2.81         3.27         .55         .46           Toma         2.19         2.69         3.32         .50         .63           Utch         3.0h         3.87         4.83         .83         .96           Werent         2.11         2.0c         3.49         .65         .67           Virg.nia         1.81         2.72         3.59         .91         .07           West Virginia         2.16         3.26         4.38         1.12         1.10           Wiscenzia         2.63         2.9h         4.19         .31         1.25           Wiscenzia         2.00         2.66         4.0h         .66         1.38						
Werment         2.11         2.62         3.49         .65         .67           Virg.nia         1.61         2.72         3.59         .91         .67           Washington         2.16         3.26         4.36         1.12         1.10           Weet Virginia         2.63         2.94         4.19         .31         1.25           Misconria         2.00         2.66         4.04         .66         1.36		2.26				
Virg.aia         1.81         2.72         3.59         .91         .87           Vashington         2.16         3.26         4.38         1.12         1.10           West Virginia         2.63         2.94         4.19         .31         1.25           Wisconria         2.00         2.66         4.04         .66         1.38						
Virg.aia         1.81         2.72         3.59         .91         .87           Vashington         2.16         3.26         4.38         1.12         1.10           West Virginia         2.63         2.94         4.19         .31         1.25           Wisconria         2.00         2.66         4.04         .66         1.38	Versont	2.11	2. <u>6</u> 2	3.40	.65	.67
West Virginia         2.63         2.94         5.19         .31         1.25           Wiscomria         2.00         2.66         5.04         .66         1.38	Virg.aia	1.61	2.72	3.59	.91	.87
Wiscomer in 2.00 2.66 4.04 .66 1.38						
Wyoming 2.55 3.99 5.36 1.44 1.37						
	Wyoming	2.55	3.99	5.36	1.44	1.37



California, Maine, Mississippi, North Dakota, Oregon, South Dakota, Washington, and Wyoming had increases amounting to more than I percentage point from 1949-50 to 1959-60. (See col. 5.) Four of these 9 States Maine, Mississippi, Washington, and Wyoming joined by 20 more States Connecticut, Delaware, District of Columbia, Florida, Illinois, Iowa, Kentucky, Maryland, Massachusetts, Michigan, Minnesota, Missouri, Montana, New York, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, and West Virginia had increases amounting to more than I percentage point from 1959-60 to 1969-70. (See col. 6.)

These gains may be explained in terms of larger proportions of the population attending school and efforts to provide educational programs of higher quality. Larger families in the 60's account for larger proportions of the population in the school-age range, and increased emphasis on education to enable young people to plan lifetime vocations at their highest potentials has encouraged them to continue in school for more years. Another significant factor is the Federal involvement in education which thruz/ education into special prominence, beginning in 1958

## Effort Required to Support Education at Higher Levels

The continuing efforts communities and boards of education make to improve their public education services are more dependent upon the funds available than upon any other factor. The expenditure level is related to educational load, financial ability, and offort to finance the educational services. The amounts and proportions of educational load and financial ability present in any community are not immediately changeable, but the local tax "effort" that may be exerted to finance the educational program is generally a locally controllable factor. This controllable factor is examined here as a eommunity source of possible school improvement. It is interesting to note what additional effort is needed to raise the expenditure levels for schools that are supported at levels which are below the level available and acceptable to a majority of the population

Frograms operated at the national median expenditure or at a higher level are generally

acceptable and are encouraged. Expenditures at these levels generally identify communities with strong financial ability and a willingness to levy taxes to provide their children with average to superior education opportunities. In such communities improvement, growth, and leadership in the educational program can occur. Additional funds are needed to supplement systems of lower financial abilities and to assure basic support at acceptable amounts for every child in classrooms where undesirable lower expenditures exist.

Preceding chapters have given information concerning additional funds needed to raise the lower expenditures per classroom unit to the State medians and to other selected national amounts. In this chapter, such amounts are translated into percentages of income to show the relative effort that would be required. Column 3 of table 35 gives the percentages of income required in the States to raise the lower expenditure classroom units to the State medians. Columns 4 to 11 list the percentages of income required in the States to raise classroom units to other specified amounts. These percentages of personal income are in addition to the percentage of personal income now spent.

Responsibility for improvement can be emphasized by subtracting the percentage required to raise expenditures to the State median (col. 3) from those in other columns, which indicate the total additional percentage required to raise classroom units to amounts above the median. Raising lowexpenditure classroom units to State medians can be regarded as a State responsibility. In any State, the people and the legislature can direct greater support to inadequately supported classrooms, those with expenditures below the median for the State. Many States could provide these higher levels where the cost is less than I percent of the personal income. States finding greater expenditures financially burdensome would need financial assistance from outside the State. For instance, as noted in tables 34 and 35. Alabama used 3.09 percent of its 1969 70 income to support classroom operation at \$7,861 per classroom unit, but an additional 2.41 percent of its income would be required to support educational services at the national median, \$13,531.

New York supports educational services

at the average of \$22,663 per classroom unit. (See table 35.) An additional 0.440 percent of its personal income would be required to raise low-expenditure classroom units to the State median. The percentages in the columns with a classroom expenditure below \$24,000 are less than the percentage required to raise classrooms to the median because these levels are lower than the State median.

Similarly, Alabama, with a median expenditure of \$7,861 per classroom unit, would need 0.286 percent of the personal income for the State to raise lower expenditures to the State median, and an additional 3.250 percent of the income (the 3.536 in col. 9 minus 0.286 in col. 3) to raise expenditures for all classrooms to \$16,289 the third quartile for the Nation.

Table 36 gives data similar to table 35 on the basis of the property tax rate as a percentage of full value of property. The property tax rate required to raise States to various dollar amounts can be compared with the property to rate now in effect in those States as presented in table 29.

In terms of either the percentage of personal income or the property tax base required to raise low-expenditure classrooms to State medians or the first or second national quartile, the task of equalizing low-expenditure classrooms became more costly from 1959-60 to 1969-70 but slightly less costly at the 3d National quartile (see tabulation below).

	Percent of to eq.	ot sociome Galize	Percent of p	pro <b>perty tax</b> equalize
	1989 (4)	1 169 (0)	Pasa 90	1969 '6
State it edians	O (100)	0.46	t i nos	(1 (#) <sup>1</sup>
National 1st quartile	0.105	0 (46 0 116	0 (40	0.044
National median	0.347	0.368	0.130	0.133
National 3d quartile	0.840	0.365 0.824	0.415	o 'an

In other words, even though the percentage of income spent on schools increased and the percentage of present current expenditure funds required to raise lower level expenditure units decreased, the burden to reach as high as the National median increased in terms of percent of income or percent of property tax base. The increase required is not great. However, when the required increase is compared to the slight decrease in required effort at the third national quartile, there is a presumption that classrooms above the national median fared slightly better in the last decade than those below the national median. Following this



Table 35.-Percents of personal income required to raise low expenditures for classroom units to the State median and other selected points: 1969-70, United States

(itates renhed by amount in cel. 2)

• -	Siete	Percent of		Percen	t of persons	l income requir clearoom u	ed to relee	iow expenditure	for	
State	medien expenditure	equelise et Stete medien	\$8.000	\$11.035 1/	\$12,000	\$13,531 2/	\$16,000	\$16,289 3/	\$20,000	\$24,00
1	2	3	4	5	6	7		9	10	11
UMITED STATES	\$13,531	4/0.244	0.014	0.116	0.193	0.365	0.767	0.824	1.642	2.642
lev Terk	22,663	.440	.017	. 041	. 054	. 063	. 129	. 13 <b>5</b> 0	.251 .074	. <b>646</b> . 723
Metrict of Columbia	19.543	0	0	0	0	0	0 . <b>0</b> 40	. 047	.399	1.180
leeke	18, 156	.100	0	0 . 002	. 006	. 024	.104	.119	.508	1,16
ew Jereey	17,814	.221 .40 <b>6</b>	0 .001	.014	.031	. 099	. 345	. 383	1.050	2 , 05
ichigen	16,473	.400	.001							
regon	16,400	.287	5/	. 004	. 007	. 041	. 231	.271	1.17 <b>3</b> 1.031	2.32
lery land	15,791	.164	0	. 002	. 004	. 02 7	. 192 . 242	. 236 . 278	.844	1.61
connecticut	15,495	.102	0	.006	. 022	. 061	. 376	.422	1.215	2.32
leshington	15,438	.294	0	. 006 . 001	. 019 . <b>003</b>	. 07 i . 02 5	.235	.281	.997	1.84
California	15,289	.133	0	.001	.003					
las as chuse tta	15.272	.191	0	2/	. 007	. 050	.279	.318	.986	1.84
nadaachusetta Illimais	15,257	.334	.008	. 050	.062	. 172	.425	.464	1.053	1.093
Lhode Island	15,132	.207	0	. 003	. 009	. 062	.328	.369	1.077 1.2 <b>64</b>	2.28
Neveli	15,046	0	0	0	0	0	.243	.317 .545	1.556	2.77
Hi nne 60 t e	15,035	.317	.005	. 027	.045	. 131	.465	.,-,-		
		221	0	.012	.026	. 096	.498	.563	1.548	2.66
Iove	14,601 14,217	. <b>221</b> . 2 <b>3</b> 7	0	.011	.038	.152	.574	. 644	1.651	2.77
Vieconsin	14.075	.175	ŏ	. 002	.018	.115	.468	.519	1.242	2.13
Pamasylvania Montana	13,842	. 586	. 02 3	.211	.312	. 531	1.073	1 - 146	2.161	3.50
Dolevere	13.669	.145	0	. 004	.029	. 127	. 560	.623	1.494	2.50
					201	.451	1.018	1,098	2.220	3.47
Arisons	13,636	.467	. 065	.217 . <b>00</b> 1	. 285 . 004	. 038	.629	. 702	1.660	2.70
Bovada	13,344	.006	0	.050	.126	. 305	.713	.776	1.654	2.69
<b>Chio</b>	13,178 13,160	. 257 . 1 <b>82</b>	. 006	.051	. 004	. 261	.997	1.097	2.476	4.02
Vyaning Coloredo	13,131	. 246	1/	. 042	. 101	. 317	. 643	.955	2.091	3.33
Co for the	,							A/ \$	1.973	3.10
Indiana	13.112	. 263	.001	. 059	133	. 324	. <b>868</b> .710	. 94 5 . 783	1.789	2.88
Florido	12,864	.127	2/	.018	. 042 . 106	. 225 . 359	1.037	1.119	2.221	3.43
Lanses	12,594	-185	0	.027 .156	.275	. 584	1.317	1,410	2.631	3.96
Naine	12,255	.317	.022 .251	. 559	.091	.952	1.448	1.515	2.550	3.75
Verment	12,142	.712	. 2 3 1	. 227						• • •
Missouri	11,965	. 288	.010	. 167	.293	.571	1.142	1.220	2.244	3.36 3.80
Hebraeke	11.719	.199	.016	.131	. 248	.584	1.329	1.41 <b>8</b> 1.531	2.563 2.756	4.07
Borth Corolina	11,670	.206	0	.111	.268	.641	1.436 1.818	1.938	3.478	5.13
Vtah	11,404	.078	0	.043	.242	. 793 . 581	1.184	1.265	2.327	3.51
Virginia	11, <b>3</b> 71	. 195	0	. 149	.297					
	11 1/4	. 195	. 036	. 160	. 307	. 650	1.306	1.364	2.413	3.54
New Mampahire	11,344 11,190	.133	1/	. 110	. 296	. 765	1.592	1.690	2.950	4.30
Louisiana New Mexico	11,117	. 079	0 -	. 068	. 346	. 904	1.916	2.036 1.917	3.607 3.268	5.31 5.24
West Virginia	10,852	.163	0	. 201	.437	.915	1.812	2.206	3.630	5.16
Idaho	10.750	. 221	. 001	.279	. 576	1 - 152	2.096	1.100	7.0 70	2.16
		103	028	. <b>3</b> 71	.637	1.213	2.188	2.303	3.791	5.40
South Dekete	10,709	. 303	. 028 . 045	.371	. ó+3	1.234	2,221	2.323	3.817	5,41
South Careline	10,660 10,498	.22 <b>6</b> .137	رحد.	.244	.463	. 851	1.552	1.642	2.803	4.0
Georgia North Dakota	10.486	.198	.012	.317	. 595	1.105	2.050	2.166	3.665	5.20 4.53
Kentucky	10,374	.196	. 017	. 318	. 550	1.019	1.827	1.924	3,173	4.3.
=== <b>*</b>			03.6	360	.656	1.121	1.908	2.001	3.201	4.5
Texas	9.940	. 1 74	.020	. <b>39</b> 0 . <b>64</b> 3	.943	1.477	2.354	2.457	3.797	5.2
Oklehoma	9,371	, 249 , 342	.0 <b>66</b> .143	. 943	1.318	1,963	3.056	3.184	4.830	6.6
Mississippi	9,035 8,786	.182	.075	.485	.953	1.460	2.302	2.403	3.695	5.0
Tennesses Ar kanses	8,097	.243	.222	1.299	1.707	2.354	3.400	3.523	5.107	6.8
					, 101	2 414	3.419	3.536	5.045	6.6
Al chane	7,861	. 286	. 315	1.410	1.795	2.415	7.417		~. <del>~</del> ~,	



<sup>1/</sup>let quartile for the Metion.
2/Median for the Metion.
2/34 quartile for the Metion.
2/34 quartile for the Metion.
2/Percent of personal income for the Metion required to reise claseroom unit expenditures below the State median to that level in each State. Cel. 7 gives the percentage required to reise claseroom unit expenditures below the U.S. median to that level.
2/Less than 0.0005 percent.

### BEST COPY AVAILABLE

Table 36. - Percents of property tax base required to raise low expenditures for classroom units to the State median and other selected points: 1969-70, United States

(States ranked by amount in col. 2)

		base to				classroom u	nite to—			
,	expenditure	equaliza et Stete medien	\$8,000	\$11,035 1/	\$12,000	\$13,531 2/	\$16,000	\$16,289 2/	\$20,000	\$24,000
	2	3	4	5	6	7	•	9	10_	11
WITED STATES	\$13.531	4/0.092	0.005	0.044	0.072	0.137	0.288	0.309	0.616	0.992
Nev York	22,663	. 196	. 007	.018	. 025	. 037	. 057	.060	. 112	. 288
District of Columbia	19,543	0	0	0	0	0	0	0	. 033	.323
liseko	18,156	.046	0	0	0	0	. 017	. 02 0	. 172	. 307
law Jaraey	17.814	.106	0	.001	.003	. ก เ	. 047	. 054	. 229	. 524
Sichigan	16,473	.167	<u>5</u> /	. 006	. 013	. 041	. 142	-157	.431	.845
<b>Pregon</b>	16,400	.091	2/	. 001	. 002	. 013	. 074	. 086	. 373	. 738
Marylend	15,791	.010	0 _	. 001	. 002	. 012	. 082	. 101	.441	. 858
Connectivul	15,495	. 068	0	. 002	. 006	. 02 2	. 068	.101	. 300	. 588
Vachington	15,438	. 093	0	. 002	. 006	. 029	-119	- 134	. 384	. 736
California	15,289	.042	0	2/	. 001	. 000	. 074	. 009	. 316	. 506
Naddachusetts	15,272	.095	0	1/	. 004	. 025	. 139	· 15 <b>8</b>	.490	.916
Illinoie	15,257	.127	. 003	. 019	. 031	,065	. 162	.177	.401	.721
theds Island	15,132	.093	0	.001	. 004	. 028	. 147	. 166	.484	.069
laveli	15,046	0	0	0	0	0	.081	-105	.419	.758
Hinnesots	15,035	.117	. 003	.010	. 017	. 048	.177	. 201	. 574	1.024
love	14.601	.068	0	.004	. 008	.030	. 153	.174	.477	. 820
fieconein	14,217	.081	o	.004	.013	. 052	. 196	. 220	. 563	. 946
Pannay Lyan! a	14.075	.103	ŏ	.001	.011	. 068	. 276	, 305	. 731	1.257
Mestane	13,842	-117	. 005	. 042	. 062	. 106	. 214	. 229	.431	. 699
De lawar e	13,669	.065	0	. 002	. 013	.057	. 250	. 278	.667	1.120
Vitona	13,636	. 09 5	. 013	. 044	. 058	003	202	914	469	100
Perada	13.344	. 002	0.013	3/	. 001	. 092 . 01 1	. 207 . 182	. 224 . 203	.452 .479	. 708 . 781
Derso	13,178	.095	ŏ	. 019	. 047	.113	. 265	. 288	.614	1.001
youing	13,160	.025	. 001	.007	.011	. 035	. 135	. 148	.334	. 544
Colorado	13.131	.066	1/	. 01 .	. 02 7	.005	. 237	. 257	.562	.895
Indiana	13.112	. 698	<b>1</b> /	. 022	. 050	.121	. 323	. 352	. 735	1 .55
Plori da	12,864	.041	3/	.006	.014	.073	. 229	. 253	. 578	. 932
Lanage	12,594	. 049	ه م	. 007	. 02 8	. 095	.274	. 796	.587	909
laine	12,255	. 098	.007	.049	. 086	.182	.410	.439	. 820	1.237
<b>Verm</b> ont	12,142	.210	.074	. 165	. 204	. 201	.428	.448	.754	1.109
ilesour i	11,965	.090	.003	. 052	. 092	. 179	. 358	. 382	. 70 <b>3</b>	1.053
Hebraska	11,719	. 054	.004	. 034	. 068	. 159	.363	. 387	.700	1.035
Morth Carolina	11.670	. 066	0	.035	. 066	. 205	.458	.489	. 879	1.300
fteh	11.404	.019	Ŏ	.010	. 059	. 193	.442	.471	. 846	1.250
Virginie	11,371	.070	0	. 054	. 107	. 206	.425	. 454	.835	1.260
New Mampehire	11,344	.071	.013	. 058	. 112	. 236	. 474	. 503	. 876	
	11,190	.040	الد	.033	.088	. 228	.475	. 504	.880	1.287 1.285
New Mexico	11 117	.029	ه م	.025	. 126	. 330	. 699	. 143	1.315	1.936
feet Virginie	10.852	. 044	ō	. 054	.119	. 248	.491	. 519	.885	1.421
I daho	10,750	. 04.8	1/	.061	. 126	. 251	.456	.480	.791	1.126
louth Dakete	10,700	.080	. 007	. 098	. 167	. 320	. 578	. 608	1 001	
South Carolina	10,660	.046	.007	. 065	. 131	. 252	. 454	. 475	1.001 .780	1.426
Coctain	10,498	,060	0	.106	. 202	.371	. 676	.715	1.221	1.765
lorth Dekete	10,486	.084	. 005	.134	. 252	.468	.847	.917	1.551	2.235
Lestucky	10,374	.076	. 007	. 123	.212	.384	. 706	. 744	1.226	1.751
lozas	9.940	. 049	.006	.111	. 187	.319	. 542	. 569	.910	1.281
Ot i shome	9.371	.087	.030	24	. 329	.516	. 822	. 858	1, 325	1.831
liceiceippi	9,035	.125	. 052	. 345	.482	.718	1 - 117	1.164	1.766	2.415
Connected	8,786	. 074	.030	.276	. 385	. 589	. 929	.970	1.491	2.053
Arkaneee	8.097	. 054	.050	. 290	. 381	. 525	- 758	- 786	1.139	1.519
Al ebama	7,861	.104	.115	. 514	. 654	. 880	1.246	1.288	1.838	2.431



<sup>1/</sup>let quartile for the Metion.
2/Median for the Mation.
2/Median for the Mation.
2/Median for the Mation.
2/Median for the Metion.
3/Median for the Metion.
3/Median for the Metion.
3/Median for the Metion.
4/Median for th

reasoning, the increase in the coefficients of inequality (see table 18) is due to the increased expenditure above the State and national medians without corresponding increases among low-expenditure classrooms. New funds have gone more to the affluent than to the needy classrooms.

#### Summary

Discussions of the factors directly affecting amounts expended for public

education and determining levels of support for classroom units throughout the Nation have considered the effects of variations in educational load, fiscal ability, and effort of the community. The interest of the community and its consequent effort in terms of devoting a larger percentage of its income to public education are subjective factors which can respond to the kind of education being provided and to community confidence in the purposes and activities of the board of education. This emphasizes the importance of good board of education and community relationships in the establishment and operation of improved educational services. The other two factors affecting support levels-educational load and financial ability—are not easily changed.



#### CHAPTER VI

## Progress in the Financial Support of Education

A major purpose of the decennial studies of expenditures per classroom unit is the charting of progress made by the States in providing funds for public elementary and secondary education. An almost identical procedure has been used in the studies for 1939 40,1 1949 50,2 1959 60,3 and 1969 70. This chapter presents an analysis of comparisons which may be noted for the four decennial years.

In terms of unadjusted dollars expended for education, schools have been supported at successively higher levels for each 10-year period. The median expenditure per class-room unit was \$13,531 for 1969 70, \$7,528 for 1959 60, \$4,391 for 1949 50, and only \$1,649 ten years earlier. To obtain a more accurate interpretation of the real

progress, these median expenditure amounts need to be translated into adjusted dollars to recognize the economic changes during the periods noted.

A generally accepted price index or price deflator for educational expenditures is not available.4 In the absence of such a statistic, a number of different methods may be used to express educational expenditures in real dollar terms; these include the Consumer Price Index, which measures the change in purchasing power of the dollar by measuring the changes in the retail sales price for a market basket of goods and services on which consumers spend their earnings; implicit price deflators for State and local government purchases of goods and services; and the trend in teachers' salaries. Although use of each of these would yield somewhat different results, all can assist in the calculation of more comparable educational expenditures in real terms.

Educational prices are affected both by changes in the consumer prices and by the average productivity increase in the economy. Teachers' salaries should increase in relation to both of these factors if the same quality of education is to be purchased

in different years.<sup>5</sup> The largest single component of the educational expenditure is, of course, for personal services of individuals.

Since some measures with which comparisons are made are available only as arithmetic means, expenditures for education are also given in the same term. For the 1939-40, 1949-50, 1959-60, and 1969-70 data, the arithmetic mean, and the corresponding median expenditure per classroom unit are presented:

	School yea	<u>t</u>	Median	Mean
1939-40			\$1,649	\$1.875
1949 50			4,391	4,475
1959 (4)			1.528	7.730
1969 70			15.541	14 208
Increase, 1939	40 to 1949	5υ	2,742	2.600
Increase, 1949	50 to 1959 i	50	3.132	1,245
Increase, 1959	60 to 1969	70	6,003	6,488

These two measures are determined in different ways. The arithmetic mean is obtained by dividing the total current expenditure by the total number of classroom units; the median expenditure per classroom is the amount expended per classroom unit by the school system which (contains the classroom when, in an arrangement of classrooms by school system in order of their expenditure level), places this school system in the middle of the distribution with half of the classrooms above this



<sup>&</sup>lt;sup>1</sup>John K. Norton and Eugene S. Lawler. An Inventory of Public School Expenditures in the United States. A Perfort of the Cooperative Study of Public School Expenditures, Vols I and II. Washington. The American Council on Education, 1944, 409 p.

<sup>&</sup>lt;sup>2</sup>Clayton D. Hutchins and Albert R. Munse. Expenditures for Education at the Midcentury. U.S. Department of Health, Education, and Welfare, Office of Education, Misc. No. 18, Washington <sup>1</sup> S. Government Pringing Office, 1953, 136 p.

<sup>&</sup>lt;sup>3</sup>Forrest W. Harrison and Fugene P. McLoone. Profiles in School Support. A Decennial Overview U.S. Department of Health, Education, and Welfare, Office of Education, Misc. No. 47, Washington U.S. Government Printing Office, 1965, 162 p.

<sup>&</sup>lt;sup>4</sup>P. 35 Schools, People and Money. The Need for Educational Reform, The President's Commission on School Finance Final Report, Washington, D.C. 1972.

<sup>&</sup>lt;sup>5</sup>P. 82. Paying for Better Schools, Committee for Economic Development, New York 1959.

expenditure amount and half, below. The fact that there are just as many classroom units supported at higher levels as there are supported at lower levels makes the median markedly different from the mean if the distribution is not symmetrical or if there are extreme values. The actual amount expended for the operation of all classroom units is used in determining the mean, but the median expenditure level considers only the position of those classroom units above or below the middle one.

#### **Measure of Progress**

Table 37 presents the change in selected statistics for the school years 1939-40 to 1949-50, 1949-50 to 1959-60, and 1959-60 to 1969-70. These summary data are used to compare the progress made in the financing of elementary and secondary school systems.

#### Consumer Price Index

The average of the Consumer Price Indexes for the last 4 months of 1969 and the first 8 months of 1970, to parallel the school year, was used to determine a price index for the school year. In a similar manner, the price index was calculated for

1939-40, 1949-50, and 1959-60. The price index is based on an index of 100.00 for 1967 prices. The increase noted means that the same amount and quality of goods and services that cost \$100 in 1939-40 would cost \$170 in 1949-50, \$210 in 1959-60, and \$273 in 1969-70.

The second line of table 37 gives the average increase in productivity. In conjunction with the Consumer Price Index, this index indicates that the average instructional staff salary, to maintain the same quality of staff, would have needed to increase from \$1,441 in 1939 40 to \$2,989 m 1949-50. The \$2,989 value for 1949 50 was obtained by multiplying the average instructional staff salary in 1939 40 by the product of the amounts in column 9 of table 37 for the Consumer Price Index and the productivity increase. A similar method was applied to the average salary in 1949 50 and 1959 -60 to yield the increase in 1959-60 and 1969 70, respectively.

In 1949-50, instructional staff salaries on the average were actually \$3,010. This salary would need to increase to \$5,003 in 1959-60 to maintain the same quality of staff as indicated by the Consumer Price Index and the productivity index. In 1959-60, the average salary of instructional staff was actually \$5,174, representing a slight improvement of 3.4 percent above expected.

In 1969, 70, the actual average salary of instructional staff was \$8,840, or \$711 less

than the \$8,944 one would expect if average salaries had increased with the Consumer Price Index and the productivity index. The 8.0 percent short-fall from 1959-60 to 1969-70 could be expected because of the large productivity increases and because State and local salaries tend to lag behind general price and productivity changes in the economy. Over the 20-year period from 1949-50 to 1969-70, average instructional staff salaries increased 2.4 percent above the \$8630 one would expect for the period based on price and productivity changes. Over the 30-year period from 1939-40 to 1969 70, the average instructional staff salary increased 3.5 percent above the \$8528 expected on the basis of the price and productivity indexes. In other words, average instructional salaries, because of the gains in the decade of the 1950's and in spite of the losses of the 1960's, remain approximately the same as those of 1939-40 and 1949 50, even though slightly improved.

If this change in the purchasing power of the educational dollar is considered, the average expenditure per classroom of \$14,208 in 1969-70 was equivalent in purchasing power to about \$8,217 in 1959-60 dollars. The \$8,217 value in 1959-60 dollars for the average expenditure in 1969-70 was obtained by dividing the expendature in that year by the product of the Consumer Price Index and the productivity increase ratios in column 11 of table 37. Again a very slight decrease in real terms of education expenditure is noted.

Table 37. Comparative data for school years 1939 40, 1949 50, 1959-60, and 1969-70: United States

					ı	ncresse from-	-		Mailo of-	
Item	1939+40	1949-50	1959-60	1969-70	1939-40 to 1949-50	1949-50 to 1959- <b>6</b> 0	1959-60 to 1969-70	1949-50 to 1939-40	1959-60 to 1949-50	1969-70 te 1959-60
1	2	3		5	•	1		•	10	11
Consumerts price index (1967=190)	41.9	71.2	88.2	114.2	29.3	17.0	26.0	1.70	1,24	1.29
Average productivity increase (196'=1.0)	47, 8	38.2	77.4	154,0	10.4	17.6	26.2	1.22	1.34	1.34
implicit price leflator (Me3de) )	37.6	70.2	1 14.8	15+.6	31.2	14.6	54.8	1.90	1.49	1.52
Ratio of income to: Papulation Children from A to 17 years Classroom units	5556 3,)11 74,637	\$1,382 7,385 222,914	\$2,161 9,336 276,269	\$3,708 16,374 374,401	\$826 4,)74 148,297	\$7#1 1,951 5),)35	\$1,547 7,038 98,1)2	2,49 2,45 2,99	1,36 1,26 1,24	1,72 1,75 1,36
Average expanditude per classroom unit	1,475	4,475	1,120	14,208	2,600	1,245	6,488	2.19	1.73	1.84
Expenditure per classroom unit: (Ath percentile (St) percentile	\$4.186 2.585	54,123 5,111	513,177 9,697	525,341 16,28+	53, +35 1,125	\$5,056 3,987	\$12,204 6,592	1.04	1.62	1.93 1.68
™e-it en	1,546	4,341	7.524	11,511	2.742	3, 137	6.001	2.66	1.71	1.80
IStm percentile Id percentile	1,007 266	3,117 1,469	5,708 ),410	11,035 7,045	2,110	2,591 1,941	3,327 3,635	3.10 5.52	1.83	1.93

Source: For noneducational data, Department of Labot, Bureau of Labor Statistica; Department of Commerce, Office of Business Economics.



The latter figure, \$8,217 should be compared with \$7,720 noted in table 37 as the average expenditure per classroom unit for 1959-60. The difference of \$497, or approximately 6 percent of the 1959-60 figure, represents one measure of the 10-year increase. A similar analysis of the change between 1939 40 and 1949 50 and between 1949 50 and 1959 60 indicates that educational expenditures increased 15 percent above the 1939-10 figure by 1949 - 50, or \$283, and increased 4 percent above the 1949-50 figure by 1959-60, or \$170, when allowance is made for the Consumer Price Index and for the productivity increase. The dollar increase during the last 10-year period from 1959-60 to 1969 - 70 has been greater than the increase during previous 10 year periods.

Significant gains in school expenditures on a classroom unit basis for each 10-year period is in direct contrast to the little or no change in average instructional staff salary for the entire period. Particularly striking is the loss for the decade, from 1959 60 to 1969-70, in average instructional staff salary in contrast with the gain in school expenditures per classroom unit. Increased staffing, fewer pupils per teacher, more supplies, or similar increases over previous years rather than salary increases seem to account for growth in school spending.

#### Implicit Price Deflator

The Office of Business Economics of the U.S. Department of Commerce, in the construction of the national income and product accounts, gives an implicit price deflator for the State and local government purchases of goods and services. This implicit price deflator is not exactly applicable to educational expenditures. Educational expenditures differ from the total of all State and local expenditures in that schools use personal services to a much greater degree. Because of this, the use of the implicit price deflators tends to overstate the increase in real dollar terms during periods in which there is a large rise in the general productivity of workers. This was the case in the last decade. Calculated on the basis of the implicit price deflator, the values for the average expenditure for classroom

units in 1958 dollars are for 1939-40, \$5.072; 1949-50, \$6,378; 1959-60, \$7,506; and 1969-70, \$8,902. These values indicate that educational expenditures in real terms increased 26 percent from 1939-40 to 1949-50, 15 percent from 1949-50 to 1959-60, and 21 percent from 195'-60 to 1969-70.

#### Income Per Capita

In 1939 the average income per capita was \$556, in 1949 it was \$1,382, or almost two and one-half times the 1939 amount. If expenditures for education had increased at this same rate, the average of \$1,875 for the 1939 - 40 school year would have increased to \$4,660, or 4 percent more than the actual expenditure of \$4,475. Thus educational expenditures in 1949 50 did not increase as much as the per capita personal income. However, this was not the case for 1959-60. Per capita personal income in 1959 was \$2.161, or more than one and one-half times as much as the 1949 per capita income. If educational expenditures had increased at the same rate as per capita income, the expenditure in 1959 60 would have been \$6,997 or almost 10 percent less than it actually was-\$7,720. From 1959-60 to 1969 70, per capita personal income increased by 72 percent. At this rate of increase, educational expenditures in 1969 70 would have been \$13,246, or \$1,062 less than the \$14,208 expenditure.

The increase in the percentage of schoolage children and older citizens is among the reasons for the greater increase in educational expenditures than in per capita income in the last two periods. The percentage of children 6 to 17 years of age to the total population increased from 18 percent in 1940 to 19 percent in 1950, to 23 percent in 1960, and to 24 percent in 1970. The percentage of the total population over 65 years of age increased from 7 percent in 1940 to 8 percent in 1950, to 9 percent in 1960, and to 10 percent in 1970. The increase in school-age children and older citizens tends to reduce per capita income as more persons are in nonproductive ages.

#### Income Per School -Age Child

Another measure of the comparable increase in expenditures for education is the change in national income per child 6 to 17 years of age. In the last decade, the increase in the number of children means that income per child increased less than income per capita. The 1949-50 income per schoolage child was almost two and one-half times the 1939-40 income per school-age child. At this rate, the average expenditure per classroom unit of \$1,875 for the 1939 40 school year would have increased to \$4,599 in 1949-50. This is slightly above the average of \$4,475 noted for the 1949-50 school year. Expenditures for education did not increase as rapidly as the increase in personal income per child of school age.

The increase from 1949-50 to 1959-60 in expenditures per classroom unit was greater than the increase in personal income per child of school age, which increased from \$7,385 to \$9,336, or slightly more than one and one-fourth times. If educational expenditures had increased at this rate, the \$4,475 expenditure in 1949-50 would have reached only \$5,657 in 1959-60 and not the \$7,720 obtained.

From 1959-60 to 1969-70, the increase in expenditure per classroom unit was greater than the increase in personal income per school-age child. If rates of increase had been equal, the \$7,720 expenditure in 1959-60 would have reached only \$13,540-\$668 less than the \$14,208 obtained.

#### Personal Income Per Classroom Unit

Table 37 indicates that personal income per classroom unit increased almost three times from 1939 -40 to 1949-50.

If expenditures for classroom units had increased at the same rate, the value for 1949 50 would have been \$5,600 and not the \$4,475 actually expended. From 1949 50 to 1959 60, personal income per classroom unit increased almost one and one-fourth times. If expenditures for class-



room units had increased at the same rate, the actual expenditure in 1959-60 would not have been \$7,720, but only \$5,546. From 1959-60 to 1969-70, income per classroom unit increased over one and one-third times. At this rate, expenditures per classroom unit would have been \$10,462, or \$3,746 less than the actual expenditure of \$14,208.

In all three income measures, educational expenditures have increased more rapidly both in the period 1949-50 to 1959-60 and the period 1959-60 to 1969-70 than any of the income measures used. This is in marked contrast to the losses made in the 10-year period from 1939-40 to 1949-50. In discussing the changes in State median expenditures and the State income per classroom unit, more attention is given later to some of the reasons for this improved position of education in the last 10 years.

### Expenditures and Personal Income

It is interesting to note how increases in the State median expenditure levels compare with increases in income. Since almost all taxes for education ultimately are derived from income, one could expect that educational expenditures would increase with personal income and that, as the income of the citizens rises, they would tend to devote not only a larger amount but also a larger percentage to education. Since such a large portion of educational expenditures is made up of salary expenditures, there is need for expenditures for education to rise as income increases.

Though it is difficult to measure the productivity of personal services, one can assume that salary increases need to match general productivity increases in the economy as long as business and industry generally pass most of productivity gains to workers via higher wages, rather than to consumers via lower prices, and thus, that the average salary of teachers will increase at about the same rate as per capita personal materials.

Columns 6, 7, and 8 of table 38 give the increase in expenditures for classroom units for each of the 10-year periods 1939, 40 to 1949, 50, 1949, 50, and

1959 60 to 1969 70. Columns 13, 14, and 15 give the increase in personal income per classroom unit for the same period. Columns 16, 17, and 18 give the ratios of these data for each of these periods.

On the average, personal income per dassroom unit in the United States for 1969 70 was 1.36 times the similar figure for 1959 60 (see col. 15), which, in turn, was 1.24 times the figure for 1949 50 (col. 14), which was 2.99 times the figure for 1939-40 (col. 13). These figures may be compared with the gains in median expenditures per classroom unit of 1.80 in 1969 70 over 1959 60 (col. 8), 1.71 in 1959 60 over 1949 50 (col. 7), and 2.66 in 1049 50 over 1 39 40 (col. 6). The gain in expenditures from 1959-60 to 1969-70 was 1.32 percent of the rate of increase in personal income (col. 18), greater than 0.89 from 1939 40 to 1949 50 (col. 16) but less than the 1.38 from 1949 50 to 1959 60 (col. 17).

### Profiles for Four Decennial Years

The four profiles in chart 13, which present the national expenditures for class-room units for the four decennial years 1939–40, 1949–50, 1959–60, and 1969–70 are similar in format to those for the States shown in chapter II. The percent scales are identical to the other profiles. The number of classrooms for the 1939–40 profile, however, which had been grouped into intervals of \$100 was regrouped into intervals of \$200 as used in both the 1949–50 and the 1959–60 report. The dollar scale for 1969–70 has been changed to \$200 intervals rather than the \$250 used in State profiles.

No adjustments have been made for the decreased purchasing power of the dollar in data for the comparative profiles showing the national expenditures for classroom units for 1939–40, 1949–50, 1959–60, and 1969–70. The four expenditure lines in chart 13 and the supplementary supporting data are given in current dollars for each of the school years.

The four shaded areas to the right of the four expenditure lines of chart 13 are significant in the improvement they repre-

sent. The ratios of these areas to the total areas to the left of the expenditure lines are given in the last two figures listed under-Selected Items. For the 1939 40 school year, the amount required to raise all lowexpenditure classroom units to the national median was 17 percent of the total amount expended; for the 1949 50 school year, the corresponding percent was 15; for the 1959 60 school year, it was 12; and for 1969-70, 10 percent. This decline in the percent required to bring low classroom unit expenditures to the national median indicates that some progress was made during each of the 10-year periods toward improving expenditures for the lower half of the classrooms in relation to the total amount expended for education.

A larger proportion of school funds went to the less wealthy areas during the 1969-70 school year than 10 years earlier, this was also the in 1959-60 and 1949-50. The rate of increase, after declining slightly for two decades, grows in the period from 1959-60 to 1969-70. It would take a considerable period (until the school year 1992-93) to raise all low-expenditure classroom units below the national median to that level at the rate of the last 10 years.

### State Gains in Expenditure Levels

Gains in the median expenditures per classroom unit for the two 10-year periods from 1949 50 to 1959 60 and 1959 60 to 1969 70 are evident from the data in columns 2, 3, 4, and 5 of table 38. For 1939 40, these medians ranged from a low of \$448 for Mississippi to a high of \$4,108 for New York. For the 1949 50 school year, the low of \$1,451 and the high of \$7,627 were derived for the same two States. For the 1959-60 school year, the median expenditures ranged from a low of \$3,645 in Arkansas to a high of \$12,542 in Alaska. For the 1969 70 school year, the median expenditure ranged from a low of \$7,861 for Alabama to a high of \$22,663 for New York. The percentage of gain (see col. 6) from 1939-40 to 1949-50 shows that Mississippi more than tripled its median expenditure, while New York did not quite double its median during the same 10-year period.



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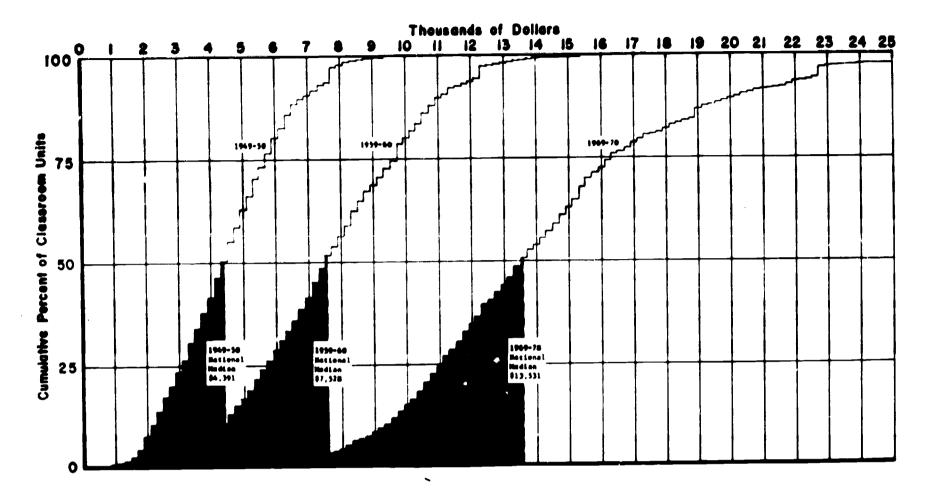
Table 38.—Median expenditure per classroom unit and personal income per classroom unit for 1939-40, 1949-50, 1959-60, and 1969-70, and the ratio of these data, by State: United States

(MA-Not avoilable; (-)-Inopplicable)

		Media	a expendi	ture per	c i 40 0 r 000	unit			Pos	roomal inco	ma par ele		11		Botio of-		
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Stete	1939-40	1949-50	1999-60	1969-70	1949-30 to 1939-40	1939-60 to 1949-50	te	1939-40	1949-50	1159-60	1969-70	1949-50 to 1939-40	1959-60 to 1949-50		te cel. 13	to	to
11	2	3	4	5		7		,	10	11	12	1)	14	15	16	17	10
SWITED STATES	\$1,649	\$4,391	\$7.528	\$13,531	2.66	1.71	1.00	\$74,637	\$222,934	\$278,269	\$374,401	2.99	1.24	1.36	0.890	1.379	1.324
Al strange	748	2,059	4,221	7,061	2.75	2.05	1.66	28,819	91,397	152,401	245,818	3.33	1.60	1.61	.020	1.201	1.155
Alooka	MA.	6.763	12,542	18,156	(-)	1.85	1.45	#A 61.864	176,249	371,4 <b>86</b> 229,575	477,802 316,573	(-)	. <b>54</b> 1 . 30	1.29	(-) .849	3.426 1.238	1.124
Aritona Artena o o	2,168 509	5,246 2,029	0,434 3,645	13,636	2.42 3.99	1.61 1.80	1.62	28,138	96.776	135.508	233.492	2.85 3.44	1.40	1.72	1.160	1.286	1.291
California	3,592	5.830	9,697	15,289	1.62	1.66	1.58	126.385	278,694	307.931	445,913	2.21	1.10	1.45	.733	1.509	1.990
Colorado	1,769	4,300	8,320	13,131	2.48	1.90	1.58	62,284	207,759	268,256	322,095	3.34	1.29	1.20	. 743	1.473	1.317
Conne et Leut	2.534	5,64)	9,060	15,495	2.23	1.61	1.71	134,123	358,203	391,490	480,545	2.67	1.09	1.23	.835	1.477	1.390
Delavare	2,248	4,936	8,655	13,669	2.20	1.75	1.58	144,215	344,577	397,005	376,919	2.53	1.09	. 95	-870	1.606	1.663
Motrict of Columbia Fiorida	3,200 1,290	5,974 4,872	10,648	19,343 12,844	1.87 3.18	1.70	1.84	219,272 64,511	513,15 <b>6</b> 192,124	533,992 257,478	615,975 365,162	2.34 2.96	1. <b>%</b> 1. <b>%</b>	1.15 1.42	. 799 1 <b>. 060</b>	1.727	1.366
		-					2.27	38,327	122,494	178.874	319,741	3.20	1.44	1.01	.961	1.264	1.254
Corgie Raveli	819 EA	2,536 4,675	4,615 7,393	10,498	3.10 (-)	1 . 82 1 . 30	2.04	JG, 327	202.065	230.933	391.684	(·)	1.10	1.64	(-)	1.339	1.344
l daho	1.495	3,572	5.449	10.750	2.39	1.53	1.97	46.010	153.745	176.304	259,113	1.53	1.15	1.47	. 710	1.330	1.348
21110010	2,270	6,215	9,164	15,257	2.74	1.47	1.66	109,227	348.556	397,606	453,726	3.19	1.14	1.14	. 859	1.289	1.456
lodi sos	1,772	4,626	7,458	13,112	2.61	1.01	1.76	64,633	224,973	253,467	353,067	3.28	1.13	1.39	. 796	1.425	1.266
leve	1,526	4,296	7.386	14,601	2.82	1.72	1.98	48,743	169,177	224,007	330,948	3.47	1.32	1.48	.013	1.303	1.338
East se	1,520	4,424	7,052	12,594	2.91	1.59	1.79	39,055	175,991	213,340	326,507	4.51	1.21	1.53	.645 .77 <b>5</b>	1,314	1.170
Kentucky	732	1,647	3,900	10,374	2.52	2.11	2.66 1.54	39,319 48,883	127,595 165,049	191,465 205,482	294,007 294,354	3.25 3.38	1.50 1.24	1.54 1.43	1.062	1.298	1.077
Louisiana Notoo	1,256 1,222	4,511 2,662	7,256 5,3 <del>80</del>	11,190 12,255	3.59 2.18	1.61	2,28	65,866	170,909	206,420	296,641	2.59	1.2:	1.44	.842	1.669	1.583
Herr) and	1,594	4,401	8,638	15,791	2.69	1.88	1.83	110.727	285.859	328 , 363	399,762	2.58	1.14	1.22	1.220	1.649	1.500
Hassachuset to	2,434	5,473	8,230	15,272	2.23	1.51	1.85	121,639	325,577	371,925	441,642	2.66	1.14	1.19	. 832	1.325	1.555
Michigan	2,100	4,939	8,382	18,473	2.35	1.70	1.97	83,066	242,902	279,061	365,511	2.92	1.15	1.31	. 805	1.478	1.504
Minnocoto Mississippi	1,778	4 <b>.857</b> 1.451	8,190 3,756	15,635 9,035	2.73 3.24	1.69 2.59	1. <b>84</b> 2.41	44,253 21,205	194.935 69.529	2 <b>50,69</b> 2 121,256	322,532 225,173	3.63 3.28	1.29 1.74	1.29 1.86	. 901 . 988	1.310	1.428
								65.169	216,961	304 , 956	353.055	3.33	1.41	1.16	. 850	1.383	1.491
Mi stene i	1,255 1,754	3,553 5,040	6.917 7,225	11.965	2.83 2.90	1.95 1.42	1.73	57,908	176.918	208.871	281,000	3.06	1.18	1.35	. 948	1.203	1.422
Hontona Hobrooka	1,382	3,673	5.780	11.719	2.67	1.57	2.03	38,060	146.592	187,466	318,319	3.85	1.28	1.70	. 694	1.227	1.194
Hevada	2,356	5,115	10,163	13,344	2.17	1.99	1.31	101,010	252,285	341,584	382,647	2.50	1.35	1.12	. 868	1.474	1.170
Now Hampshire	1,793	4,604	6,636	11,344	2.57	1.44	1.71	90.438	242,059	277.816	351,682	2.67	1.15	1.27	.963	1.252	1.346
New Jersey	3,281	<b>6.323</b>	9,785	17,814	1.93	1.55	1.02	120, 764	347,411	155.706	516,493	2.88	1.14	1.31	.670	1.360	1.389
Nov Heater	1,502	4,543	7,616	11,117	ე.დ	1.68	1.46	39,775	145,999	197,173	234,506	3.67	1.35	1.19 1.15	.823 .662	1.244	1.227
Nov York	4,106	7.627 3.256	12,215 4,696	22,663 11,670	1.86 3.53	1.60	1 - <b>86</b> 2 - <b>48</b>	134,040	382,827 112,383	435,214	300,802 302,715	2.81 3.35	1 . 14 1 . 45	1.86	1.034	.993	1.333
Morth Carolina Borth Bohota	922 910	3.334	5,103	10,486	3.67	1.77	1.78	25,904	109,126	139,620	245,528	4.21	1.28	1.74	.672	1.363	1.011
Chie	2,042	4,039	7.299	13,178	2.28	1 57	1.01	89,342	259,230	306,283	381,490	2.90	1.18	1.25	. 784	1.331	1.448
(%) abone	1,221	3,744	5,965	9,371	3.07	1.59	1.57	36,886	137.471	164 .471	274,756	3.73	1.20	1.67	.023	1.325	. 940
Oregon	1,895	5.992	8,794	16,400	3.16	1.47	1.84	81,646	236.527		346,727	2.92	1.10	1.32	1.082	1.336	1.409
Pomnay lyania Shode Island	2,05 <b>6</b> 2,374	4,626 5,337	7,999 8,363	14,075	2.25 2.25	1.73 1.60	1.76	85,060 122,971		328,434 366,767	422,600 432,395	2.87 2.87	1.34	1.29 1.18	. 184 . 184	1.291 1.538	1.364
										130 000	250 224		1 47	1 20	.679	1,289	1.458
South Caruline South Debots	1,046 1,107	2,234 3,557	4,090 6,064	10,640		1.03 1.71	2.61 1.76	31,252 27.802		139,800			1.42	1.79 1.97	. 805	1.513	. 873
Tenne sees	807	2,599	4,735		3.22	1.82	1.80	38,675					1.39	1.65	. 99 1	1.309	1.127
Toxas	1,395	4.436	6.858 7.184	9,940	3.18	1.55 1.63	1.45 1.59	52,421 47,892					1.17	1.26 1.30	.403 .836	1.325	1.151
Utah									-								
Vermont Virginie	1,378 876	3,506 2,749	6.019 5,870	12,142		1.72 2.14	3.02 1.94	64,444 51,574	168,706 168,502				1.29 1.34	1.51 1.49	. 969 . 960	1.333	1.338 1.302
Vaching ten	2,245	5.497	8,272	15,438		1.50	1.87	88,469					1.01	1.39	.41	1.485	1 - 345
West Virginie	1,316	3.093	5,141	10,852	2.35	1.66	2.11	39.923	121,544	175,822	271,205	3.04	1.45	1.54	.773	1.145	1.370
Wisconsis	1,909	4,439	8,102	14,217	2.33	1.03	1.75	73,920	234,857	290,063	352,281	3.18	1 . 24	1.21	.733	1.476	1 - 444
Wyoming	1,819	4,916	8,446	13,160	2.70	1.72	1.56	53,903	191,388	220,116	255,683	3.55	1.15	1.16	. 761	1.496	1.345



Chart 13.-U.S. current expenditures per classroom unit for 1939-40, 1949-50, 1959-60, and 1969-70



SELECTED ITEMS

Iten	1939-40	1949-50	1959-60	1969-70
Classroom unit expenditure at the-				
98th percentile	\$4,186	<b>\$</b> 8,121	\$13,177	\$25,381
75th percentile	2,585	5,710	9,697	16,289
Median for the United States	1,649	4,391	7,528	13,531
25th percentile	1,007	3,117	5,708	11,035
2d percentile	266	1,469	3,410	7,045
Range between-				
24 and 98th percentiles	3,920	6,652	9,767	18,336
25th and 75th percentiles	1,578	2,593	3,989	5,254
Total current expenditure for classroom units (millions of dollars)	1,828	4,144	10,708	30,247
Additional amount (millions of dollars) required to raise classroom units to				
Median of each State (State totals				
cumulated)	256	404	765	1,956
National median	315	633 ———	1,331 ————	2,905
Percent of current expenditure required to raise classroom units to the Median of each State (State totals				
cumulated)	14,00	9.76	7.15	6.47
Mational median	17.25	15.28	12.42	9.61



#### (Basic Table for Chart 13)

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From 1949-50 to 1959-60, Arkansas increased its median 1.80 times, while Alaska increased 1.85 times. The largest increase, one of 2.59 times, occurred in Mississippi; and the smallest, one of 1.42 times, occurred in Montana. Only four other States-Alabama, Kentucky, Maine, and Virginia-more than doubled their medians from 1949-50 to 1959-60. Five States-Montana, Illinois, New Hampshire, North Carolina, and Oregon-had medians less than 1.50 times their medians 10 years earlier. Only four States-Alaska, Nevada, New Mexico, and Texas-had medians in 1969-70 less than 1.50 times their medians 10 years earlier and eleven States more than doubled their medians. In addition to Kentucky, Maine, and Mississippi which more than doubled the medians in each of the 3 10-year periods, nine other States (Arkansas, Georgia, Hawaii, Mississippi, Nebraska. North Carolina, South Carolina, Vermont, and West Virginia) at least doubled their median for the 1959-60 to 1969-70 period. The largest increase in median expenditures from 1959-60 to 1969-70; one of 2.66 times occurred in Kentucky, and the smallest, one of 1.31 times in Nevada.

The gains in the last 10 years are slightly greater than those in the previous 10-year period, which were less than those from 1939-40 to 1949-50. Fourteen States had medians for the 1949-50 school year which were more than three times their medians for 1939-40. Four of these showing the greatest gains were Arkansas, Louisiana, North Carolina, and North Dakota. Three States with the smallest proportional gain in their medians for the 1939 -40 to 1949--50 period were California, New Jersey, and New York. The 1949 - 50 classroom unit expenditure for the District of Columbia was also less than double the expenditure rate of 10 years earlier.

While the percent gains are interesting and significant, dollar gains should also be noted in table 38. For instance, the large percent gains for Kentucky during the 10-year period 1959-60 to 1969-70 represented an increase in the median expenditure of \$6,474, while the small percent gain for Illinois amounted to an increase of \$6,093, almost the same amount. Conversely, the approximately equal percent gain in Alabama and New York represented an unequal dollar gain of \$3,640 and \$10,488,



respectively. A similar condition has existed for the percentage increases and the dollar amount increases in terms of the State median. Therefore, both the dollar and percent figures should be noted when Ratios of Income and comparing increases (for other States).

Chart 14 shows the rates of progress made by the States of the Nation in their expenditure per classroom unit from 1959 60 to 1969 70.

From 1959 60 to 1969 70, the largest percentage gains were in the South-Arkansas, Georgia, Kentucky, Mississippi, North Carolina, and South Carolina and in Hawaii, Iowa, Maine, Nebraska, Vermont, and West Virginia. The groupings of States

may reflect the influence of contiguous States on expenditure policy.

### **Expenditure Gains**

In recent years, some attempts have been made to measure the relationship of educational expenditures and personal income. These studies generally deal with elasticity of educational expenditures. The term "elasticity" is used by economists to indicate that the percentage change in a variable is associated on the average with the percentage change in income. In this particular case this means that for an elasticity of 1.00, a 1-percent change in the median classroom expenditure should be associated with a 1-percent change in personal income. A coefficient less than I means that there is less than a 1-percent change in median classroom expenditures with a 1-percent change in personal income. The results of these studies have shown that education generally in the 1930's and for part of the 1940's had an elasticity less than 1.00. In the postwar period since 1947-48, the opposite has been true and educational expenditures have grown faster than personal income. The figures given above differ from an elasticity in that they give the

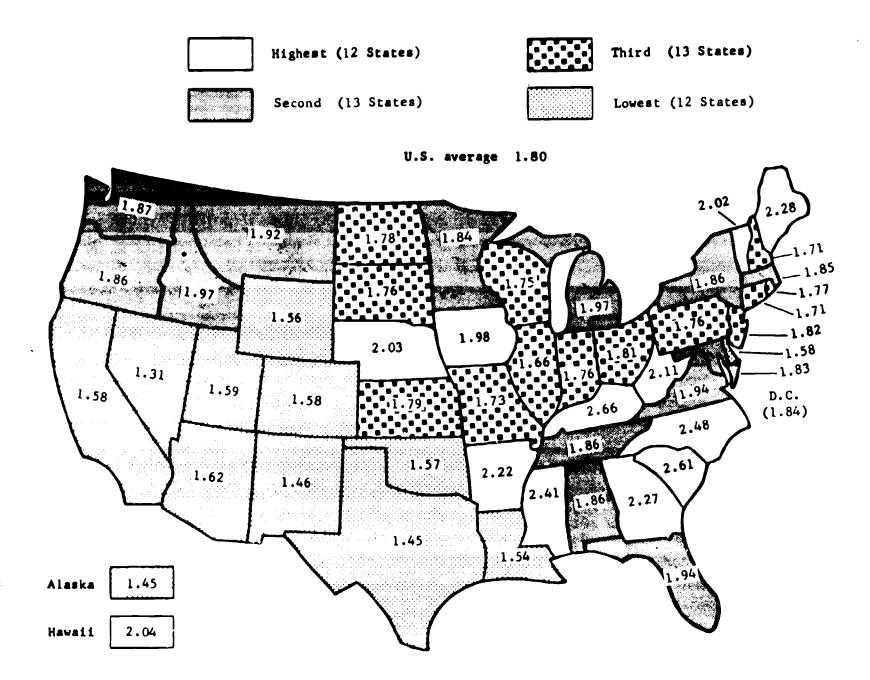


Chart 14. Ratio of expenditure per classroom unit, by State: 1969 - 70 to 1959 - 60, United States



ratios of expenditures and of income from one year to another rather than merely the percentage increase. By subtracting 1 from these figures, one can obtain the elasticity coefficient. These coefficients are given in table 39 on the basis of classroom unit expenditures to personal income per classroom unit.

When the figures are converted to elasticities, the value from 1939-40 to 1949-50 is 0.83; from 1949-50 to 1959-60, 2.96; and from 1959-60 to 1969-70, 2.22. These figures may be compared with an overall elasticity for the United States derived from current expenditures per pupil in average daily attendance and personal income approximately 1.00 from 1929-30 to 1943-44,6 and approximately 2.42 for the last 10-year period.

The States varied widely in their ratios between expenditure gains and income gains (see table 38). These ratios are listed in column 16 for the 10-year period from 1939 40 to 1949 50, in column 17 for the period from 1949 50 to 1959 60, and in column 18 for the period 1959 - 60 to 1969-70. The ratios indicate that in the first 10-year period, 14 States increased expenditures for education in relation to income more than the national average increase. The six States making the greatest increases in expenditure in relation to income were Arkansas, Florida, Louisiana, Maryland, North Carolina, and Oregon. Of these six States, only Maryland, in the period from 1949 50 to 1959 60, continued to increase expenditures in relation to income at a rate greater than the national average increase. Eight other States which made gains greater than one and one-half times their income from 1949 50 to 1959-60 are Alaska, California, Delaware, District of Columbia, Maine, Rhode Island, South Dakota, and Virginia. In the period from 1949 50 to 1959 60, all of the States except North Carolina increased their educational expenditures faster than their income. North Carolina's increase in educational expenditures was only slightly less (0.01) than its increase in income.

Table 39.—Elasticity of median expenditure per classroom unit, 1939-40 to 1949-50, 1949-50 to 1959-60, and 1959-60 to 1969-70, by State: United States

(MA-Not available)

(MA-MDE AVAILABLE)									
State	1939-40 to 1949-50	1 <b>949-50</b> to 1959-60	1 <b>959-60 to</b> 1969-70						
1	2	3	4						
UNITED STATES	0.83	2.96	2.22						
Alabama	.75	1.75	1.41						
Alaska	NA	NA	1.55						
Arisona	.77	2.03	1.63						
Arkanses	1.22	2.00	1.69						
California	.51	6.60	1.29						
Colorado	.63	3.10	2.90						
Connecticut	.74	6.78	3.09						
Delaware	. 78	8.33	_1/						
District of Columbia	.65	19.50	5.60						
Florida	1.09	1.85	2.24						
Georgia	. 95	1.86	1.57						
Havai1	NA	3.22	1.62						
Idaho	.60	3 <b>.53</b>	2.06						
Illinois	.79	3.36	4.71						
Indiana	.71	4.69	1.95						
Iowa	.74	2.25	2.04						
Kansss	.54	2.81	1.49						
Kentucky	.67	2.22	3.07						
Louisiana	1.09	2.54	1.26						
Maine	.74	4.86	2.91						
Maryland	1.20	6.28	3.77						
Massachusetts	.73	3.64	4.47						
Michigan	.70	4.67	3.13						
Minnesots	.85	2.38	2.90						
Mississippi	.98	2.15	1.64						
Missouri	. 78	2.32	4.56						
Montana	.92	2.33	2.63						
Nebraska	.58	2.03	1.47						
Nevada	. 78	2.83	2.58						
New Hampshire	.94	2.93	2.63						
New Jerssy	.49	3.93	2.65						
New Mexico	.76	1.94	2.42						
New York	.47	4.28	5.73						
North Carolins	1.08	. 98	1.72						
North Dakota	. 83	2.75	1.03						
Ohio	.67	3.17	3.24						
Oklahoma	.76	2.95	.85						
Oragon	1.12	4.70	2.69						
Pennsylvania	.67	2.15	2.62						
Rhode Island	.67	15.00	4.28						
South Carolina	.53	1.98	2.04						
South Dakota	.74	5.46	. 78						
Tennessee	.99	2.10	1.32						
Texas	.74	3.23	1.73						
Utah	.75	<del>2</del> 733	1.97						
Vermont	.95	2.48	2.00						
Virginia	.94	3.35	1.92						
Washington	.77	50.00	2.23 2.06						
West Virginia Wisconsin	.66 .61	1.47 3.46	3.57						
Wyoming	.67	4.80	3.50						

<sup>1/</sup>Personal income per classroom unit decressed from 1959-60 to 1969-70.



<sup>&</sup>lt;sup>6</sup>Committee on Educational Finance, National Education Association, "Flasticity of Educational Expenditures by States," CFF Report, No. 3, May 1961, 6 p.

From 1949-50 to 1959-60 twenty-nine States increased their median educational expenditures in relation to income per classroom unit less than the national average increase. In contrast, twenty-nine States increased their median educational expenditures in relation to income per classroom unit more than the national average increase from 1959-60 to 19(3-70. From 1959 = 60 to 1969 70, all of the States except two-Oklahoma and South Dakotaincreased their educational expenditures faster than their income. The largest ratio of almost one and three-fourths was for Kentucky.

educational expenditures gains and income gains. Among the biggest gainers from 1959-60 to 1969-70, Delaware, Maine, Maryland, Michigan and Rhode Island were also among the largest gainers for the 1949-50 to 1959-60 period; four States (Kentucky, Missouri, New York and Wisconsin) were in the second-largest gainers tional expenditures and income gains, some class for the previous period and four States are probably due to the responsiveness of (Illinois, Iowa, Massachusetts and South the revenue sources used to finance the Carolina) were in the next lower category. schools. The major State taxes, income and The 12 lowest States from 1959-60 to sales, normally are more responsive to 1969-70 include three States-Alabama, income than the major source of local Nebraska, and New Mexico-among the 12 revenue, the property tax. In the decade of

Chart 15 shows the relationships between lowest from 1949-50 to 1959-60, and five States-Kansas, Louisiana, Oklahoma, Tennessee, and Texas-among the next 13 lowest in 1949-50 to 1959-60. The other four lowest States are: California, Nevada, North Dakota, and South Dakota.

> Though this study does not seek the reasons for the differences between educa-

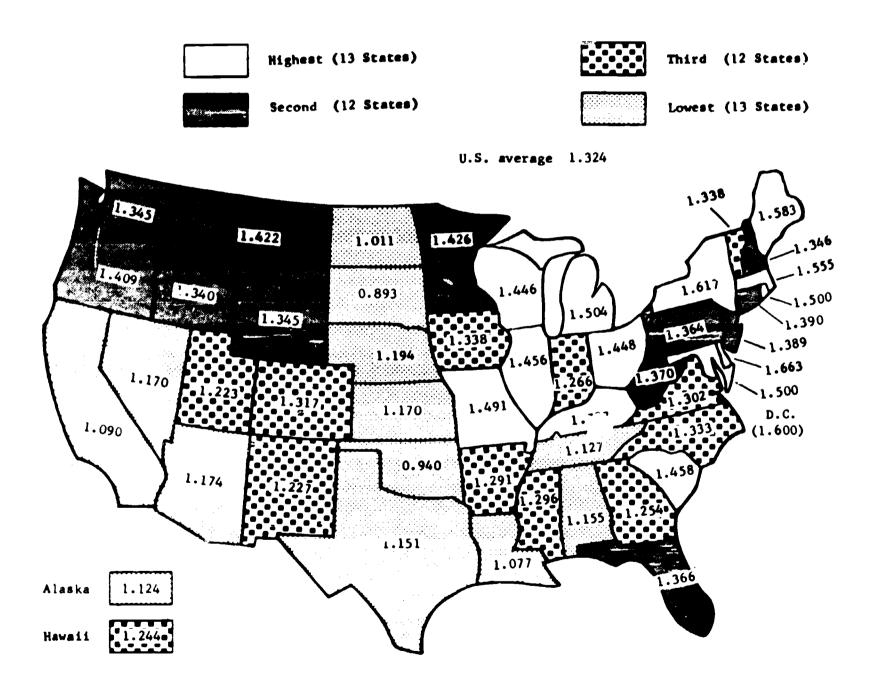


Chart 15. Ratio of gains in expenditure for education to gains in income per classroom unit, by State: 1969 70 to 1959 60, United States



the 1950's property tax was highly responsive and in many States often more so than sales tax and sometimes more so than the State income tax. Under these circumstances it was rather easy for the citizen to translate willingness to support education into actual funds.

However, in the previous decade, 1939 40 to 1949 50, this was not the case. During a large part of that decade, the

property tax was lacking in responsiveness; therefore, the States that made the major gain in expenditures for education in relation to the gains in income were those with large amounts of money from State sources. It seems unlikely that the property tax can continually maintain, the responsiveness exhibited during the past decade, and again the States which rely heavily on this source will gain less than the States which rely on State aid.

#### Conclusion

The data and the different developments in the two 10-year periods strongly suggest that States wishing to make gains in education expenditures in relation to the increases in income must pay attention to economic conditions and the effects of economic changes on tax yields.



#### CHAPTER VII

## System Size as a Factor in Expenditures for Education

In order to note characteristics and variations in expenditure which are typical of various enrollment sizes of school systems, classroom units are grouped in this chapter by enrollment size of school system and by expenditure. (As used here, the term "size" refers to the number of pupils and not to the area of the system in square miles.)

Kinds of systems, (rural, county, village, city, or region) are not identified. No one size group can be associated with just one type of school system. Even the largest size group with a fall enrollment of 25,000 or more, and comprised mainly of large city school systems, contains several county units. Some of these county units are suburban systems adjacent to large cities. Nevertheless, it is possible to identify certain kinds of systems which tend to cluster within particular size groups. Many of the school systems having a fall enrollment between 3,000 and 6,000 pupils are small cities and large suburban school systems; those having fewer than 300 are usually small rural systems.

System organization and size of school system are closely related to the kinds of school service provided. The school program and the services that can be offered economically to a group of 1200 children differ.

greatly from those that can be planned for only 100 to 200 pupils attending the 8 or !? grades. Significant features of the program—including health services, guidance, physical education, school lunches, assembly programs, and school transportation—can be arranged for larger numbers of pupils, but some of them are usually omitted from the planning in small systems.

Unit costs for such services provided directly by small local school systems would be large in comparison with unit costs for more satisfactorily organized basic school systems. Consequently, it is not uncommon to find that one- and two-teacher schools share a part-time art or music teacher with other small systems. In some States of sparse population, a number of small systems have banded together to maintain jointly services they could not maintain individually. Sometimes special services are provided by regional education offices.

State departments of education, legislative commissions, and citizen committees have encouraged the reorganization of small school systems into larger local school systems capable of securing the maximum offerings and making desired improvements in school programs. The plan depends upon combining the interests and resources of larger numbers of people than small systems can call upon.

Discussions of numbers of children, classroom units, and expenditures by sizes of school systems are included here, since these data help with the appraisal of expenditures for educational services. These data are useful in understanding the kinds of educational programs which may be offered and the need for further efforts to create more satisfactory school systems.

Issues and problems raised in the reorganization of school systems are much more extensive than can be considered in this study of expenditures. Desirability of certain sizes of systems is related to many factors other than the financial one. Ultimately, the people affected must make the decision. Geographic factors such as mountain ranges, rivers, lakes, islands, and other natural barriers impose definite limitations upon the sizes of attendance areas, and influence sizes of school administrative units. Certain sociological factors may also interfere with the reorganization of systems. This chapter presents, however, only discussions of some of the financial factors associated with systems of various sizes, although other factors should be considered in planning for reorganization.



## Sizes of School Administrative Units

Many characteristics which appear to go along with size can be examined by grouping of data according to the sizes of the school systems. Summary tabulations of numbers of systems, numbers of pupils, and numbers of classroom units are given in table 40.

According to the cumulative percent in column 4, 32.91 percent of the school systems of the Nation had fewer than 300 pupils for the 1969-70 school year. These 32.9; percent of the school systems have only 18.77 percent of the pupils and about 20.61 percent of the classrooms. (See cols. 7 and 10.)

The largest school systems, those having more than 25,000 pupils each, account for 29 percent of the pupils and the largest percent (about 29) of the Nation's 2,128,934, classrooms.

The number of school systems in each State according to various enrollment size groups is shown in table 41. Six States—California, Illinois, Montana, Nebraska, Oklahoma, and Texas—have more than 300 school systems with fewer than 300 pupils. These data are considered significant in view of the fact that a k-12 system with even 500 pupils is still too small to provide efficient administration or school services of high quality.

In some other States—Alabama, Delaware, Florida, Louisiana, Maryland, Nevada, North Carolina, South Carolina, Virginia, and West Virginia no systems have

fewer than 300 pupils. (The District of Columbia and Hawaii operate as single school systems). These States do not have the problems usually associated with the administration of small systems. They may, however, have small and inefficient attendance units within the large school systems.

The average number of teachers and the number of pupils in average daily attendance for each of the States are given in table 42. According to these figures, States having an average system size of fewer than 150 pupils are Montana, Nebraska, North Dakota, and South Dakota. States averaging above 5,000 pupils are Alabama, District of Columbia, Florida, Georgia, Hawaii, Louisiana, Maryland, Nevada, North Carolina, South Carolina, Tennessee, Utah, Virginia, and West Virginia.

## Classroom Units in Systems of Various Sizes

Six enrollment size groups were used for sampling in this study. The tabulation below indicates the Roman numeral and the corresponding enrollment size used in this chapter to identify the six size groups:

Enrollment size group	Fall enrollment
1	25,000 or more
II	10,000 to 24,999
ш	
iv	
<b>V</b>	
<b>VI</b>	

On the following pages, for each of these six enrollment size groups, there appears a profile and an accompanying table indicating the number of school systems supported at various expenditure levels and a table of Selected Items indicating the 98th-, 75th-, 50th-, 25th-, and 2d-percentile expenditure levels. The total amount of funds expended for classrooms at each level and the amount required to raise each level below the median to that level are also included. Unlike the State profiles, these size profiles do not indicate by a shaded area the amount required to raise lower classroom units to the median expenditure level.

Perusal of the Selected Items accompanying these profiles reveals that the median expenditure declines from the largest to the smallest enrollment size group. The lowest expenditure amount also tends to become smaller as system size decreases.

### Expenditure Levels in Various Sizes of School Systems

Two primary factors are influential in determining classroom expenditure levels: the ability to support education and the organizational plan which prevails. Discusion here is necessarily limited to the study of expenditure levels as they are related to the size of the school systems.

Table 40.—Distribution of systems, pupils, and classroom units by enrollment size: 1969-70, United States

	Operating achool eyetems			Average daily attendance			Cleeeroom unite		
Enrollment ee of Fell 1970	Number	Percent	Cumulative percent	Number	Percent	Cumulative percent	Number	Percent	Cumu lative per cent
1	2	)	6	5	6	1		•	10
UNITED STATES	17,432	100.00	•	41,385,315	100.00	•	2,128,934	100.00	•
25.000 and over	191	1.10	100.00	12,115,667	29.28	100, ⊌0	629,562	29.20	100.00
10.000-24.999	557	3.19	98.90	7,297,619	17.63	10.12	363,556	17.06	70.80
5, 200-3, 999	1%	6.33	95.71	7,168.133	17.32	53.09	360,575	16.92	53.72
2,500-4,399	1,980	11.36	89.38	2,208,040	5.34	35.77	113,315	5.30	36.80
300-2,499	7,863	45.11	78.02	4.825,919	11.66	30.43	244,550	11.49	31.50
1-299	5.137	32.31	32.91	7,769,937	18.77	18.77	426,3/3	20.01	20.01

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Table 41.-Number of public school systems by enrollment size group and by State: 1969-70, United States

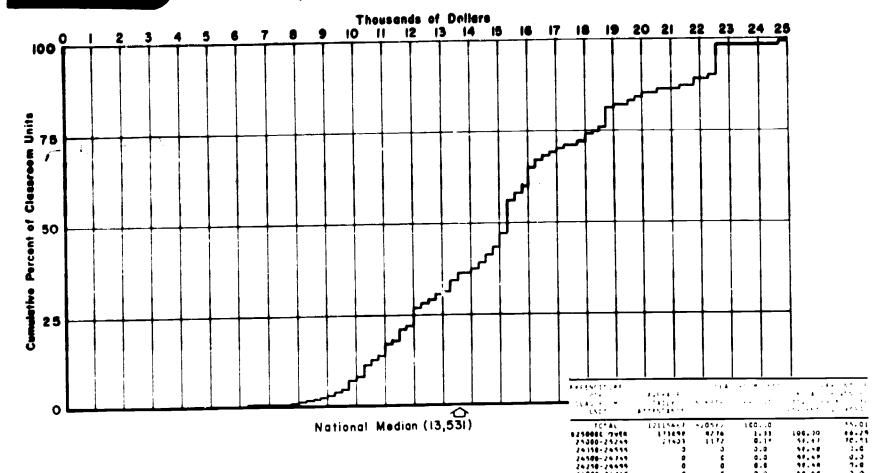
(Enrollment as of Fell 1970)

	Enrollment size groups										
State	Total	25,000 and ovar	10,000 to 24,999	5,000 to 9,999	2,500 to 4,999	300 to 2,499	1 to 299				
1	2	3	4	5	6	7					
UNITED STATES	17,432	191	557	1,104	1,980	7,863	5,73				
al abama	118	5	•	34	41	29					
looka	29	1	1	1	3	10	. 1				
rizona	?83	2		10	15	117	13				
rkansas	386	1	3	12	18	259 401	35				
alifornia	1,074	29	85	98	107	401	3.				
olorado	181	4	8		13	84	(				
onnecticut	171	2	16	25	34	82	1				
olavare	24	0	3	7	•	5					
Matrict of Columbia	1	1 12	.0	0 12	0 19	11					
lori44	67	12	13	12	17	**					
Georgia	190	8	8	27	67	79					
lavaii	1	1	0	0	.0	0					
daho	115	0	3	3	13	65 660	3				
llimois	1,176	3	21	49	106 28	230	3.				
ndiana	317	5	19	24	45	430					
evs.	454	2	5	13	22	390					
0000	311	3	2	7	21	239					
Contucky	192	3	1	25	59	100					
ouisiana	66	7	13	24	18	4					
laine	239	0	1.	4	23	99	1				
tery land	24	6	9	5	4	0					
lesschusetts	379	3	16	43	71	183					
lichigan	626	6	24	54	106	325	1				
Linnesota	668	5	12	19	29	335	. 2				
lississippi	155	1	5	17	64	67					
(tssouct	647	3	14	22	39	321	2				
east not	684	0	2	3	6	90					
iebraska	1,450	2	1	4	10	170	1,2				
levada	17 <b>156</b>	2	0 1	0 3	4	11 75					
New Mampshire	134	· ·	•	•							
New Jersey	571	3	17	50	98	327					
lev Hekico	89	1	5	7	14	40 396					
leu York	742	5	38 24	90 47	152 49	26					
North Carolina North Dakota	152 3 <b>6</b> 4	6 0	3	í	4	107	2				
Wolfu bemore	301										
<b>Ohio</b>	631		22	68	159	368 2 <b>86</b>	3				
Oklahoma	667	2	3	. 7	22 33	130					
Oregon	349	1	3	11 77	185	250					
Ponnsylvania Rhode Island	<b>549</b> 40	2	32 4	6	13	16					
				, -							
South Carolina	93	3	16	18 1	23 8	<b>33</b> 120	;				
South Dakota	262	0 <b>6</b>	2 6	37	40	<b>5</b> 7	•				
Tennessee	147 1,1 <b>9</b> 2	14	33	39	86	572	4				
Texas Utah	40	3	4	6	6	19					
<del></del>			•	•	•	97	;				
Vermont	252	.0	0	1 30	3 37	39					
Virginia	129	11	12 10	23	37 32	146					
Machington	320	5 1	10	18	10	16	•				
West Virginia Wisconsin	55 455	3	10	14	45	337					
				_							
Wyoming	132	0	2	0	5	40					

Table 42. Average number of teachers and pupils, and pupil-teacher ratio for local public school systems, by State: 1969-70, United States

State	Average number of teachers	Average number of pupils	Publi-teacher retio
1	2	3	4
UNITED STATES	123.9	2,409	19.44
Alebana	319.9	6,149	19.22
Alaska	102.9	1.947	18.92
Arizona	68.5	1,328	19.39
Arkenses	30.6	1,064	18.16
Californis	188.0	3,916	20.83
Colorado	142.9	2,748	19.23
Connecticut	180.4	3,662	20.30
Delavara			
	236.0	4,647	19.53
District of Columbia	6,773.0	140,224	20.70
Florida	1,003.8	19,589	19.51
Goorgia	249.9	5,186	20.75
Maveli	8,750.0	167,444	19.14
I daho	76.8	1,486	19.35
Illinois	94.7	1,760	18.58
Indiene	175.6	3,485	19.85
Iova	69.9	1,353	19.36
Kansas	84.3	1,509	17.90
Kentucky	174.8	•	18.74
		3,276	
Louisiana	576.5	11,750	20.38
Maine	46.2	976	21.13
Maryland	1,747.9	33,860	19.37
Massachusetts	145.9	2,786	19.10
Hichigan	159.4	3,054	19.16
Minnesota	73.2	1,382	18.88
Mississippi	168.2	3,507	20.85
Missouri	76.0	1,397	18.38
Hontana	12.5	242	19.36
Nebraska	13.7	249	18.18
Nevada	347.1	6,669	19.21
New Kampshire	48.5	888	18.31
New Jersey	109.5	2,330	21.28
New Mexico	148.5	2,899	19.52
		•	
New York	236.9	4,168	17.59
Morth Carolina North Dakots	<b>353.</b> 0 20.7	7,461 <b>3</b> 90	21 <b>. 14</b> 18 . 84
MOEEN PRINCE	20.7	370	10.0
Ohio	176.7	3,559	20.14
Dkishoma	45.9	840	18.30
Dregon	64.8	1,258	19.41
Pennsylvanis	184.3	3,595	19.51
Rhode Ielend	215.8	4,091	18.96
South Carolina	324.4	6,452	19.89
South Dakota	31.8	563	17.70
Tennesses	284.4	5,687	20.00
renneseee Texas	109.4	2,058	18.81
utah	354.7	7,187	20.26
Vermont	18.8	275	14.63
/irginis	381.2	7,567	19.85
dachington	119.3	2,389	20.03
Vest Virginia Visconsin	342.1 103.6	6,771 1, <del>9</del> 47	19.79 18.79
Myoming	34.2	620	18.13

### Enrollment | Current Expenditure Per Classroom Unit, 1969-1970



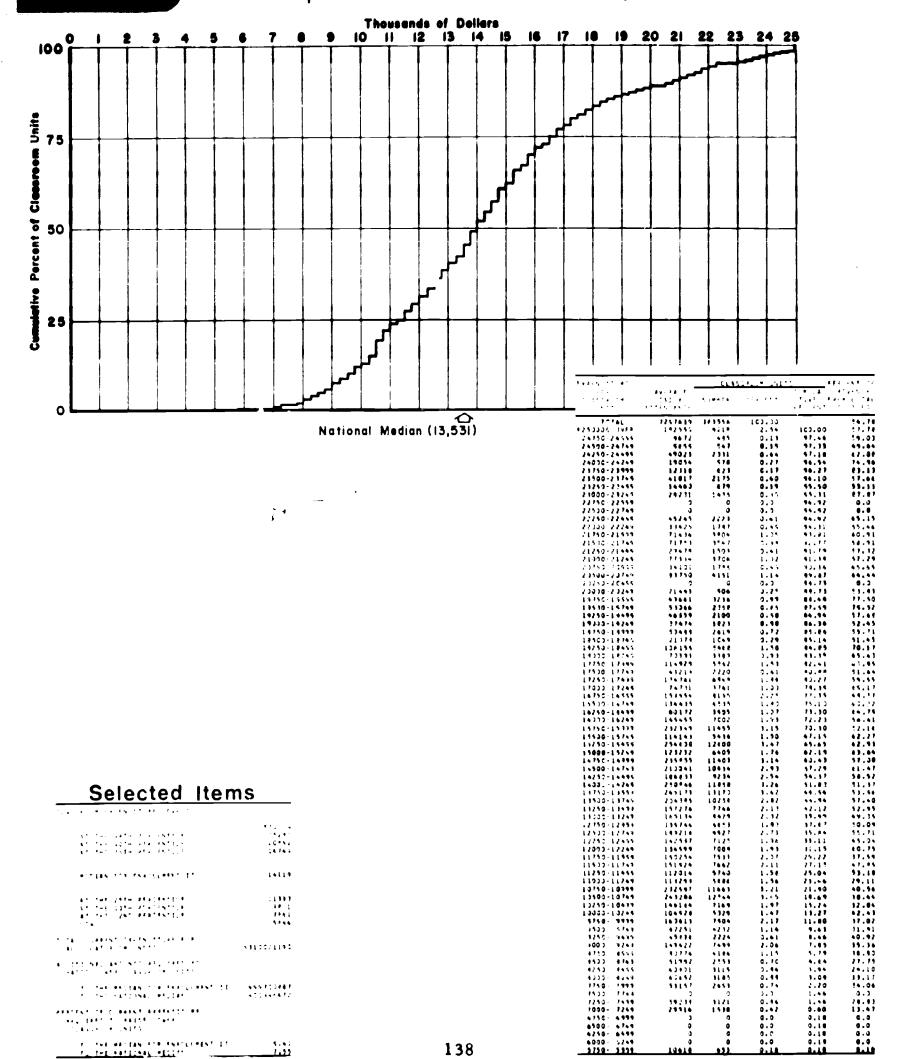
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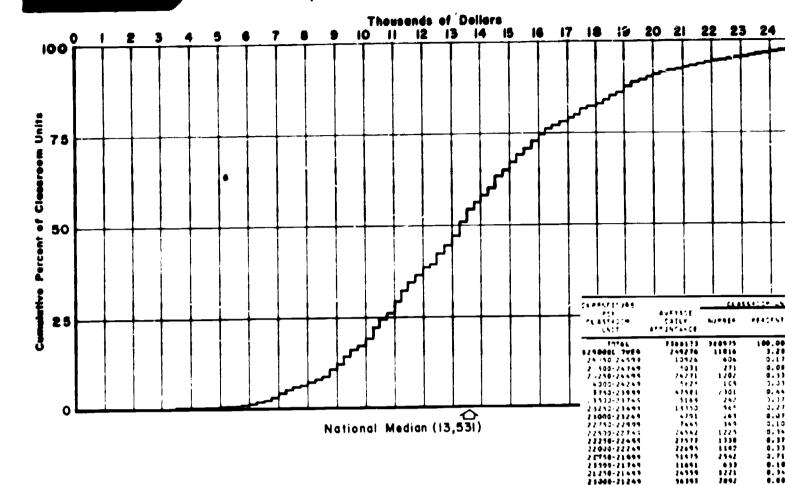


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### Enrollment III Current Expenditure Per Classroom Unit, 1969-1970

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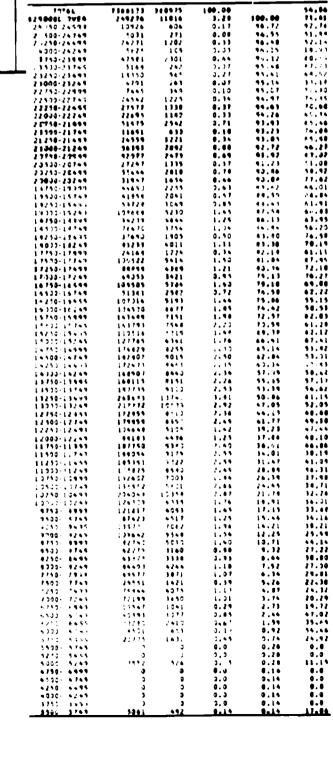


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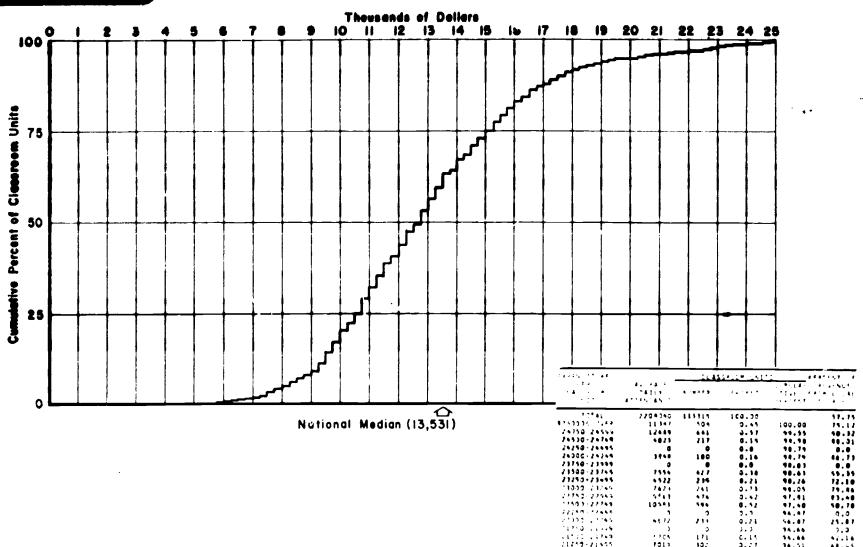
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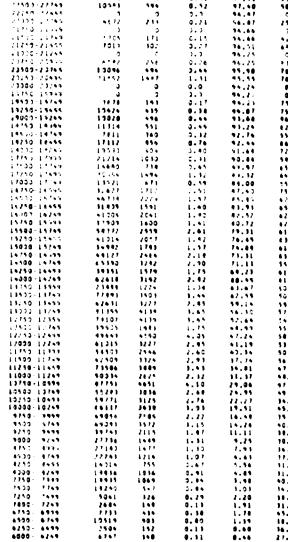
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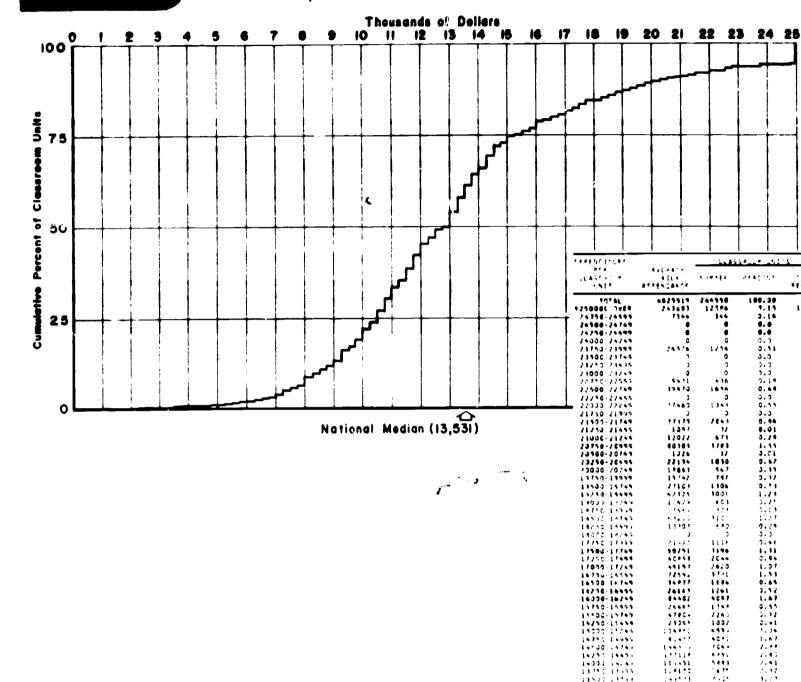
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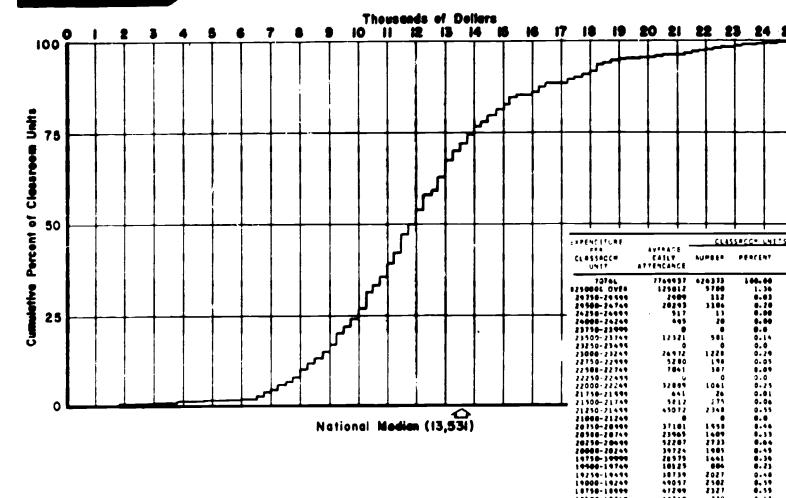


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Enrollment VI Current Expenditure Per Classroom Unit, 1969-1970



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Table 43 summarizes expenditure data by size of school system and indicates the pupil load which the programs must serve. In general, the larger systems spend more per classroom unit and have higher expenditures per pupil, with the lowest expenditures per pupil prevailing in systems of moderate size, from 2,500 to 4,999 pupils enrolled. This suggests that costs of education may follow a U-shaped curve; both bigness and smallness create additional costs. In this light, some have advocated the need for a correction in State-aid formulas not only for sparsity but also for density or for the inherent factors in these extreme conditions. Again, one should note that there may be price differentials in educational expenditures among size groups and that this analysis has been done in un-adjusted dollars.

In the evaluation of the expenditures of an individual school system, the data are not adjusted for differences in price that most probably occur among school systems. While there is presumptive evidence that price differentials are not very great, and also that quality rises as expenditures increase, both aspects need further research.

## Systems, Classroom Units, and Expenditure Levels

Relationships among the numbers of systems, numbers of classroom units, and expenditures for education may be observed

in tables 40 and 43. The large numbers of small school systems have low responsibilities in terms of the number of pupils served and the amount of public education money they spend. At the opposite extreme, a small number of large systems have responsibilities for serving a large number of pupils and for expending the major portion of the funds for education. Between these extremes, the proportion of school expenditures in relation both to the number of systems and the number of classroom units increases from interval to interval as the size of the systems increases.

Additional study of tables 40 and 43 shows that the systems with a fall enrollment above 10,000 expend almost 50 percent of the total operating expenditure in the United States. However, these large systems account for only 4.29 percent of the 17,000 public school systems of the Nation that operate schools and have approximately 47 percent of the average daily attendance; and they operate over 46 percent of the classroom units. All the school systems having 5,000 or more pupils enrolled account for only 10.61 percent of the school systems of the Nation, while they expend 66.36 percent of all funds for operating schools. In contrast, the smaller school systems, which have fewer than 300 children in fall enrollment, expend about 18 percent of the national total operating expenditure. In this group, however, there are nearly 33 percent of the Nation's operating school systems. The total average daily attendance

for these smaller systems is slightly less than 19 percent of the national total, and they account for about 20 percent of the class-room units.

## Locating Individual School Systems

School administrators and school board members, as well as others, may want to compare the expenditure level of local school systems to the profile for their State. This comparison may also be made for expenditures by size of school system. Data presented in the appendix make it possible to calculate the expenditure level of any local school system.

Comparison of individual school systems with both their position in the State and their position in enrollment size groups is important. For instance, while the position of the large cities in the Southern States is generally located near the top of the State profile, these large cities rank toward the bottom of the profile for enrollment group 25,000 or more. Similar conditions can be observed for other groups of school systems. Such a comparison reveals that there may be price differentials in education among various parts of the country as well as among enrollment size groups. The two-fold comparison assists in uncovering some of the differences in expenditures due to price

Table 43. - Expenditures and attendance of school systems of various sizes: 1969-70, United States

Enrollment as of Fell 1970	Current expe	nt expenditure of cleeerooms			expenditure Broom unit	Average daily	Average current expanditure less
	Amount	Percent	Cumulative percent	Amoun E	Percent of netional everage	attendance per claseroom unit	transportation per pupil in average deily attendance
1	2	3	4	5	6	7	8
UNITED STATES	\$30,247.336,600	100.00	•	\$14,208	100.00	19.4	\$731.24
25,000 and over	9,661,090,477	31.94	100.00	15,568	109.57	19.5	797.13
10,900-24,399	5,310,021,190	17.56	68.06	14,606	102.80	20.1	727.75
5,000-9,999	5,104,225,915	16.87	50.50	14,156	99.63	19.9	712.07
z , 500-4 , <del>39</del> 9	1,506,201,859	4.98	33.63	13,292	93.55	19.5	682.34
31xx~2,494	3,357,924,359	11.10	28.65	13,731	96.64	19.7	695.95
100-1,477 1-299	5,307,872,800	17.55	17.55	12,449	87.62	18.2	683.26



#### Summary

Not all children in the same enrollment size group receive the same amount of expenditures per pupil. The wide variation in expenditure per classroom unit can be attributed to finance plans of the State in which the school systems are located and the type of system organization.

In general, the larger systems spend more per classroom unit and have more pupils per classroom. These large school systems raise more money from their own sources than any size system except those with an enrollment below 300. This indicates that by and large the higher median expenditures of the largest enrollment size group are from funds—obtained through their own effort. Median expenditures decline from the largest to the smallest enrollment size group, and the lowest expenditure amount also tends to become smaller as system size decreases.



#### APPENDIX

## Survey and Sampling Procedures

Specific details on the procedure and methods of collecting, analyzing, and interpreting information received are described herein. The method of determining the number of classroom units in a school system is of particular interest and use to local school officials in determining expenditures per classroom unit for their school systems so that they can compare the performance of their system with other systems in their State and their enrollment size group.

#### Concepts

The major concepts used in this study are generally either self-explanatory or apparent from their use in the text. This is not true for the major variable in this study, "current expenditures, less transportation, per class-room unit." Distributions for this variable were obtained for each State, the Nation, and six enrollment size groups to identify selected percentile points.

## Current Expenditures Less Transportation

The total of all current expenditures made during the school year 1969-70 by local school systems include the hundred

series of accounts from 100, Administration, through 800, Fixed Charges, as indicated by Financial Accounting for Local and State School Systems, Handbook II.1 The major difference between total current expenditures normally reported and those in this report is the exclusion of the 500 series;<sup>2</sup> that is, expenditures for pupil transporta-Transportation expenditures are excluded because they vary widely among school systems. Since the purpose of this report is to provide data on the variations of school system expenditures related to instruction, the exclusion of transportation expenditures makes for greater comparability in the figures compared.

#### Classroom Units

In the study of variation of expenditures among school systems and among States, school finance experts have developed methods of weighting pupils to reflect differences in costs beyond the control of local school systems. Various types of

Paul L. Reason and Alpheus L. White, Financial Accounting for Local and State School Systems, Handbook II. U.S. Department of Health, Education, and Welfare, Office of Education, Washington, U.S. Government Printing Office, 1957, 235 p.

<sup>2</sup>lbid., p. 57.

weightings exist in State-aid laws, and the differences among States are vast. For a national study, it is necessary to devise a national standard which takes into account variations in factors which affect per-pupil costs. The classroom unit has been the standard measure used by school finance experts since the National Survey of School Finance because this measure accounts for the difference both (1) between elementary and secondary school expenditures by weighting each level by the number of pupils in average daily attendance per teacher and by the difference in average salary in secondary and elementary levels, and (2) among schools of different size by permitting fewer pupils per teacher in smaller schools.

The National Survey of School Finance evaluated various means of placing educational expenditures on a comparable basis and concluded that a classroom unit, or weighted pupils in average daily attendance, was the best available measure. "Classroom unit" is statistically like weighted pupils in average daily attendance. A difference arises merely in the magnitude of the numbers which result.

In the present study, a classroom unit for the elementary grades in average-size schools would be the same as 25.9 pupils in average daily attendance, and a classroom unit for the secondary schools in average-size schools would be the same as 21.7 pupils in average daily attendance. This latter figure makes



allowance for the difference in pupil-teacher ratio and the differentials between elementary and secondary school salaries of teachers. If only the pupil-teacher ratio is considered, 23.0 secondary pupils in averagesize schools are equal to one classroom unit. The calculation of a classroom unit in this study has this effect by allowing a classroom unit in average-size schools for 26 elementary pupils and 23 secondary pupils. The classroom unit provides a standard, based on the prevailing practice for the Nation, by which to compare expenditures among school systems which vary in enrollment size and the proportion of secondary school pupils. The exact method of calculating classroom units is described in more detail later in the appendix.

#### Sampling Procedure and Estimates

The data reported in this study were obtained from a sample of 17,000 local school systems stratified by enrollment size and State for Elementary and Secondary Education General Information System III.3

Table 41 in the text shows the breakdown of the universe by State and the six enrollment sizes.

#### **Estimating Procedures**

For all school systems in the certainty stratum, the total current expenditure less transportation was divided by the number of classroom units to determine expenditures per classroom unit for each school system. The identical procedure was applied to all noncertainty school systems. In the case of certainty school systems, the number of classroom units used in the distributions in this study was the number of classroom units derived by weighting the average daily attendance reported by organizational level. For noncertainty school systems, the number of classroom units for each school system was inflated by the ratio of total fall enrollment in the enrollment size category to the sum of the fall enrollment for the sampled systems. In other words, the only item inflated for the distribution of expenditures per classroom unit was the number of classroom units.

#### Sources of Error in the Survey Estimates

employed. The results are also subject to tary average salary of teachers to allow for errors that occurred in the field and in the process of compilation.

#### **Estimates of Cumulative** Distribution

The use of estimates of cumulative distribution for each State rather than the mere average requires the sampling procedure to allow for reasonably accurate statements to be made along different points or perc atiles of cumulative distribution of each State. In accordance with this requirement, appropriate mathematical expressions were developed for the variance on the percentile estimated based on a sampling by clusters. These proved satisfactory in Monte Carlo trials<sup>4</sup> against population data from three or four States representing different population sizes for 1959-60. According to these estimates, it was expected that within each State the maximum error in the percentile range at the 15th and the 85th percentile 19 out of 20 times would not exceed \$200 per classroom unit. This is a conservative estimate because it does not take into account the manifest advantages of the stratification plan which was applied.

#### Determining Classroom Units

To maintain comparability in the expenditures per classroom unit among school systems, the standard method of calculating classroom units similar to that used in the three previous studies was adopted.

The National Survey of School Finance collected data for elementary and secondary schools. From these data, the survey staff The estimates from this survey are subject calculated least squares regression lines to to sampling variability and may be expected yield average pupil-teacher ratios,5 deterto differ from what would be obtained from mined the sizes of schools in terms of pupils a complete count in which identical pro- to make allowances for sparsity, and cedural and measurement techniques were obtained the ratio of secondary to elemen-

> <sup>5</sup>Pupil-teacher ratio should not be confused with class size. In several school systems with a pupil-teacher ratio of 22 for secondary grades, the mean class size was 25 and the percentage distribution of classes by size was as follows:

('lass size	Percent of classes
0-10	3
11-15	9
16-20	13
21-25	22
26-30	37
31-35	12
36 or more	4

The difference between the mean class size of 25 and pupil-teacher ratio of 22 in the above case and in others could arise merely from the difference in definition of pupils. Class size was measured by average number of pupils enrolled at specified dates. For the pupil-teacher ratio, the number of pupils in average daily attendance (ADA) for the school year was used. Data collected from local school systems usually indicates that ADA averages about 90 percent of enrollment. Thus, in the illustration, 0.9 multiplied by 25 gives 22.5.

An illustration from each of the elementary and secondary grade situations should indicate some other conditions that result in a divergence between class size and pupil-teacher ratio, if an elementary school has I teacher for each of & grades and 30 pupils per grade, class size and the pupil-teacher ratio would be 30. If this elementary school added an art and a music teacher, the class size would remain at 30, but the pupil-teacher ratio would fall to 24.

In a high school where the teachers teach 5 classes while the students take 6 courses, the class size with 450 pupils and 15 teachers would be 36 pupils on the average, while the pupil-teacher ratio would be 30.



<sup>3.</sup> Appendix A Sample Design and Selection," Statistics of Local Public School Systems Fall 1970 Staff, DHFW Publication No. (OF) 73-11415, p 206.

<sup>&</sup>lt;sup>4</sup>For a description of Monte Carlo trials, see G. H. Orcutt, M. Greenberger, J. Korbel, and A. Rivlin. Microanalysis of Socio-economic Systems: A Simulation Study, New York: Harper & Bros., 1962.

the higher cost of high schools than elementary schools. The national norms for that sudy were based on practices in 33 States.

Since the National Survey of School Finance, the Office of Education has continued, on a decennial basis for 1939-40,7 1949-50,8 1959-60,9 and 1969-70, the collection of such data to construct expenditures per classroom unit. The development of classroom units is merely one step, but a necessary one, in comparing expenditures per classroom unit among school systems and States.

When the National Survey of School Finance made the study in 1931–32, only nine States, compared with 35 States in 1959–60, used the classroom unit as the measure of need in distributing State funds to local school systems. School Management has made this technique for comparing school expenditures quite popular, using, since 1961, weighted average daily attendance in each of its annual publications on

OStrayer and Haig, in The Financing of Education in the State of New York, 1923, found that the difference in cost between high schools and elementary schools was proportionate to difference in salaries paid secondary and elementary teachers after due allowance was made for the greater number of teachers for the sam number of pupils in high schools compared with elementary schools.

<sup>7</sup>John K. Norton and Eugene S. Lawler. An Inventory of Public School Expenditures in the United States. A Report of the Cooperative Study of Public School Expenditures, Vols. I and II. Washington: American Council on Education, 1944, 409 p.

<sup>8</sup>Clayton D. Hutchins and Albert R. Munse. Expenditures for Education at the Midcentury. U.S. Department of Health, Education, and Welfare, Office of Education. Misc. No. 18. Washington U.S. Government Printing Office, 1953, 136 p.

Clayton D. Hutchins and Albert R. Munse. Expenditures for Education at the Midcentury, Supplement, U.S. Department of Health, Education, and Welfare, Office of Education Misc. No. 19. Washington: U.S. Government Printing Office, 1954, 40 p.

<sup>9</sup>Forrest W. Harrison and Eugene P. McLoone. Profiler in School Support. A Decennial Overview. U.S. Department of Health, I ducation, and Welfare, Office of Education. Misc. No. 47. Washington U.S. Government Printing Office, 1965, 162 p. school expenditures, the January issue. "Expenditure Pupil Units" (EPU) is the term this magazine uses for its measurement of weighted pupils.

### National Norms From Prior Studies

Table A shows the changes that have occurred in the past four decades in the weighting to obtain classroom units. The present effort is more directly comparable with that of Mort and Lawler in 1930 - 31 than the studies in the years between. In the Mort-Lawler study and the present study, and that for 1959-60, pupil-teacher ratios have been derived from prevailing practice. In the Norton-Lawler and the Hutchins-Munse studies, trends were examined and ratios determined without actually redoing the work done on pupil-teacher ratios in 1930-31. Both Norton and Lawler were directly involved in the 1930 31 study and that for 1939-40, and both served on the advisory committee for 1949-50. Since there was continuity in the investigators for these studies and since observed changes were minor, direct calculation of pupil-teacher ratios was not required.

From table A, the change in the past 40 years in pupil-teacher ratios, ratio of secondary to elementary average salary of teachers, and the weightings of elementary and secondary classroom units can be observed.

The effect of the widespread adoption of a single salary schedule for both elementary and secondary teachers becomes apparent when one finds that the salary differential between secondary and elementary teachers has declined from 1.29 in 1931-32 to 1.06 in 1969-70. The decline has been a continuous process. The increase in the secondary pupil-teacher ratio and then the later decline as apparent in table A has made the total differential between elementary and secondary classroom units the same in 1959-60 as in 1949-50. In both years, it has been 1.22, which is not too different from the 1.25 for 1969-70.

Table A.—Pupil-teacher ratios and weightings of classroom units as found in the decennial studies of expenditures per classroom unit for selected years: 1931-32 to 1969-70, United States

Hort and Lawler 19: Norton and Lawler 19: Hutchine and Munee 194		Pupi 1 - taac	her ratio	Ratio of the average	Retio of velight per	
	Year of study	Elementery	Secondary	ealary of accordary to elementary teachers	encondery to slementery classroom units	
1	2	3	4	5	6	
Norton and Layler	1930-31 1/ 1939-40 1949-50 1959-60 1969-70	29 2/27 2/26 26	2/25 2/25 23 22	1.25 1.23 1.13 1.09	1.70 1.33 1.22 1.22	

1/Besed on date for 33 States.



<sup>2/</sup>Prevailing practice indicated a decline of 0.8 pupil in the elementary grades and of 1.2 pupils in the secondary grades. However, to present data comparable with 1939-40 data, the same pupil-teacher ratios were used in 1949-50 as 1939-40 to calculate classroom units.

l'Since pupil-teacher ration acce computed by annollment size, no single figure can be given as the pupil-teacher ratio when there is considerable difference among the larger enrollment sizes. The pupil-teacher ratio typical for most school systems is 25. For rail enrollment size of 25,000 pupils and above, the pupil-teacher ratio is 29, for fall enrollment of from 12,000 to 24,999 pupils, the pupil-teacher ratio is 27.

# Determining the Number of Classroom Units in a Local School System

The pupil teacher-ratio in table B for elementary pupils (column 6) and secondary pupils (column 8) for schools of various enrollment sizes was used to determine classroom units. For schools in which fewer than 40 pupils are enrolled, the pupil-teacher ratio for less than 11 pupil schools was used. For schools with more than 40 pupils, the

pupil-teacher ratio corresponding to the enrollment size category was used. For school systems with less than a classroom unit for its elementary or its secondary pupils (if there were elementary or secondary pupils enrolled), one classroom unit was allowed. The classroom units for schools were summed for school system totals. Secondary classroom units were weighted by 1.06 to allow for the prevailing practice of higher salary payments to secondary than elementary teachers to give total classroom units for the school system.

Total current expenditures for the school year 1969 70 is determined by summing

the 100 series of Financial Accounting for Local and State School Systems, Handbook II, from 100 to 800. Since the data used in this report are total current expenditures less transportation, either the 500 series, expenditures for pupil transportation, can be excluded from the sum or subtracted from the sum of total current expenditures which is generally available. Total current expenditures less transportation is then divided by the number of classroom units to determine expenditures per classroom unit in the school system. This figure can be used to locate an individual school system on the profiles of chapters II and VII.

Table B. -Pupil-teacher ratio for selected fall enrollment sizes of schools according to average practice for the Nation in each school size: hall 1970, United States

	·				Pupil-t	eacher ra	tio			
Number of pupils	Prekinde	rgarten	Kinder	Kindergarten Elementary Second		dary	. Wandtoonnod	Total		
-	٨	В	A	В	I	11	111	IV	Handicapped	10(2)
11	2	3	4	5	6	7	. 8	9	10	11
TOTAL	17.27	24.64	29.08	44.61	24.22	24.86	20.66	20.83	11.49	22.67
Less than 11 2/	12.35	20.75	18.32	36.36	15.24	18.69	10.05	10.09	8.93	13.39
11 to 15	U	11.00	25.00	20.60	11.00	12.34	8.15	8.46	8.54	10.69
16 to 20	0	0	29.50	52.87	12.59	14.92	8.66	8.2 <b>5</b>	8.69	11.5
21 to 25	0	17.00	20.00	32.93	13.64	16.74	9.42	9.38	9.20	12.20
26 to 30	9.83	14.12	22.14	60.80	13.06	18.33	8.97	8.76	8.72	11.90
31 to 35	16.00	44.00	17.57	31.5i	13.72	17.34	5.19	7.87	8.81	11.99
36 to 40	29.50	25.40	14.57	44.62	14.78	20.11	8.31	8.19	8.77	12.6
41 to 45	16.00	16.66	29.40	37.72	15.40	19.36	8.73	9.22	8.55	12.79
46 to 50	0	31.83	18.87	41.10	16.83	21.00	9.5 <b>9</b>	9.67	9.29	14.4
51 to 60	7.50	21.23	13.62	37.06	16.66	20.97	9.87	9.87	8.73	13.79
61 to 70	14.00	18.10	20.00	30.32	17.04	21.27	10.69	10.74	9.00	14.4
71 to 80	11.33	32.50	18.54	33.55	18.21	21.60	11.16	11.06	10.19	15.4
81 to 90	23.50	26.66	19.29	36.85	18.87	22.01	11.92	12.06	9.19	16.13
91 to 100	17.75	0	16.64	31.92	19.89	22.72	12.28	12.67	9.26	16.8
101 to 200	15.92	21.68	22.22	39.97	21.51	23.01	14.95	15.16	10.47	19.4
201 to 300	19.10	27.18	27.70	42.01	23.00	23.70	17.00	17.12	11.42	21.5
301 to 400	16.87	25.87	30.49	44.03	23.49	24.00	18.30	18.42	10.83	22.6
401 to 500	17.36	22.96	30.14	45.23	24.13	24.64	19.18	19.33	10.98	23.2
501 to 600	18.53	27.73	29.07	45.60	24.62	25.11	19.95	20.11	10.82	23.7
601 to 700	14.40	23.96	29.19	45.53	25.01	25.48	20.22	20.35	11.53	23.9
Greater than 700	18.96	24.58	30.05	45.72	25.41	25.88	21.57	21.74	12.73	22.8

A - Schools with less than 40 pupils enrolled per teacher.

<sup>2/</sup>This pupil-teacher ratio was used to determine classroom units for all schools with less than 40 pupils.



B - Schools with more than 40 pupils enrolled per teacher.

I - Includes prekindergarten, kindergarten, and handicapped.

III - Includes handicapped.

II - Excludes prekindergarten, kindergarten, and handicapped.

IV - Excludes handicapped.

<sup>1/</sup>Excludes Maine and New Jersey.